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Emergency appeal Chad: Population Movement

 International Federation
of Red Cross and Red Crescent Societies

Revised Emergency appeal n° MDRTD011 GLIDE No. OT-2013-000049-TCD 11 December 2013

This Revised Emergency Appeal seeks CHF 885,092 (decreased from CHF 1.4m) in cash, kind, or services to support the Red Cross of Chad to assist 50,000 beneficiaries. The operation is being extended for one month (until January 2014). The Final Report will be made available by April 2014 (three months after the end of the operation).

Appeal history:

- [Disaster Relief Emergency Fund \(DREF\)](#): CHF 254,242 was initially allocated from the Federation's DREF to support the National Society to respond to the needs of affected population in terms of emergency latrines, water treatment, training of volunteers and sensitization campaigns on hygiene promotion.
- [Emergency Appeal](#) was launched on 26 June 2013 for CHF 1,489,072.
- [Operations update 1](#) was published on July 31, 2013.
- [Operations Update 2](#) was published on August 5, 2013.
- This revised Emergency Appeal reduces the operational budget from CHF 1,489,092 to CHF 885,092 and extends the timeframe by one additional month until end of January 2014.

Summary: The conflict in Darfur, Sudan resulted in displacement of population into the Sila region of Chad in March 2013. This situation has affected a significant number of people (refugees as well as returnees). According to the last registration carried out by the UNHCR, there were 20,339 refugees sheltered in the Abgadam camp in the Sila region. If the conflict resumes at the end of the rainy season, predictions are an additional 20,000 refugees could cross into Chad in 2014.

The Red Cross of Chad deployed its volunteers from the early hours of the crisis to welcome and shelter the refugees in official sites proposed by the local authorities in Abgadam. The Red Cross of Chad collaborated with UNHCR and provided vehicles to transport refugees and returnees into more secure locations. Volunteers also supported UNHCR in the distribution of food and non-food items and in the pre-registration process.

The funds released from the DREF allocation enabled the provision of tarpaulins, buckets, sleeping mats, and soaps for 1,280 families and construction of 300 emergency latrines. To support the operation, 31 volunteers were trained to provide support and three Regional Disaster Response Team members were deployed.



The Red Cross of Chad is in charge of several sectors in the field including food distribution. Photo / Red Cross of Chad

The DREF operation was immediately followed by a six month emergency appeal to support 3,000 families through the distribution of tarpaulins, wood and construction tools, build community latrines in the camp and distribute non-food items such as plastic mats, blankets, mosquito nets, kitchen sets and loincloths for refugees in the camp of Abgadam.

Despite early response from donors to support the affected victims, logistical challenges hampered the implementation of planned activities in the field. The operational area is located near the border with Sudan, which is isolated during the rainy season between the month of June and September. The only means to access the area was through a helicopter made available by the UNHCR but with limited transportation capacities. Non-food items procured at national and local level are currently stored in the town of Abeche, in a buffer warehouse, pending their dispatching in the field. A logistics ERU member from the British Red Cross and an RDRT member were deployed to support the National Society in the procurement, transportation and warehousing process.

The National Society has a bilateral agreement with UNHCR for service provision of distribution of food and non-food items, shelter materials, water and sanitation activities and warehousing. An RDRT watsan member was deployed by the IFRC and supported volunteers in the field through training and coaching. Based on field monitoring and evaluation reports, conditions of affected persons have improved but gaps remain in different fields such as water provision, sanitation, shelter and non-food items.

The current emergency appeal includes activities which are not possible to implement due to the current coverage. Therefore, this revised emergency appeal will refocus on the priority emergency activities based on available funds in the following areas: shelter (distribution of tarpaulins and tools) water (distribution of aqua tabs and hygiene promotion), sanitation (distribution of jerry cans), health (distribution of mosquito nets and health promotion). The revised emergency appeal aims to provide humanitarian assistance to 3,000 households located in the camp of Abgadam in the Sila region.

In order to finish activities within the operational timeframe, this Revised Emergency Appeal extends the operational timeframe by one month. The operation will therefore be completed by 31 January 2014. A final report will be made available by 30 April 2014.

