

# Operations update



International Federation  
of Red Cross and Red Crescent Societies

## Pakistan: Cyclone Yemyin/Floods

Emergency appeal n° MDRPK001  
GLIDE no. [FF-2007-000082-PAK](#)  
and [TC-2007-000084-PAK](#)  
Operations update 13  
14 July 2008

**Period covered by this Ops Update: 1 March to 30 May 2008.**

**Appeal target (current):** CHF 10.2 million (USD 10 million or EUR 6.335.400 million); [<click here to view the attached Revised Emergency Appeal Budget>](#)

**Appeal coverage:** 78%; [<click here to go directly to the updated interim financial report, or here to link to contact details >](#)

### Appeal history:

- A preliminary Emergency Appeal for Cyclone Yemyin/floods was launched on 4 July 2007 for CHF 10.38 million (USD 10 million or EUR 6.6 million) for six months to assist 98,000 beneficiaries (14,000 families).
- CHF 250,000 was allocated from the Federation's Disaster Relief Emergency Fund (DREF) on 2 July 2007.
- A Revised Emergency Appeal was launched on 17 July for CHF 21.34 million (USD 20.6 million or EUR 13.5 million) to assist 360,500 beneficiaries (51,500 families) for six months.
- This operations update signals an extension of the appeal till June 2009 and budget revision to CHF 10.2 million.

### Summary:

The Pakistan Cyclone Yemyin/Floods appeal is being revised and the time period has been extended till June 2009. The emergency activities of the operation are finished. The appeal is being extended and budgets have been revised. For details of these

activities in the emergency phase, see the interim final report dated 25 March 2008. The programmes covered under emergency phase were relief (food and non-food), emergency health and care, WatSan and emergency shelter. New objectives and expected results have been set inline with the available funds; hence no further funding is sought. This operation will move from emergency appeal to post floods recovery operation covering disaster risk reduction, community based health and care, Watsan and National Society capacity building.



**The PRCS health team in Jhal Magsi (Baluchistan) continue to provide health facilities out of the rural health centre to the flood affected people. (Photo: Mubashir Fida, IFRC)**

## The situation

Severe floods caused by heavy rains in late June and early July 2007, intensified by Cyclone Yemyin, affected 2.5 million people in the southern provinces of the country. According to the National Disaster Management Authority (NDMA) the death toll from the rains and cyclone was 420 (205 in Baluchistan and 215 in Sindh). A total of 71,596 homes were damaged and thousands of people were displaced, while 6,500 villages were destroyed in the two affected provinces. The return of people to their villages was eventually made possible through the recession of flood waters and facilitated by governmental cash grants of PKR15,000 (approximately CHF 243 or USD 240) to affected households.

## Coordination and partnerships

The lead agency for this operation is the Pakistan Red Crescent Society, supported by the Federation delegation in the country. The National Society coordinated with the lead government agency, the National Disaster Management Authority (NDMA). Under the cluster system, the Federation played the lead role of emergency shelter cluster convener for a period of two months as part of its global commitment; before handing over to UN-HABITAT in September 2007.

The Federation attended regular Inter-Agency Standing Committee (IASC) meetings, coordinating with a number of United Nations agencies and other humanitarian actors. Regular coordination meetings with ICRC were also held where the information on the operation was conveyed.

A total of five Emergency Response Units (ERU) participated in the floods emergency response, which were: Austrian/Swedish (mass water unit), Danish/Swiss (logistics), Finnish (health), Spanish (specialized water unit) and British (mass sanitation unit). As a National Society capacity building initiative, foreign personnel will conduct trainings for the PRCS staff in maintenance and running of the ERUs.

### National Society Capacity Building:

During the emergency phase of the Cyclone Yemyim/Floods response, five Federation delegates came into to the country. A total of eight FACT members conducted a 23 day mission for the floods. The delegation also hired 36 local staff. The PRCS hired eight health staff for Jhal Magsi, while in the remaining areas; the National Society implemented the activities through their existing staff and with the support of the Federation delegation and some bilateral assistance. PRCS was able to shift a large number of trained human resource from the earthquake operation during the floods emergency phase.

