

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## PAPUA NEW GUINEA

*This Programme Update is intended for reporting on Annual Appeals.*

*Appeal No. 01.51/2001*

*Appeal Target 4,090,078*

*Programme Update No. 1 Period covered: January - June 2001*

### “At a Glance”

*Appeal coverage: 15.2%*

*Related Appeals: 01.50/01 Pacific regional programmes*

*Outstanding needs: CHF 3,468,945*

*Update: Funding has fallen well short of the appeal total and significant budget revisions are being made. The Papua New Guinea Red Cross Society has implemented several training workshops, particularly in disaster preparedness and risk analysis. Community programmes remain strong and it is hoped donors will be attracted to support these*

### **Operational Developments:**

The value of the Kina currency continues to be weak and prices of most items are on the rise. In April, the Asian Development Bank and Australian Government pumped in approximately 84 million CHF and this strengthened the Kina for a short period. Crime continues to be high, mainly due to urbanisation and a high rate in unemployment. During the third week of June, demonstrations by university students lasted for several days in protest against the Governments plans for privatisation of various bodies, including the main Bank. The protest left four death and several others injured. Business centres were closed for several days in fear of looting. The government has imposed curfew during the night and this is likely to stay on until the middle of August 2001. Health facilities and standards in the country are appalling. Statistics by the Ministry of Health indicate that the number of HIV/AIDS cases is increasing. There has been a reshuffle of cabinet in May and election fever has started although election not due until July 2002. The continuing trend seen in earlier months of more commercial shops being opened in Arawa, Bougainville, is a healthy sign of the confidence there. A meeting with the new incoming Commander Brig Swan of the Peace Monitoring Group was positive. He took the opportunity to tour the Red Cross Administration (Delegation) and the warehouse. He was particularly pleased with the progress of the weapons hand back scheme, but did express his concern on the PNG Government's timeframe and commitment.

## ***Disaster Response***

No major disasters occurred during the reported period that warranted the Red Cross / Red Crescent action.

## ***Disaster Preparedness***

### **Community Based Self Reliance (CBSR)**

**Objective 1:** At the community level, to prepare the most at risk communities in the disaster prone areas of the country to mitigate the effects of disasters, to respond effectively during disasters and to improve the health status of their communities.

**Objective 2:** To improve CBSR and response capacity at branch level in the most disaster prone areas, so that appropriate technical and other support can be provided to all vulnerable communities in the specified areas.

**Objective 3:** To develop the National Society's capacity to co-ordinate CBSR and response activities at the national level and to effectively support branch and field level CBSR activities.

To achieve the above objectives the following activities were carried out:

The Papua New Guinea Red Cross Society (PNGRCS) implements the CBSR as an integrated programme (like other Pacific NSs) involving Community Based First Aid (CBFA), Community Based Health Awareness (CBHA) and Community Based Disaster Preparedness (CBDP).

A fact finding mission was carried out in Milne Bay province, to select the project area, establish a network with local government and other stakeholders, build a rapport with targeted community leaders, obtain an overview of selected communities, organize and mobilize leaders to involve them in programmes and identify their community participants. After these preparations, the CBSR was launched in one of the most high-risk areas - Esa-Ala district under Milne Bay province - with a one-month CBSR workshop. Forty-four different level community participants - leaders, local Government representatives, Administrative Officer, Hospital Head Nurse, Women representatives, Teachers and Youth - participated. Participants from 18 different communities assessed local hazards. Volcanos were a hazard for 21.5% of communities, cyclones (21.5%), floods (10.7%), tsunamis (14.6%), drought (19.5%), earthquakes (7.3%) and landslide (4.3%). All participants said that diarrhoea, malaria, inadequate drinking water and poor sanitation were daily emergencies.

The workshop trained community volunteers to run participatory vulnerability and capacity assessment (VCA) courses for more than 12,000 people in their communities. Their new skills will include being able:

- to identify local risk, threats/ hazards, disaster strength and weakness.
- to raise the awareness of the community through different activities.
- to organize and mobilize the community taking into account gender equity under a Community Based Plan. This will include different measures to strengthen the local capacity to reduce vulnerability to improve community ability to cope with the effects of disaster.

