

# FINAL REPORT



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## INDONESIA: EARTHQUAKE/TSUNAMI

24 April 2002

*Appeal No. 11/2000*

*Launched on: 16 May 2000 for 3 months for CHF 459,000 (USD 277,000/ EUR 312,000)*

*Beneficiaries: 3,500 families*

### *“At a glance”*

*Appeal coverage: 86%*

*Related Appeals 01.33/2002 Indonesia*

*The Disaster/Situation: The relief operation effectively met emergency needs in the wake of the earthquake. Strong donor support, as well as savings in transport and personnel costs, enabled assistance to be provided to 28% more beneficiaries than planned. However, due to delays in confirming initial donor pledges, distribution was slower than scheduled, which in turn led to tension among beneficiaries.*

### *Operational Developments:*

An earthquake triggering a tsunami (tidal wave) hit Central Sulawesi Province on May 4, 2000, leaving 41 dead, 228 injured and 10,500 families homeless in the districts of Luwuk as well as on the Banggai/Peleng islands. The earthquake was followed by a number of aftershocks and there was unrelated landslide in Banggai town.

The Indonesian Red Cross (Palang Merah Indonesia or PMI) and the Federation assessed the area visiting 4 affected villages on Peleng island by boat. Following the initial assessment, the Federation and PMI targeted assistance to 3,500 (17,500 individuals) of the worst affected families with shelter materials, water containers and essential household materials. On 16 May, 2000, the Federation issued an Appeal on behalf of the Indonesian Red Cross (PMI) seeking CHF 459,000 for a three month operation.

### *Red Cross/Red Crescent action*

The objective of the operation was to assist 3,500 families who have lost their house and belongings on Pelang and Banggai islands with non-food relief items, such as plastic sheeting, sleeping mats, cooking utensils, soap and water containers.

Following a needs assessment carried out by PMI and the Federation, it was decided that families or individuals that had lost their homes and personal belonging would be entitled to one family kit (see detail below) as well as clothing. Due to the additional needs and strong funding, the number of beneficiaries was revised upwards to 4,494 families. An additional unsolicited, yet useful, contribution of basic drugs was also distributed.

The overall cost of the operation was less than budgeted due to the government of Indonesia assisting with the transport of the family kits and the ICRC providing an all inclusive price (for the contents and transport of family kits purchased from ICRC). Furthermore the expenditure on 'clothing and textiles' was more than budgeted as kits were bought complete (ready packed with all items) from the ICRC and because there was additional expenditure for the 2,000 clothing packages. Equally the apparent under-expenditure for 'Utensils and Tools' is because these items were already included in the complete kits purchased from ICRC.

### **Family kits •**

The family kits consist of: 1 cooking pot, 2 plastic sleeping mats (mattress), 1 jerry can, 5 sarongs, 5 pieces of body soap, 5 pieces of laundry soap, 5 spoons, 5 cups, 5 plates, 1 tarpaulin (plastic sheet), 1 sack (50 kg), 5 packs of candles (8 pieces/pack), 5 boxes of matches, 5 toothbrushes and 5 tubes of toothpaste. The PMI, which obtained access to a government warehouse, carried out the distribution in 3 phases. The following 3 tables represent the 3 phases of the total distribution of 4,494 kits. The purchase and distribution of family kits was somewhat delayed due to the late confirmation of pledges to the Appeal.

#### ***Distribution One:***

An additional 20 boxes of medical supplies (contributed by the Singapore Red Cross) was distributed at the same time as the family kits. The medical supplies were provided to the PMI health posts that are part of a national programme to provide assistance to the most vulnerable.