The National Society will be hiring skilled field staff to implement the revised activities under this post floods recovery operation. The provincial headquarters in Sindh and Baluchistan (particularly DM and health departments) will be playing active role with support from the national headquarters. The Federation delegation will be providing technical support, while the PRCS will do the implementation on-ground.

The ERUs that came out in the emergency phase handed over the equipment to the PRCS. The capacity of the National Society in operating and maintaining these ERUs will be build in the recovery phase which will increase the competence of PRCS in responding during emergencies.

## Red Cross and Red Crescent action

### Overview

As part of the Emergency response to Cyclone Yemyin/Floods in southern provinces (Sindh and Baluchistan) of Pakistan, the Federation launched an Emergency Appeal on 4 July 2007 for CHF 10.38 million for 18,000 families. This Emergency Appeal was revised on 17 July to CHF 21.34 million to assist 51,500 families for six months. The programmes covered under the revised emergency appeal were relief (food and non-food), emergency health and care, WatSan and emergency shelter.

During the floods operation, the Pakistan Red Crescent Society and the Federation achieved the following;

- Non-food emergency relief items were distributed to 23,406 families. The PRCS distributed a total of 23,971 blankets, 15,037 hygiene kits, 18,919 kitchen sets, 36,663 jerry cans, 33,268 bed sheets, 4,335 plastic sheets and 20,967 mosquito nets.

- Water and sanitation assistance was provided to more than 23,000 households through rehabilitation of 11 wells and two water supply schemes, sanitation, hygiene promotion and daily supply of clean water.
- More than 67,000 people received health care from PRCS health teams in Karachi, Thatta, Dadu, Pasni and Ormara, Turbat and Jhal Magsi and from Finnish Red Cross health ERU in Kambar-Shahdad Kot.
- Shelter assistance was provided to 13,700 families (this included 7,700 shelter kits and 6,000 tents).
- Food assistance was provided to over 27,000 families through the distribution of one week food packs. Each food pack consisted of 10 kg rice, 2 kg lentils, 2 kg sugar, 1 kg salt, 2 kg ghee, 400 gm tea and one pack of matches.

In the emergency phase a Federation's Field Assessment and Coordination Team (FACT) was deployed in the field for 23 days. The assessments done by the FACT contributed in the launch of the appeal. Five Emergency Response Units (ERU) came down to support the PRCS in the emergency phase.

The emergency phase of this operation has ended and the operation will now focus on long-term disaster risk reduction, health and care, WatSan and capacity building. The new set of activities builds upon the initial emergency response and PRCS and the Federation have decided to continue to provide support to the flood affected people. The activities under the post flood recovery plan will be implemented by the PRCS, with technical support provided by the Federation.

The timeframe for the implementation of the post flood recovery activities will be till June 2009. The total appeal budget is being revised to CHF 10.2 million in this operations update. The income against the appeal is CHF 8 million, in kind services (historically provided for which the delegation still anticipate to receive the cost amounts) is CHF 2.1 million and the expenditure to date is CHF 5.025 million. This leaves a balance of CHF 2.9 million; of which CHF 1.2 million will be used in the replenishment of the disaster preparedness stocks while the rest (CHF 1.7 million) will be utilized on the recovery activities. This appeal generally received slow financial response; however the available funds still made it possible for the emergency activities to be carried out. In the post floods recovery operation, integrated programme approach (IPA) has been applied under which the whole operation is seen as one programme with projects under it; each project complementing the other. The allocation of budget for the post recovery operation into different projects is as follows:

Project	Budget
Community based disaster risk management	565,872
Basic health care and capacity building	394,866
Capacity building	798,289
<b>TOTAL</b>	<b>1,759,027</b>

At the outset of the flood operation a significant amount of attention was devoted to investigate the possibility of recovery activities in the disaster affected areas. By mid-August 2007, a number of proposals were put forward. However, due to the slow response to the appeal and a need to make provision for the replenishment in the disaster affected areas, it was decided to not pursue early recovery activities at that stage.

