

OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

PHILIPPINES: LANDSLIDES AND FLOODS

*Appeal No. MDRPH001
31 August 2007*

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

In Brief

Operations Update no. 7; Period covered: 1 January to 30 June 2007; Appeal target: CHF 2.83 million (USD 2.30 million or EUR 1.70 million); Appeal coverage: 99%

[\(click here for the interim financial report\)](#)

Appeal history:

- A preliminary appeal was launched on 17 February 2006 for CHF 2.13 million (USD 1.73 million or EUR 1.29 million) for six months.
- On 8 March 2006, appeal was revised to CHF 2.59 million to assist 8,000 beneficiaries for 18 months, to 31 August 2007, focusing on recovery and rehabilitation.
- On 22 June 2006, Operations Update No.5 increased the appeal budget to CHF 2.66 million (USD 2.17 million or EUR 1.62 million).
- In June 2007, Operations Update no.6 revised the budget to CHF 2.83 million (USD 2.30 million or EUR 1.70 million) in incorporate some support from the Geneva Secretariat.
- This operations update seeks partner agreement to extend the operation from 30 September to 31 December 2007 in order to complete the reconstruction and recovery component of the operation.
- Disaster Relief Emergency Funds (DREF) allocated: CHF 200,000 (USD 162,602 or EUR 121,212).

Operational Summary:

With the support of the Federation, the Philippine National Red Cross (PNRC) is continuing its programme to rehabilitate the families who were affected by the landslide in St Bernard, Southern Leyte. The PNRC is primarily assisting three villages – comprising of families from Hinabin, Kauswagan and Magatas – that were affected by the relocation by constructing 96 duplex units (192 single housing units) in Catmon.

While the emergency relief and health and care component of the operation were completed on schedule, the focus of the operation is now on finalizing the construction of the 96 duplex units, which is will be completed by 31 December 2007.

Background

On 17 February 2006, during a week-long rainfall, a landslide buried *barangay* (village) Guinsaugon, killing 1,126 people and affecting some 8,000 people. The 8,000 people who were affected had to be relocated to evacuation centres, which were quickly established in schools and churches during the onset of the disaster.

Operational developments

As part of a long-term rehabilitation plan, the Philippine National Red Cross (PNRC), with the support of the International Federation, is constructing 96 duplex units (192 housing units) for families affected by the landslide in *barangay* Guinsaugon. Once construction is completed and the families move into their selected units, they will have an opportunity to further recover from the effects of the disaster and continue to rebuild their lives.

In March, following problems with the contractor who was unable to fulfil his contractual obligations, the PNRC took it upon itself to self-administer and manage the construction of the duplex units. However, the anticipation of legal action against the contractor caused further delay to the construction. It is now expected to be finished by the end of December, a delay of 11 months.

Under the PNRC's management, 60 duplex units have progressed towards completion, while the remaining 36 are ready for layout and construction will start in the second half of the year. Roadways have been cleared and constructed and are ready for gravelling. The national society decided electrical and water systems are to be sub-contracted to local electric cooperatives and water companies once the duplex units are completed.

In other components of the operation, the telecommunication equipment was transferred from St Bernard and reinstalled in Maasin City, where the Southern Leyte Chapter is located. The equipment has enabled the chapter to exchange and provide quick information within the province.

The Southern Leyte chapter have proposed plans to repair the chapter office and warehouse to improve their daily routine, service delivery and response to disasters. They have also proposed plans to strengthen the organizational capacity of the chapter, conduct health training and purchase medical equipment, which are estimated to be implemented towards the end of the year.

Red Cross and Red Crescent action

Emergency relief

Goal: To provide necessary emergency relief items to evacuees and handle the administration and management of the two evacuation centres situated in the village of Catmon for six months

Objective 1a: Provide non-food items to 1,000 displaced families until 1 June 2006

This objective has been met. By 1 June 2006, the PNRC had procured and distributed a total of 3,000 mats, 3,000 blankets, 3,000 mosquito nets, 5,000 towels and 2,000 folding beds to the displaced families living in the Catmon evacuation centre.

