

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

RWANDA

3 October, 2001

This Programme Update is intended for reporting on Annual Appeals.

Appeal No. 01.15/2001

Appeal Target CHF 1,530,266

Programme Update No. 1; Period covered: 1 January - 30 June 2001

"At a Glance"

Appeal coverage: 68.1%

Related Appeals: 01.10/2001 (East Africa Region Annual Appeal)

Outstanding needs: CHF 488,088

Update: Real progress in the Appeal 2001 programmes was achieved during the reporting period, particularly in the health sector. Funding limitations have constrained some activities but the RRCS is active in many branches now, and is regaining its capacity and credibility across the country.

Operational Developments:

Given a precarious security situation for humanitarian agencies and actors in the region amid ongoing discussions to resolve political and diplomatic issues, the situation for Rwanda (within a regional context) remains complicated and continues to evolve. While the security situation inside Rwanda has generally been calm, there is always the possibility that events in the DRC or in Burundi may well have an impact in Rwanda. On a more positive note, the rains in the country continued to be good throughout the reporting period. As a result, there are no areas currently experiencing drought conditions, although there may be structural food insecurity in pockets.

Disaster Preparedness (DP)

Objectives 1, 2, and 3: The complete DP programme as presented in the Appeal 2001 (01.15/2001) is being funded by the Department for International Development (DfID) as part of their wider assistance to the Federation. The DfID Agreement was signed in March 2001, and under the coordination of the Regional DPP Delegate, the Rwanda Red Cross Society (RRCS), and the country Delegation, the following progress has been achieved:

- April 23 - 25: DfID DPP Planning workshop: issues were finalised; support from national societies secured, and plans agreed on how to proceed. A separate and comprehensive report is also available from the Federation in Geneva or Nairobi;
- May: finalisation of the Logical Framework; finalisation of the budget. On 18 May a one day workshop was held by the RRCS, attended by senior RRCS project staff and the Regional Coordinators in order to finalise the plans and budget for submission to Nairobi;

- May: recruitment began for the post of Rwanda DPP Officer. Advertisements were placed in the Rwanda newspapers and on the national radio. Closing date for applications was June 11 with interviews on July 6;
- May: budget for DPP Officer submitted to Regional DPP Department;
- June: Follow up meeting in Mombasa during the Regional Partnership meeting;

Although the project has been planned for a considerable time, it only officially started at the beginning of June. The lead-in time has been lengthy but there is confidence and optimism in the project which bodes well for the future.

Humanitarian Values

Activities under this sector have received limited funding, but efforts have focused on joint planning and implementation with the ICRC. The Federation and the RRCS are planning a much more dynamic humanitarian values programme in 2002.

Health and Care

Objective 1: Health and HIV/AIDS Policy Development: As part of the scaling up process the RRCS Chef du Department Appui Technique visited Nairobi at the beginning of March to attend the Health Sub-group workshop, in preparation for developing a Rwanda Red Cross national HIV/AIDS plan by June 2001. The Rwanda Appeal 2001 already included the objective of developing an HIV/AIDS policy to coincide with African national societies scaling-up their HIV/AIDS activities in 2001. Development of the national plan has been slower than anticipated due to the conflicting demands put on the Chef du Department Appui Technique, who is ultimately responsible for developing the plan (he is assisted by the Head of the Health team and a new HIV/AIDS programme head).

Objective 2: Community Based First Aid (CBFA) Programme: The CBFA programme has not been very active during the first half of the year, while the funding situation has been assessed. Funding has since been secured from the Norwegian Red Cross and the programme is geared up to continue implementation and training.

However, a notable success was the Ebola Haemorrhagic Fever training implemented by the Health and DPP departments. This training originated as a result of the exchange visit to Uganda in December 2000, after which it was decided that since Ebola may well pose a risk to Rwanda preparedness training would be a good idea. The training was implemented together with the ICRC and the Ministry of Health. Although there was no specific funding available for the workshops, they were funded from the outstanding balances of pledges.

A doctor who had gained experience with the Uganda Red Cross Society working on the Ebola outbreak in Gullu, Uganda, was invited by the RRCS to facilitate the workshops to be held in Rwanda. This visit continues the exchange links between the Uganda and Rwanda Red Cross Societies begun in December. The doctor arrived on April 2 and led the following workshops:

- April 5 - 6: Kigali: Kigali Ville, 20 volunteers.
- April 9 - 10: Gisenyi: Gisenyi and Ruhengeri Provinces, 40 volunteers.
- April 12 - 13: Byumba: Byumba and Umutara Provinces, 40 volunteers.