The majority of participants indicated that they were not familiar with VCA, local warning systems, rescue, evacuation, coping capacity and community contingency planning. Nine trainees facilitated the workshop with the close support of Federation technical delegates.

**One follow-up visit has also been carried out in the first CBSR project area** (Litre, East Vanimo coast), to monitor the targeted communities self-help CBSR activities), provide technical input, give assistance for preparing a Community Disaster Contingency/CBSR plan and to develop the project monitoring and reporting system.

## **COMMUNITY BASED SELF RELIANCE (CBSR) PROJECT AREA -**

**ESA-ALA, MILNE BAY PROVINCE**

Community participant representation							
No. of Community	Families (Approx)	Population (Approx)	No of participants			Age in yrs	Education levels
			Male	Female	Total		
18	2,800	12,000	28	16	44	18 to 46	Grd 6 -12
Male/Female % representation			64 %	36 %			

**Disaster Preparedness Capacity Building.**

The overall programme objective was based on a perspective that risk reduction means strengthening local capacities at all levels. It is committed to providing effective and efficient service in disaster preparedness and disaster response to the most vulnerable beneficiaries. As such, the National Society has considered the following objectives for strengthening disaster preparedness capacity of Papua New Guinea Red Cross Society.

**Objective 1:** To expand the cadre of volunteers, especially at the branch level, through disaster management and other training programmes.

**Objective 2:** To enhance the PNGRCS profile and its cooperation network with other agencies, authorities and NGOs through the dissemination of its National Preparedness Plan.

In order to achieve the above objectives the following activities were carried out:

To strengthen Disaster Management Capacity at headquarters and branches, a five-day-workshop was conducted in February 2001 in coordination with the National Disaster Management Body on Basic Disaster Management components for 26 participants (staff and volunteers). Following this workshop at HQ, two other Basic Disaster Management workshops were conducted in disaster prone provinces, Milne Bay and Bougainville. These were aimed at building local capacity to prepare an effective Disaster Preparedness plan.

Approximately 60 people, including RC members, volunteers, youth as well as representatives of other stakeholders participated in these five-day-workshops. The NS trainee facilitators conducted these workshops in coordination with Provincial Disaster Management Offices and the support of the Federation technical delegate. A further 18 VCAs have been carried out in different high-risk communities as an ongoing process for the formulation of PNGRCS National Disaster Preparedness Plan. The development of standard policies (in line with International Federation) in DP/DR as well as establishment of a network and exchange information with other stakeholders during disasters are ongoing.

**Disaster Management Workshop: NHQ, Milne Bay (MB) Branch & Bougainville (BGV)  
Papua New Guinea Red Cross Society.**

Number of participants					
National Headquarters		Milne Bay		Bougainville	
Male	Female	Male	Female	Male	Female
11 (42%)	15 (58%)	23 (77%)	07 (23%)	24 (80%)	06 (20%)
<b>Types of Participants:</b> District Administrator, Administrative Officer of Local Government, Principal of District Nursing School, Quality Control Officer of Provincial Hospital, Harbour Safety Officer, Women Representative from Church Association, Women Representative from Local level Government, Head Nurse of Local Health Centre, Representative from Theater Group, Teachers, Youth and RC volunteers					
<b>Course contents:</b> RC/RC Movement, Roles & Responsibilities, Code of Conduct/RC Principles in Relief, Hazard & its Physical nature & analysis, Disaster Management Cycle, Emergency Preparedness & Risk Reduction, Govt./NGOs Roles in Disaster Management, PNGRCS /Disaster Preparedness Plan, PNGRCS/Emergency Relief Operation, Damage & Need Assessment, Vulnerability & Capacity Assessment (VCA), Sphere Project in RC/RC Perspective, Relief Management, Logistics, Finance and Reporting in Emergencies.					