[<click here to view the attached Revised Emergency Appeal Budget; or here to view contact details>](#)

The Situation

Following fighting which erupted in West Darfur, between January and April 2013, the Sub Prefecture of Tissi in the Sila region experienced an influx of refugees and Chadian returnees. The UNHCR, supported by volunteers from the Chad Red Cross conducted several support missions in February and established a base in the Sub Prefecture of Tissi to support affected persons. Refugees have been sheltered in the Abgadam camp close to the border with Sudan. The Red Cross of Chad has been assigned several sectors including water, sanitation and hygiene promotion, food and non-food distribution as well warehousing in the camp. In collaboration with the UNHCR and other implementing partners in the field, refugees have been provided with necessary humanitarian assistance to enable them live with dignity in the local context.

According to the last registration process carried out by the UNHCR, there were 20,339 refugees sheltered in the Abgadam camp. During the outset of the crisis, the daily influx of the refugees was between 200 and 300 persons per day. A considerable decrease was registered from August when fighting decreased. According to the UNHCR, the end of the rainy season could lead to a resumption of the conflict in neighbouring Darfur, and an estimated 20,000 more refugees are expected to cross the border into Chad in 2014.

Despite extensive support from aid agencies, humanitarian needs are still persistent. The water availability remains a large problem in the camp of Abgadam and support in shelter, non-food items and hygiene promotion as well as the construction of latrines is considerably needed to fill the gap.

Sila Region is a region located more than 1,000 km from the capital N'Djamena. This region hosts already a large number of Sudanese refugees who fled the 2004 armed conflict in Darfur and in addition, the region was affected by the food crisis in 2011-2012. According to the latest National Assessment of Food Security conducted by the Ministry of Agriculture and humanitarian non-governmental organisations present in Chad, 40 per cent of the population of the Sila region face food insecurity in 2013.

Coordination and partnerships

The Red Cross response is coordinated from the headquarters in N'Djamena and works in close collaboration with the IFRC country office. Through internal movement coordination mechanisms, roles and responsibilities of the different movement partners have been defined based on mandate and experience, and movement partners have been briefed during the revision of this emergency appeal. Close collaboration is enjoyed with the following operational partners:

- **UNHCR:** the leading aid agency for protection and assistance regarding refugee issues in the camp of Abgadam. It is in charge of all planning, coordination and cooperation activities. It has a bilateral partnership with several humanitarian agencies in the field including the following:
- **World Food Program (WFP):** in charge of supplying and distributing food items in the field. It also manages transportation of humanitarian personnel between the capital and the field.
- **Association pour le Développement Economique et Social (ADES):** screening of malnourished children, training of community health mobilisers, registration and training of refugees for the distribution of seeds provided by the Food and Agricultural Organization (FAO).
- **Hebrew Immigrant Society (HIAS):** in charge of community services. Identification of persons with specific needs, distribution of hot meals to newly arrived refugees and dissemination of peace promotion messages.
- **International Rescue Committee (IRC):** identification of water table, installation of water stations, treatment and transportation of water.
- **Fédération Luthérienne Mondiale (FLM):** environmental protection activities and road rehabilitation.
- **Médecins Sans Frontières (MSF):** Mobile clinics, health and care as well as NFI distribution in health centres.

Red Cross and Red Crescent Action

The Red Cross of Chad deployed its volunteers since the early onset of the crisis to welcome and shelter the refugees and returnees in sites proposed by the local governmental authorities. It provided trucks to UNHCR to transport those affected to more secure locations. Volunteers also supported UNHCR in the distribution of food and non-food items and pre-registration process support.

The funds released from the DREF allocation enabled the provision of tarpaulins, buckets, sleeping mats, and soaps for 1,280 families and construction of 300 emergency latrines. To support the operation, 31 volunteers were trained to provide support and three Regional Disaster Response Team members were deployed.

The IFRC deployed a logistics RDRT and ERU member to support in procurement, transportation and storage of non-food items.

Logistical challenges mainly related to the access of the intervention area which was isolated during the rainy season and the low appeal coverage hampered implementation of planned activities of the emergency appeal. With the revision of the appeal, the priority emergency activities will be implemented based on a reduced appeal budget.

The needs

Refugee's conditions in the camp of Abgadam have slightly improved. The NS is a service provider for the UNHCR in terms of food distribution, water, sanitation and warehousing. Based on field reports and discussion organized with the UNHCR, several gaps remain to provide beneficiaries in the field with quality humanitarian assistance. The water supply system needs to be upgraded to provide beneficiaries with potable water in conformity with international agreed standards. The distribution of tarpaulins will also enable support to vulnerable families to rebuild their houses considering that the last distribution took place six months ago and most of the shelter in the camp have been deteriorated by winds and rains during the rainy season.

