

# OPERATIONS UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## KYRGYZSTAN: EARTHQUAKE

**Appeal No. MDRKG001**  
**21 March 2007**

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in 185 countries.*

### In Brief

Operations Update no. 2; Period covered: 30 January to 11 March, 2007; Appeal target: Revised from CHF 487,745 (USD 391,474 or EUR 301,872) to CHF 657,055 (USD 540,725 or EUR 406,670) [Please click here to go directly to the attached revised budget.](#)

Appeal coverage: cash 50 %, in-kind 24%; [Please click here to go directly to the attached interim financial report.](#)<sup>1</sup>

#### Appeal history:

- Launched on 11 January 2007 for CHF 487,745 (USD 391,474 or EUR 301,872) for five months to assist 6,660 beneficiaries.
- Appeal target revised to CHF 657,055 (USD 540,725 or EUR 406,670) with this update.
- Disaster Relief Emergency Funds (DREF) allocated: CHF 100,000 (USD 80,855 or EUR 62,143) in December 2006.

#### Operational Summary:

The Kyrgyzstan Red Crescent Society continued its relief efforts in order to respond to the needs of the earthquake affected communities. To date, the National Society, with support from the Federation, has targeted 1,600 most vulnerable households, addressing their food insecurity and hygienic needs. As 74 per cent of the appeal budget has been covered through both cash and in-kind donations, the Red Crescent will be able to achieve its relief objectives within the given timeframe. In the case of the rehabilitation of school, the Red Crescent is considering a co-funding of the school reconstruction project as the available funds are not enough to bear all costs.

**The International Federation undertakes activities that are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".**

#### Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.

<sup>1</sup> In-kind contribution in the amount of CHF 158,982 was received from the Finnish Red Cross but is not yet reflected in the attached financial report. The information will be updated in the following reports.

- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

*For further information specifically related to this operation please contact:*

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*All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.*

*For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>*

*For longer-term programmes, please refer to the Federation's Annual Appeal.*

## Background



**As time goes on, the damaged houses begin to collapse**

An earthquake of 26 December affected over 34,000 people in Kochkor district of Kyrgyzstan. The earthquake measured 5-6 on the Richter scale and caused damages to more than 6,800 residential buildings, of them 1,332 households have lost their houses completely.

The Kyrgyzstan Red Crescent Society (KRCS), with the support of the Federation, began providing assistance to affected communities immediately after the disaster. Emergency relief focused on addressing communities' primary needs, improving their food security and strengthening hygiene.

After another earthquake struck Batken on 8 January, the KRCS joined the government response operation in this province as well. With funds that were later made available by Spanish RC the National Society provided the most vulnerable people from the affected area with food – flour, rice, sugar and vegetable oil. The response is closely coordinated with the Ministry of Emergency, foreign missions based in the country, non-governmental organizations and other parties involved.

## Operational developments

After the earthquake in Kochkor people from damaged houses were accommodated with their neighbouring relatives. Most of them are still residing with host families. Both hosting families and people who lost their houses have limited food stocks for the winter and therefore addressing their food insecurity became the key priority of the Red Crescent response operation.

**Kyrgyzstan: Earthquake; Appeal no. MDRKG001; Operations Update no. 2**

In February, the government issued a resolution aimed to regulate their response to the earthquakes in Naryn and Batken provinces. The resolution lists a number of initiatives to reconstruct the affected buildings in the areas. Authorities are ready to re-build new houses for those individuals whose ruined houses had been built in compliance with all relevant construction codes. However, the number of such houses makes about 10 per cent of all. Thus, most of affected households will have to choose between other options – interest-free loans for up to 20 years or immediate compensation limited to a certain amount in cash.

As major reconstruction works have not yet started – due to low temperatures outdoor works can not be performed – many affected families move back to their damaged houses, putting themselves at risk. During winter the deeply frozen soil (up to 1.5 metre in depth) in a way prevented houses from worse damage from the quake, while gradual warming is now causing more destruction to buildings.

The recent government resolution also indicates that four severely damaged schools in the earthquake affected area should be reconstructed till September 2007, when the new school year starts. The school in Semiz Bel village (part of the appeal) has been included in the government plan of reconstruction. Records of basic health units (BHU) from the affected area cause no concerns about the health conditions of local population.