However, by December 2007, after PRCS had presented a much lower replenishment bill than expected, the floods operation still had significant amounts of residual funds and fresh discussions with the National Society were held about long-term programmes in Baluchistan and Sindh. These activities are intended to complement the specific revised objectives of the Appeal, ensuring that continuity exists from the earliest stages of the flood operation and is in line with the recovery needs of the affected communities identified in the assessment studies by the National Disaster Management Authority (NDMA) and the UN agencies.

The emergency phase finished in November 2007, however, the recovery activities are starting in June 2008. The reason for the gap between the emergency phase and the recovery phase is that the initial recovery assessments were not applicable anymore with emerged priorities and fresh planning had to be done.

The PRCS health team in Jhal Magsi has continued to provide health and care services to the flood affected people since July 2007. It is the only activity that has continued and will be a part of the recovery phase.

## Progress towards objectives

The operation is being revised to a post flood recovery operation. The integrated programme approach (IPA) is implemented in the revised operation. Under the integrated programme approach, there is one programme and all the projects under it are interrelated. There are three programme purposes and three projects under it.

Programme purpose
<ol style="list-style-type: none"> <li>1. To strengthen PRCS branch capacity and empower local communities in flood-affected areas in the provinces of Baluchistan and Sindh through an integrated community based disaster management (CBDRM) programme.</li> <li>2. To provide appropriate quality basic health care services to the flood-affected population.</li> <li>3. To enhance PRCS capacity in emergency health and water and sanitation preparedness through involvement of the PRCS volunteers and branch development.</li> </ol>

Project	Expected results	Activities planned
<b>1. Community based disaster risk management (CBDRM)</b>	Humanitarian assistance to the flood affected families in Baluchistan and Sindh is provided targeting approximately 39,000 families. Support is given to the communities for self recovery to contribute to the restoration of their basic living conditions and building safer communities.	<ul style="list-style-type: none"> <li>- Conduct VCA in the flood affected communities to identify the needs and gaps.</li> <li>- Conduct DM awareness sessions in the identified vulnerable communities.</li> <li>- Formation of community based organizations (CBO) in identified vulnerable communities.</li> <li>- Mitigation projects based on VCA/CBFA findings for the flood affected communities.</li> <li>- Develop DM awareness and best practices IEC material.</li> <li>- Establish and run four DM cells in the flood affected districts.</li> <li>- PRCS orientation sessions for district administration.</li> <li>- Establish two emergency response centres in the provincial headquarters of Baluchistan and Sindh.</li> <li>- Train 30 PRCS staff and volunteers in CBDRM.</li> <li>- Procure four emergency response kits for the district branch disaster response teams.</li> <li>- Develop provincial and district branches contingency plans.</li> <li>- Carry out monitoring and evaluation visits.</li> <li>- Lesson learnt session for the post-flood recovery operation.</li> </ul>
<b>2. Basic health care and capacity building</b>	The health status of the catchment population is improved and capacity of the National Society is improved in health care and water and sanitation. (The health care units are expected to provide curative care to approximately 30,000 people and preventive health care to 60,000 people).	<p><u>Health and care:</u></p> <ul style="list-style-type: none"> <li>- Establish functional Red Crescent health centres in the flood affected areas.</li> <li>- Conduct outreach medical care camps.</li> <li>- Health promotion sessions at communities.</li> <li>- Carry out vaccination (against six diseases) activities.</li> <li>- Refurbish medical warehouses in Sindh and Baluchistan.</li> </ul> <p><u>Capacity building in health:</u></p> <ul style="list-style-type: none"> <li>- CBFA trainings.</li> <li>- PHiE trainings.</li> <li>- ERU trainings in health and water and sanitation.</li> <li>- Reproductive health trainings.</li> <li>- Rational use of medicines.</li> <li>- HIV/AIDS basic training.</li> <li>- LSS training for medical warehouse staff.</li> <li>- Provision of hardware and equipment to the</li> </ul>

		provincial branches. - Develop rapid response units in health and water and sanitation. - Simulation exercises for health and water and sanitation units.
<b>3. Capacity building</b>	New branches are developed and strengthened in the flood affected areas.	- Establish and run four district branches (two in Baluchistan and two in Sindh). - Induction course for new staff. - Integrated programme approach workshop. - Strengthen the storing facilities of provincial and district branches. - Carry out project evaluation.

