

EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

PHILIPPINES: VOLCANIC ERUPTION

Appeal no: 22/2001
09 August 2001

***THIS APPEAL SEEKS CHF 250,531
IN CASH, KIND AND SERVICES
TO ASSIST 4,459 BENEFICIARIES FOR NINE WEEKS***

The Situation

Violent eruptions of Mount Mayon volcano near Legazpi City in the central Philippines on 26 and 27 July have displaced an estimated 46,914 people. The Philippine Institute of Volcanology and Seismology (PHIVOLCS) said a further serious eruption is expected in the next few days.

PHIVOLCS said that the latest eruptions have produced life-threatening pyroclastic flows sweeping through the Bonga and Basud Gullies, east and southeast of the volcano. Ash rose more than 10 km above the summit and has reached neighboring provinces. All flows are within a 6 km radius 'permanent danger zone' (PDZ). An additional 7 km 'extended danger zone' (EDZ) has been established. Local authorities have raised the level of alert to a maximum of five.

No deaths have been recorded but government units and the Philippine National Red Cross (PNRC), under the coordination of the Provincial Disaster Coordinating Council (PDCC), have evacuated more than 9,700 families (46,914 people). Of these, 957 families had already been displaced by the initial eruption on 24 June. Several other families, beyond the 7 km EDZ have also been evacuated. Evacuees are being housed in public shelters, such as school buildings, multi-purpose halls and 'tent cities'. The government and NGOs are provided these families with emergency supplies such as food, water and medicines.

The worst affected are the 957 families (4,459 people), whose houses, livestock and land are located within the 6 km PDZ. Land within this zone has mostly suffered irreparable damage and will no longer be productive. These families are expected to stay in the evacuation camps until the government can identify permanent resettlement sites.

With relief assistance expected to continue for several months, government 'calamity funds' are almost exhausted. Similarly, the PNRC, the government's main auxiliary in disaster response, has now requested the immediate support from the International Federation. The National Society provided emergency assistance to 9,350 families during the first eruption and an additional 6,532 since the second eruption.

The government, NGOs and the PNRC will continue to provide assistance to those people temporarily displaced. This Appeal seeks resources to enable PNRC to assist the 957 permanently displaced families as well as continuing to provide assistance to those people temporarily displaced.

The International Federation has responded to this request with the release of an Information Bulletin (02/08/01) and an allocation of disaster relief emergency funds (DREF) totaling CHF 75,000.

The Needs

Immediate Needs

Based on an assessment conducted by PNRC Disaster Response Team and the Federation’s Regional Disaster Response Officer, the needs of the 957 families are the most urgent. Some of the needs of this particular group have been met through ongoing distributions. The PNRC has, since 26 July, provided 92 sacks of rice, 4,500 tins of canned fish, 15,528 cups of noodles to 6,532 families, which includes this group of 957 families. However, given the depletion of Red Cross stocks, the PNRC is requesting additional resources to cover the needs of the 957 families after 15 August when PNRC stocks are expected to be depleted.

The following table shows the location of these families.

Municipality/City	Origin	Evacuation Centre	No. Families	No. Persons
Tabaco	Magapo	San Antonio Elementary School	165	789
Sub Total			165	789
Malilipot	Calbayog	San Jose Elementary school	382	1'977
	San Roque	Malilipot Central School	56	268
			438	2'245
Daraga	Budiao	Anislag Relocation Site	118	482
Sub Total			118	482
Camalig	Anoling	FVR FNM Village	142	518
	Sua (S. Tinubran)	FVR FNM Village	48	196
	Quirangay (Upper)	FVR FNM Village	26	115
	Cabangan (Upper)	FVR FNM Village	20	114
Sub Total			236	943
Grand Total			957	4'459

Food is the priority. Other relief items - including bed mats, blankets, mosquito nets, and water containers - are also required. The team determined the type and amount of assistance needed on the basis of existing resources, the limited time frame for the operation and minimum standards required under the Sphere Project. (Sphere is recognised both by the government and PNRC).