The following table represents the first distribution of family kits:

<b>Location</b>	<b>No. of family kits</b>	<b>No. of families</b>	<b>No. of people</b>
Lompio	150	150	737
Lokotoy	150	150	706
Tolise Tubond	34	34	134
Bone Baru	100	100	400
Paisu Mosoni	50	50	226
Tanobomumungan	133	133	600
Popisi	80	80	352
Kendek	23	23	117
Lampa	45	45	259
Tinakin Laut	100	100	508
<b>Total</b>	<b>865</b>	<b>865</b>	<b>4,309</b>

#### ***Distribution Two:***

The second distribution, which took place on 4 August 2000, of 1,578 family kits was complimented by some additional basic medicine from PMI stocks. This distribution covered the one village in Banggai and three major villages on Peleng island (the sub-district of Totikum). Six family kits were lost in the transportation to Luwuk.

The following table represents the second distribution of family kits:

<b>Location</b>	<b>No. of family kits</b>	<b>No. of families</b>	<b>No. of people</b>
Kalumbatan	748	748	3'634
Sambiut	245	245	1'191
Palam	249	249	1'264
Dodung	336	336	2'487
<b>Total</b>	<b>1'578</b>	<b>1'578</b>	<b>8'576</b>

### *Distribution Three:*

Following the confirmation of additional funding, the PMI and Banggai based Federation delegate conducted an assessment of the three sub-districts of Tinangkung, Totikum and Liang. These areas had not received any assistance through earlier distributions.

The following table represents the third distribution of family kits:

<b>Location</b>	<b>No. of family kits</b>	<b>No. of families</b>	<b>No. of people</b>
Tinangkung	871	871	4'401
Totikum	736	736	3'851
Liang	444	444	2'197
<b>Total</b>	<b>2'051</b>	<b>2'051</b>	<b>10'449</b>

### **Clothing •**

Early in the operation, the Banggai based Federation delegate and PMI counterpart, identified the need for basic clothing. Therefore, 2,000 packages (8,000 T-shirts and 4,000 shorts) of clothes were purchased and distributed. Each package was made up of four T-shirts (2 adult size & 2 children size) and two pairs of shorts (one adult size & one children size). The clothing distribution, which provided each family with one package, was carried out at the same time as the third distribution of family kits.

The following table gives a breakdown of the distribution:

<b>Location</b>	<b>No. of clothing packages</b>	<b>No. of families</b>	<b>No. of persons</b>
Tinankung	872	872	4'401
Totikum	684	684	3'621
Liang	444	444	2'197
<b>Total</b>	<b>2'000</b>	<b>2'000</b>	<b>10'291</b>

The monitoring of the programme, largely of the assessment and distribution, was carried out by the Federation relief delegate based in Banggai. The delegate worked alongside the PMI counterpart as well as a staff of twenty two volunteers (ten in Banggai and twelve in Luwuk).

***External relations - Government/UN/NGOs/Media*****Indonesian government •**

The PMI fully coordinated with the government. In addition the government allocated 16 billion IDR (equivalent to CHF 3 million) for reconstruction of Banggai and Peleng islands. These funds are primarily for reconstruction of the roads, bridges and public buildings damaged by the earthquake.

**NGOs •**

The MSF-France programme includes the reorganisation of the cold chain and improvement of emergency preparedness of health staff. The organisation also started a training programme in basic hygiene. CARE Indonesia distributed agricultural tools in the Totikum district of the Banggai islands. Regular co-ordination meetings were held with these agencies and effective co-operation established

*For further details please contact: Sandra Rosner, Phone : 41 22 730 4456; Fax: 41 22 733 03 95; e-mail: rosner@ifrc.org*

*All International Federation Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.*

*For support to or for further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>.*

*This operation sought to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or long-term capacity building will require additional support, and these programmes are outlined on the Federation's website.*