The recovery phase is planned to start in July 2007. Two (one on Baluchistan provincial branch and one in Sindh provincial branch) orientation sessions will be conducted before the start of the activities in which details of the operation will be shared with the staff.

**Community based disaster risk reduction management (CBDRM):** The planned CBDRM activities will be carried out in four areas, Turbat and Kharan in Baluchistan province, Larkana and Kambar-Shahdad Kot in Sindh province. The activities are planned to start in July 2008. DM cells are also planned to be opened in the same areas where CBDRM activities will be carried out. DM cell in Turbat has been established and has been trained staff. The CBDRM activities are targeting approximately 39,000 families.

**Basic health care and capacity building:** Since July 2007 health care has been continuously provided to the flood affected people in Jhal Magsi (Baluchistan) by the PRCS health team. The team consists of a male doctor, a female doctor, one female health motivator and a dispenser. This staff was recruited in the emergency phase of the operation. During March till May, the health team treated 5,868 patients, bringing the total number of patients to 37,183 since July 2007. Total number of patients treated since the start of the operation by various health units is 73,096. The breakdown of the patients from March till May is as follows:

	March	April	May	Total	Percentage
Male	488	546	554	1,588	27
Female	483	630	563	1,676	29
Children (age 12 and below)	721	1,042	841	2,604	44
<b>TOTAL</b>	<b>1,692</b>	<b>2,218</b>	<b>1,958</b>	<b>5,868</b>	<b>100</b>

Under this post floods recovery operation, three more (apart from Jhal Magsi health unit) basic health units are planned to be opened; in Sibi (Baluchistan), Dadu (Sindh) and Kamber- Shahdad Kot (Sindh). Each health team will be composed of one male doctor, one female doctor, a lady health visitor (LHV), one paramedic, and two social mobilizers (one male and one female). The recruitment of the staff will be completed in July 2008. Procurement of medical equipment is underway. The services planned to be provided by the basic health units are basic health care, outreach (twice weekly) mobility support, health education and community based First Aid (CBFA). It is planned to make these basic health units operational in July. The health units are expected to provide curative care to approximately 60,000 people, while an estimate of 300,000 people are expected to benefit through the preventive health and health education activities.

Under this component, the PRCS staff and volunteers will be trained in various topics such as CBFA, public health in emergencies (PHiE), reproductive health, communicable diseases, rational use of medicines, etc. The ERUs donated by partner national societies will be maintained by the staff and a core team will be trained by foreign experts.

**Capacity building:** Under the third project, the PRCS will be developing four new district branches in Kharan and Turbat in Baluchistan and Larkana and Kamber Shahdad Kot in Sindh. The district branch in Turbat was opened during the emergency phase of the floods operation and carried out relief, watsan and health activities.

### Communications – Advocacy and Public Information

The Federation's communications team based in Islamabad handles the communications of the floods operation. The delegation's information officer was based in the flood affected areas for the first nine weeks of the operation and helped produce web stories from the field. The communications team has produced nine web stories (posted on [www.ifrc.org](http://www.ifrc.org)) related to the 2007 floods. These stories have been widely shared with the media, donors, embassies/high commissions and various UN agencies.

The team has also produced five information bulletins and 13 (including this report) operation updates; which are also posted on the Federation's website. Under the recovery operation, the progress on the activities will be reported through six monthly operation updates.

