

CENTRAL ASIA: COLD AND HUNGER (Winter 1998 - 1999)

19 March, 2001

appeal no. 34/98

final report

period covered: 12 November 1998 - 31 December 1999

This appeal targeted 480,000 of the most vulnerable in the four Central Asian countries of Kazakhstan, Kyrgyzstan, Turkmenistan and Uzbekistan. Within a context of severe and widespread economic decline, this assistance was intended to address the hardship caused by a severe winter in 1997-1998, spring floods and landslides in the mountain and delta regions, and drought and crop failure in the steppe and lowlands areas. Despite the obvious need brought on by the harsh winter conditions, the funding response was very limited, impacting the projected programmes and severely reducing the delivery of assistance to only 26,510 of the planned beneficiaries.

Objectives, Achievements and Constraints

Beneficiary selection was based on the following criteria:

- those who were deprived of homes, possessions and the means of earning a living;
- those too old to work and whose pension was inadequate to enable them to survive;
- other vulnerable groups such as single parent / multi-children families.

Public Canteens •

The objective was to provide 15,000 vulnerable persons in urban areas with one hot meal per day through 25 public canteens.

Achievements:

Kazakhstan

An ambitious local campaign targeting major foreign businesses and various embassies resulted in additional funding, enabling meals to be provided via two public canteens in Almaty and Talgar. Due to additional fundraising the activities were extended for the Turksibe canteen (8 months) and Talgar canteen (up to 9 months).

During the second round of programme implementation the following results were achieved:

- vulnerable beneficiaries in Turksibe and Talgar rayon's received 21,340 hot meals (Turksibe rayon - 10,120 and Talgar - 11,220);
- total beneficiaries 970 people (Turksibe rayon - 460 people and Talgar - 510 people);
- every month for 22 days, 110 beneficiaries received hot meals during 8-9 months period.

In addition to the main objectives of providing hot meals to the identified groups of needy, other targets included:

- a considerable increase of authority of the International Federation of Red Cross and Red Crescent Societies and the image of the Red Crescent and Red Cross Society of Kazakhstan;
- strengthening the mutual understanding and relations with the local authorities and other public agencies;
- attracting considerable numbers of new volunteers in the rank of Society particularly among school students.

Individual beneficiary lists were selected by a group representing the National Society of Kazakhstan and the Department of Social Protection in conjunction with, and with the support of, the Local Administration. The lists included people from each group of beneficiaries: elderly, single parents, invalids and orphaned or under-privileged children. The quality of the meals as well as the content resulted in a balanced diet of traditional food available in the country.

Kyrgyzstan, Turkmenistan and Uzbekistan

Each National Society produced a budget according to the requirements of the target group in their individual countries. Clearly this varied depending on diet, cost structure, legal purchasing requirements and currency exchange rates. Agreements made with the National Society of Turkmenistan, the National Society of Kyrgyzstan and the National Society of Uzbekistan for opening public canteens in each country allowed for canteens to operate independently.

The canteen operation in Bishkek, Kyrgyzstan consists of one canteen operation with four outlets in the city. The canteen catered for 100 persons through the four outlets and operated for 22 days each month. Throughout 6 months 13,200 meals were offered to 600 lonely elderly and handicapped people.

Two public canteens were established in Kyrgyzstan at the end of October 1999, the first with the headquarters in Bishkek where 50 people daily received meals on a monthly basis during 6 months, the second opened in a charity house for homeless people where 50 meals were served on a daily basis to 40 homeless elderly people.

The Turkmenistan National Society opened four small canteens (located in Ashgabat, Nebyt-Dage, Buzmein and Chardjou) providing meals for 50 beneficiaries daily from each outlet and operating for 22 days each month, resulting in 1,200 people receiving 26,400 meals over 6 months.

The Uzbekistan National Society opened two canteens, one in the city of Namangan and the other in Karshy. The canteens operated for 22 days each month covering 100 people each. 1,200 beneficiaries received food over 6 months, amounting to 26,400 meals in total.

Winter Shoes •

Objective: The operation aimed to provide 40,000 school age children with winter shoes for protection against the winter weather and to enable them to attend school in freezing temperatures.