**Pre and Post Tests:** 30 course related questionnaire forms were completed before & after the w/sho by each participant; each form consisted of 32 questions. Maximum number of correct answers for the completed forms :  $30 \times 32 = 960$

Results : **NHQ** Pre-test : 554 correct answers -> 57.7%; Post-test: 855 correct Answers -> 89%

Results : **MB** Pre-test : 390 correct answers -> 41%; Post-test: 739 correct Answers -> 77%

Results : **BGV** Pre-test : 480 correct answers -> 50%; Post-test: 736 correct Answers ->76.7%

### **Humanitarian Values**

Promoting the Fundamental Principles of the International Movement of the Red Cross and Red Crescent and humanitarian values have been given more attention compared to previous years. Sessions on this topic have been included in all workshops and training programmes. The level of awareness has increased. Many non-Red Cross people now have more respect for the Movement. As the activities of the PNGRCS rarely hit the headlines in the media, there is a need to develop more dissemination materials to fit into the local context. Videos on the different topics, including *Strategy 2010*, have been shown at workshops, meetings and training programmes.

### **Health and Care**

#### **Bougainville**

**Objective** - To facilitate the dissemination of health knowledge in selected provinces and to encourage longer term behavioural and attitudinal changes, leading to improved health practises.

The major achievement was the successful implementation of the HIV/AIDS and the Theatre Group to tour the 20 nominated schools between Buka and Buin. Total population reached was 8,271.

In summary, the community health education and awareness was delivered to the general population in Arawa Buin District, Wakunai, ParuParu and Wisai. The subject dealt with HIV/AIDS, Nutrition, Personal Hygiene, Water and Sanitation, Red Cross Dissemination, Family Planning / Sexually Transmitted Diseases (STDs). A total of 1,613 persons were reached during 10 weeks. The School programme in the Arawa district was based on similar subjects and reached over 2,354 students. Four basic First Aid training courses were conducted in Arawa with an attendance of 56.

Only four Aid posts were visited and it is planned to monitor these more closely over the next two to three months. Distribution of Medical Kits numbered 42 and the supplementary drugs and equipment distributed to the Aid Posts.

### **Water and sanitation project**

**Objective** - To improve safe water, sanitation and hygiene facilities in selected provinces.

In accordance with the MOU and PMN of both Programmes concurrently being implemented it is pleasing to report that all materials have been delivered into the field by 1 April 2001 and the monitoring of the projects commenced in May with primary indicators showing that of the those systems monitored 75% had been commenced and of those 60% had been completed to specification.

The programmes under the umbrella of AusAID and Australian Red Cross were successfully completed within the allocated time frames (completion for both projects is June 30) and the final reports is being prepared.

An application to both donors is presently being developed to extend the programme until December 2001 and funds for expenditure will come from both these programme accounts as unexpended funds or roll over funding.

Monthly reporting indicated the progress of the Watsan implementation and the following statistical data is a compilation of both programmes which will be reported on separately in the final reports with all supporting evidence of location and material outputs.

### **Water catchments completed**

<u>Location</u>	<u>Total Communities</u>	<u>Total Systems</u>	<u>Total Beneficiaries</u>
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Central Communities	134	154	40,929
Institutions Central	39	48	11,989
Buin Communities	62	77	13,117
Institutions Buin	15	18	10,625
Wisai Communities	20	40	3,316
Institutions Wisai	11	13	1,511

**Sanitation projects completed:** In excess of >300 pit latrines installed throughout the Central , Buin, Kokoda, and TavaTava, with over 45 youths trained in the construction of and maintenance of the structures.

**Water catchment training completed**

Exclusive of the above water catchment installations in the communities the training of >60 youths in the construction and maintenance of Ferro tank construction. And a further 20 youths trained in the construction of gravity feed water systems.

Additionally a comprehensive educational booklet designed for Watsan implementation has been completed and is issued in the training programmes as well as those participants already trained. The information package covers construction techniques ( water catchment systems and Pit latrine construction) through to safe water supply and is supplemented in sections in Pidgin and pictorial examples.

**Other**

The in-country (Bougainville) workshops on HIV/AIDS and the Disaster Management courses conducted over a one week period respectively attended by 30 participants were extremely successful, and the feedback from the participants is to “have more of the same”.

