

Operations update



International Federation
of Red Cross and Red Crescent Societies

Madagascar: Tropical Cyclone Ivan

Emergency appeal n° MDRMG003

GLIDE n° TC-2007-0000-MG

Operations update n° 01

15 May 2008

Period covered by this operations update: 06 March to 22 April 2008

Appeal target (current): CHF 1,074,882 (USD 1,033,540 or EUR 671,801).

Appeal coverage: 52%

[<click here to go directly to the interim financial report, or here to link to contact details >](#)

Appeal history:

- The Emergency Appeal for Madagascar was initially launched on 6 March, 2008 for CHF 1,074,880 (USD 961,431 or EUR 651,442) for six months to assist 10,000 beneficiaries.
- A Disaster Relief Emergency Fund (DREF) of CHF 108,718 was initially allocated from the Federation's DREF to support the Malagasy Red Cross Society to respond to the needs of the affected population.



Beneficiary receiving her kit from a volunteer in Mahajanga (Boeny)

Summary: The Malagasy Red Cross Society (MRCS) with technical and financial support from the Federation has been striving since March 2008 to come to the aid of the people affected by Tropical Cyclone of Hurricane Ivan in the North West of the country. In view of the planned objectives in the appeal and the expected results, the 10,000 beneficiaries selected by the Red Cross were selected and distributions got underway quickly. Menabe Region, originally scheduled for consideration, will no longer be part of the regions selected since it is already benefiting from the support of United Nations Children's Fund (UNICEF). As a result, Betsiboka Region was nominated to replace Menabe Region which is also affected and not yet receiving aid. After the evaluation and application of the selection criteria (women with children under 5 years and/or pregnant), the number of beneficiaries in the Sofia region was revised downwards from 6,000 to 3,500 families, those of Boeny were revised upwards from 2,500 to 6,000. Betsiboka will as well assist 500 families. Unfortunately, the coverage rate of 52 per cent of the appeal at the time of writing the update was a critical factor in the temporary withdrawal of the kitchen kit, making the distribution of hygiene kit a priority. The Plan and Budget are currently under revision.

The situation

Tropical Cyclone Ivan hit the island of Madagascar on 17 and 18 February 2008, leaving behind extensive human and material damage According to a report released by National Bureau of Risk Management and Disaster (BNGRC¹), 300,000 people affected, either due to total or partial damage of their crops. Houses, administrative buildings, educational and health centres were also affected.

¹ In French In French : Bureau National de Gestion des Risques et des Catastrophes (BNGRC), formerly known as the Conseil National de Secours (CNS).

The Malagasy Red Cross Society, immediately after disaster struck offered the necessary material aid, food and psycho-social support to the affected people. MRCS has appealed to various partners, including the PIROI² and the Federation for technical and financial support with a view to an adequate response in the East and North West regions which were mostly affected. Thus, the Malagasy Red Cross Society requested from the Federation a DREF allocation of CHF 108,718 to cover evaluation activities in the three regions regarded as the hardest hit by the tropical cyclone Ivan in the North-West (Sofia, Boeny and Menabe) and to distribute pre-positioned non-food items for Sofia Region. To enable the MRCS to assist the 10,000 beneficiaries from the three regions of North West mentioned above, the Federation launched an emergency appeal of CHF 1,074,882.

The non-food items stocked at Antsohihy in the Sofia Region and 10,000 nets donated by the American Red Cross makes it possible for the start of distribution activities while waiting for the delivery of non-food items ordered from suppliers.

Coordination and partnerships

The MRCS works in close collaboration with humanitarian agencies including the United Nations (UN) and the Malagasy Government. The MRCS has established an effective partnership with UNICEF to provide assistance to affected communities in the districts of Amparafaravola, Morondava, Soanierana, Ivongo and Atananarivo not covered by the current appeal. This collaboration with UNICEF, allows the Malagasy Red Cross Society to conduct water and sanitation activities in these areas. These activities began on 10 February, 2008, and included; the cleaning of wells, distributing washing kits (buckets, soap and cups), nutrition kits (energy biscuits) and family kits (blankets and insecticide treated mosquito nets), medical consultation, distribution of essential medical items, water treatment and hygiene sensitization.