### **Red Cross and Red Crescent action**

Over the reporting period and within the limits of funding available from multilateral donors, the Red Crescent carried out relief activities as per its priority list. On 11 February, Red Crescent national disaster response team members visited households in seven villages of the affected district so as to update the beneficiary lists. Later on, three direct distributions to target households followed.

It is important to note that during household visits some families falling under the key selection criterion (loss of house) refused humanitarian relief in favour of their less privileged neighbours. Therefore, it was decided to include in the list of target beneficiaries not only those whose houses fell under the first category (destroyed or severely damaged), but also those from 2-4 categories. The applied revised criteria are as follows:

- Families whose houses fell under 1-4 category of damage according to the emergency ministry's assessment
- Families with disabled children
- Families with disabled parents
- Families with no provider and with children under 16 years old
- Families with five and more children under 16 years old

The table below presents the cumulative totals of the Red Crescent response operation in Kochkor under the Emergency Appeal:

<b>Type of relief</b>	<b>Number of families covered during the reporting period</b>	<b>Cumulative number of families covered to date</b>
Food parcels	200	600
Hygiene kits	200	600
Mattresses, blankets, bed linen	400	400

Initially, the National Society planned to replenish and extend its contingency stocks with mattresses, blankets and bed linen. However, in February, the Red Crescent distributed these relief items meeting the needs of households whose living conditions still leave much to be desired – basically due to considerable damage to their houses and cold weather. Each target family received two mattresses, two blankets and two sets of bed linen.

In the circumstances, the National Society also welcomed used clothing from Finnish Red Cross as an unsolicited contribution to the Appeal. The clothing has been already delivered to the area and is currently stocked in the warehouse provided by local authorities. In the near future this used clothing will be distributed in four villages of the district in cooperation with the authorities and in compliance with the revised beneficiary selection criteria.

**Kyrgyzstan: Earthquake; Appeal no. MDRKG001; Operations Update no. 2**

It is planned to cover the rest of target households with hygiene kits (732) and food parcels (732) in March. The funding received to date in response to the Emergency Appeal is enough to cover those needs.

**Emergency relief**

**Objective: Provide an emergency food ration for 4 months consisting of rice, flour, sugar and vegetable oil for approximately 1,332 families (6,660 people).**

**Progress**

On 17 February, the National Society arranged the second distribution of food parcels among 200 targeted households.

Locality	Number of families covered
Arakol village	52
Cholpon village	30
Epkin village	46
Moldokylych village	72
<b>Total</b>	<b>200</b>

Food parcels contained the same ratio as for the previous distribution. When compiling food relief items, the following criteria were taken into account:

- Local food habits – food products are familiar to beneficiaries and match their traditional dietary habits;
- Ease of storage and use – foods are reasonably easy to store, including at a household level, and can be cooked with minimum fuel; they are adapted to available cooking facilities, water and fuel.

**Objective: Provide immediate non-food relief items consisting of hygiene kits for 1,332 families (6,660 people).**

**Progress**

On 15 February, the National Society distributed hygiene kits among 200 households in three villages of the affected district. Hygiene kits had the same content as the previous distribution.

Locality	Number of families covered
Cholpon village	150
Epkin village	32
Moldokylych village	18
<b>Total</b>	<b>200</b>

**Rehabilitation**

**Objective: Reconstruct a damaged school in Semiz Bel village.**

**Progress**

No relevant action has been taken over the reporting period to achieve this objective due to insufficient appeal coverage.

Taking into account the response to the Emergency Appeal and a request for support in this matter from the Kyrgyz authorities, the Red Crescent is considering a co-funding of the school rehabilitation project. Though, this can be an option only in case the reconstruction works start in the near future, as the available funds should be spent within the operational timeframe of the Appeal.

**Kyrgyzstan: Earthquake; Appeal no. MDRKG001; Operations Update no. 2**

In case the co-funding is impossible during the given timeframe, the National Society suggests using all remaining funds on additional food and non-food supplies, in which case the Emergency Appeal will be revised.

**Impact**

At the outcome level food parcels have improved the food security of the most vulnerable families affected by disaster, while non-food relief have built the sufficient supply of basic hygiene items in households who were too poor to maintain the supply even before the earthquake.

