

# EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## ***INDONESIA (PAPUA PROVINCE): EARTHQUAKE EMERGENCY RESPONSE***

Appeal no: 30/02  
18 October 2002

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in 178 countries. For more information: [www.ifrc.org](http://www.ifrc.org)*

### ***IN BRIEF***

***THIS APPEAL SEEKS CHF 383,000  
(USD 254,000 or EUR 260,000)  
IN CASH, KIND AND SERVICES  
TO ASSIST 4,000 BENEFICIARIES FOR TWO MONTHS  
(CONTINGENCY TO ASSIST ADDITIONAL 2,000)***

### ***Summary***

A major earthquake - 6.4 on the Richter Scale and several strong after-shocks - struck on 10 October 2002. More than 10,000 people in the Manokwari district, Papua Province, Indonesia, were affected. Casualty figures indicate that seven people were killed, 182 injured, approximately 800 houses damaged, with land links between districts cut off, and damage to bridges, community halls and religious places. Manokwari district authorities requested emergency assistance for the affected population. In response to this request and on behalf of the Indonesian Red Cross the International Federation is launching this appeal primarily to address immediate needs, to be followed by a rehabilitation phase at a later period, subject to further assessment and availability of resources. On 18 October 2002, a second earthquake of 6.2 hit Iriyan Jaya, not far along the coast from the original quake. This appeal was launched just as details of this latest disaster were emerging.

### ***The Disaster***

The epicentre of the earthquake was located 33km beneath the ocean, approximately 99km south of Manokwari, District of Papua. The coastal area was reportedly inundated overnight. A number of locations, including Biak, Timika, Sorong, Wamena, Jaya Wijaya and Nabire in Papua region also felt a strong tremor at the same time, with a series of aftershocks continuing through the night until 11 October morning. Manokwari residents left their houses in a panic as they felt the strong tremors. People along the main road have already been provided with temporary tents by the local authority.

## ***The Response so far***

### **Government Action •**

A District Disaster Management Committee (SATLAK) meeting was held at Manokwari city on 11 October; followed by a preliminary assessment, initiated by district units of the Army and Police under the coordination of SATLAK. Following that assessment, on 16 October an initial report has been shared by the local SATLAK. The worst affected areas were found in the Ransiki, Angi, Oranbari and Warmare sub-districts of Manokwari and the city itself. Key findings:

<i>District</i>	<i>Dead</i>	<i>Injured</i>	<i>Homes destroyed</i>	<i>Homes Damaged</i>	<i>Buildings damaged</i>	<i>Other</i>
<b>Ransiki:</b>	<b>5</b>	<b>172</b>	<b>88</b>			<b>Roads &amp; bridges damaged</b>
<b>Angi:</b>	<b>2</b>	<b>10</b>	<b>127</b>	<b>2</b>	<b>4</b>	
<b>Oransbari:</b>			<b>230</b>	<b>284</b>		
<b>Warmare:</b>			<b>4</b>	<b>30</b>		
<b>Manokwari City:</b>			<b>8</b>		<b>1 Church/ 1 mosque</b>	<b>Road and 2 bridges damaged</b>
<b>Windesi:</b>			<b>8</b>	<b>1</b>	<b>1 church</b>	
<b>Prafi:</b>					<b>1 church/ 1 hall</b>	
<b>Bintuni:</b>			<b>1</b>			
<b>Others: Manokwari</b>						<b>Landslide/ craters</b>
<b>TOTAL</b>	<b>7</b>	<b>182</b>	<b>386</b>	<b>317</b>	<b>9</b>	

Assessment needs on food, health, water and sanitation are being completed. Local government has distributed the following relief supplies

- 5 metric tonnes (MT) rice
- 200 cartons of instant noodles and
- 200 food packs of sugar, tinned fish and biscuits

These supplies ran out on 17 October 2002. A formal request has been placed to the Provincial Government for immediate additional assistance but there are no provincial funds available.

### **Red Cross/Red Crescent Action •**

Through its Irian Jaya branch network, the Indonesia Red Cross - Palang Merah Indonesia (PMI) - was among the first humanitarian organisations to respond, a pattern repeated just two days later on Bali when the chapter and branch rapid response teams were equally prompt into action. The PMI established communication with the Monokwari army and police station, the district hospital and the provincial disaster management committee and shared initial information with others. The PMI has been providing regular updates to the the Federation, the ICRC, the National Disaster Management Committee (BAKORNAS) and the diplomatic community.

Two members of the PMI disaster management committee have been on site since 13 October 2002 and active in attending coordination meetings with SATLAK, district army, police and other responders, verifying data through physical checks on damages & needs gathered by local authorities and updating PMI national headquarters. PMI assessment teams have so far managed to reach five sub-districts (Rasiki, part of Oransbari, Manokwari city,

Bintuni and Prafi), out of eight affected and their findings are consistent with the figures provided by the authorities.

