

Final report



International Federation
of Red Cross and Red Crescent Societies

Humanitarian Crisis in the Middle East

Final report
Emergency appeal n° MDR81001
14 July 2009

Period covered by this Final Report: 21 July 2006 to 31 March, 2009.

Appeal target: CHF 5,037,019 (USD 4,646,995 or EUR 3,302,560).

Final Appeal coverage: 80%; [<click here to go directly to the final financial report, or here to view the contact details>](#)

Appeal history:

- This Emergency Appeal was initially launched on 21 July 2006 for CHF 1,329,000 (USD 1,226,080 or EUR 871,250) for three months to assist 50,000 beneficiaries.
- CHF 200,000 (USD 184,525 or EUR 131,125) was initially allocated from the International Federation's Disaster Relief Emergency Fund (DREF) to support the National Societies to respond to the crisis. Following generous contribution from the donors, the amount was fully paid back to DREF.
- The Appeal and budget were revised on 11 August 2006 - budget increased to CHF 5,037,019 (USD 4,646,995 or EUR 3,302,560) for three months to assist 65,000 beneficiaries.
- With Operations Update no.6, the Appeal was extended to 31 March 2007.
- With Operations Update no.7, the operational period was extended until 31 December 2007.
- With Operations Update no.8, a full overview of the activities was provided and the operational period was extended until 31 December 2008 for the Lebanese Red Cross (Lebanese RC) to complete the rehabilitation and reconstruction projects in south Lebanon.
- With Operations Update no 9, the operational period was extended until 31 March 2009 in order to finalise payments to the contractors in particularly related to the construction project in Tyr, southern Lebanon.



Lebanese Red Cross emergency volunteers assisted the war victims during the humanitarian crisis. International Federation.

Summary: The Humanitarian Crisis in the Middle East Emergency Appeal (Appeal no.MDR81001) was launched in July 2006 to support the host National Societies of Lebanon, Syria, Egypt, and Red Cross on Cyprus to meet the immediate humanitarian needs of thousands of people affected by the Israeli-Lebanese conflict. In the course of these three years, most of the activities planned under this Emergency Appeal were completed, accounted for and reported on through nine operations updates.

The only outstanding activities were related to the completion of the rehabilitation and reconstruction projects of Lebanese RC in south Lebanon, which resulted in the extension of the operational timeframe until the end of March 2009. Thus, this Final Report focuses only on these two projects. The remaining

activities under this Emergency Appeal can be found in the respective operations updates posted on the International Federation's website at www.ifrc.org.

This Emergency Appeal has been funded 80 per cent, and the implementation rate is 100 per cent. The unspent balance of CHF 1,940 (USD 1,790 or EUR 1,270) will be used to cover any eventual exchange rate losses after the construction's retention fees are fully paid later in the year.

The International Federation would like to express its gratitude to the OPEC Fund for International Development, Canadian Government and Canadian Red Cross, American Red Cross, Norwegian Government and Norwegian Red Cross, Japanese Red Cross, British Red Cross, Lebanese Red Cross, Australian Red Cross, Irish Red Cross, Andorra Red Cross, Danish Red Cross, Belarusian Red Cross, Ukrainian Red Cross, and all the private donors who have contributed to this Appeal and have allowed significant humanitarian assistance to the people affected from the conflict in Lebanon and its consequences in neighboring countries.

Lessons learned:

This crisis has highlighted the importance of information during disasters for the use of media, National Societies, humanitarian actors, planning and reporting officers and the general public. There is a need to strengthen the capacities of National Societies in information gathering and sharing during disasters. Collecting and analyzing timely and accurate data is a major factor hampering information sharing and reporting and should be tackled.

The situation

The International Federation launched the Humanitarian Crisis in the Middle East Emergency Appeal following the Israeli military operations against Lebanon during 12 July - 14 August 2006. The operations resulted in the death of 1,187 civilians and left 4,092 injured. Almost one million people were forced to abandon their homes in South Lebanon, the Bekaa valley and Beirut's southern suburbs.