Objective 1b: Provide assistance to 221 families in Catmon centre for six months from 1 July 2006

This objective has been met. In the last six months of 2006, a three-person team from the PNRC's social services, disaster management service and community health and nursing services departments focused their efforts on fixing the water and sanitation and over crowding problems in the Catmon evacuation centre.

Health and care

Goal: Provide psycho-social support to relatives and survivors of the Guinsaugon mudslide and the relocated persons from the neighbouring villages and launch psycho-social trainings for staff and volunteers

Objective 2: Relatives and survivors receive the needed psychosocial support



Part of the 60 duplex units (120 housing units) is in various stages of completion. These units are constructed in Catmon, St Bernard, Southern Leyte and will house the evacuees from *barangay* Guinsaugon.

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This objective has been met. Of the targeted 1,000 individuals, 915 – including 18 youth leaders from various villages and 12 orphans from *barangay* Guinsaugon – benefited from the psychosocial support programme (PSP). These targeted individuals were relatives of survivors and those killed by the Guinsaugon mudslide as well as villagers who had been relocated from nearby affected *barangays*. The 915 individuals are working and back in school, leading their lives as how they knew it before the mudslide occurred. The PNRC social service staff members who participated in the PSP trainings have been regularly monitoring and checking up on the well being of the 915 individuals.

Emergency response and risk reduction capacity building

Goals:

1. Replenishment of stocks and equipment of the national society for disaster preparedness
2. Enhance the telecommunications capacity of Southern Leyte chapter to respond and give prompt action in relaying information
3. PNRC Leyte, Cebu and Southern Leyte chapters' logistics capacity to respond to disasters are improved
4. Strengthen the Southern Leyte chapter disaster preparedness through capacity building with the recruitment of volunteers and launching of trainings

Objective 3: Replenishment of emergency stocks and equipment.

This objective has been met. By the end of 2006, the PNRC, with support and assistance from the International Federation, procured 300 lightweight tents, 200 cartons of BP5 high-energy biscuits and three Rubb halls.

Objective 4: Southern Leyte chapter communications

Two base radio units and 20 handheld portable radios were procured before the end of last year. This equipment, plus a 110-foot tower mast, was moved from St Bernard to the Southern Leyte chapter office in Maasin city, where they were reinstalled. The reinstallation of the communication equipments has allowed the chapter to exchange information quickly as well as to monitor and respond to potential disasters in a timely manner.

Objective 5: Upgrade logistics capacity in Tacloban City, Cebu and Southern Leyte

The Southern Leyte chapter is still in the planning process for the repair of the warehouse, which includes the reparation of the chapter office to accommodate volunteer trainings in disaster response. It is planned that the Southern Leyte warehouse and chapter office will be upgraded in the last quarter of the year. However, due to the escalating costs in finalizing the construction of the duplex units, it is not certain whether the International Federation would have the resources to support the upgrading of the Southern Leyte office and warehouse.

As the Tacloban chapter warehouse is in relatively good condition and the Cebu chapter warehouse is fully functional, it was decided that no further upgrading is needed in these two warehouses.

Objective 6: Hazard mapping is completed in Southern Leyte and the data compiled into a geographical information system

As the provincial government took over this project in the middle of last year, this activity was not implemented. Hence, this objective has not been met.

Objective 7: There is an integrated community-based disaster preparedness programme in Southern Leyte leading to livelihood interventions and including recruitment and training of *barangay* disaster action teams

To respond to disasters in the province, the PNRC had created a provincial disaster response team (PDRT) in Southern Leyte. The team – comprising 38 participants from 18 municipalities and one city in Southern Leyte – completed the specialized 12-day training by last year.

Provision of personal gear for PDRT has begun with shirts, boots and rescue gloves procured; the remainder of the gear (helmet, vest and raincoat) should be delivered by mid-August.

