

EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

CAMBODIA FLOODS

Appeal no:29/01

03 September 2001

***THIS APPEAL SEEKS CHF 2,035,000
IN CASH, KIND AND SERVICES
TO ASSIST 100,000 BENEFICIARIES FOR 6 MONTHS***

The Situation

Since 15 July 2001, heavy rainfall has caused prolonged flooding of the Mekong and Tonle Sap rivers as well as their tributaries. The flooding has affected 11 provinces and some districts in the Phnom Penh municipality in Cambodia so far this year, with Stung Treng, Kratie, Kandal, Kampong Cham and Prey Veng the worst hit. Further rainfall is forecast and although Mekong River water levels upstream from Kratie continue to recede, those in Phnom Penh and downstream will continue to rise exacerbating the current flood situation.

The Government's National Committee for Disaster Management (NCDM) reports that so far 608,896 people in 51 districts have been affected with 39 deaths recorded. 193,446 people (40,746 families) and their livestock have moved to safe areas.

Water currents are particularly strong and are having a catastrophic effect on infrastructure, which has been already weakened by last year's floods (the government then estimated that it would take three years to rehabilitate buildings, roads, bridges, culverts and irrigation systems).

The Royal Government is assessing the damage, so far estimated at US\$ 16.9 million and, in their latest report on 31 August, NCDM confirm:

- 875 houses destroyed, with 186 houses completely washed away
- 415 schools damaged
- 26 health centres damaged
- 167 pagodas damaged
- 33 km of national road damaged
- 925 km of secondary roads damaged
- 68 bridges damaged, with 14 destroyed
- 17 culverts destroyed
- 84 irrigation schemes damaged
- 76,759 hectares of rice damaged, with 21,955 hectares destroyed
- 4,836 hectares of other crops damaged

- 9 cows dead
- 4 buffalos dead
- 154 pigs dead

The Needs

NCDM co-ordinated a field trip to Kratie and Kampong Cham provinces for members of the international community on 23 August. The Federation, Cambodian Red Cross Society (CRCS), Belgian Red Cross (BRC) took part with the Acting UN Resident Co-ordinator (WHO) and ECHO representative.

Joint rapid assessments are being conducted by the Provincial Committees for Disaster Management (PCDM), provincial Red Cross branches and other national and international organisations. Management and co-ordination of disaster information is a major challenge in terms of accurate data and timely assistance to those most in need. Red Cross Volunteers are assisting in evacuations and the establishment of safe areas, working with local health authorities to distribute aluminium sulphate and commencing damage and needs assessments.

As the lead agency for co-ordination of the relief effort and to address currently outstanding and future needs, the NCDM issued a statement on 26 August appealing to the national and international communities for relief assistance emphasising the immediate need for food and shelter.

Following that Madam Bun Rany Hun Sen, President of the Cambodian Red Cross Society issued a statement on national television on 30 August appealing for assistance, asking for financial or in kind donations to the National Society so that the ongoing relief operation can continue to meet the needs of the most vulnerable in a timely manner. So far the Society has received US\$ 100,000 in cash and kind.

This appeal seeks to further support the National Society efforts for emergency response.

Immediate Needs

Food, shelter and other relief items primarily for flood victims who have moved to safe areas

NCDM commenced daily distributions to approximately 10,000 people/day on 30 August. Each family receives 30 kg rice, 1 sarong, 1 krama and 20,000 Riels.

CRCS, led by Madam Bun Rany Hun Sen, President of the Cambodian Red Cross Society, distributed rice and essential relief items to 1,724 families in Kampong Cham province on 23 August.

Her Majesty Queen Norodom Monineath Sihanouk, Honorary President of the Cambodian Red Cross Society, led a CRCS distribution to 2,007 families on the border of Kandal and Prey Veng Provinces on 1 September for beneficiaries from both provinces.

Provincial branches have so far provided assistance to 768 families in Stung Treng, 260 families in Kampong Cham and 488 families in Kratie. Distributions will take place on 3 September in the Kandal and Prey Veng border area and dates for further distributions will be determined as soon as additional relief items become available.