The emergency phase of the Middle East Humanitarian Crisis operation was completed by September 2006. During the following months until the end of 2006, the operation in Syria, Egypt and Cyprus focused on the replenishment of relief stocks which were distributed by the National Societies during the peak of the crisis.

In Lebanon, the focus was on the rehabilitation of the National Society's infrastructure, along with capacity building in key emergency response support services.

Red Cross and Red Crescent action

Achievements against objectives

Capacity Building

Objective: National Societies in the region are improving their capacity to respond to this and future crises.



The emergency medical service station in Kabr Chmoun was completed in February 2009.

The experiences from the crisis of 2006 and the increased donor support for the Lebanese RC allowed the National Society to identify key areas for improvement in emergency preparedness and response. Two construction and rehabilitation projects - Kabr Schmoun emergency medical service station and Lebanese Red Cross Tyr branch - were identified as priority by the Lebanese RC in terms of investing in the future of the local capacity to respond to crises.

While most of the activities were completed in 2007, the timeframe of these two identified

projects within this construction and rehabilitation phase was negatively affected. This was due to complex government procedures (dealing with land deeds, lengthy tender processes to ensure quality) and the fluid political situation in Lebanon (affecting the processes related to custom clearance). The rapid increase in the price of construction materials as a result of rising import costs for steel and other materials also required a constant revision of the designs and the need to adjust the extent of the projects.

By February 2008, a consultant was selected for the projects and the tender processes were completed by the beginning of August 2008. The construction of the emergency medical service station in Kabr Chmoun and the Lebanese RC local branch in Tyr started in the middle of August and was completed by the end of February 2009.

Challenges:

The main challenge in these activities has been the length of time to resolve issues surrounding the rehabilitation and construction process. These are particularly linked to the identification of suitable land and the acquisition of all relevant assurances for building permits and registration certificates.

[<Final financial report and contact details below; click here to return to the title page>](#)

How we work

All International Federation assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

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International Federation of Red Cross and Red Crescent Societies

MDR81001 - Humanitarian Crisis - Middle East

Final Report

Selected Parameters	
Reporting Timeframe	2006/07-2009/05
Budget Timeframe	2006/07-2009/03
Appeal	MDR81001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Goal 1: Disaster Management	Goal 2: Health and Care	Goal 3: Capacity Building	Goal 4: Principles and Values	Coordination	TOTAL
A. Budget	5,037,019					5,037,019
B. Opening Balance	0					0
Income						
<u>Cash contributions</u>						
<i>American Red Cross (from United States - Private Donors)</i>	593,750					593,750
<i>Andorra Red Cross</i>	25,732					25,732
<i>Australian Red Cross</i>	76,957					76,957
<i>Australia - Private Donors</i>	1,385					1,385
<i>Belarusian Red Cross</i>	6,165					6,165
<i>British Red Cross</i>	144,723					144,723
<i>Canada - Private Donors</i>	2,756					2,756
<i>Canadian Red Cross (from Canadian Government)</i>	1,108,800					1,108,800
<i>Danish Red Cross</i>	12,598					12,598
<i>Finnish Red Cross</i>	200					200
<i>Germany - Private Donors</i>	785					785
<i>Irish Red Cross</i>	37,181					37,181
<i>Japanese Red Cross</i>	159,950					159,950
<i>Lebanese Red Cross</i>	104,295					104,295
<i>Luxembourg - Private Donors</i>	198					198
<i>New York Office (from Kraft Foods)</i>	30,705					30,705
<i>Norwegian Red Cross</i>	29,682					29,682
<i>Norwegian Red Cross (from Norwegian Government)</i>	339,070					339,070
<i>On Line donations</i>	77,455					77,455
<i>OPEC Fund For Int-l Development</i>	1,390,800					1,390,800
<i>Other</i>	-265,840					-265,840
<i>Saudi Arabia - Private Donors</i>	836					836
<i>Switzerland - Private Donors</i>	1,300					1,300
<i>Ukrainian Red Cross</i>	3,400					3,400
<i>Unidentified donor</i>	-3					-3
<i>United States - Private Donors</i>	88,380					88,380
C1. Cash contributions	3,971,259					3,971,259
<u>Inkind Personnel</u>						
<i>British Red Cross</i>	38,533					38,533
<i>Finnish Red Cross</i>	2,934					2,934
C4. Inkind Personnel	41,467					41,467
<u>Other Income</u>						
<i>Miscellaneous Income</i>	3,672					3,672
C5. Other Income	3,672					3,672
C. Total Income = SUM(C1..C5)	4,016,398					4,016,398
D. Total Funding = B + C	4,016,398					4,016,398
Appeal Coverage	80%					80%