A separate report is available from the RRCS. Topics covered ranged from the history of the disease, its transmission, variations; the recent Uganda experience, through to specific training and techniques; information/education; contact tracing. The Federation Representative attended parts of two of the workshops and found them very useful and informative, as did the volunteers. A major advantage of the workshops was that the skills can be used in many different contexts where high risks of infection are involved and similar responses are required. The workshops were also a good morale booster and profile raiser.

Objective 3: HIV/AIDS Programme: implementation has been slow but deliberate with the following activities.

The initial activity was to seek advice and support from the Regional Delegation Health staff at the beginning of the programme. The Nairobi Regional Health Delegate visited Kigali between 29 January and 2 February. The following is a quick summary of outputs (a full report was made available): more detailed implementation plan; greater clarity of budget use; additional activities which should be implemented in order to augment the success of the project; support and advice to RRCS senior staff; familiarisation with context/field visits to each Prefecture; meetings with relevant volunteers.

Several problems have been encountered while implementing the project:

- Limitations of the original proposal. As a result of the Regional Health Delegate's visit to Rwanda in January the following recommendations were made: conduct a baseline survey (mapping exercise) in both Prefectures; given the ARCHI 2010 framework, recruit two coaches, one for each Prefecture, to work within the existing "Regional Coordinator" structure (i.e. together with and under the supervision of the Regional Coordinators); recruit "People Living with AIDS" (PLWHA) as volunteers/resources for the programme; further consider an exchange visit between the Norwegian Red Cross-funded north west Kenya HIV/AIDS programme and the Rwanda programme

The following additional needs were also identified:

- Translation of ARCHI 2010 tool kits.
 - T-shirts, caps, certificates as incentives for volunteers.
 - Basic first aid kits for home care volunteers.
 - Vehicle for the programme, driver and vehicle running costs.
 - Transportation (such as motorbikes) for the two coaches.
 - Vulnerability funds to cover basic items (soap, blankets, mosquito nets) for PLWHA.
- An HIV/AIDS Programme Manager was recruited during April/May and took up the post with the RRCS.
 - The training manual "Action with Youth" was translated into the Kinyarwanda language for reproduction and distributed among the relevant volunteers.
 - Additionally, the relevant "ARCHI 2010 Volunteer Tool Kits" were also translated into Kinyarwanda for distribution.
 - Contents of home based volunteer kits elaborated.
 - Recruitment of two "coaches", one each for Gisenyi and Gikongoro Provinces was completed.

The basic problem, of course, is that none of these activities/items were budgeted for under the original project. It is, however, hoped to be able to cover at least some of the activities using funds from other donors to the Health sector. Further support is being made available by the British Red Cross. Another strong constraint is the programme strain created by the need to "scale up" HIV/AIDS projects in Africa. The current programme under discussion is an example of a slowly evolving, small scale capacity building pilot project, implemented in the absence of infinite funding. However, we are now being encouraged to think "scale up" with an emergencies approach. While actual funding is not clear, the "think emergencies" approach threatens the current project. The current policy is to continue as planned, then as the funding possibilities of the "scaled up" approach become clearer, to use the experience, lessons learned and the capacity gained to more effectively access the new funds at the end of 2001 or for 2002.

Although not directly an RRCS activity nor implemented by the RRCS, between May 20 and 22 Kigali was the scene of the African First Ladies Summit on HIV/AIDS and Children, led by the wife of President Paul Kagame. Numerous first ladies and dignitaries attended; keynote speeches were made by representatives of UNAIDS and UNICEF as well as youths and people living with HIV/AIDS. The RRCS participated in the planning of the summit and the Secretary General attended. However, other INGOs such as Save the Children and UN agencies had a much more central role in the planning and an advisory roles, and assisted in drawing up the summit's declarations.

Other Programmes Implemented by the RRCS Health Department:

- **Gashora (Kigali Ngali Province) Malaria Project (Spanish Red Cross):** meetings; monitoring; evaluation of the impregnated mosquito nets distributed to the vulnerable; distribution of 9,661 doses of Deltametrine; participation at the national level anti-malaria planning and adoption of new techniques for combating malaria.
- **Rukara/Rwisirabo (Umutara Province): Water, Hygiene, Sanitation Project (French Red Cross):** PHAST training (March 12 - 20th: training of community groups in the second stage of the PHAST process; March 29 - 30 facilitation of volunteers in the third stage of the PHAST process); Training of volunteers (March 21 - 23: 22 RRCS volunteers trained in the third and fourth stages of PHAST); Organisation of volunteers (13 March: monthly meeting of volunteers); community water management system (March 27 and 28: two meetings held to train members of the community to manage the new Migera - Cyanyabugahe (5km long) gravity fed water system). Throughout the period: ongoing construction of the water system, including trench-digging, pipe laying, construction of a 40m³ reservoir, various chambers, six water points.
- **Mubuga (Gikongoro Province) Orphan Headed Families Project:** 15 associations created; stables constructed; sheeting supplied; volunteers trained in CBFA.