Impact

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The communications capacity of the Southern Leyte chapter was enhanced with the installation of communications equipment in Maasin City. Maasin City covers a wider area and has the largest population in Southern Leyte. Information is now gathered and exchanged easily and quickly, and is particularly useful during emergency situations.

The proposal to repair the warehouse was modified by the chapter administrator to include the repair of Southern Leyte chapter office. This dual repair will enable the chapter to perform disaster preparedness and response activities outside of its regular services and duties.

The provision of the personal response gears will allow the municipal disaster response teams to improve their capability in responding to disasters. Additionally, the personal response gear will provide greater visibility of PNRC volunteers responding to those in need in disaster areas.

Constraints

Concerns over the lot ownership of the Southern Leyte chapter took far longer to resolve than expected. This hampered the relocation of the communications equipment from St Bernard to Maasin City.

Due to concerns over organizational matters within the chapter, the proposal for the improvement and repair of the Southern Leyte Chapter warehouse and office was delayed. The proposal is now expected to be implemented by the last quarter of the year. However, due to the high cost in finalizing the construction of the duplex units, it is not certain if the International Federation would have the resources for this.

As it took far longer than expected to source for suppliers, it was only in June that half of the personal response gears (shirts, boots and rescue gloves) were purchased.

Organizational development

Goal: To develop and strengthen Southern Leyte chapter organizationally

Objective 8: Organizational development to strengthen Southern Leyte chapter

The Southern Leyte chapter prepared a draft proposal for potential training activities to strengthen the organizational development component of the operation. The activities proposed include a thorough orientation for directors and all staff members; leadership trainings for the new board of directors; training on basic life skills and fund generation techniques for the board of directors and other service volunteers; and short courses in administrative procedures for chapter staff members and volunteers. The trainings are scheduled to take place in the last half of the year.

Impact

Through the trainings, the chapter staff members and volunteers would develop better skills and knowledge in handling and managing future operations.

Constraints

Concerns regarding chapter organizational matters and functions need to be resolved before proceeding with the training.

Reconstruction and Recovery

Goal: Provision of 192 housing units, livelihood training and community multi-purpose centre to household beneficiaries from the relocated areas of the villages of Hinabin, Kauswagan and Magatas

Objective 9: Construction of resettlement village

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The development and status of the construction of the settlement village is as follows:

- Due to the contractor failing to meet obligations of the agreement, the contract was terminated and the PNRC took responsibility of managing the construction of the resettlement village.
- Eight construction support staff members and 200 labourers were hired. The number of labourers fluctuated weekly, depending on the magnitude of work and construction materials delivered.
- Construction materials and fuel were purchased and building equipments rented for the construction.
- Sixty duplex units (120 housing units) were constructed at varying levels of completion. The breakdown is as follows:
 - Up to 45 duplex units with complete masonry works, ready for trusses and roofing, room partitions, toilet and bath finishes, kitchen and sink finishes, plumbing and electrical installations;
 - Up to 15 duplex units with different elevation/height of concrete hollow blocks.
- A further 36 duplex units (72 housing units) are ready for layout and dimensioning.
- Roadways were levelled and planed and are ready for gravelling (coarse aggregate).
- Backfilling of waste materials and clearing and cutting of layout of the 36 duplex units are underway.



Some of the 60 duplex units in Catmon, St Bernard, in various stages of completion.

The PNRC management decided that once construction is completed, the water and electrical systems will be sub-contracted to the local water district and Southern Leyte Electric Company (SOLECO).

The multi-purpose centre, which is part of the resettlement village, will be constructed in the last quarter of the year.

Objective 10: Health volunteers are trained, equipped and mobilized for village health centres

The PNRC Community Health and Nursing Services department are in the planning process of health training based on the “143 Programme” as well as the provision of health equipment for the village health centre. This activity will focus on the training of nine health and welfare volunteers in the community. The training is due to be implemented in August and will last for approximately one and a half months.