The Federation continues to coordinate and work closely with the French Red Cross and the Malagasy Red Cross Society through its Eastern Africa Zone Office in Nairobi and its regional representation in Mauritius.

On 19 February, 2008, the Malagasy Government contributed food and non food items to affected populations in St. Marie. The Malagasy Government also donated funds and 20 tonnes of rice for distribution by the Malagasy Red Cross Society to Atsinanana, before declaring the situation as a national emergency and the subsequent launch of an international appeal. The French Red Cross sent 12 tonnes of essential needs to Tamatave and St. Marie Island, this included among others 500 family kits (nets, candles, stoves, soap and jerry cans) as well as 600 tarpaulins. The Malagasy head of State convened a special ministerial meeting on 25 February, 2008 to discuss immediate steps to be taken to meet the needs of affected communities. The BNGRC is active in coordinating the distribution of essential food and non-food items.

National Society Capacity Building

The intervention of the Malagasy Red Cross Society in the region of Sofia in 2007 following the Cyclone Indala has been very beneficial to the ongoing response to Cyclone Ivan on three points: the pre-positioning of relief items, volunteer capacity to carry out distributions and capacity to sensitize the population. A total of 6,000 affected families out of the 10,000 targeted by the appeal are already benefiting from the existing hygiene kits and the 10,000 nets provided by the American Red Cross as the NS awaits delivery. The volunteers involved in the response to Cyclone Ivan both in the Sofia and Boeny regions systematically spent the first 30 minutes of distribution to increase awareness of the use of water purification, mosquito nets and some sanitation equipments. The relative speed of response in distribution of non-food items as a result of pre-positioned stocks, and briefing of volunteers had a positive impact on the resilience of affected communities and helped reduce the risk of epidemics feared following the flooding caused by Cyclone Ivan.

Red Cross and Red Crescent action

In the Northern West Island, which the Federation supports technically and financially through the appeal, guidelines were put in place to facilitate implementation and to ensure monitoring and evaluation of the operation. Thus, at the head office, there is a coordination office of the operation which brings together, a risk and disaster management officer from the NS, a logistics officer, a monitoring and evaluation officer and a DM consultant. The three regions receiving assistance (Sofia, Boeny and Betsiboka) have recruited regional supervisors who support the Red Cross regional planning, implementation, monitoring of activities under the appeal and relay information to the national headquarters. This structure facilitated on a detailed assessment which resulted in identifying the beneficiaries and rapid distribution activities. The beginning of the evaluation in April in the Betsikoka Region is due to the fact that it was not initially in the assistance scheme and it is going to replace the Menabé Region.

² In French: Plate-forme d'Intervention Regionale pour l'Océan Indien (PIROI).

Progress towards objectives

The operation is progressing on well. As the coverage is currently at 52 per cent, the focus is now on the distribution of hygiene kits.

Relief distributions (food and basic non-food items)

Objective: To provide 10,000 affected households in Sofia, Boeny and Menabe regions with non-food items.	
Expected results	Activities planned
<ul style="list-style-type: none"> Affected households in Sofia, Boeny and Manabe regions provided with non-food items. 	<ul style="list-style-type: none"> Mobilize 360 volunteers and regional branch coordinators in Sofia, Boeny and Menabé regions including briefings on beneficiary selection criteria and distribution methods. Identify households affected by Cyclones Fame and Ivan based on clearly defined criteria and in line with Federation guidelines. Establish distribution points and assign volunteers in each point. Distribute 10,000 kitchen kits (1 kit per family) targeting families whose homes were destroyed or who lost basic items.