The second monitoring trip to the operation site was undertaken in February by members of the Red Cross/Red Crescent regional disaster response team – Kazakhstan Red Crescent DM and health coordinators and regional delegation’s reporting officer – with the purpose to assess the influence of the operation. Monitoring revealed that food assistance is acceptable in quality and fits the local habit. The distributed food supply was nearly the only source of nutrition to most of the affected families. Some beneficiaries shared the aid with their neighbours who were not included in Red Crescent beneficiary lists. Therefore, in some cases, 60-80 per cent of food supply is consumed over 1-1.5 months. Interviews with beneficiaries and local basic health units (BHU) also demonstrated that hygiene items meet the needs of local communities and are utilized properly. BHU records show no increase in the number of diarrhoeal infections related to poor hygiene. Also, the support rendered by Kyrgyzstan Red Crescent is qualified by target households as timely.

On capacity building side, the relief operation attracted new Red Crescent members (seven collective members joined). It also facilitates National Society partnerships with local authorities and helps strengthen the positive image of the Red Crescent in the country.

**Constraints**

The funds attracted through the Emergency Appeal have been coming in parts, which made it difficult to plan relief activities and the exact number of beneficiaries to cover by the next distributions.

**Federation Coordination**

Over the period, most organizations that were providing support to affected communities on the disaster site withdrew. The National Society continues a dialogue with local authorities whose actions are oriented towards reconstruction of houses.

Outside of the Appeal, the Red Crescent has received 500 kerosene stoves from the Swiss Agency for Development and Cooperation to be distributed in remote villages of Kochkor district for those who were not covered by the relief operation before.

**Communication**

Kyrgyzstan Red Crescent continues close collaboration with the media. A joint issue of a district newspaper on the Principles and history of the Movement, humanitarian operations of the National Society and beneficiaries’ stories with photos, tips on how to overcome distress related to disasters and rules of conduct during earthquakes has been released.

On 1 February, a state TV programme “Are we ready for an earthquake?” discussed lessons learnt from the Kochkor response operation. During the programme local authorities and non-governmental organizations, including the Red Crescent, Ministry of Emergency and some other, debated over coordination issues and decided to develop a proper coordination plan for future disaster response activities.

**[Revised budget and interim financial report attached below; click here to return to the title page.](#)**

Kyrgyzstan earthquake: 26 December 2006, Naryn province, Kochkor area  
**Appeal No. MDRKG001**

	ORIGINAL BUDGET	REVISED BUDGET
<b><u>RELIEF NEEDS</u></b>		
Construction (school repair)	0	91,500
Food (1332 families)	133,200	133,200
Hygiene Kits (1332 families)	127,836	127,836
2nd hand second clothes	0	158,982
Blanket (460 families)	14,964	14,964
Mattress (460 families)	13,468	13,468
Bed Linen (460 families)	10,474	10,474
<b>Total Relief Needs</b>	<b>299,942</b>	<b>550,424</b>
<b><u>CAPITAL EQUIPMENT</u></b>		
Land & Buildings	91,500	0
Computers	1,100	1,000
<b><u>TRANSPORT, STORAGE &amp; VEHICLES</u></b>		
Storage - Warehouse	500	500
Distribution & Monitoring	5,000	5,000
Transport & Vehicles Costs	25,000	25,000
<b><u>PERSONNEL</u></b>		
Regional Deployed Staff	5,000	0
National Society Staff	10,000	10,000
<b><u>GENERAL EXPENSES</u></b>		
Travel (Reg Deployed Staff)	5,000	10,000
Information & Public Relations	5,000	5,000
Office running costs	3,000	4,100
Communication Costs	3,000	3,000
Financial Charges	1,000	1,000
Other General Expenses	1,000	0
<b><u>PROGRAMME SUPPORT</u></b>		
Programme Support - PSR *	31,703	42,031
<b>Total Operational Needs</b>	<b>187,803</b>	<b>106,631</b>
<b>Total Appeal Budget (Cash &amp; Kind)</b>	<b>487,745</b>	<b>657,055</b>
<b>Available Resources</b>		
<b>Net Request</b>	<b>487,745</b>	<b>657,055</b>

\* The amount for 2nd hand clothes is related to a donation in kind. PSR was adjusted accordingly.

