

FINAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

YEMEN: FLOODS

no. 05ME029
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The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries.

In Brief

CHF 60,003 (USD 45,670 OR EUR 38,620) HAS BEEN ALLOCATED FROM THE FEDERATION'S DISASTER RELIEF EMERGENCY FUND (DREF)

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1. Summary

1.1 The Disaster

On the 26th of April 2005, devastating flash floods occurred in Hodeidah and Hajjah governorates of the Republic of Yemen, damaging seven villages at different levels. Five villages were affected in Hodeidah, Zuhrah district, which is located by the side of Wadi (valley) Moor and is about 100 km north of the Hodeidah city. The Yemen Red Crescent Society (YRCS) Hodeidah Branch formed and sent a disaster

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surveying team for the following two days to collect initial details on the disaster. The report of the Branch showed that approximately 143 houses (huts made of straw and mud) were damaged, out of which 70 of them were totally destroyed. No casualty was reported but it was anticipated that epidemics may spread out due to poor sanitation systems and stagnant flood water. People lost most of their livelihoods, which mainly depended on farming or cultivating the land, as three productive farmlands were heavily damaged and would need a quite long period of time to be rehabilitated. In addition, stock food storages were swept away, leaving only a few kilograms of cereals. Other material and food loss included cattle, honey cells, furniture, tools, and personal belongings. The first consignment of relief items has been distributed to these villages, mainly consisting of tents and blankets. The field assessment showed that food and non-food items were urgently needed.

Two more villages in Hajjah governorate, Harad district, were severely devastated by the flooding of Ahban Wadi close to the border with Saudi Arabia. The Federation Representative visited one village to observe the damage of the disaster which left many homeless and jobless. The highest water level as indicated on walls reached almost 150 cm and demolished 26 houses of the small village. The food and material loss was immense, as people had to escape with their lives to higher spots. 88 of their cattle had to drown and 150 bags of wheat swept with the water current.

1.2. The Proposal

The first preliminary report from the field was sent on to the Middle East/North Africa (MENA) desk officer at the Federation Secretariat and the Head of Regional Delegation (HoRD) in Amman on 30 April. After an assessment was organised, a more detailed report was sent to Geneva and Amman on 2 May, 2004. A formal programme proposal was sent on 5 May, 2005. During the Federation Representatives' monitoring trip to the flooded area, frequent telephone conversations were held both with Geneva and Amman and rapid preparations were done by the Desk officer at the Secretariat in order to speed up the process of funding from the Federation's Disaster Relief Emergency Fund (DREF).

The amount sought for assistance was CHF 60,003 (USD 45,670 or EUR 38,620) and CHF 56,715 was received at the field. The United Arab Emirates Red Crescent pledged USD 27,200 in order to refurbish the disaster preparedness stock of YRCS. The Qatar Red Crescent represented by one delegate made additional distribution in villages in the Hajjah region. (The report has not been received by the Federation at the time of current reporting).

The preliminary number of targeted beneficiaries was 107 families, which is approximately equal to more than 400 beneficiaries. All beneficiaries were affected by the flash flooding on different scales.

1.3. The Operation

The first phase was to distribute relief items which were taken from the YRCS relief stock at the headquarters (HQ) in Sana'a. The trucks were dispatched from the HQ on May the 1st (holiday in Yemen), after clearance was received that the roads were accessible to the flooded area. After two days of distribution, the procurement phase of the food items took place on May the 8th and 9th and the food distribution took place on May the 11th and 12th.

1.3.1 Objectives

- To assist 400 people affected by the recent floods in Hodeidah and Hajjah governorates with shelter, relief and food items for 15 days according to standards.
- To reduce the risk of epidemics outbreak such as malaria, diarrhea, and bilharzias among the population in flooded areas.

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-To complete the deficiency in relief stock to enable the National Society (NS) to provide relief items for 1500 persons in time of disaster.

1.3.2 Distribution

The distribution of shelter and relief items was according to the needs and as follows:

Tents	94
Blankets	379
Kitchen utensils kits	100
Water jug	67
Water container 20 Lt	57
Stove (Kerosene)	48
Lamp (Kerosene)	48

The food distribution was calculated on a distribution for 15 days and based on the following daily consumption needs per beneficiary:

Rice	400g
Lentils (Foul)	80g
Beans	80g
Oil	50g
Sugar	30g
Tea	10g

The total quantity distributed according to internal report and purchase orders:

Rice	2568 kg
Sugar	642 kg
Oil	270 l
Lentils (Foul)	332 kg
Beans	332 kg
Tea	64 kg

There is a discrepancy between the theoretical calculation and the quantity which in fact was distributed, due to that the distribution was given to 107 families, instead of individuals (beneficiaries). Later on, full containers were distributed.

The food and non-food relief items were procured from the local market following the Federation procurement procedures and comparative bid analysis forms. A special committee consisting of four persons held several meetings to review and select the most appropriate bidders. By September, all items were purchased and stored in the warehouses of YRCS, which included the following:

- 100 tents (size 4X4)
- 100 tents (size 4X6)
- 1200 blankets
- 100 kitchen sets and utensils (procurement is still going on)

These items were taken earlier from the NS stock to quickly respond to the disaster on the condition that they would be replaced when the fund was made available. That also helped in avoiding the prolonged procurement process and ensured a quicker response. Currently, the stock has been fully restored at the

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warehouse with more quantity of non-food relief items, which strengthens the NS's timely response in case of any need for quick intervention.