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II. Balance of Funds

	Goal 1: Disaster Management	Goal 2: Health and Care	Goal 3: Capacity Building	Goal 4: Principles and Values	Coordination	TOTAL
B. Opening Balance	0					0
C. Income	4,016,398					4,016,398
E. Expenditure	-4,014,458					-4,014,458
F. Closing Balance = (B + C + E)	1,940					1,940

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III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Goal 1: Disaster Management	Goal 2: Health and Care	Goal 3: Capacity Building	Goal 4: Principles and Values	Coordination		
A							B	A - B
BUDGET (C)		5,037,019					5,037,019	
Supplies								
Shelter - Relief	69,204	40,884				40,884	28,320	
Construction - Facilities/Infrastruc		598,906				598,906	-598,906	
Construction Materials	942,882						942,882	
Clothing & textiles	199,076	189,738				189,738	9,338	
Food	253,237	249,125				249,125	4,112	
Water & Sanitation	86,590	85,705				85,705	885	
Medical & First Aid	3,607	222,347				222,347	-218,740	
Teaching Materials	1,269	828				828	441	
Utensils & Tools	38,720	39,143				39,143	-423	
Other Supplies & Services	241,536	164,414				164,414	77,122	
Total Supplies	1,836,121	1,591,090				1,591,090	245,031	
Land, vehicles & equipment								
Land & Buildings	21,528						21,528	
Vehicles	1,018,690	730,511				730,511	288,179	
Computers & Telecom	149,708	148,608				148,608	1,099	
Office/Household Furniture & Equipm.	130,054	149,407				149,407	-19,352	
Total Land, vehicles & equipment	1,319,980	1,028,525				1,028,525	291,454	
Transport & Storage								
Storage	96,123	98,828				98,828	-2,704	
Distribution & Monitoring	16,000	23,283				23,283	-7,283	
Transport & Vehicle Costs	79,196	65,470				65,470	13,725	
Total Transport & Storage	191,319	187,581				187,581	3,739	
Personnel								
International Staff	243,480	209,729				209,729	33,751	
National Staff	131,467	129,239				129,239	2,228	
National Society Staff	140,603	95,192				95,192	45,410	
Consultants	20,646	106,763				106,763	-86,117	
Total Personnel	536,195	540,923				540,923	-4,728	
Workshops & Training								
Workshops & Training	295,151	68,583				68,583	226,568	
Total Workshops & Training	295,151	68,583				68,583	226,568	
General Expenditure								
Travel	85,892	50,507				50,507	35,385	
Information & Public Relation	41,871	24,620				24,620	17,251	
Office Costs	99,390	86,388				86,388	13,003	
Communications	34,230	41,820				41,820	-7,590	
Professional Fees		44,900				44,900	-44,900	
Financial Charges	5,718	3,595				3,595	2,123	
Other General Expenses	2,800	4,910				4,910	-2,110	
Total General Expenditure	269,901	256,738				256,738	13,163	
Contributions & Transfers								
Cash Transfers National Societies	187,211	79,211				79,211	108,000	
Total Contributions & Transfers	187,211	79,211				79,211	108,000	
Programme Support								
Program Support	327,406	261,808				261,808	65,599	
Total Programme Support	327,406	261,808				261,808	65,599	
Operational Provisions								
Operational Provisions	73,734						73,734	
Total Operational Provisions	73,734						73,734	

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A							B	A - B
BUDGET (C)		5,037,019					5,037,019	
TOTAL EXPENDITURE (D)		5,037,019	4,014,458				4,014,458	1,022,561
VARIANCE (C - D)		1,022,561					1,022,561	