International Federation of Red Cross and Red Crescent Societies

MDRKG001 - KYRGYZSTAN EARTHQUAKE

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/12-2007/02
Budget Timeframe	2006/12-2007/06
Appeal	MDRKG001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
<b>A. Budget</b>		657,055				657,055
<b>B. Opening Balance</b>		0				0
<b>Income</b>						
<u>Cash contributions</u>						
<i>Finnish Red Cross</i>		3,240				3,240
<i>Japanese Red Cross Society</i>		15,732				15,732
<i>Monaco Red Cross</i>		8,100				8,100
<i>Netherlands Red Cross</i>		64,800				64,800
<b>C1. Cash contributions</b>		<b>91,872</b>				<b>91,872</b>
<u>Outstanding pledges (Revalued)</u>						
<i>British Red Cross</i>		35,850				35,850
<i>Swedish Red Cross</i>		52,350				52,350
<i>Swiss Red Cross</i>		48,500				48,500
<b>C2. Outstanding pledges (Revalued)</b>		<b>136,700</b>				<b>136,700</b>
<u>Reallocations (within appeal or from/to another appeal)</u>						
<i>DREF</i>		100,000				100,000
<b>C3. Reallocations (within appeal or</b>		<b>100,000</b>				<b>100,000</b>
<b>C. Total Income = SUM(C1..C6)</b>		<b>328,572</b>				<b>328,572</b>
<b>D. Total Funding = B + C</b>		<b>328,572</b>				<b>328,572</b>

## II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
<b>B. Opening Balance</b>		0				0
<b>C. Income</b>		328,572				328,572
<b>E. Expenditure</b>		-178,136				-178,136
<b>F. Closing Balance = (B + C + E)</b>		150,435				150,435

International Federation of Red Cross and Red Crescent Societies

MDRKG001 - KYRGYZSTAN EARTHQUAKE

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/12-2007/02
Budget Timeframe	2006/12-2007/06
Appeal	MDRKG001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

### III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
<b>BUDGET (C)</b>		<b>657,055</b>					<b>657,055</b>	
<b>Supplies</b>								
Construction Materials	91,500						91,500	
Clothing & textiles	197,888		36,158			36,158	161,730	
Food	133,200		61,667			61,667	71,533	
Other Supplies & Services	127,836		50,706			50,706	77,130	
<b>Total Supplies</b>	<b>550,424</b>		<b>148,531</b>			<b>148,531</b>	<b>401,893</b>	
<b>Land, vehicles &amp; equipment</b>								
Computers & Telecom	1,000						1,000	
<b>Total Land, vehicles &amp; equipment</b>	<b>1,000</b>						<b>1,000</b>	
<b>Transport &amp; Storage</b>								
Storage	500						500	
Distribution & Monitoring	5,000		1,231			1,231	3,769	
Transport & Vehicle Costs	25,000		1,131			1,131	23,869	
<b>Total Transport &amp; Storage</b>	<b>30,500</b>		<b>2,362</b>			<b>2,362</b>	<b>28,138</b>	
<b>Personnel Expenditures</b>								
National Society Staff	10,000		2,163			2,163	7,837	
<b>Total Personnel Expenditures</b>	<b>10,000</b>		<b>2,163</b>			<b>2,163</b>	<b>7,837</b>	
<b>General Expenditure</b>								
Travel	10,000		4,440			4,440	5,560	
Information & Public Relation	5,000		268			268	4,732	
Office Costs	4,100		30			30	4,070	
Communications	3,000		997			997	2,003	
Financial Charges	1,000		520			520	480	
<b>Total General Expenditure</b>	<b>23,100</b>		<b>6,255</b>			<b>6,255</b>	<b>16,845</b>	
<b>Program Support</b>								
Program Support	42,031		11,579			11,579	30,452	
<b>Total Program Support</b>	<b>42,031</b>		<b>11,579</b>			<b>11,579</b>	<b>30,452</b>	
<b>Operational Provisions</b>								
Operational Provisions			7,247			7,247	-7,247	
<b>Total Operational Provisions</b>			<b>7,247</b>			<b>7,247</b>	<b>-7,247</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>657,055</b>		<b>178,136</b>			<b>178,136</b>	<b>478,919</b>	
<b>VARIANCE (C - D)</b>			<b>478,919</b>			<b>478,919</b>		