John Horekens  
Head  
Relationship Management Department

Simon Missiri  
Head of  
Asia Pacific Department

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES**

Interim report	
Annual report	
Final report	X

**Appeal No & title: 11/2000 Indonesia earthquake / tsunami**

**Period: years 2000, 2001 up to March 2002**

**Project(s): PID507**

**Currency: CHF**

**I - CONSOLIDATED RESPONSE TO APPEAL**

FUNDING	CASH		KIND & SERVICES		TOTAL INCOME
	Contributions	Reallocations	Goods/Services	Personnel	
Appeal budget less Cash brought forward	458,876				
<b>TOTAL ASSISTANCE SOUGHT</b>	<b>458,876</b>				
<u>Contributions from Donors</u>					
British Red Cross (DNGB)	25,700				25,700
ECHO/IDN/210/2000/02002 (DEID02)	218,067				218,067
ECHO/IDN/210/2000/02002 (DEID02)	-7,818				-7,818
Japanese Red Cross (DNJP)	-4,521				-4,521
Japanese Red Cross (DNJP)	22,950				22,950
Netherlands Government (DGNL)	55,612				55,612
Netherlands Government (DGNL)	12,545				12,545
Swedish Red Cross (DNSE)	56,400				56,400
Denmark				14,127	14,127
<b>TOTAL</b>	<b>378,935</b>			<b>14,127</b>	<b>393,062</b>
<b>Coverage</b>	<b>82.6%</b>			<b>3.1%</b>	<b>85.7%</b>

**II - Balance of funds**

Opening balance	
CASH INCOME Rcv'd	378,935
CASH EXPENDITURE	-378,935
	-----
<b>CASH BALANCE</b>	

**Appeal No & title: 11/2000 Indonesia earthquake / tsunami**

Period: years 2000, 2001 up to March 2002

Project(s): PID507

Currency: CHF

**III - Budget analysis / Breakdown of expenditures**

Description	Appeal Budget	CASH Expenditures	KIND & SERVICES		TOTAL Expenditures	Variance
			Goods/services	Personnel		
<u>SUPPLIES</u>						
Shelter & Construction	91,000	87,394			87,394	3,606
Clothing & Textiles	79,700	175,961			175,961	-96,261
Food/Seeds						
Water						
Medical & First Aid						
Teaching materials						
Utensils & Tools	60,200	20,244			20,244	39,956
Other relief supplies	9,100	3,085			3,085	6,015
<b>Sub-Total</b>	<b>240,000</b>	<b>286,684</b>			<b>286,684</b>	<b>-46,684</b>
<u>CAPITAL EXPENSES</u>						
Land & Buildings						
Vehicles						
Computers & Telecom equip.	11,400	8,879			8,879	2,521
Medical equipment						
Other capital expenditures	2,000					2,000
<b>Sub-Total</b>	<b>13,400</b>	<b>8,879</b>			<b>8,879</b>	<b>4,521</b>
<u>TRANSPORT &amp; STORAGE</u>	84,000	15,844			15,844	68,156
<b>Sub-Total</b>	<b>84,000</b>	<b>15,844</b>			<b>15,844</b>	<b>68,156</b>
<u>PERSONNEL</u>						
Personnel (delegates)	51,800	17,288		14,127	31,415	20,385
Personnel (local staff)		7,837			7,837	-7,837
Training						
<b>Sub-Total</b>	<b>51,800</b>	<b>25,124</b>		<b>14,127</b>	<b>39,251</b>	<b>12,549</b>
<u>GENERAL &amp; ADMINISTRATION</u>						
Assessment/Monitoring/experts		40			40	-40
Travel & related expenses	12,400	8,634			8,634	3,766
Information expenses	2,900	432			432	2,468
Administrative expenses	3,900	2,718			2,718	1,182
External workshops & Seminars						
<b>Sub-Total</b>	<b>19,200</b>	<b>11,825</b>			<b>11,825</b>	<b>7,376</b>
<u>PROGRAMME SUPPORT</u>						
Programme management	30,942	18,743			18,743	12,199
Technical services	9,262	5,612			5,612	3,651
Professional services	10,272	6,225			6,225	4,047
<b>Sub-Total</b>	<b>50,476</b>	<b>30,580</b>			<b>30,580</b>	<b>19,897</b>
Operational provisions						
Transfers to National Societies						
<b>TOTAL BUDGET</b>	<b>458,876</b>	<b>378,935</b>		<b>14,127</b>	<b>393,062</b>	<b>65,814</b>

**Consumption rate:** Expenditures versus income 100%  
Expenditures versus budget 86%