According to the last registration carried out by the UNHCR, there were 20,339 refugees sheltered in the Abgadam camp. In collaboration with partners in the field, this revised emergency appeal will focus on the provision of tarpaulins and tools, jerry cans, soaps, mosquito nets, and aqua tabs for water treatment.

Based on field monitoring reports and the current financial coverage of the emergency appeal, planned activities will be scaled down to reflect a more realistic approach to reach the target beneficiaries with available capacities.

The proposed operation

During the revision of this emergency appeal, the IFRC initiated various meetings with partners in the field including UNHCR and agreed on the revised operational strategy for the coming two months to complement the activities already undertaken by UNHCR and other partners in the field and those in progress with the available IFRC financial, human and material capacities.

This operation will provide emergency shelter assistance to 1,800 households (distribution of tarpaulins and tools), and water (distribution of aqua tabs), sanitation (distribution of jerry cans and hygiene and sanitation promotion), health (distribution of mosquito nets and health promotion) to 3,000 households.

To support the technical emergency shelter design validation, an RDRT shelter will be deployed to support the construction of shelter for identified vulnerable families and play the role of field officer representing the IFRC country office during the remaining implementation period.

Emergency shelter and non-food items

Outcome: Reduce the immediate vulnerability of 1,800 households in the camp of Abgadam through the provision of emergency shelter construction materials, and shelter construction assistance.	
Outputs (expected results)	Activities Planned
1,800 households have received tarpaulins, wood, tools, rope and other emergency shelter materials.	<ul style="list-style-type: none"> • Assess the shelter needs in the camp and adopt suitable shelter strategies. • Train 20 Red Cross volunteers and 20 refugees on the installation of emergency shelters. • Coordinate with the UNHCR, volunteers and partners in the field. • Distribute 3,600 tarpaulins accompanied with wood, tools and wire to 1,880 households in the camp. • Monitor and evaluate the process of distribution and the construction of shelters.

Progress: As part of the DREF activities, the national society trained 31 volunteers in Watsan, distribution and logistics techniques. These trained volunteers took in the distribution of NFIs and provided beneficiaries with the following items.

Items	No of Families	Quantity per family	Total distributed
Tarpaulins 4 x6 m	1,200	2pcs	2,400
Buckets	1,200	1pcs	1,200
Sleeping mats	2,400	2pcs	4,800
Soaps	1,280	5bars	6,400

Tarpaulins ordered from the IFRC warehouse are currently on transit. A total of 27,000 meters of wood, nails, ropes and construction tools was procured locally and sent in the buffer warehouse in Abeche pending its dispatching to the target area. These activities will be finalized through the deployment of an RDRT shelter member.

Emergency health and care

Outcome: Reduce the immediate health risks of 50,000 people (3,000 families in the camp of Abgadam and 7,000 families in surrounding villages) through community-based health promotion and first aid.	
Outputs (expected results)	Activities Planned
50,000 people are targeted by the activities of health prevention and hygiene promotion.	<ul style="list-style-type: none"> • Train 30 community volunteers on community based health and first aid • Procure and distribute 3,000 mosquito nets for 1,500 families. • Work in collaboration with local health services. • Organize door to door and mass sensitization campaigns. • Monitor and evaluate the activities in the field.

Progress: The procurement of mosquito nets has been carried out in order to contribute to the reduction of malaria among refugees in the camp of Abgadam. The malaria morbidity rate in Chad is currently very high affecting the country nationwide. This move will also support filling the gap left by other partners in the field.

Water, Sanitation, and Hygiene Promotion

Outcome: Reduce the risk of water-borne and water related diseases for 3,000 households through the provision of equipment for water treatment and storage, sanitation activities and hygiene promotion messages.	
Outputs (expected results)	Activities Planned
Water supply, sanitation, and hygiene promotion which meets Sphere standards are provided to 3,000 households.	<ul style="list-style-type: none"> • Distribute 6,000 jerry cans to 3,000 families. • Procure and distribute aqua tabs tablets to 3,000 households. • Install 15 water tanks of 5,000 litres with necessary distribution pipes and tap-stands in the camp of Abgadam. • Demonstrate the use of hygiene kits and water treatment products to beneficiaries during distribution. • Conduct hygiene promotion campaigns in the camp (sensitization on waste management and treatment and storage of water at household level). • Set up/organize and train beneficiary watsan committees on their roles and responsibilities and management of sanitation and water facilities • Build 300 family latrines in the camp. • Build 10 public latrine blocks (4 latrines per block) in the camp of Abgadam. • Monitor and evaluate the planned activities.

