

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

LEBANON

26 June 2003

Appeal No. 01.89/2003; Appeal Target: CHF 932,572 (USD 717,469/EUR 627,628)

Programme Update No. 1; Period covered: January to May 2003

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries.

For more information: www.ifrc.org

In Brief

Appeal coverage: 34%; See attached Contributions List for details.

Outstanding needs: CHF 614,056 (USD 472,420/EUR 413,264)

Related Emergency or Annual Appeals: N/A

Programme Summary: The Lebanese Red Cross Society (LRCS) responded to heavy floods in February 2003, assisting some 80,000 people with first aid and medical assistance. Financial support was obtained from the Canadian and the American Embassies, of USD 20,000 and 50,000 respectively, in coordination with the Federation's Country Delegation. Implementation of many of the Society's planned activities during the first part of 2003 was hampered due to insufficient resources. Additional funding is required to allow the LRCS to meet planned objectives.

Operational Developments

The impact of the war in Iraq on the humanitarian situation in Lebanon and on the Federation/LRCS planned programmes was limited. A few refugees crossed the border through Syria and found assistance in their respective communities in Lebanon. The security situation was stable despite manifestations and a couple of bomb alerts against American and British interests such as banks and supermarket.

Negotiations and activities regarding the "road map" towards a resolution to the Israeli-Palestinian conflict could affect the humanitarian situation of Palestinian refugees living in Lebanon, and most probably, the situation of the Lebanese population. At the national level, major events affected the humanitarian situation, programme implementation and planned activities was the renewal of the LRCS Governance and February floods.

On 14 March 2003, the mandate of the President of the Lebanese Red Cross (LRCS) came to an end, as the Executive and Central Committees' mandate had already ended in May 2000. The Society's Governance was therefore acting without an official mandate. Coordination with the Federation was frozen for three weeks as the outgoing President of LRCS took the decision to freeze all LRCS commitments on operations. The mandate as President of the LRCS was renewed in April by ministerial decree.

Lebanon experienced heavy flooding from 18 to 28 February 2003. The LRCS assisted some 80,000 flood affected individuals. The Federation supported the LRCS with fundraising. The Canadian and American Embassies in Lebanon contributed USD 70,000 to the operation.

From the 15th to the 20th of March 2003, the Norwegian Red Cross held discussions with LRCS about the impact of the programmes funded through the Norwegian Red Cross. Considering the weak impact of programming to date, the Federation and the Norwegian Red Cross decided to freeze most of the 2002 and all 2003 funds until the LRCS prepares detailed proposals for use of the funding.

The Norwegian Red Cross indicated a possible pledge of CHF 395,000 towards the 2003 Annual Appeal, but activities have not yet started, as funding is yet to be confirmed. In line with the 2003 Appeal and LRCS updated priorities, the implementation of the following projects will start if funding is available:

- To establish a Development Plan.
- To strengthen the cooperation between the LRCS Head Quarters and its branches.
- To implement the NS Disaster Management strategy.
- To improve preventive health for women in Mousaitbeh LRCS Health Dispensary as a pilot project and activities diversification.
- To support social activities through support to handicapped people workshop.
- To renew two ambulances including developing a funding strategy for ambulance renewal.
- To further develop First Aid training.

The French Red Cross is funding the Head of Delegation within the 2003 Appeal. DFID is supporting the following LRCS activities through the Regional Delegation 2003 Appeal (for further detail please refer to the Regional Delegation's Programme Update):

- Preventive HIV-AIDS project
- Disaster Management training
- Organisational development

This Programme Update also covers operations supported by the Norwegian Red Cross, the French Red Cross and the American Red Cross in cooperation with the Federation on 2001 and 2002 Appeals, as the implementation continued until April 2003:

- Renewal and equipment of 7 ambulances
- Training and Manual for ambulance 250 drivers
- Election process within LRCS
- Humanitarian values' dissemination through youth activity and Quarterly news letter

Health and care

Goal: To contribute to the improvement of the health/social welfare of the most vulnerable in Lebanon through primary health care and social services with an emphasis on community-based and preventive activities and health education.

Objective: To strengthen LRCS operational health cares' capacity and expand the network of qualified staff and volunteers. This will enable the NS to scale up programs and make a difference in the provision of health social welfare services

Progress/Achievements:

Expected results	Activities implemented
Increased community service will be provided by the LRCS through first aid services, health education and social welfare support.	First Aid services provided by the LRCS in 2002. Health education and social welfare services through HIV/AIDS programme. Fund raising for handicapped people workshop project. Adequate response to February 2003 floods.
Better continuity and sustainability of health and social	Project proposal prepared for diversification of health

services of the LRCS will be established.	dispensary activities in one area as a pilot project ("The establishment of The Women Diagnostic Centre") with cost recovery and income generating activities.
Increased contribution by the LRCS towards better child health through specific health education and other preventive activities will be implemented.	
Improved living standards for selected groups of women and mothers will be provided by the end of the appeal period.	Project proposal prepared for "The establishment of the women diagnostic centre." Fund raising for the above mentioned proposal.
Enhanced contribution of the Federation Secretariat at country level will be complemented by the support from the Regional Delegation in such key aspects as HIV-AIDS and Psychological Support Programme (PSP).	Training of trainers' sessions for health professional staff (Saida and Tripoli). Awareness camps sessions for youth on sexual health awareness in cooperation with National Aids Programme. LRCS PSP coordinator contracted by the Regional Delegation.