Achievements: Approximately 360 pairs of winter shoes were distributed to the following institutions throughout the country: Almaty Red Crescent branch to children from vulnerable families; medical centre for refugee children; Oblast child hospital; flying staff association union; “Balbobek” child association; “Kazakhstan” child association; Pavlodar oblast committee, child association.

Food Parcels •

Objective: The operation aimed to provide 75,000 beneficiary families (with a planning figure of 5 persons per family) from rural areas with a much needed supplement to their meagre diet by providing one food parcel per beneficiary.

Achievements: 3,500 food parcels were distributed to 3,500 multi-children families, with an approximate number of 17,500 beneficiaries (vulnerable persons).

Constraints & Recommendations:

Future food distribution programmes should continue to target the elderly in urban areas and with stricter criteria.

Medical Supplies •

Objectives:

- To provide the Social Medical Centres within the National Societies local branches with the necessary equipment for 10 centres in each country, thereby providing good quality assistance to the very needy population to make strong localized centres for medical care and training and further development of the branches;
- To provide 6 local branches in 2 countries with communications, computers, and training;
- To purchase two vehicles for the National Society oblast committees in the northern regions to facilitate their work.

Achievements: In the absence of the Health Delegate in the Regional Delegation, the Relief Department assumed responsibility for the health programme, the procurement of the medical equipment for 20 social medical centres in Kyrgyzstan and Uzbekistan, and both medical and dental equipment to set up a specialized medical clinic in Kazakhstan.

Constraints & Recommendations: Medical programmes should be managed by the medical co-ordinator or programme assistant with medical background.

Used Clothing •

Objective: to provide 50,000 beneficiaries with warm clothing to enable them to survive the harsh winter.

Achievements: A total of 260 MT of used clothing (52 containers) donated by the Swedish Red Cross was distributed to four countries in the region:

- Kazakhstan - 140 MT / 28 containers.
- Kyrgyzstan - 40 MT / 8 containers.
- Turkmenistan - 20 MT / 4 containers.
- Uzbekistan - 60 MT / 12 containers

Constraints: A general constraints which affected all programmes was that the number of people in need of assistance considerably exceeded the capacity of the programme to deliver the needed help.

For further details please contact: Susanna Soderstrom, Desk Officer; Phone : 41 22 4424730 4424 Fax: 41 22 733 03 95; email: soderstrom@ifrc.org

All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.

Peter Rees-Gildea
Head a.i.
Relationship Management Department

Martin Faller
Head a.i.
Europe Department

INTERNATIONAL FEDERATION OF RC AND RC SOCIETIES					
				Interim report	X
				Annual report	
				Final report	
Central Asia winter appeal					
Appeal No: 34/1998					
Period: 11/11/98 to 31/12/2000 (provisional)					
Currency: CHF					
I - CONSOLIDATED RESPONSE TO APPEAL					
FUNDING	CASH		KIND & SERVICES		TOTAL INCOME
	Contributions	Reallocations	Goods/Services	Personnel	
Appeal budget	4,311,000				
less					
Cash brought forward					
TOTAL ASSISTANCE SOUGHT	4,311,000				
Contributions from Donors					
Danish RC (DNDK)	64,975.85				64,976
German Govt. via RC	26,668.12				26,668
Hellenic RC (DNGR)	68,612.32				68,612
Icelandic RC (DNIS)	39,237.56				39,238
Kazakhstan - private	50,782.07				50,782
Monaco RC (DNMC)	14,472.00				14,472
Norwegian Govt. via RC	313,852.50				313,853
Norwegian RC (DNNO)	34,872.50				34,873
Swedish RC (DNSE)	50,700.00				50,700
Swiss RC (DNCH)	90,000.00				90,000
Swiss RC (DNCH)	50,000.00				50,000
UAE RC (DNAE)	7,355.08				7,355
UAE RC (DNAE)	7,355.08				7,355
UAE RC (DNAE)	7,355.09				7,355
UAE RC (DNAE)	7,355.08				7,355
United States - Private	1,707.96				1,708
American Government (DGUS)		9,126.16			9,126
Finnish Govt. via Finnish RC (DGNFI)		29,306.00			29,306
Finnish Govt. via Finnish RC (DGNFI)		163,558.40			163,558
Finnish Govt. via Finnish RC (DGNFI)		33,676.84			33,677
United States - Private Donors (DPUS)		(3,808.97)			(3,809)
United States - Private Donors (DPUS)		(2,515.06)			(2,515)
United States - Private Donors (DPUS)		(31.16)			(31)
TOTAL	835,301	229,312			1,064,613
Coverage	19.4%	5.3%			24.7%
II - Balance of funds					
				Opening balance	(137,388)
				CASH INCOME Rcv'd	1,064,613
				CASH EXPENDITURE	(929,159)
				CASH BALANCE	(1,934)

