

Final report



International Federation
of Red Cross and Red Crescent Societies

Chad: Food Crisis

Emergency appeal n°MDRTD004
GLIDE n° 0T-2010-000056-TCD
29 April, 2011

Period covered by this Final Report: 26 April to 31 December, 2010;

Appeal target (current): CHF 1,252,369

Final Appeal coverage: 84 %

[<click here to go directly to the final financial report or here to view the contact details>](#)

Appeal history:

- This Emergency Appeal was initially launched on 26 April 2010 for CHF 1,252,862 for 8 months to assist 400,425 beneficiaries.
- CHF 251,862 was initially allocated from the Federation's Disaster Relief Emergency Fund (DREF) to support the National Society (NS) in delivering assistance.
- **Operation update n°1** covering the period of 15 May to 30 June communicated the distribution of relief items within the timeframe of the DREF allocation.
- **Operation update n°2** covering the period of 30 June to 31 August highlighted the extension of food distribution to three regions and the deployment of a Federation resource person to coordinate the food security project.
- **A six-month operation update** was issued on 23 December, 2010 covering the period of 26 April to 26 October. It highlighted the new strategy adopted to target only children aged 0-23 months and their mothers.



RCC volunteers supporting beneficiaries during the general food distribution/Photo IFRC

Summary: As a result of drought, in early 2010 Chad faced an imminent food security and nutrition crisis. Low and inconsistent precipitation during the 2009-2010 harvest severely affected cereal production and negatively impacted the availability of pasture for livestock. A preliminary assessment carried out by the Chadian government and its humanitarian partners revealed that the rate of global acute malnutrition was close to 20% among children and the majority of the population was food-insecure.

The Red Cross of Chad (RCC), with the support of the International Federation launched an emergency appeal and a DREF was allocated to provide relief assistance to the most vulnerable. Financial donations from Partner National Societies and the Field Level Agreement (FLA) signed with WFP enabled the National Society to implement ninety percent of its planned activities.

The RCC mobilized 300 volunteers to assist the affected victims in the targeted regions of Lac, Kanem and Bahr El Gazal.

Food insecure families in the targeted regions received general food distribution as well as a blanket feeding programme for children aged 0-23 months and all pregnant and lactating women. Food for work and distribution of seeds were undertaken during the initial period. However, plans for large-scale food for work (FFW) activities only gathered steam at the end of the operational period. The FFW activities that were postponed will be integrated into the new field-level agreement between the IFRC and WFP in 2011.

During the first month of the intervention, three nutritional centres were rehabilitated in the affected regions and 43 volunteers were trained as rural community organizers on malnutrition and other aspects of the project. The trained volunteers later joined NGOs, especially MSF, which is in charge of almost all nutritional centres in the affected areas.

Lessons learned: The food security operation showed that preparedness of the National Society translated into a prompt response. Monitoring and evaluation showed that general food distribution was not an effective approach to reducing malnutrition, because food received were not properly used. Rather, blanket feeding should be reinforced and combined with effectively managed FFW activities as a preferred strategy to reduce vulnerability of the drought-affected families.

The situation

Rains were irregular in 2009 in the Sahelian belt in general and Chad in particular. This situation led to the reduction of crop production in the northern and central parts of the country. An assessment mission revealed that the rate of malnutrition among children was unacceptably high at 22%. The main affected regions included Kanem, Bahr El Gazal, Lac, Hadjar Lamis, Batha and Guera. In the first three regions, some 55% of the population (834,595) were estimated as food insecure. The RCC targeted these regions with the support of the International Federation. Based on rapid assessment, the operation was planned to assist 45,000 beneficiaries but later increased to 400,425 due to the field-level agreement (FLA) signed with WFP.

Red Cross and Red Crescent action

Overview

A total of 300 volunteers were mobilized and trained. They remained involved in all phases of the operation. A food security RDRT was deployed by the International Federation. Additionally, a national coordinator along with three regional coordinators and three supervisors were recruited to support the operation and reduce the movement of IFRC/RCC staff between the field and the national office. This move reinforced the capacity of the NS staff and volunteers, thus enabling them to better manage future disaster operations.

Phase 1 of the operation focused on general distribution of food made available by WFP and procured with the financial support of partners. The second phase of the operation focused on the blanket feeding programme for children aged 0-23 months.

Logistics difficulties hindered the implementation of planned activities during the first months of the operation. However, the situation was quickly addressed with the deployment of seven vehicles from the neighbouring representation of the Federation to support logistics of the operation. RCC's regional branches were equipped with communication materials, thereby aiding coordination of activities in the field.