To meet the needs of the 957 families for nine weeks the following is required:

Item	Quantity
Rice	94,743 kilos
Canned Goods	172,260 tins
Noodles	120,582 packets
Blankets	1,914 items
Mats	1,914 items
Mosquito Nets	1,914 items
Water Containers	957 containers
Mobile Water Tankers	3 units

Treated mass water is currently being trucked to the area by PNRC and the Government (using fire trucks). Provincial and municipal health personnel are conducting daily clinics and provide medicine. The local government sanitation department is addressing waste disposal and other sanitation needs. Temporary shelter needs have been met but discussions continue on longer term solutions.

Anticipated Later Needs

Longer term needs are under consideration and will focus on permanent resettlement of the 957 displaced families as well as re-establishing their livelihoods. An assessment of the expected needs after this initiative will be carried out in the last two weeks of the operation. Both the government and PNRC have considerable experience in longer term rehabilitation after the Mount Pinatubo eruption in 1991.

The Proposed Operation

Objectives and Activities planned

Following discussions with the local authorities, the PNRC aims to provide medium term assistance to the 957 worst affected families. The operation will be carried out in three phases:

- Phase 1:** Planning, preparation and procurement (01 August - 15 August)
- Phase 2:** Distribution and ongoing monitoring (15 August - 15 October)
- Phase 3:** Final evaluation and reporting (15 October - 15 November)

Relief Distribution

Objective:

To provide for the immediate food and partial non-food needs of 957 families for two months.

Activities:

1. Weekly distribution of 11 kg rice, 20 tins sardines and 14 packets of noodles per family for nine weeks.
2. Provision of two pieces each of blankets, mats and mosquito nets per family.

Water Sanitation

Objective:

In support of the water sanitation project of the local Department of Health, the PNRC aims to provide safe potable water to the evacuees.

Activities:

1. Provision of 957 water containers. These containers will supplement other household containers.
2. Distribution of potable water to 957 families.
3. Procurement of three mobile water tanks.

Logistics and Communications

Relief goods will be transported to distribution points by road. Vehicles will be provided by the PNRC, with the running costs covered by the operational budget. The vehicles used will be: one 10-wheel truck, one six-wheel truck, two mini-vans and two Toyota Hilux. Communications between the Chapter office and the field staff will be improved through the provision of five VHF radio sets.

Coordination and Management

Since Mayon Volcano is one of the most active volcanoes in the country, the local Disaster Coordinating Council (DCC) has, based on its past experience, been able to establish an effective coordination mechanism. Albay-Legazpi has one of the most organised, trained and skilled DCCs in the country. All aspects of the overall operation are closely coordinated with the Provincial Disaster Coordinating Council (PDCC), thus duplication of programmes is avoided.

The PNRC, the only humanitarian organisation represented as a member of the DCC both at national and local level, does not anticipate any difficulties in coordination. The PNRC, as one of the most respected organisations involved in disaster management, has good relations with NGOs. The PNRC maintains its independence while working within the existing coordination system at all levels of the DCC.

PNRC Albay-Legaspi Chapter will implement the two-month project directly. Using a minimum of 50 volunteers, the Chapter will be responsible for the distribution of relief goods. A number of headquarters staff, specifically from the Disaster Management Service, will be assigned to this project to ensure that it is implemented in accordance with the PNRC and Federation guidelines and policies (including Sphere).

The Federation will coordinate its support through the regional Federation team in Southeast Asia.

Monitoring and Evaluation

The PNRC will monitor the operation. Regular field visits will be conducted by the Disaster Management Service and the Director for Services. Support will also be provided from regionally-based Federation delegates. Specific financial technical support will be provided by the Federation Regional Financial Unit (RFU). The PNRC will provide at least one Situation Report and a Final Report on the operation.