## How we work

***All International Federation assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.***

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

### **Global Agenda Goals:**

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

## Contact information

**For further information specifically related to this operation please contact:**

- In Pakistan: Pakistan Red Crescent Society (Ilyas Khan, Secretary General), phone: +92 51 925 0409; email: [m.ilyas@prcs.org.pk](mailto:m.ilyas@prcs.org.pk)
- In Pakistan: Federation country office (Azmat Ulla, Head of Delegation), phone: +92 300 850 3317; email: [azmat.ulla@ifrc.org](mailto:azmat.ulla@ifrc.org).
- In India: South Asia regional delegation (Al Panico, Head of regional office), phone: +91 11 2411 1125; fax: +91 11 2411 1128; email: [al.panico@ifrc.org](mailto:al.panico@ifrc.org).

**[<Updated interim financial report attached below; click here to return to the title page>](#)**

# International Federation of Red Cross and Red Crescent Societies

MDRPK001 - Pakistan - Cyclone Yemyin/Floods

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2007/1-2008/5
Budget Timeframe	2007/1-2009/12
Appeal	MDRPK001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
<b>A. Budget</b>		<b>10,267,000</b>				<b>10,267,000</b>
<b>B. Opening Balance</b>		<b>0</b>				<b>0</b>
<b>Income</b>						
<b><u>Cash contributions</u></b>						
American Red Cross		233,700				233,700
Australian Red Cross (from Australian Government)		1,132,167				1,132,167
British Red Cross (from DFID - British Government)		927,920				927,920
Canadian Red Cross		114,840				114,840
Canadian Red Cross (from Canadian Government)		562,815				562,815
Czech Red Cross		5,634				5,634
Danish Red Cross		102,814				102,814
Finnish Red Cross		495,000				495,000
German Red Cross		887				887
Hong Kong Red Cross		78,080				78,080
Icelandic Red Cross		39,308				39,308
Irish Government		411,900				411,900
Irish Red Cross		49,320				49,320
Italian Govt Bilateral Emergency Fund		165,000				165,000
Japanese Red Cross		301,473				301,473
Liechtenstein Red Cross		3,334				3,334
Monaco Red Cross		23,356				23,356
Netherlands Red Cross		80,500				80,500
Netherlands Red Cross (from Netherlands Government)		820,298				820,298
New Zealand Red Cross		49,980				49,980
Norwegian Red Cross		103,250				103,250
Norwegian Red Cross (from Norwegian Government)		929,250				929,250
On Line donations		56,130				56,130
Singapore Red Cross		2,274				2,274
Singapore Red Cross (from Singapore Government)		23,958				23,958
Swedish Red Cross (from Swedish Government)		179,400				179,400
Swiss Red Cross		100,000				100,000
Taiwan Red Cross Organisation		60,150				60,150
<b>C1. Cash contributions</b>		<b>7,052,737</b>				<b>7,052,737</b>
<b><u>Outstanding pledges (Revalued)</u></b>						
OPEC Fund For International Developm		315,000				315,000
<b>C2. Outstanding pledges (Revalued)</b>		<b>315,000</b>				<b>315,000</b>
<b><u>Inkind Goods &amp; Transport</u></b>						
Austrian Red Cross		133,642				133,642
British Red Cross		103,516				103,516
British Red Cross (from Great Britain - Private Donors)		69,010				69,010
Finnish Red Cross		260,167				260,167
Greenstar		2,841				2,841
Swiss Red Cross		54,000				54,000
<b>C3. Inkind Goods &amp; Transport</b>		<b>623,176</b>				<b>623,176</b>
<b><u>Inkind Personnel</u></b>						
German Red Cross		13,640				13,640
<b>C4. Inkind Personnel</b>		<b>13,640</b>				<b>13,640</b>

**International Federation of Red Cross and Red Crescent Societies**

MDRPK001 - Pakistan - Cyclone Yemyin/Floods

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2007/1-2008/5
Budget Timeframe	2007/1-2009/12
Appeal	MDRPK001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