Impact

- 150,447 emergency interventions by First Aid teams in 2002.
- 2002 Appeal did not include social-medico activities. Nevertheless in 2002 support was given to 177,000 beneficiaries by Medico-social teams.
- 80,000 beneficiaries were assisted in February 2003 floods (First Aid and Medical services through mobile clinics).
- 25 youth LRCS volunteers received awareness training on sexual transmitted diseases by nine LRCS volunteers trained in 2002.
- Two sessions on sexually transmitted infections (STI) to be conducted for LRCS youth groups (Jbeil and Hasbaya) in July 2003.
- 253 students participated in STI awareness training (Sin el Fil, Hasbaya).
- 45 medico-social staff trained as HIV/AIDS trainers (Saida, Tripoli).
- Two HIV/AIDS training of trainers prepared for May and June (Riak, Baalbek).
- Increased cooperation between LRCS and National Aids Program (Ministry of Health).
- Transversal HIV/AIDS project defined.

Constraints

- Lack of LRCS strategy on HIV/AIDS: A working group was organised to identify a unified LRCS approach on HIV/AIDS prevention. A proposal was presented to the Federation for 2003 and will be financed through DFID funds (budget holder is Regional Health Delegate).
- Lack of Pledges to the 2003 Appeal: Federation/LRCS cooperation will concentrate on main challenges and give up the expected result "Increased contribution by the LRCS towards better child health through specific health education and other preventive activities will be implemented."

Disaster Management (DM)

Goal: Increased role of the LRCS, based on a well-identified division of labour in the national disaster management plan of the country, will be developed.

Objective: The performance of First Aid and ambulance services will be promoted and will involve volunteers at all levels of planning and Implementation. In addition, 20 ambulances will be replaced, through purchase or in kind donation, with each benefiting branch contributing up to 30 % of the costs.

Progress/Achievements (activities implemented within this objective):

Expected results	Activities implemented
Improved DM role of the LRCS will be integrated into	DM plan of action prepared.

the National Plan.	Established DM working group involving all Departments of the LRCS and definition of its organizational structure. Collected data and information for LRCS draft emergency Plan and Nationals emergency plan. DM training of trainers (June 2003). DM training at LRCS Branches level (June 2003).
Enhanced volunteer contribution with the number of trained first aid volunteers is increased by 10-15 % through recruitment and training during 2003/2004.	Proposal on LRCS Ambulance's training manual. Proposal on First aid instructors training.
Initial steps will be taken to ensure the financial sustainability of the national first aid and ambulance service currently operated by the LRCS.	Personal visit of American Red Cross Vice-President to facilitate the delivery process of 1 ambulance. Delivery of 6 ambulances (Appeal 2002) with participation from Local Committees of up to 32 % of the cost, except for Marjayoun ambulance, which was fully covered by American Red Cross. The ambulances were delivered to the following LRCS Local Committees: <ul style="list-style-type: none"> • Falougha • Koura • Jbeil • Antelias • Cornet Chehwan • Marjayoun Order of 1 ambulance after securing co-funding from LRCS Alley Local Committee. Project proposal for 2003 on renewal of ambulances including funding strategy for ambulances fleet. Audit of LRCS fleet maintenance system.

Impact

- 150,447 emergency interventions by First Aid teams, in 2002.
- Increased operational capacities of LRCS emergency services.
- Impact of fleet audit on hold at LRCS Governance level.
- Vision for Disaster Management revived within LRCS, with all Department involved and with support from the President of the LRCS.

Constraints

- Delivery of the ambulances in Appeal 2002 was delayed. For the 2003 Appeal a detailed plan of action, responsibilities and chronogram was done between LRCS and Federation. Hopefully the process will be improved.
- High cost of ambulances (VW). Contact with German Red Cross will be done by LRCS External relation Department, in order to try to secure a better price.
- Need to identify LRCS DM counterpart as the "valuable interlocutor" for the Federation's Regional DM delegate.

Organizational Development (OD)

Goal: The National Society will deliver high quality services as an auxiliary to public authorities and will work as an effective player within the civil society structure in the country.