Institutional and Resource Development

Organisational Development:

The Regional Financial Development Delegate visited Rwanda twice during the reporting period, from April 9 to 12, and from May 20 to 24. The first visit was to familiarise and plan, the second to follow up and monitor. The next visit will be towards the end of July 2001.

Significant progress has been made in the following areas:

- The financial management and reporting package ASYST continues to be installed; a chart of accounts set up; discussions held regarding the use of the system and budgeting procedure; entries made for the first quarter 2001. The British Red Cross has agreed to fund the purchase of additional ASYST modules to be used in financial reporting.
- A 2000 audit was done, figures from which will feed into ASYST for use in establishing the opening balances.
- 2010 self assessment/financial mapping National Society questionnaire completed and now being analysed.
- Terms of Reference for a Resource Development Consultancy finalised.
- Terms of Reference and budget for a Human Resources Consultancy finalised.
- Management systems handbook planning well advanced.
- ToR developed for a "decentralisation"/branch development exchange programme between the Eritrean Red Cross and the Rwandan Red Cross.

Progress made by the Regional Finance Development Delegate has been excellent and a focus will therefore be on these activities over the coming months.

Volunteer and Branch Development

Organisation for 8 May celebrations took up much of the time of the Branch Development Coordinator, particularly following the resignation of the Info-Diffusion Officer. However, the Coordinator has begun working on the Volunteers/Members national policy document and organising the volunteers management workshops. In relation to creating a volunteer and member data base, the forms were being developed prior to distribution.

The Branch Development Coordinator attended the British Red Cross BTC in Guildford UK in March, providing an opportunity to deepen understanding of the Red Cross and Red Crescent Movement and share experiences both with members from other National Societies and prospective British delegates.

Between May 9 and 13 two volunteer leaders from the Rwanda Red Cross attended the Uganda Red Cross Volunteers Workshop in Kampala, with extremely positive feedback.

Coordination and Management

The following were highlights of this sector during the reporting period:

- A new RRCS Director of Finance and Administration was appointed at the beginning of the year, and is having a very positive impact.
- Rwanda Partners Meeting: A Rwanda Partners meeting took place in Geneva on Wednesday 7 March.
- Visit of Secretary General to Europe: Following the Partners' Meeting and as part of his induction, the Secretary General of the RRCS visited several European Red Cross Societies.

Outstanding needs

Although programme areas have been fairly well supported during the year, funding of the necessary core costs of the RRCS has been inadequate. A budget revision exercise is now underway and will be reflected in the next update (due in mid-October.) Additional support to the RRCS and the Delegation costs are particularly requested during the latter part of 2001.

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All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.

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Rwanda						ANNEX 1
APPEAL No. 01.15/2001		PLEDGES RECEIVED			01.10.2001	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
CASH						TOTAL COVERAGE
REQUESTED IN APPEAL CHF ----->				1'530'266		68.1%
CASH CARRIED FORWARD				72'730		
BRITISH - RC		25'000	GBP	60'250	22.03.01	DELEGATION COSTS
BRITISH - RC		25'000	GBP	60'250	22.03.01	CORE ADMINISTRATIVE COSTS RRC
BRITISH - GOVT/DFID				284'592	21.03.2001	
BRITISH - RC				20'281	03.06.2001	INSTITUTIONAL DEVELOPMENT
BRITISH - RC				22'208	03.06.2001	HEALTH & CARE, HIV/AIDS
BRITISH - RC		5'869	USD	10'271	06.06.2001	COORDINATION & MANAGEMENT
BRITISH - RC		44'655	GBP	110'709	21.06.2001	BIRENGA CHILD HEADED HOUSEHOLDS
FRENCH - RC				13'400	20.02.01	TRANSFER LANDCRUISER
NORWEGIAN - GOVT/RC				220'000	03.04.01	ORGANISATIONAL DEVELOPMENT, CBFA/HIV/AIDS, RWANDA RC CORE COSTS, IFRC COSTS
NORWEGIAN - GOVT/RC		13'000	USD	22'272	30.05.2001	HUMAN RESOURCES CONSULTANCY
NORWEGIAN - GOVT/RC				34'000	28.08.2001	GENERAL ASSEMBLY
SWEDISH - RC		75'000	SEK	13'028	07.02.01	ASSISTANCE NS, DELEGATION MGT
SWEDISH - GOVT		225'000	SEK	38'228	21.05.2001	REHABILITATION, COORDINATION & MANAGEMENT
SUB/TOTAL RECEIVED IN CASH				982'219	CHF	64.2%
KIND AND SERVICES (INCLUDING PERSONNEL)						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Great Britain	delegate			59'959		
SUB/TOTAL RECEIVED IN KIND/SERVICES				59'959	CHF	3.9%