This appeal seeks support for additional relief items requested by CRCS for the ongoing National Society operation. A CRCS request for 500 metric tonnes (MT) of rice has been forwarded to the UN Disaster Management Team (UN-DMT) and the World Food Programme (WFP) who run a food aid assistance programme in Cambodia.

Water and sanitation facilities in safe areas

NCDM have mobilised water tanks for the provision of safe drinking water.

Last year CRCS/Federation constructed 45 new water points, rehabilitated 2,363 water points and constructed 149 latrine blocks in 44 safe areas in 8 provinces as part of the Flood 2000 operation. These safe areas are in good use in the present emergency operation. This year, further safe areas require equipping with water and sanitation facilities, particularly in Stung Treng, Kratie, Kampong Cham, Prey Veng and Kandal

Public health education in safe areas

The Ministry of Health (MoH) has declared it has full control over the situation. Stocks of oral re-hydration salts, aluminium sulphate and water purification tablets have been transported to provincial health departments in 13 provinces. MoH are assessing and monitoring the incidences of diseases caused by contaminated water and have requested health information posters from the Red Cross.

Disaster Information Management

NCDM has already demonstrated their lead role in co-ordination and management of the current flood emergency. In a meeting with the international community on 29 August, NCDM requested additional support, referring to the recent NCDM capacity and capability assessment, their 5-year Organisation Development Plan and a more detailed 2-year workplan for NCDM Development.

The Cambodian Red Cross Society, Federation, the UN Acting Resident Co-ordinator (WHO), representing the UN-DMT and the Mekong River Commission expressed their interest in jointly coming up with an immediate response to NCDM's request. This appeal is seeking support to contract a senior Disaster Management Consultant for a two month period to assist NCDM in its emergency response co-ordination and management.

Ongoing Needs

Household kits for families who have lost houses and/or belongings due to flood

A detailed assessment of the most vulnerable will be conducted by CRCS to determine who will receive the 21 item kits containing shelter materials, household, clothing, cooking and hygiene items. CRCS is currently receiving bilateral assistance from Belgian Red Cross to procure 6,000 such kits and other relief items. Other traditional CRCS donors have also expressed an interest in supporting the purchase of the 21 item household kit and therefore there is no need at this time for the Federation to include them in this appeal. CRCS will include a leaflet on the Red Cross and Red Crescent in their relief packages as well as the health messages on the use of Oral Rehydration Salts, aluminium sulphate and chloramine tablets for water purification.

Health assessments of waterborne diseases

The Red Cross volunteer network will be mobilised to assist the Ministry of Health in health needs assessments.

Public health education in flood affected areas.

Safe water and personal hygiene messages are required to prevent the spread of waterborne diseases.

Rehabilitation

Rehabilitation of water points

A detailed water supply assessment will be undertaken once the flood waters recede to ascertain the extent of the flood damage and contamination of existing water points. The emphasis will be on the repair and rehabilitation of existing water points. Provision of water and sanitation facilities to

additional safe areas beyond those covered in the Flood 2000 operation. Refresher community education will be provided to villages and well management committees. The Federation and CRCS co-operate closely with the Ministry of Rural Development and other relevant organisations and agencies in this sector.

The Proposed Operation

Objectives and Activities planned

This operation will assist 20,000 flood-affected families (100,000 individuals). Priority will be given to those who have been forced to evacuate their homes and seek temporary safe areas

Relief distributions

Objective 1: 20,000 families have basic relief items

- Procure and distribute 20,000 basic kits containing: 2 x 20L Jerry cans, 2 x impregnated mosquito nets, sarong and krama (scarf), soap [8 pcs./family] and washing powder [1 kg/family]
- Print and disseminate 20'000 leaflets on safe water as part of the relief kit
- Print and disseminate 20'000 leaflets on the use of ORS as part of the relief kit
- Print and disseminate 20'000 leaflets on RCRC Movement information

Shelter

Objective 1: 20,000 families in safe areas have adequate shelter

- Procure and distribute 20,000 plastic sheets

Logistics / Communications

Objective 1: A communications network is established in flood affected areas

- Repair existing CRCS radio equipment
- Procure new radio equipment and install at provincial and community level

Water-sanitation

Objective 1: Permanent water and sanitation facilities are constructed in safe areas to minimise the risk of the wide-scale spread of infectious diseases, particularly diarrhoea and skin diseases.