Progress

A total of 360 volunteers were mobilized, 120 per region and briefed on the identification and selection criteria of beneficiaries before conducting a two-week identification of the beneficiaries. Identification and selection was done in Sofia and Boeny regions in the first week and during the second week (10 to 14 April) identification and volunteer recruitment was conducted in Betsiboka Region. **(See table 1 below)**

Table 1: List of beneficiaries from the selected regions.

Region	District	Number of people affected	Children aged 0-5 years	Elderly	Pregnant women	Affected families with children and/or pregnant women
Sofia	Mampikony	12,178	1,928	459	596	92
	Antsohihy	9,861	1,325	756	215	894
	Mandritsara	11,615	1,154	551	143	960
	Bealanana	3,810	481	502	68	74
	Befandriana	11,310	1,204	555	203	690
	Analalava	5,266	761	245	94	446
	Port bergé	7,487	828	608	257	367
	Total	61,527	7,681	3,676	1,576	3,523
Boeny	Majunga I	4,030	888	174	65	599
	Soalala	4,910	1,619	1,098	530	945
	Marovoay	8,712	1,760	848	248	1,167
	Ambato Boeny	8,979	1,839	718	203	989
	Mitsinjo	2,160	453	132	69	257
	Majunga II	19,705	3,533	1,990	393	1,987
	Total	48,496	10,092	4,960	1,508	5,944
Betsiboka	Maevatanana	1,300	289	173	98	244
	Tsaratana	792	188	123	103	143
	Kandreo	604	155	92	87	113
	Total	2,696	632	388	288	500

Challenge

The fourth activity under the first objective: distribution of 10,000 kitchen kits to the families whose houses were destroyed could not be achieved due to inadequate funding.

Health care and hygiene activities

Objective: To promote proper hygiene and health practices targeting 10,000 families and their neighbourhoods.	
Expected results	Activities planned
<ul style="list-style-type: none"> Improved community hygiene and health care practices. 	<ul style="list-style-type: none"> Distribute 10,000 family hygiene kits (1 family=5 persons) targeting families whose house or rice paddy have been destroyed or who lost essential items. Distribute 10,000 insecticide-treated nets, (1 per family) targeting families where there is a pregnant woman, children aged under five years or large families with children aged under 10 years. Distribute 40,000 bars of soap (4 bars per family). Identify target communities and the most affected areas. Identify potential Red Cross partners (local organizations and UN Agencies) who can participate in community mobilization. Establish a short term action plan to reach the affected villages. Mobilize MRCS volunteers and communities to carry out the sensitization activities. Eliminate stagnant water puddles and removal of garbage and other debris.

Progress

Distribution of hygiene kits: From 9 to 13 April 2008, distributions of hygiene kits were carried out in Sofia and Boeny regions and were almost completed (**see table 2 below**). In Sofia region, 38.58 per cent of beneficiaries are already in possession of their kits. In Boeny region, 60.53 per cent of beneficiaries are already in possession of their kits. The distribution of the kits for 3,603 beneficiaries remaining is dependant upon delivery by suppliers. In Betsiboka distribution is underway. Volunteers involved in the distributions conducted awareness sessions to the beneficiaries on the importance and use of items.

Table 2: List of beneficiaries who have received hygiene kits.

Region	District	Number of beneficiaries	Number of beneficiaries in possession of hygiene kits	Number of beneficiaries who have not yet received hygiene kits
Sofia	Mampikony	100	100	-
	Antsohihy	900	824	76
	Mandritsara	960	-	-
	Bealanana	74	-	-
	Befandriana	690	-	-
	Analalava	446	116	330
	Port Bergé	298	298	-
	Total	3468	1338	2130
Boeny	Majunga I	587	311	276
	Soalala	945	0	945
	Marovoay	919	912	07
	Ambato Boeny	891	228	663
	Mitsinjo	257	0	257
	Majunga II	1,987	0	945
	Total	2,397	1,451	946