After this assessment, PMI intends to initiate an emergency distribution followed by a rehabilitation programme with the help of the International Federation, based on the Plan of Action. The head of the disaster management (DM) division of PMI and the Federation disaster preparedness (DP) delegate are working together to ensure logistics (i.e procurement, transportation and storage) are well organised. The ICRC country delegation is also involved and are expected to join with the PMI assessment team shortly to support the response operation.

#### **Other agencies ●**

The UN Office for the Coordination of Humanitarian Affairs (OCHA), Indonesia expressed their keen interest with Manokwari District Disaster Committee and Indonesian Red Cross (PMI) for immediate action. At present, OCHA is waiting for PMI's assessment report to draw up a Red Cross plan of action (see below). United Nations Children Fund (UNICEF) Indonesia has sent their representative to Joypura, capital of Papua, to coordinate with SATKORLAK and identify immediate needs.

## ***The Needs***

#### **Immediate Needs ●**

There is an immediate need to provide shelter and replenish household items and to rehabilitate destroyed dwellings. In addition, given the most recent quake, there is a need to reinforce preparedness to respond to any additional hazards. As such, the specific immediate needs are to purchase and distribute 800 family kits and same number of plastic sheeting to help 4,000 Manokwari earthquake victims and to provide an additional 500 kits as contingency stock for anticipated additional needs from the second quake. (Details on this second earthquake may take days to emerge because of the region's isolation). As such, the appeal plan and budget may be adjusted in the near future to account for the updated circumstances.

## ***The Proposed Operation***

Through this appeal, the PMI and the Federation Plan of Action is as follows:

#### ***Phase One: Emergency Response Programme - Plastic Sheet and Family Kits Distribution***

Assist a total of 800 families (4,000 beneficiaries) through the distribution of 800 plastic sheets and the same number of family kits, containing family size sleeping mat; soap and other hygiene items; cooking utensils set including plate and glass; sarong for male and female; hand towels, candle and matches.

#### ***Phase Two: Shelter Rehabilitation Programme - Distribution of basic building materials and tools***

Assist the most vulnerable 200 Phase One families (1,000 beneficiaries) through distribution of essential repair items, nails and basic building to speed up the shelter rehabilitation phase and to complement local initiatives.

***Phase Three:*** In view of the latest earthquake, this appeal seeks to provide relief supplies to support : additional 500 families as well provide 500 construction kits.

#### **Objectives and activities ●**

***Objective 1:*** Distribute emergency non-food commodities: 800 pcs of plastic sheeting and 800 family kits, to 4,000 disaster affected people in Ransiki, Oransbari, Angi, Warmare, Manokwari city, Windesi, Prafi and Bintuni sub-districts, by 15 November 2002

#### **Activities:**

1. Organise, purchase and transport 800 plastic sheets and 800 family kits from Surabaya, business district of East Java

2. Distribute among 800 beneficiary families focusing on targeted affected areas
3. Ensure monitoring of the overall process by PMI and Federation/ICRC Country delegation assigned personnel, local administration, community leaders and others..

**Objective 2:** Compliment local initiatives under 2nd phase of operation, through distribution of essential building material and basic tools, to 1,000 of the most vulnerable people in Ransiki sub-district, by 15 December 2002

**Activities:**

1. Organise, purchase and make available nails and basic building tools for 200 families (1,000 beneficiaries) from Surabaya, business district of East Java
2. Carry out door to door survey for beneficiary selection and registration
3. Conduct distribution among 200 beneficiary families focusing on targeted area
4. Ensure monitoring of operation by the PMI and Federation/ICRC Country delegation to safeguard participation and reference to local administration, community leaders and beneficiaries.

**Objective 3:** Establish contingency relief supplies for 500 families

**Activities:**

1. Procure 500 of each shelter and family kits.
2. Transport and store for contingency/distribution pending amended assessment.

**Procurement •**

Standard Federation procurement policy will be used for purchasing all 1st and 2nd phase operation materials. Tender documents will be shared with reliable bona fide suppliers and shippers with specific deadline to make available at Manokwari city airport/wharf. A proper agreement with penalty clause will be maintained for smooth operation.

**Duration of Operation •**

The project is expected to start within three days of the availability of the funds. Depending on the location of the operational areas, accessibility and other logistical means, PMI is likely to complete the operation within two months. Although it is desirable to carry out the distribution in all areas simultaneously, practical difficulties, i.e. logistical and availability of items, maybe a constraint.

**Selection of Beneficiaries and project areas •**

To initiate the 1st phase of the operation, target communities will be selected from eight different locations based on Manokwari District Disaster Management Committee list and verified by the Red Cross Team, in close coordination with other stakeholders. For the 2nd phase rehabilitation programme, emphasis will be given to the most affected communities in one sub-district area, in coordination with the other stakeholders.

**Warehousing •**

The procured commodities will be delivered by the suppliers concerned to the Indonesian Red Cross assigned personnel for the Manokwari Earthquake Emergency Response & Rehabilitation project. Local warehousing will be arranged at suitable locations and where possible it will be provided by the local administration.