Objective: The LRCS will have has stronger organizational capacities to develop and use resources in an effective way

Progress/Achievements:

Expected results	Activities implemented
The LRCS will strive to achieve the characteristics of a well functioning humanitarian organization.	Analysis of the self-assessment “Well functioning NS” questionnaire was sent to LRCS end of January 2003.
The LRCS will work with a more effective organisational structure established according to its statutes and the Federation’s guidelines.	Memorandum of Understanding between LRCS and Federation prepared for OD. Counterpart to be the LRCS Director of the Planning Department. Federation documents presented to LRCS: <ul style="list-style-type: none"> • Governance guidelines • Guide on VCA • Guide line on development policy of RC/RC • Institutional Development CAPI • Project guideline • Guidance for NS Statutes Established working group for DM and Development Plan projects.
The LRCS has increased membership representing a cross-section of the population.	Membership cards provided and members legally registered. Advocacy on membership and representation.
The experiences and capacities of the LRCS in volunteering will be developed as ‘a pilot project’ based on the achievements the LRCS has made to date in the development and use of volunteers.	
Elected governance will establish according to the LRCS Statutes (beginning 2003).	ICRC and Federation joint proposal for election process was presented to the LRCS.
A long-term development plan will be produced and put into action (beginning 2003).	Project proposal based on the Federation’s “Guidelines for the design of a National Society development Plan” was prepared with LRCS. Implementation to start June 2003.
The public image of the LRCS will be positively projected both within and outside the region	
By working with improved systems and procedures, the LRCS will implement improved financial management systems and procedures	Project proposal presented to Japanese Embassy for funding of improved information system for LRCS Emergency centres.
A resource development strategy will be in place as part of the long-term development plan of the LRCS.	

Impact

- Principle of representation of the volunteers at the General Assembly accepted. First Aid and Youth will have a 20% representation in all organs of the LRCS.
- Organisational system of election is being established. LRCS Elections planned for October 2003.
- Revision of the statutes planned.
- LRCS/Federation cooperation priorities were agreed for 2003 taking into consideration LRCS capacity, their Disaster Management strategy, Development Plan, Preventive health for women and diversification of health institutions activities, renewal of ambulance fleet and long term funding strategies.
- The development plan has been made a priority and different steps to reach its objectives have been consolidated into a proposal supported by the Governance and involving all LRCS Headquarters’ Departments, Branches and volunteers.

Constraints

- The results of the 2002 programs funded by the Federation are limited as 2002 and 2003 funds were frozen until LRCS defined its priorities.
- The management system is centralised and restricted. It slows down programme implementation.
- The resistance to change is strong and short term planning is prevalent to long term planning.

- The LRCS capacities in preparing project proposals are limited. Training sessions will be organised for LRCS Directors.
- The coordination between the different LRCS departments to unify its strategy is non-existent, due to the absence of both a Planning Department and a Secretary General.

Humanitarian values

Goal: The humanitarian values and fundamental principles of the Movement are widely promoted within the LRCS and the society at large with the youth playing a major role in mobilizing the process.

Objective: The youth of the LRCS are effectively empowered to build their capacity through increasing activities that can help to promote the humanitarian values and the fundamental principles of the Movement.

Progress/Achievements

Expected results	Activities implemented
Increased understanding of the fundamental principles and humanitarian values of the Movement among staff and volunteers of the LRCS as well as among the public at large. The authorities and the public at large will support and facilitate the humanitarian mission of LRCS.	Quarterly news letter produced (1 st issue May 8 th 2003). Participation at the Movement's humanitarian values sessions. Contributed to Al Ittihad with articles about Youth's activities and HIV/AIDS prevention. Media interviews given during Iraqi war.
The youth clubs are dynamic and productive in increasing the number of youth members covering the whole country and contributing significantly to the volunteer development of the LRCS.	Youth National Congress (January 2003). Distribution of brochures about LRCS Youth activities. Youth volunteers assisted in the floods operation in February 2003. Youth volunteers regularly give support to elderly and children in hospitals.
Two youth camps are held with national, regional and international participation in Lebanon in order to encourage and develop the young people's capacity to spread humanitarian values, to disseminate the fundamental principal of the Movement and to enhance their own development.	

Impact

- Evaluation of 2002 Youth Department activities and problems raised and solutions identified.
- LRCS Youth Department Plan of Action for 2003 prepared.
- 8,000 brochures distributed in schools and universities for youth volunteers recruitment.
- 2,000 children participated at the environmental festival.
- 30 elderly and 75 children with cancer assisted by youth volunteers.
- Improved awareness of LRCS Youth activities in the population.
- Increased awareness of Red Cross/Red Crescent values, principles and action among the media.

Constraints

- No pledge on Appeal 2003 for Humanitarian values. 2003 Appeal will be revised accordingly
- ICRC is financing LRCS Web site. The Federation will concentrate on other priorities.