***HIV/AIDS Programme***

**Objective 1** - To strengthen the capacity of Papua New Guinea Red Cross Society’s local staff and volunteers who will embark on a nationwide dissemination and awareness campaign.

Three HIV/AIDS awareness workshops have been conducted with selected branches. A total of 95 staff and volunteers - 54 males and 41 females - received awareness training. The participants included health workers, police officers, planners, correctional and rehabilitation officers, women representatives and church representatives. **School visits were made** where a total of 3,500 students received information on HIV/AIDS and STDs.

**Objective 2** - Reach communities through the distribution of promotional/educational materials, such as posters, pamphlets, comics, brochures, and through direct counseling.

The programme has distributed more than 15,000 pieces of awareness/promotional materials in the form of booklets, brochures, pamphlets, stickers, comics, posters as well as 400 T-shirts and 90 bags with different awareness messages relating to HIV/AIDS.

**Objective 3** - To reach out to communities through branches and provide psycho social support to People Living With HIV/AIDS (PLWHA), their families and friends.

Ninety-five staff and volunteers trained at branch level are conducting HIV/AIDS awareness workshops to their communities and distributing promotional materials, as well as sharing information on the disease.

**Objective 4** - Promote and demonstrate the use of condoms as well as increase their availability to the public.

10,000 condoms have been distributed during workshops and demonstrations on proper use were conducted. Condoms were also made available at public outlets for easy access to communities. 90,000 condoms will be distributed over the next few months to seven branches.

The PNGRCS HIV/AIDS awareness programme will continue to mobilize the communities and ensure their active involvement at all stages in the prevention of the epidemic as well as sensitization of youth at high schools.

**TABLE: WORKSHOPS ON HIV/AIDS AWARENESS**

<b>HIV/AIDS Programme components: What is HIV/AIDS, Causes, Identification, Mode of Transmission, Effects, Impact, Prevention, Counseling, Care and Constraints.</b>					
	<b>Total to date</b>	<b>Male</b>	<b>Female</b>	<b>Staff</b>	<b>Volunteers</b>
HQ	22	14	8	5	17
Rabaul(ENB)	26	14	12		26
Kavieng (NI)	27	18	9		27
Bougainville	20	8	14		20

***Institutional and Resource Development***

**Objective 1** - Promotion of the Movement’s Fundamental Principles and values to the PNGRCS staff, members/volunteers, authorities, public and the communities

Promotional and dissemination material/handouts in the form of posters, videos, were distributed during different training/workshops and on World Red Cross Day to sustain understanding of the Red Cross. At the World Red Cross Day, a special ceremony was attended by the PNG Government Minister of Defence, PNGRCS, ICRC representatives from Regional Delegation Suva, Federation Delegation and Senior Government Officials. The leaflet entitled “Respect this Sign” was launched and distributed among the invited guests. The leaflet was funded by the ICRC for distribution by the PNGRCS. At the special ceremony PNGRCS leaflets on membership and volunteering designed to increase public awareness and their potential to enroll as members or volunteers of the PNGRCS, were distributed. The leaflets have been funded by the Federation

**Objective 2** -Strengthening the capacity of the PNGRCS to cover the entire territory of PNG by expanding the membership of both adult and youth volunteers, establishing new branches, providing training and support to Branches to enhance the capacity.

Work on the objective central theme, which in a wider context, focuses on the PNGRCS development of sustainable organisational and human resource development, is as follows:

1. The desire to set up one branch every six months is almost close to being fulfilled as the Branch in Western Highland Province is in the process of formation through the active involvement of one Governing Council member based in Mt. Hagen, the Provincial Capital. This will increase the number of branches from seven to eight. On Bougainville Island it is envisaged that a branch on the island will be reactivated and put in place once the issue of autonomy is settled.
2. A Branch Leadership workshop was conducted in one branch. The two-day training was attended by Governance members and volunteers from the Branch.
3. Staff and volunteers from national headquarters, seven existing branches and Bougainville Island, attended a workshop on membership and volunteering from 26-30 March 2001. The workshop was attended by 20 participants, 11 males and nine females.
4. Eighteen staff members comprising of six males and 12 females attended a five-day-training/ workshop in basic management and administrative elements that make organisations more successful. Topics included time

management, team building, stress management, evaluation and structures. The PNG Institute of Banking and Business Management conducted the training/workshop on 22 - 26 January 2001.