Progress: As part of the DREF activities, the 31 trained volunteers and 20 hygiene promoters supported vulnerable refugees to build 300 family latrines in the camp, carry out door-to-door sensitization campaigns in 489 households (2,445) and distribute 1,388 water treatment bags (PUR) thereby enabling the purification of 13,880 litres of water. Three public cleaning activities at the market and schools were organized and public latrines sensitized.

The newly deployed RDRT Watsan member has organized refreshing sessions for volunteers through the PHAST methodology and supervised them to carry out water and sanitation activities in the field. A total of 29 public latrines and seven platforms for the installation of water tanks were built in the camp of Abgadam. Volunteers also carried out public cleaning activities in the camp and sensitized communities on the importance of hand washing during the Commemoration of the International Hand washing Day.

A total of 6,000 jerry cans and 15 water tanks of 5,000 litres each were procured and pre-positioned in the buffer warehouse pending the dispatching in the target area. Soap and water purification tablets procurement is currently underway and will be promptly dispatched to the field for distribution.

Logistics

Adequate logistical support to the operation will be provided in accordance with standard IFRC logistics procedures. Logistics activities to be carried out during the operation are as follows:

- Set-up a supply chain and control supply movements from point of entry to final distribution point.
- Mobilize NFIs pre-positioned in the IFRC stocks to promptly respond to the needs of the affected persons
- Manage warehouses, transport and vehicles fleet following IFRC Logistics procedures.
- Support the Red Cross of Chad in warehousing.
- Support the NS in the transportation of NFIs to distribution sites.
- Rent a buffer warehouse in Abeche to dispatch the material to the rub hall in Abgadam.

Security

The security conditions in eastern Chad and Sudan has improved slightly since January 2010 when both governments signed an agreement to cease supporting armed groups operating across their shared border. Nevertheless, Chad continued to experience instability in a significant portion of its territory. Its eastern border is particularly exposed to banditry and sporadic social or tribal disputes. Kidnappings of expatriates are rare although it has occurred in the north east and eastern regions. Road conditions are poor and areas of operation can be isolated. Travel to rural areas should be well planned and coordinated. The IFRC country delegation will establish and maintain an effective list of security contacts and keep the staff updated on the security status across the country. Security management will be done in cooperation with ICRC.

Communications - Advocacy and Public Information

The steady flow of timely and accurate information between those working in the field and other major stakeholders will support the programme objectives of this emergency appeal, increase the profile, funding and other support for the impacted National Society and the IFRC, and provide a platform on which to advocate in the interests of vulnerable populations. In close collaboration with the operation, those affected by this emergency will be provided with information to support their relief and recovery. Donors and National Societies will receive information and materials they can use to promote this operation and communication initiatives will help to build the information and public relations capacity of the host National Society for future emergencies.

Capacity of the National Society

The Red Cross of Chad has 20 staff with expertise in food security, disaster management, community health, water and sanitation, HIV/AIDS as well as planning, monitoring and evaluation. It has 23 regional committees with a total of 40,000 volunteers. For this operation, 200 volunteers will be engaged for full time commitment for shorter periods for the emergency interventions.

The Red Cross of Chad has a long experience in managing population movements. With the support of the IFRC, it continues to manage the two largest Sudanese refugee camps in eastern Chad. It also managed the Central African refugee camps in the south of the country.

The Red Cross of Chad has a long experience of responding to emergencies and carrying out recovery activities. It works closely with communities and through a wide volunteer network. The volunteers have been active in emergency operations for many years, including recent assistance to Sudanese refugees in eastern Chad, response to cholera epidemic, food insecurity and flood. The National Society would seek additional support for planning, monitoring, reporting and volunteer management to help it implement planned activities in this emergency operation. An operation manager will oversee the emergency response and long term operations, to ensure durability of the programmes. The NS supported by 2 RDRTs, field delegates and its own network of NDRTs, will support and build capacity of the regional CRC committees in the affected areas,

providing relevant training and coaching. In addition, the offices of the affected regional committees will be equipped with adequate materials to facilitate the implementation of activities.