Bad roads and sand dunes were among the obstacles that hampered smooth implementation of the operation in this semi-desert environment.

Achievements against outcomes

Distribution of emergency food, support to nutrition and livelihoods	
Outcome: To reduce the effects of famine in the targeted zones through the distribution of food items made available by WFP	
Outputs	Activities planned
Immediate food deficit is reduced among 264,281 vulnerable households in the most-affected villages in the area of Lac, Kanem and Bahr El Gazal regions	<ul style="list-style-type: none"> • Carry out mission to target villages and update the list of beneficiaries (people with special needs) in the area of Lac, Kanem and Bahr El Gazal; • Sign partnership agreement with the WFP; • Train distributors; • Rent 56 storage warehouses in the 56 sites of distribution in the region of Lac, Kanem and Bahr El Gazal • Receive from the WFP and store food in the warehouses in the three targeted regions • Register beneficiaries; • Conduct general distribution of cereals, vegetable oil and salt.

Impact: General food distribution to targeted families in the three affected regions helped slightly to reduce their vulnerabilities. The initial plan set out to distribute food items for almost all the affected population has failed because food items were not reaching the real vulnerable, thus explaining the strategy to shift to blanket feeding. Nevertheless, a total of 37,867 beneficiaries in Bahr El Gazal, 33,810 in Lac and 27,973 in Kanem were reached by general food distribution composed of cereals, oil, sugar, salt and beans. In addition, a total of 6,260 beneficiaries were reached with food distribution within the timeframe of the initial DREF.

Poor beneficiary registration was a problem the IFRC/RCC encountered in the field. Prior to signature of the FLA with WFP, preliminary assessments had been carried out by government and non-RCC volunteers. Since then, the registration process improved with RCC local branch volunteers, which succeeded in identifying the most vulnerable.

Outputs	Activities planned
The vulnerabilities of children aged 6-23 months and all pregnant and lactating women are reduced through blanket feeding	<ul style="list-style-type: none"> • Provision of blanket feeding by the WFP; • Distribution of blanket feeding to the targeted beneficiaries according to WFP standards.

Impact: After the suspension of the general distribution, blanket feeding became one of the main activities of the IFRC/RCC team in the operational area. Malnutrition levels among children aged 0-23 months was further reduced to acceptable levels according to the assessment carried out by IFRC/WFP in the field.

During the reporting period, a total of 30,598 children were reached by blanket feeding distribution in Bahr El Gazal; 108,693 in Kanem; 55,409 in Lac; and 30,134 in the additional region of Hadjar Lamis. The seven-day ration of food therefore reached a total of 153,334 mothers in four targeted regions.

Following a joint assessment carried out by the IFRC and WFP sub offices, the blanket feeding approach appeared to be the best strategy to reach the real vulnerable and avoid deviation of humanitarian aid. A new FLA will be signed in 2011 between IFRC and WFP to further reach malnourished children in the same areas of intervention.

Outputs	Activities planned
Data regarding the impact of the distribution on beneficiaries and the food security surveillance are available and enable the planning of new interventions in the regions of Lac, Kanem and Bahr El Gazal.	<ul style="list-style-type: none"> Organize a post distribution poll on the activities and the impact of the distribution after each round Set up database on the impact of distribution on beneficiaries in areas reached by the programme Carry out two food security surveillance studies during the hard time of August and after the harvest in the three targeted regions.

Impact: Results from the first round of Post Distribution Monitoring (PDM) showed that people misused food items following the first general distribution, thus explaining the choice of the blanket feeding distribution approach. PDM activities were not implemented as planned due to logistic difficulties in the operational area. Food security surveillance was not carried out during the reporting period.

Outputs	Activities planned
Vulnerability of the targeted beneficiaries is durably reduced through the implementation of the food for work programmes	<ul style="list-style-type: none"> Identify sites in the targeted zones to improve agricultural conditions through stone lines, micro-catchments, water harvesting and soil erosion control measures; Implement food for work for environmental measures that improve agricultural production; Equip villagers with soil working tools for these works.

Impact: A total of 40 villagers were identified in Lac and 12 others in Kanem to be equipped with agricultural working tools pre positioned in the field. The food for work was supposed to start at the end of the operation to enable able-bodied persons to undertake farming activities. However, this was delayed due to technical issues. The operation will instead be among the priorities in the new agreement between the IFRC representation and WFP.