Impact

Upon the termination of the contract with the contractor, the PNRC’s self-administration of the programme has improved construction of the resettlement village within two months. This has eased beneficiaries’ concerns.

The health training will develop the PNRC volunteers’ capacity in providing medical assistance during disasters. It is envisioned that the health volunteers would support the chapter during emergencies of any scale. As part of their daily activity, the volunteers would also assist the chapter conduct trainings to communities in the *barangays*.

Constraints

The preparation of legal steps to counter the eventuality of the contractor filing any legal actions against the PNRC hindered the national society’s take-over of the project. This legal preparation delayed construction. However, once the legalities were settled, the PNRC moved ahead with the project.

Management and Coordination

Goal: The operation is effectively managed.

Objective 11: Provision of effective administrative and management support to the operation

During the reporting period, six key staff members were hired for administrative and management support to the operation. Selected key staff members were given training to improve their familiarity in handling and implementing the operation.

Impact

The hiring of six key staff members ensured the management, coordination and implementation of the construction project. The trainings that were given to selected key staff members further enhanced their capacity in implementing the project in an efficient manner.

Constraints

While there have been no major problems during the reporting period, it has been a concern to the national society that there is only one project engineer on site.

Coordination

The PNRC project staff members have continued to update the senior management in the municipal disaster coordinating council (MDCC) meetings in St Bernard and the Southern Leyte provincial disaster coordinating council (PDCC). In addition to updating other key players in the field, these meetings also serve as a platform to introduce new projects and discuss other needs for rehabilitation.

The PNRC's goal is to alleviate the sufferings and uphold the dignity of the families affected by the Southern Leyte landslide. This was achieved via various activities of the operation. To date, the International Federation has provided the national society with guidance and technical support in implementation of the activities. The improvement of the Southern Leyte chapter's response capacity is one of the operation's achievements.

National Society Capacity Building

With the assistance of the International Federation's logistics delegate, the PNRC logistics department and operation staff members were trained in Federation procedures in requisition and procurement. These procedures will be standardized in every project supported by the International Federation in the future.

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The Federation's Global Agenda

The International Federation's activities are aligned with under a Global Agenda, which sets out **four broad goals** to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

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- Federation regional delegation in Bangkok: Michael Annear (head of regional disaster management unit); email: michael.annear@ifrc.org; Phone: +66.2.661.8201; or Alan Bradbury (regional programme coordinator); email: alan.bradbury@ifrc.org; Phone: +66.2.661.8201; or Bekele Geleta (head of regional delegation); email: bekele.geleta@ifrc.org; Phone: +66.2.661.8201 ext 100
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[Interim Financial Report below; click here to return to the title page.](#)

International Federation of Red Cross and Red Crescent Societies

MDRPH001 - PHILIPPINES - LANDSLIDES & FLOODS

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/1-2007/6
Budget Timeframe	2006/1-2007/12
Appeal	MDRPH001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		2,827,246				2,827,246
B. Opening Balance		0				0
Income						
<u>Cash contributions</u>						
American Red Cross		66,050				66,050
Andorra Government		15,590				15,590
British Red Cross		57,375				57,375
Canadian Red Cross		56,078				56,078
Chinese Government		38,565				38,565
Cyprus Red Cross		8,078				8,078
Danish Red Cross		1,142				1,142
Finnish Red Cross		77,723				77,723
German Red Cross		126,201				126,201
Irish Government		156,500				156,500
Irish Red Cross		16,001				16,001
Japanese Red Cross		890,778				890,778
Korea Republic Red Cross		159,900				159,900
Macao Red Cross		20,000				20,000
Monaco Red Cross		26,825				26,825
New Zealand Government		161,220				161,220
New Zealand Red Cross		21,283				21,283
Norwegian Red Cross		315,534				315,534
On Line donations		11,052				11,052
OPEC Fund For International Developm		194,850				194,850
Qatar Red Crescent		12,969				12,969
Singapore Red Cross		80,623				80,623
Swedish Red Cross		168,250				168,250
Swiss Red Cross		6,200				6,200
Switzerland - Private Donors		16,200				16,200
Taiwan Red Cross Organisation		58,199				58,199
Turkish Red Crescent		13,210				13,210
United Arab Emirates Red Crescent		6,476				6,476
C1. Cash contributions		2,782,869				2,782,869
<u>Reallocations (within appeal or from/to another appeal)</u>						
Andorra Government		0				0
Irish Red Cross		0				0
Monaco Red Cross		0				0
Swiss Red Cross		0				0
Taiwan Red Cross Organisation		0				0
C3. Reallocations (within appeal or		0				0
<u>Inkind Personnel</u>						
Danish Red Cross		17,567				17,567
C5. Inkind Personnel		17,567				17,567
C. Total Income = SUM(C1..C6)		2,800,436				2,800,436
D. Total Funding = B + C		2,800,436				2,800,436