Capacity of the IFRC

The IFRC's presence in Chad is maintained by a country representative with a background in disaster management. There are also IFRC national staff members providing support in finance and administration, planning, monitoring, evaluation and reporting, plus additional support from RDRTs members in relief, watsan and logistics.

Walter Cotte
Under Secretary General
Program Services Division

Bekele Geleta
Secretary General

Contact information

For further information specifically related to this operation please contact:

- **In Red Cross of Chad:** Bongor Zam Barminas, Secretary General; phone: +235.66.29.88.82; email: croixrouge.tchad@yahoo.fr
- **In Chad, IFRC Country Representation:** Belly Mamadou Diallo; phone: +235.66.27.84.84; email: belly.diallo@ifrc.org;
- **IFRC Africa Zone:** Daniel Bolaños, Disaster Management Coordinator for Africa; Nairobi; phone: +254 (0)731 067 489; email: daniel.bolanos@ifrc.org
- **IFRC Geneva:** Christine South, Operations Quality Assurance Senior Officer; phone: +41.22.730.45 29; email: christine.south@ifrc.org
- **IFRC Zone Logistics Unit (ZLU):** Rishi Ramrakha, Head of zone logistics unit; phone: +254 733 888 022 ; Fax +254 20 271 2777; email: rishi.ramrakha@ifrc.org

For Resource Mobilization and Pledges:

- **IFRC Africa Zone:** Penny Elghady, Acting Resource Mobilization Coordinator; phone: +4122 730 4410; email: penny.elghady@ifrc.org
-

For Performance and Accountability (planning, monitoring, evaluation and reporting):

- **IFRC Africa Zone:** Robert Ondrusek, PMER/QA Delegate for Africa; Nairobi; phone: +254 731 067277; email: robert.ondrusek@ifrc.org

How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Chad Population Movement

11.12.13

MDRTD011

Budget Group	Proposed Revised Budget	Bilateral Response	Appeal Budget CHF
Shelter - Relief	52,632		52,632
Shelter - Transitional			0
Construction - Housing			0
Construction - Facilities	7,331		7,331
Construction - Materials	61,466		61,466
Clothing & Textiles	28,917		28,917
Food			0
Seeds & Plants			0
Water, Sanitation & Hygiene	152,278		152,278
Medical & First Aid	3,383		3,383
Teaching Materials	2,820		2,820
Utensils & Tools	27,356		27,356
Other Supplies & Services	3,102		3,102
Emergency Response Units		15,000	15,000
Cash Disbursements			0
Total RELIEF ITEMS, AND CONSTRUCTION SUPPLIES	339,285	15,000	354,285
Land & Buildings			0
Vehicles Purchase	2,256		2,256
Computer & Telecom Equipment	1,000		1,000
Office / Household Furniture & Equipment	0		0
Medical Equipment			0
Other Machinery & Equipment			0
Total LAND, VEHICLES AND EQUIPMENT	3,256	0	3,256
Storage, Warehousing	17,247		17,247
Distribution & Monitoring	42,857		42,857
Transport & Vehicle Costs	36,271		36,271
Logistics Services	17,361		17,361
Total LOGISTICS, TRANSPORT AND STORAGE	113,736	0	113,736
International Staff	167,035		167,035
National Staff	15,774		15,774
National Society Staff	31,147		31,147
Volunteers	11,481		11,481
Total STAFF	225,437	0	225,437
Consultants	0		0
Professional Fees			0
Total CONSULTANTS & PROFESSIONAL FEES	0	0	0
Workshops & Training	18,327		18,327
Total WORKSHOP & TRAINING	18,327	0	18,327
Travel	29,135		29,135
Information & Public Relations	1,128		1,128
Office Costs	15,038		15,038
Communications	24,199		24,199
Financial Charges	7,500		7,500
Other General Expenses			0
Shared Support Services	39,948		39,948
Total GENERAL MONTANT	116,948	0	116,948
Programme and Supplementary Services Recovery	53,104		53,104
Total INDIRECT COSTS	53,104	0	53,104
TOTAL BUDGET	870,092	15,000	885,092
Available Resources			
Multilateral Contributions			0
Bilateral Contributions			0
TOTAL RESOURCES AVAILABLE	0	0	0
NET EMERGENCY APPEAL NEEDS	870,092	15,000	885,092