C. Total Income = SUM(C1..C5)	8,004,553	8,004,553
D. Total Funding = B +C	8,004,553	8,004,553
Appeal Coverage	78%	78%

**II. Balance of Funds**

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		8,004,553				8,004,553
E. Expenditure		-5,116,724				-5,116,724
F. Closing Balance = (B + C + E)		2,887,829				2,887,829

# International Federation of Red Cross and Red Crescent Societies

MDRPK001 - Pakistan - Cyclone Yemyin/Floods

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2007/1-2008/5
Budget Timeframe	2007/1-2009/12
Appeal	MDRPK001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
<b>BUDGET (C)</b>		<b>10,267,000</b>					<b>10,267,000</b>	
<b>Supplies</b>								
Shelter - Relief	666,000		657,859				657,859	8,141
Clothing & textiles	836,800		526,692				526,692	310,108
Food	452,000		337,835				337,835	114,165
Water & Sanitation	119,000		91,300				91,300	27,700
Medical & First Aid	83,000		1,238				1,238	81,762
Utensils & Tools	1,026,720		666,407				666,407	360,313
Other Supplies & Services	3,080,000		649,527				649,527	2,430,473
<b>Total Supplies</b>	<b>6,263,520</b>		<b>2,930,858</b>				<b>2,930,858</b>	<b>3,332,662</b>
<b>Land, vehicles &amp; equipment</b>								
Land & Buildings	600,000							600,000
Vehicles	308,000		283,077				283,077	24,923
Computers & Telecom	61,500		39,336				39,336	22,164
Office/Household Furniture & Equipm.	39,000		6,429				6,429	32,571
<b>Total Land, vehicles &amp; equipment</b>	<b>1,008,500</b>		<b>328,841</b>				<b>328,841</b>	<b>679,659</b>
<b>Transport &amp; Storage</b>								
Storage	150,550		111,556				111,556	38,994
Distribution & Monitoring	412,000		397,819				397,819	14,181
Transport & Vehicle Costs	382,500		330,829				330,829	51,671
<b>Total Transport &amp; Storage</b>	<b>945,050</b>		<b>840,204</b>				<b>840,204</b>	<b>104,846</b>
<b>Personnel</b>								
International Staff Payroll Benefits	168,000		155,895				155,895	12,105
National Staff	143,040		119,432				119,432	23,608
National Society Staff	376,020		91,282				91,282	284,738
Consultants	36,000		23,050				23,050	12,950
<b>Total Personnel</b>	<b>723,060</b>		<b>389,659</b>				<b>389,659</b>	<b>333,401</b>
<b>Workshops &amp; Training</b>								
Workshops & Training	226,200							226,200
<b>Total Workshops &amp; Training</b>	<b>226,200</b>							<b>226,200</b>
<b>General Expenditure</b>								
Travel	146,200		108,740				108,740	37,460
Information & Public Relation	25,000		10,154				10,154	14,846
Office Costs	169,700		116,848				116,848	52,852
Communications	47,800		34,829				34,829	12,971
Professional Fees	12,400		12,738				12,738	-338
Financial Charges			-49,844				-49,844	49,844
Other General Expenses	32,215		17,819				17,819	14,396
<b>Total General Expenditure</b>	<b>433,315</b>		<b>251,285</b>				<b>251,285</b>	<b>182,030</b>
<b>Programme Support</b>								
Program Support	667,355		287,788				287,788	379,567
<b>Total Programme Support</b>	<b>667,355</b>		<b>287,788</b>				<b>287,788</b>	<b>379,567</b>
<b>Services</b>								
Services & Recoveries			65,152				65,152	-65,152
<b>Total Services</b>			<b>65,152</b>				<b>65,152</b>	<b>-65,152</b>
<b>Operational Provisions</b>								
Operational Provisions			22,937				22,937	-22,937
<b>Total Operational Provisions</b>			<b>22,937</b>				<b>22,937</b>	<b>-22,937</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>10,267,000</b>		<b>5,116,724</b>				<b>5,116,724</b>	<b>5,150,276</b>
<b>VARIANCE (C - D)</b>			<b>5,150,276</b>				<b>5,150,276</b>	