Project Timeline

On the basis of the current situation and given no further deterioration, the operation will last from 1 August to 15 November 2001. The time frame includes preparation, procurement, distribution and reporting. The distribution should start by 15 August and be completed by 15 October. An extra month is given for report preparation.

Capacity of the National Society

The PNRC serves as an auxiliary arm of the government in providing relief, health and welfare assistance to the most vulnerable people in the country, and is widely recognised and respected.

The National Society is represented in almost all provinces, with a total of 86 chapters and five sub-chapters. Each chapter has a professional administrator who acts as a branch manager in charge of administrative and operational functions.

The Society works in partnership with government and non-government agencies, as well as private groups in achieving effective networking and implementation of its services. It is also in partnership with a number of National Societies, which support their programmes: Australian Red Cross (HIV/AIDS), Canadian Red Cross (Primary Health Care, PHC), Japanese Red Cross (Disaster preparedness/PHC),

American Red Cross (social services), and Macau Red Cross (migrant workers). The Danish Red Cross also supports the Integrated Community Disaster Planning Programme (ICDPP) to build capacities of disaster-prone communities in terms of hazard prevention, disaster mitigation and preparedness.

The PNRC has considerable experience in all aspects of disaster management and is formally recognised for its role by the government. The PNRC has experience in volcano-related operations, including an extensive relief and rehabilitation operation for the victims of the 1991 Pinatubo disaster.

The Albay-Legaspi Chapter is staffed by some of PNRC's most experienced personnel and has an estimated 5,000 volunteers coming from youth, young professionals and 'senior' groups.

Capacity of the Federation

The Federation does not currently have a country office but does provide support to PNRC through its regional delegation. The Federation regional team has technical advisers available with expertise in disaster management, health, information, planning, fundraising and financial management.

Budget summary

See Annex 1 for details.

Given the experience and capacity of PNRC, the funds for the operation will be transferred (on a working advance basis) directly from the Federation to PNRC. PNRC have opened a specific bank account for the operation and will provide full financial reports through the Federation Regional Finance Unit.

For further details please contact: Antony Spalton, Federation Regional Programme Manager, Bangkok, Phone: +662 661 6933; Fax: 662 661 6933; email: spalton@ifrc.org.

OR

Mrs Lourdes Loyola, Philippines National Red Cross, Phone: +632 5270868/5270856; Fax: +632 5270857;

All International Federation Assistance Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

In line with the Minimum Reporting Standards, the first operations update on this appeal will be issued within 30-days of the launch and the second will be issued over the course of the operation; a final narrative and financial report will be issued no later than 90 days after the end of the operation.

This operation seeks to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or longer-term capacity building will require additional support and these programmes are outlined on the Federation website.

For support to or for further information concerning Federation operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

Jean Ayoub
Director
Disaster Management and Coordination

Didier J. Cherpitel
Secretary General

Annex 1

<u>BUDGET SUMMARY</u>		APPEAL No. 22/2001
Philippines - Mt Mayon volcano		
TYPE	VALUE	
RELIEF NEEDS		
	IN CHF	
Plastic mats:1,914	15'427	
Blankets: 1,914	12'345	
Mosquito nets: 1,914	18'528	
Food (rice, sardines, noodles)	119'376	
Water tank, container	11'012	
TOTAL RELIEF NEEDS		176'688
<u>PROGRAMME SUPPORT</u>		
Programme management	16'893	
Technical support	5'057	
Professional services	5'608	
<u>TRANSPORT STORAGE & VEHICLE COSTS</u>	18'387	
<u>PERSONNEL</u>		
National staff	4'355	
<u>ADMINISTRATIVE & GENERAL SERVICES</u>		
Travel & related expenses	15'498	
Information expenses	1'916	
Administrative & general expenses	6'129	
TOTAL OPERATIONAL NEEDS		73'843
TOTAL APPEAL CASH, KIND, SERVICES		250'531
LESS AVAILABLE RESOURCES (-)		0
NET REQUEST		250'531