Federation Coordination

Goal: The humanitarian action in Lebanon will more efficiently serve the most vulnerable based on increased effective coordination that enhances the practice of working together in the context of Strategy 2010.

Objective: Better communication and coordination capacities established both within the LRCS and externally with the other partners of the National Society.

Progress/Achievements

Expected results	Activities implemented
Cooperation mechanisms between the LRCS and the CD are reviewed and developed	Introduced reporting procedure. High support in project preparation. Federation funded projects administratively followed by new LRCS assistant. LRCS agreed to host the Federation delegation. Terms of cooperation reviewed and slightly improved Prepared HIV-AIDS project proposal. Signed cooperation agreement between LRCS and Federation CD on HIV/AIDS project implementation. Employment of volunteered LRCS PSP coordinator by the Federation's Regional Delegation (see the Regional Delegation's Programme Update)
The LRCS working with an increasing number of partners both within and outside the country.	Agreement with American Embassy and Canadian Embassy during the 2003 February floods. Japanese Embassy connected to LRCS. Spanish Red Cross contacted for support to LRCS.
The financial sustainability of the LRCS and the CD are gradually improved	Delegation costs 2002 deficit covered. 2003 delegation budget transferred to LRCS headquarters for decision on funding. 2003 Appeal budget approval forms transferred to LRCS Headquarters. Local staff legal status defined.
The communication and co-ordination between the LRCS, the CD as well as governmental and non-governmental agencies improved.	Participation in LRCS manifestation: youth congress and other events with LRCS presence. Visit to of Local Committees
A more conducive performance environment developed for the implementation of the Strategy 2010 goals of the Federation within the Lebanese context.	

Impact

- Financial resources obtained for LRCS on February 2003 flood emergency.
- Good cooperation improved between Federation and LRCS.
- 2002 Appeal program Budget approval form accepted.
- Increased awareness about LRCS mandate in Lebanon among International agencies and Embassies.

Constraints

- Country Delegation capacities limited due to organizational structure and chart.
- Future of the delegation has been unknown since August 2002. Financial support for the programme has not been sufficient to cover delegation costs. A decision has to be taken to either wind down the operation or alternatively transfer funds from the Regional Delegation or LRCS Headquarters to cover the deficit. The Country Delegation has presented a two year plan of action for continued operation.
- Shall the Country Delegation be maintained in 2003-2004; new programmes would be developed to strengthen the project coordination, the information system and the financial services. The Country Delegation would also move to the LRCS Headquarters.
- It has proven difficult to attract new Red Cross/Red Crescent partners.

International Representation

Goal: The efforts of the Red Cross in Lebanon start to yield greater results based on increased support and visibility both within and outside the country.

Objective: The LRCS will develop and implement effective international representation capacities to engage more with governmental and non-governmental organisations as well as UN agencies.

Progress/Achievements

Expected results	Activities implemented
The role of the Federation's CD will focus on international representation as one of its key functions	Most embassies contacted. Contact with United Nation agencies established European Union contacted.
The LRCS has further developed its capacity within the core areas of the Strategy 2010.	
The LRCS and the Federation's country delegation play a more active role in participating in relevant national and international events taking place in Lebanon.	Joint participation in World Summit on the Information Society Conference. Identification of LRCS International partners at national level and potential cooperation: <ul style="list-style-type: none"> • World bank • Japanese embassy • American Embassy • United Nations • Canadian Embassy • Swiss Embassy • British Embassy • European Union
A more unified image is created of the LRCS concerning the Movement with the LRCS, the Federation's country delegation and the ICRC working together more effectively.	Joint Movement approach. Close cooperation with ICRC on election issue.

Impact

- Global knowledge of international partners.
- Support from two Embassies to 2003 Floods emergency operations.
- French Embassy contact established with LRCS and perspective for further cooperation.
- No duplication with ICRC.
- Increased monitoring on LRCS development.

Constraints

- No international cooperation policy within LRCS.
- Difficulties to fulfil commitments and requests from international partners. Limited capacities in project planning, reporting procedure etc.

For further details please contact: Evgeni Parfenov, Phone: 41 22 730 4325; Fax: 41 22 733 03 95; email: evgeni.parfenov@ifrc.org

All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

APPEAL No. 01.89/2003

PLEDGES RECEIVED

25/06/03

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

					TOTAL COVERAGE	
REQUESTED IN APPEAL CHF ----->				932,573		34.2%
CASH CARRIED FORWARD				278,598		
SUB/TOTAL RECEIVED IN CASH				278,598	CHF	29.9%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
FRANCE	DELEGATE(S)			39,918		
SUB/TOTAL RECEIVED IN KIND/SERVICES				39,918	CHF	4.3%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	