**Objective 3** - To diversify fund-raising plans that cover accessing funding from local governments humanitarian and development allocations for the sustainability of the HQ and branches to carry out programmes of assistance to the most vulnerable.

1. This is an outstanding issue planned to be addressed in the second half of 2001.

**Objective 4** - To have National Society policies, procedures and practices to be able to mobilize resources towards assisting vulnerable people and contribute towards building a stronger civil society.

1. Through the implementation of programmes such as, Community Based Self Reliance, HIV/AIDS, Health and Water / Sanitation PNGRC strategies, policies, procedures and practises have been developed and the population is becoming more aware of the Red Cross role to respond to the most vulnerable in the communities. This will further strengthen PNGRCS and will continue to make the PNGRCS more sustainable and visible in the long term.

There were two major planning meetings during the reporting period and they have proved successful.

**Objective 5** - To continue to provide training on Governance and Management to Council Members, Executives, Branch representatives, staff and volunteers

1. Members of Governance through panel discussions within and outside meetings have been given advice on issues such as reassessing their role, structure and ways of working, so that when complex issues arise there is an agreement and a framework in which they can be discussed and resolved. The advisory role has also stressed the need of involving young people and women in all activities and decisions undertaken by the PNGRCS.

### ***Coordination and Management***

Discussions and meetings between the PNGRCS and the Delegation are held almost on daily basis. PNGRCS Ex-Com meets on a monthly basis whereas the Council meets once every three months. The Federation Delegation is represented at these meetings. An all-delegate-meeting is held once every three months for two to three days. In between, management meetings and ad-hoc meetings take place. Ad-hoc meetings with UN agencies and diplomatic missions take place. Regular contacts with Australian Red Cross and AusAID takes place. Liaison with Government agencies and others takes place as needed. A close working relationship exists between the Asia & Pacific Department in Geneva and the Delegation. Contacts with the Suva Regional Delegation has been regular. Although there are not many humanitarian organisations in PNG, consultations are held to ensure there is no overlapping of programmes or service delivery.

Bougainville monthly inter-agency meetings and Peace Monitoring Group briefings have not been held in recent months. However, daily contacts are maintained with Provincial, District and Local Authorities.

### ***Outstanding needs***

The delegation, in consultation with PNGRCS, is currently working on the revision of the Appeal budget for the rest of this year based on realistic funding situations. In spite of the utmost efforts, there will be a gap of funds and expenditures in institutional and resource development programmes. The donors are encouraged to make further contribution for this core area programme.

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*All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.*

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Papua New Guinea						ANNEX 1
APPEAL No. 01.51/2001		PLEDGES RECEIVED			20.08.2001	
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
<b>CASH</b>						
REQUESTED IN APPEAL CHF ----->				<b>4'090'078</b>		<b>TOTAL COVERAGE 15.2%</b>
CASH CARRIED FORWARD				121'568		
AUSTRALIAN - RC				100'000	12.03.01	ID/RD, DELEGATION COORDINATION & MANAGEMENT
AUSTRALIAN - RC		69'000	CAD	62'024	22.01.01	HIV/AIDS AWARENESS PROG.
ICELANDIC - RC				31'500	26.01.01	ID DELEGATE
JAPAN - RC				69'000	22.05.2001	MANAGEMENT & COORDINATION
SUB/TOTAL RECEIVED IN CASH				384'092	CHF	9.4%
<b>KIND AND SERVICES (INCLUDING PERSONNEL)</b>						
DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Australia	Delegate(s)			114'003		
Denmark	Delegate(s)			19'712		
Japan	Delegate(s)			59'959		
Korea Republic	Delegate(s)			43'367		
SUB/TOTAL RECEIVED IN KIND/SERVICES				237'041	CHF	5.8%