[<Final financial report below and contact details below; click here to return to the title page>](#)

How we work

All IFRC's assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Contact information

For further information specifically related to this report, please contact:

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For Performance and Accountability (planning, monitoring, evaluation and reporting) enquiries:

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MDRTD004 - Chad - Food Crisis

Appeal Launch Date: 26 apr 10

Appeal Timeframe: 12 mar 10 to 31 dec 10

Final Report

Selected Parameters	
Reporting Timeframe	2010/2-2011/3
Budget Timeframe	2010/2-2011/3
Appeal	MDRTD004
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Funding

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
A. Budget	1,252,369					1,252,369
B. Opening Balance	0					0
Income						
<u>Cash contributions</u>						
<i>British Red Cross</i>	121,536					121,536
<i>Japanese Red Cross</i>	41,300					41,300
<i>Monaco Red Cross</i>	13,360					13,360
<i>New Zealand Red Cross</i>	20,000					20,000
<i>On Line donations</i>	2,068					2,068
<i>Swedish Red Cross (from Swedish Government)</i>	146,047					146,047
<i>WFP - World Food Programme</i>	703,936					703,936
C1. Cash contributions	1,048,247					1,048,247
C. Total Income = SUM(C1..C4)	1,048,247					1,048,247
D. Total Funding = B + C	1,048,247					1,048,247
Appeal Coverage	84%					84%

II. Movement of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
B. Opening Balance	0					0
C. Income	1,048,247					1,048,247
E. Expenditure	-872,070					-872,070
F. Closing Balance = (B + C + E)	176,177					176,177

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III. Consolidated Expenditure vs. Budget

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
BUDGET (C)		1,252,369					1,252,369	
Relief items, Construction, Supplies								
Shelter - Relief	25,000						25,000	
Food	138,000	88,684				88,684	49,316	
Seeds & Plants	90,000	26,817				26,817	63,183	
Water, Sanitation & Hygiene		4,556				4,556	-4,556	
Medical & First Aid	5,000						5,000	
Teaching Materials	9,300	310				310	8,990	
Utensils & Tools	56,672	42,873				42,873	13,799	
Other Supplies & Services	20,586	306				306	20,280	
Total Relief items, Construction, Suj	344,558	163,547				163,547	181,011	
Land, vehicles & equipment								
Computers & Telecom	44,417	28,601				28,601	15,816	
Office & Household Equipment		16,000				16,000	-16,000	
Total Land, vehicles & equipment	44,417	44,601				44,601	-184	
Logistics, Transport & Storage								
Storage	61,309	20,780				20,780	40,529	
Distribution & Monitoring	12,977	79,605				79,605	-66,628	
Transport & Vehicle Costs	114,922	149,206				149,206	-34,284	
Total Logistics, Transport & Storage	189,208	249,591				249,591	-60,383	
Personnel								
International Staff	79,174	73,124				73,124	6,050	
National Staff	33,410	48,369				48,369	-14,959	
National Society Staff	326,542	35,836				35,836	290,707	
Volunteers		79,664				79,664	-79,664	
Total Personnel	439,126	236,993				236,993	202,134	
Consultants & Professional Fees								
Consultants		20,343				20,343	-20,343	
Professional Fees	6,250	3,024				3,024	3,226	
Total Consultants & Professional Fe	6,250	23,368				23,368	-17,118	
Workshops & Training								
Workshops & Training	44,541	13,863				13,863	30,678	
Total Workshops & Training	44,541	13,863				13,863	30,678	
General Expenditure								
Travel	1,750	7,519				7,519	-5,769	
Information & Public Relation	6,359	3,687				3,687	2,672	
Office Costs	46,675	22,357				22,357	24,318	
Communications	18,299	13,841				13,841	4,458	
Financial Charges	34,751	18,751				18,751	16,000	
Other General Expenses		11,101				11,101	-11,101	
Total General Expenditure	107,834	77,256				77,256	30,578	
Indirect Costs								
Programme & Service Support	76,436	52,599				52,599	23,836	
Total Indirect Costs	76,436	52,599				52,599	23,836	
Pledge Specific Costs								
Earmarking Fee		6,052				6,052	-6,052	
Reporting Fees		4,200				4,200	-4,200	
Total Pledge Specific Costs		10,252				10,252	-10,252	
TOTAL EXPENDITURE (D)	1,252,369	872,070				872,070	380,299	

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Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
BUDGET (C)		1,252,369					1,252,369	
VARIANCE (C - D)		380,299					380,299	