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Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/1-2007/6
Budget Timeframe	2006/1-2007/12
Appeal	MDRPH001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		2,800,436				2,800,436
E. Expenditure		-1,243,750				-1,243,750
F. Closing Balance = (B + C + E)		1,556,687				1,556,687

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Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/1-2007/6
Budget Timeframe	2006/1-2007/12
Appeal	MDRPH001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		2,827,246					2,827,246	
Supplies								
Shelter - Relief			87,955				87,955	-87,955
Construction Materials	965,769		4,698				4,698	961,071
Clothing & textiles	31,900		65,618				65,618	-33,718
Food	47,100		58,306				58,306	-11,206
Water & Sanitation	15,898		2,479				2,479	13,419
Medical & First Aid	10,256							10,256
Teaching Materials	25,641		22,578				22,578	3,063
Utensils & Tools			23,840				23,840	-23,840
Other Supplies & Services	129,638							129,638
Total Supplies	1,226,202		265,473				265,473	960,729
Land, vehicles & equipment								
Vehicles	307,692		246,505				246,505	61,187
Computers & Telecom	59,487		38,636				38,636	20,851
Office/Household Furniture & Equipm.			4,531				4,531	-4,531
Others Machinery & Equipment	12,821		6,605				6,605	6,216
Total Land, vehicles & equipment	380,000		296,277				296,277	83,723
Transport & Storage								
Storage	48,768		11,301				11,301	37,467
Distribution & Monitoring	27,846		3,450				3,450	24,396
Transport & Vehicle Costs	17,180		23,801				23,801	-6,621
Total Transport & Storage	93,794		38,552				38,552	55,242
Personnel Expenditures								
International Staff Payroll Benefits	360,185		372,101				372,101	-11,916
Regionally Deployed Staff			31,862				31,862	-31,862
National Staff	14,000		7,314				7,314	6,686
National Society Staff	156,410		61,630				61,630	94,780
Consultants			10,040				10,040	-10,040
Total Personnel Expenditures	530,595		482,948				482,948	47,647
Workshops & Training								
Workshops & Training	218,462		21,813				21,813	196,648
Total Workshops & Training	218,462		21,813				21,813	196,648
General Expenditure								
Travel	122,180		46,160				46,160	76,020
Information & Public Relation	8,334		12,805				12,805	-4,471
Office Costs	26,600		20,663				20,663	5,937
Communications	1,309		4,959				4,959	-3,650
Professional Fees			913				913	-913
Financial Charges			-66,991				-66,991	66,991
Other General Expenses	36,000		446				446	35,554
Total General Expenditure	194,423		18,956				18,956	175,467
Program Support								
Program Support	183,771		80,770				80,770	103,001
Total Program Support	183,771		80,770				80,770	103,001
Operational Provisions								
Operational Provisions			38,961				38,961	-38,961
Total Operational Provisions			38,961				38,961	-38,961
TOTAL EXPENDITURE (D)	2,827,246		1,243,750				1,243,750	1,583,497
VARIANCE (C - D)			1,583,497				1,583,497	