**Transportation •**

The most difficult part will be the transportation of the purchased goods between place of origin to final destinations. No direct shipping line is available. A charter ship takes a minimum of 11 days to reach Manokwari city and another 2/3 days to reach other sub-districts. Under these circumstances, the PMI will use as a minimum charter cargo flights and ships, supported by rented vehicles and local boats to transport relief supplies from Surabaya ICRC warehouse to the final distribution points.

### **Dissemination •**

The programme period will be an ideal opportunity for the PMI to disseminate Red Cross/Red Crescent principles, code of conduct, activities and in particular PMI activities. Photos of the operation will be taken and the media informed of developments. Red Cross vests will be worn by those running the operation. Other publication materials will be produced to enhance dissemination and visibility.

### **National Society Capacity Building •**

Manokwari branch is one of the dormant branches of PMI. Through this operation, the Manokwari branch SATGANA team (branch rapid response team) will have gained experience in emergency and rehabilitation programme management (i.e. rapid assessment, basic logistics, beneficiary selection, relief management and standard distribution), while working with active neighboring SATGANA teams and under the leadership of PMI national headquarters/Federation personnel.

### **Coordination •**

PMI/Federation will coordinate with the ICRC country delegation, National/Provincial/District BAKORNAS/SATKORLAK/SATLAK, UN agencies and others to exchange information at all levels of the proposed programme. On completion of the operation, a final report will be shared with the local administration and others, so that it share lessons learned to benefit future operations.

### **Monitoring and Evaluation •**

The operation will be regularly monitored by PMI and the Federation Delegation in the field. Operational activities will be reflected in standard Federation operations updates and a final programme report including a financial report, which will be produced by the PMI/Federation within a month of project conclusion. No separate evaluation is planned.

### **Capacity of the National Society •**

The PMI is the only voluntary organisation in Indonesia with full nation-wide coverage and has proven viability for international organisations as an implementing agency. The PMI regularly demonstrates its capacity to respond in a timely and effective way during natural disasters. The flooding in Jakarta early in 2002 is a recent example: PMI's network of 30 chapters and 323 branches, with a large number of volunteers from schools and universities, including doctors other professionals; provides a strong human resource base for disaster management. In recent years, with the backing of the Red Cross Red Crescent Movement, the PMI has invested heavily in disaster response, including training and equipping 59 rapid response teams (SATGANA) throughout Indonesia. This initiative proved its worth in the aftermath of recent Bali bomb blast events.

### **Present Capacity of the Federation •**

The Federation Delegation in Indonesia consists of a Head of Delegation, Organizational Development delegate, Disaster Preparedness (DP) delegate, a national Finance/Administration Officer and an Office Manager. The Finance/Admin. Officer and DP Delegate will be responsible for procurement and logistics with the assistance of the ICRC Country Delegation and head of Disaster Management division & Logistics of PMI. Additional support will also be provided by the Head of Regional Delegation as required. In Geneva, the Asia/Pacific Department Desk Officer supported by the Disaster Management & Coordination (DMC) Head of Operations will provide additional operational and donor and logistics coordination

## ***Budget summary***

See Annex 1 for details.

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*All International Federation Assistance Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*In line with the Minimum Reporting Standards, the first operations update on this appeal will be issued within 30-days of the launch and the second will be issued over the course of the operation; a final narrative and financial report will be issued no later than 90 days after the end of the operation.*

*This operation seeks to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or longer-term capacity building will require additional support and these programmes are outlined on the Federation website.*

*For support to or for further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>*

Jean Ayoub  
Director  
Disaster Management and Coordination

Didier J. Cherpitel  
Secretary General

**PRELIMINARY BUDGET SUMMARY**

APPEAL No. 30/2002

**Indonesia - Papua province earthquake**

TYPE	VALUE
<b>RELIEF NEEDS</b>	<b>IN CHF</b>
Shelter & constructions	134,000
Food	30,000
Utensils & tools	40,000
Other relief supplies	30,000
<b>TOTAL RELIEF NEEDS</b>	<b>234,000</b>
<b><u>CAPITAL EQUIPMENT</u></b>	
Programme management	26,000
Technical support	8,000
Professional services	9,000
<b><u>TRANSPORT STORAGE &amp; VEHICLE COSTS</u></b>	<b>75,000</b>
<b><u>PERSONNEL</u></b>	
Personnel (support costs)	10,000
<b><u>ADMINISTRATIVE &amp; GENERAL SERVICES</u></b>	
Travel & related expenses	6,000
Information expenses	5,000
Administrative & general expenses	10,000
<b>TOTAL OPERATIONAL NEEDS</b>	<b>149,000</b>
<b>TOTAL APPEAL CASH, KIND, SERVICES</b>	<b>383,000</b>
<b>LESS AVAILABLE RESOURCES (-)</b>	<b>0</b>
<b>NET REQUEST</b>	<b>383,000</b>