Table 3: List of hygiene kit contents and distribution to date

Items	Quantity of items	Distribution per beneficiary	Sofia	Boeny	Betsiboka
Mosquito net	10,000	1	3,500	6,000	500
Soap	40,000	4	14,000	24,000	2,000

Shovel	10,000	1	3,500	6,000	500
Spade	10,000	1	3,500	6,000	500
Pickaxe	10,000	1	3,500	6,000	500
Bucket	10,000	1	3,500	6,000	500
elderberry	10,000	1	3,500	6,000	500
Pan	20,000	2	7,000	12,000	1,000

Challenges

The two major challenges experienced include;

- Lack of a proper data tracking mechanism on distribution of non-food items within the regions of Sofia and Boeny.
- Lack of timely and effective delivery of the bars of 10,000 soap, 10,000 buckets and 10,000 cups, 10,000 kits (spades, pickaxes, shovels) that had been ordered.

Capacity building

Objective: To improve the capacity of 240 volunteers from the regional branches of Boeny and Menabé in emergency response.	
Expected results	Activities planned
Volunteers capacity to respond to disaster strengthened.	<ul style="list-style-type: none"> • Recruit 240 volunteers from Boeny and Menabé branches. • Conduct a two day training of trainers per region on stock distribution. • Conduct a two day training of volunteers in stock distribution at the district level, within each region. • Equip regional branches with the necessary electronic and IT equipments (desktop, printer and surge protectors) to ensure the recording and reporting of information on the operation.

Progress

Training of volunteers: A total of 240 volunteers from Menabe and Betsiboka regions underwent training and assigned tasks in the two regions to carry out assessments and distribution of non food items to the beneficiaries.

Hardware equipment: The head of logistics at the Malagasy Red Cross Society office is collecting bids for the order of a computer and a printer for the office in Boeny.

Challenges

Inadequate funding to empower volunteers with knowledge on non-food items distribution and stock management.

Monitoring and evaluation

Objective: To establish a monitoring and evaluation system to monitor the impact of activities on beneficiaries.	
Expected results	Activities planned
<ul style="list-style-type: none"> • Monitoring and evaluation system established for monitoring the impact of activities on beneficiaries. 	<ul style="list-style-type: none"> • Fill the distribution sheets at the district level. • Collection and distribution of information at district level to facilitate the preparation of intermediary and final reports. • Organize final evaluation of the operation using the services of external consultants.

Progress

National staff at Malagasy Red Cross Society trained volunteers in Sofia, Boeny and Betsiboka on distribution and use of non-food items. The volunteers participated in the distribution of non-food items after the training.

Challenges

Lack of track records of daily information on the distributions of non-food items despite the presence of regional coordinators and supervisors at the regional level.

Communications – Advocacy and Public Information

The National Society headquarters works closely with the regions involved in the activities of responses to Cyclone Ivan in the North West through its supervisors who liaise with regional coordinators on the ground. The Federation consultant as part of the response to Cyclone Ivan and DM delegate are in constant contact with the

Federation's head of sub-regional office for the Indian Ocean who on her part communicates with the East Africa Zone Office in Nairobi. The risk and disaster management officer of the Malagasy Red Cross Society and the Federation DM consultant visited political and administrative authorities in Boeny and Sofia regions to encourage the need for strengthening the existing cooperation between them and the Red Cross within their region, particularly in regard to disaster response and assistance to the most vulnerable.