Central Asia winter appeal						
Appeal No: 34/1998						
Period: 11/11/98 to 31/12/2000 (provisional)						
Currency: CHF						
III - Budget analysis / Breakdown of expenditures						
Description	Appeal Budget	CASH Expenditures	KIND & SERVICES		TOTAL Expenditures	Variance
			Goods/services	Personnel		
SUPPLIES						
Shelter & Construction						
Clothing & Textiles	720,000	4,707			4,707	715,293
Food/Seeds	2,471,250	681,300			681,300	1,789,950
Water						
Medical & First Aid						
Teaching materials						
Utensils & Tools	11,250	8,927			8,927	2,323
Other relief supplies			799		799	(799)
Sub-Total	3,202,500	694,935	799		695,734	2,506,766
CAPITAL EXPENSES						
Land & Buildings						
Vehicles		11,393			11,393	(11,393)
Computers & Telecom equip.		19,150			19,150	(19,150)
Medical equipment						
Other capital expenditures		8,184			8,184	(8,184)
Sub-Total		38,728			38,728	(38,728)
TRANSPORT & STORAGE	478,000	62,569			62,569	415,431
Sub-Total	478,000	62,569			62,569	415,431
PERSONNEL						
Personnel (delegates)	200,000	43,867			43,867	156,133
Personnel (local staff)	120,000	97,191			97,191	22,809
Training						
Sub-Total	320,000	141,058			141,058	178,942
GENERAL & ADMINISTRATION						
Assessment/Monitoring/experts		7,496			7,496	(7,496)
Travel & related expenses	10,000	3,906			3,906	6,094
Information expenses	80,000	1,650			1,650	78,350
Administrative expenses	75,000	(38,562)			(38,562)	113,562
External workshops & Seminars						
Sub-Total	165,000	(25,509)			(25,509)	190,509
PROGRAMME SUPPORT	145,500	25,826			25,826	119,674
OPERATIONAL PROVISIONS		(8,447)			(8,447)	8,447
Transfer to National Societies						
TOTAL BUDGET	4,311,000	929,159	799		929,958	3,381,042
Consumption rate:	Expenditures versus income		87%			
	Expenditures versus budget		22%			

CENTRAL ASIA - WINTER NEEDS						ANNEX 1
APPEAL No. 34/98		PLEDGES RECEIVED			03/15/01	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
CASH						
REQUESTED IN APPEAL----->				4,311,000		20%
DANISH - RC		300,000	DKK	64,140	11/24/98	
ICELANDIC - RC		2,000,000	ISK	39,564	12/17/98	
GERMAN - RC		32,382	DEM	26,466	12/03/99	
HELLENIC - RC				68,612	08/03/99	
KAZAKHSTAN - PRIVATE		400	USD	601	36,068	
KAZAKHSTAN - PRIVATE				51,388	03/09/99	
MONACO - RC		60,000	FRF	14,472	01/04/99	
NORWEGIAN - RC/GOVT		2,000,000	NOK	375,344	06/02/99	10% RC, 90% GOVT
SWEDISH - RC		300,000	SEK	50,160	11/27/98	
SWISS - RC		50,000	CHF	50,000	12/10/98	FOOD & HOT MEALS
SWISS - RC		90,000	CHF	90,000	04/06/99	
UAE - RC		20,000	USD	28,470	36,242	
SUB/TOTAL RECEIVED IN CASH				859,217	CHF	
KIND AND SERVICES (INCL. PERSONNEL)						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
KAZAKHSTAN - PRIVATE				799	03/09/99	
SUB/TOTAL RECEIVED IN KIND/SERVICES				799	CHF	
ADDITIONAL TO APPEAL BUDGET						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	