The Disaster Management Department continued its procurement activity to purchase the remaining items including kitchen sets and utensils. That was the final phase which concluded the logistics part of the relief operation. This has been a lengthy and interrupted process, which extended from September to mid November 2005. The responsible procurement team had to do the process twice, since the first attempt was encountered by some difficulties and faults in following standard bids invitation, analysis, and selection. More caution and accuracy had been exerted in the second round to ensure the success and compliance with specifications and conditions. By the end of November, all items were purchased and delivered to the YRCS central warehouses which included:

- 100 Plastic buckets (10 litres)
- 500 Aluminium water cups
- 500 Spoons
- 100 Cooking spoons
- 100 Knives
- 300 Metal cooking pots
- 500 Miscellaneous metal dishes
- Miscellaneous pots

1.4. The Delegation

The delegation consists of one Federation Representative and two national staff (Finance administrator and programme officer/translator), which continue to support the YRCS in their support to vulnerable communities of the country.

1.5. Participation of the Operating National Society

The YRCS was very active in the entire operation. At an early stage, it made the field assessment with a report to the Delegation and the YRCS HQ. The distribution of the shelter, relief and food items were done by the YRCS staff and volunteers, and partly monitored by the Federation Representative and translator.

The number of people working during the distribution from HQ was between 3-9 staff and 6-7 volunteers.

1.6. Co-operation with Authorities and with other Agencies

The assistance from the local authorities was good, both during the field assessment and the distribution of the relief items.

The assessment was jointly done with the following partners: YRCS, Ministry of Agriculture, Ministry of Health, Civil Defence, local Authorities, and members of the council committee in both Governorates (Hodeidah and Hajjah).

2. Analysis of the operation

2.1 Needs assessment

A needs assessment was done by the Intervention team and by the disaster management (DM) coordinator from 24 April to 4 May, 2005. The assessment was accurate, as the data which was collected from the field days before distribution had not changed. Another reason was that the targeted group of beneficiaries were rather limited.

2.2 Objectives plan of action

The objectives and the plan of action were appropriate and did not have to be substantially modified. The beneficiaries were selected due to the areas (Al-Zuhra & Zabied Districts in Hodidah Governorate and Haradh in Hajja Governorate). The names of the valleys where the flooding took place are Wadi Mour and Wadi Zabied in the Tihama.

3. Conclusions

The operation was successful as the YRCS is a society with very devoted staff and volunteers and luckily a small relief stock was available at the HQ, which was used during this operation. The distribution of the food items was further covered by the media, where the YRCS has been visible in different activities. Furthermore, the MENA desk officer in Geneva facilitated funds even before the final written proposal was issued, and followed up that the transfer of funds from Geneva was done extremely rapidly. Consequently, the procurement phase (for food items) was done without delay.

There were some shortcomings mainly due to that the disaster took place just before the weekend in Yemen and one more holiday was in immediate connection (May 1st). Consequently, it was very difficult to reach the persons in charge within the YRCS. There were unnecessary delays before dispatching the trucks from the warehouse with the relief items. The reason for this was mainly due to unclear lines of command and old bureaucratic rules. Further, some of the distributed relief items had no clear sign of neither the Federation nor the YRCS, however, this was corrected when the media covered the operation.

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Selected Parameters	
Reporting Timeframe	2005/01-2005/12
Budget Timeframe	2005/01-2005/12
Appeal	M05ME029
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		60,000				60,000
B. Opening Balance		0				0
Income						
<u>Reallocations (within appeal or from/to another appeal)</u>						
<i>DREF</i>		60,000				60,000
<i>C3. Reallocations (within appeal or</i>		60,000				60,000
C. Total Income = SUM(C1..C6)		60,000				60,000
D. Total Funding = B + C		60,000				60,000

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		60,000				60,000
E. Expenditure		-60,000				-60,000
F. Closing Balance = (B + C + E)		0				0

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III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		60,000					60,000	
Supplies								
Shelter - Relief	32,400		38,109				38,109	-5,709
Clothing & textiles	5,200		11,938				11,938	-6,738
Food	3,840		3,885				3,885	-45
Water & Sanitation			12				12	-12
Utensils & Tools			2,158				2,158	-2,158
Total Supplies	41,440		56,102				56,102	-14,662
Transport & Storage								
Storage	600		50				50	550
Transport & Vehicle Costs	2,755		379				379	2,376
Total Transport & Storage	3,355		429				429	2,926
Personnel Expenditures								
Delegates Payroll	3,300							3,300
Delegate Benefits			50				50	-50
Regionally Deployed Staff	4,925							4,925
National Staff			1,257				1,257	-1,257
National Society Staff			2,157				2,157	-2,157
Total Personnel Expenditures	8,225		3,464				3,464	4,761
General Expenditure								
Travel			70				70	-70
Information & Public Relation			311				311	-311
Office Costs	1,900		7				7	1,893
Communications	480		390				390	90
Financial Charges	700		-4,674				-4,674	5,374
Total General Expenditure	3,080		-3,895				-3,895	6,975
Program Support								
Program Support	3,900		3,900				3,900	-0
Total Program Support	3,900		3,900				3,900	-0
TOTAL EXPENDITURE (D)	60,000		60,000				60,000	0
VARIANCE (C - D)			-0				0	