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct](#) for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation

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International Federation of Red Cross and Red Crescent Societies

MDRMG003 - Madagascar - Cyclone Ivan

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2008/1-2008/12
Budget Timeframe	2008/1-2008/12
Appeal	MDRMG003
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		1,074,882				1,074,882
B. Opening Balance		0				0
Income						
<u>Cash contributions</u>						
American Red Cross		2,769				2,769
Canadian Red Cross		73,200				73,200
Canadian Red Cross (from Canadian Government)		80,250				80,250
Italian Govt Bilateral Emergency Fund		160,000				160,000
Japanese Red Cross		31,700				31,700
Swedish Red Cross (from Swedish Government)		134,400				134,400
United Arab Emirates Red Crescent		10,484				10,484
C1. Cash contributions		492,803				492,803
<u>Outstanding pledges (Revalued)</u>						
United Arab Emirates Red Crescent		10,400				10,400
C2. Outstanding pledges (Revalued)		10,400				10,400
<u>Inkind Goods & Transport</u>						
American Red Cross		57,467				57,467
C3. Inkind Goods & Transport		57,467				57,467
C. Total Income = SUM(C1..C5)		560,670				560,670
D. Total Funding = B + C		560,670				560,670
Appeal Coverage		52%				52%

II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		560,670				560,670
E. Expenditure		-175,531				-175,531
F. Closing Balance = (B + C + E)		385,139				385,139

International Federation of Red Cross and Red Crescent Societies

MDRMG003 - Madagascar - Cyclone Ivan

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III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
BUDGET (C)		1,074,882					1,074,882	
Supplies								
Clothing & textiles	71,000		42,600			42,600	28,400	
Water & Sanitation	12,000						12,000	
Utensils & Tools	258,100						258,100	
Other Supplies & Services	80,200		28,000			28,000	52,200	
Total Supplies	421,300		70,600			70,600	350,700	
Land, vehicles & equipment								
Computers & Telecom	5,050						5,050	
Total Land, vehicles & equipment	5,050						5,050	
Transport & Storage								
Storage	35,975		132			132	35,843	
Distribution & Monitoring	65,204		14,867			14,867	50,337	
Transport & Vehicle Costs	105,742		1,773			1,773	103,969	
Total Transport & Storage	206,921		16,772			16,772	190,149	
Personnel								
International Staff Payroll Benefits	68,300		7,473			7,473	60,827	
Regionally Deployed Staff	5,147						5,147	
National Staff	31,571		3,548			3,548	28,023	
Consultants	33,762						33,762	
Total Personnel	138,780		11,021			11,021	127,759	
Workshops & Training								
Workshops & Training	36,356		6,692			6,692	29,664	
Total Workshops & Training	36,356		6,692			6,692	29,664	
General Expenditure								
Travel	73,816		2,333			2,333	71,483	
Information & Public Relation	28,790		1			1	28,789	
Office Costs	16,233		1,971			1,971	14,262	
Communications	18,336		693			693	17,643	
Financial Charges	7,200		7,197			7,197	3	
Other General Expenses	52,233		102			102	52,131	
Total General Expenditure	196,608		12,296			12,296	184,312	
Programme Support								
Program Support	69,867		7,611			7,611	62,256	
Total Programme Support	69,867		7,611			7,611	62,256	
Operational Provisions								
Operational Provisions			50,539			50,539	-50,539	
Total Operational Provisions			50,539			50,539	-50,539	
TOTAL EXPENDITURE (D)	1,074,882		175,531			175,531	899,351	
VARIANCE (C - D)			899,351			899,351		

International Federation of Red Cross and Red Crescent Societies

MDRMG003 - Madagascar - Cyclone Ivan

Selected Parameters	
Reporting Timeframe	2008/1-2008/12
Budget Timeframe	2008/1-2008/12
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IV. Project Details

Project	Name	Opening Balance	Income	Expenditure	Closing Balance	Budget	Variance
		A	B	C	A + B + C	D	D - C
Disaster Management							
PMG011	Cyclone Ivan	0	560,670	-175,531	385,139	1,074,882	899,351
Sub-Total Disaster Management		0	560,670	-175,531	385,139	1,074,882	899,351
Total	Madagascar - Cyclone Ivan	0	560,670	-175,531	385,139	1,074,882	899,351