- Construct 30 water points in 30 safe areas
- Construct 30 latrine blocks in 30 safe areas
- Conduct 1,500 hygiene awareness campaigns amongst the affected population

Objective 2: Existing water supplies are functioning properly

- Rehabilitate 500 damaged water points

Objective 3: Safe water and hygiene information in flood-affected areas

- Print and disseminate 1,000 posters on the use of latrines
- Print and disseminate 15,000 posters on safe water
- Print and disseminate 15,000 posters on personal hygiene

Health

Objective 1: 20,000 families receiving health education information

- Posters / leaflets to be printed on the use of Oral Re-hydration Salts, Aluminium Sulphate and Water Purification Tablets, and distributed by Red Cross Volunteers.

Objective 2: 26 safe areas have been assessed

- CRCS / Federation, in co-operation with the Ministry of Health, to conduct health assessments of waterborne diseases.

Co-ordination & Management

The Royal Government of Cambodia (RGC) Sub-decree no. 54 states that Cambodian Red Cross Society is a formal partner of the RGC National Committee for Disaster Management (NCDM). NCDM-chaired weekly Emergency Response Group (ERG) meetings commenced on 20 August, attended by Government ministries, international and national organisations. At the provincial level co-ordination meetings take place between the Provincial Committee for Disaster Management (PCDM), Provincial Red Cross and other aid agencies. Some provinces, such as Stung Treng, have a fixed date every week when the co-ordination meeting is conducted, collected data analysed and forwarded to the national level headquarters. Co-operation and co-ordination still needs to be strengthened between the NCDM and aid organisations in order to ensure effective disaster information gathering, analysis and dissemination for an efficient relief assistance to those in need. Joint assessments led by the RGC with all main aid organisations have been strongly encouraged.

The Federation will contract and second a senior Disaster Management Consultant to the CRCS to work closely with the NCDM at their secretariat in Phnom Penh. The Terms of Reference for the DM Consultant have been drafted and a possible candidate from the Southeast Asia region with a good knowledge of Cambodia's disasters has been identified.

Within the Red Cross Movement, the Federation will provide support and assistance to the Cambodian Red Cross Society, the implementing body of all emergency response activities. Close co-operation and collaboration will be maintained with French Red Cross and American Red Cross who are working in the country either uni- or bilaterally.

Monitoring and Evaluation

The International Federation will closely monitor the procurement of relief items, water and sanitation activities as well as participate in relief distributions. Regular situation reports will be issued and widely circulated inside and outside the country. Web site stories, including photos for visibility, will be published on the Federation web site (<http://www.ifrc.org>).

A final evaluation of the operation will be conducted towards the end of the operation plus a separate specific water and sanitation evaluation. A final report will be published with 90 days after the closing date of the operation.

Similar to the flood operations in the year 2000, a regional review of the Mekong flood operations in the year 2001 will be co-ordinated by the Regional Delegation.

Project Timeline

The operation is planned for 6 months and the Federation wish not to accept any specific operation period from donors within this operation period based on the lessons learnt in previous years. The activities will be implemented in the following order:

- Procure and distribute relief and shelter items; print health education materials; expand radio/telecom communications network
- Commence water/sanitation activities; distribute health education materials
- Continue water/sanitation activities; conduct health education sessions
- Finalise operation, conduct water/sanitation evaluation and operation final evaluation

Capacity of the National Society

The Cambodian Red Cross Society is recognised by the government as an auxiliary in humanitarian services to relieve the suffering of the most vulnerable. One of the 15 member institutions of the National Committee for Disaster management, the CRCS assists the government in disaster response and in implementing disaster preparedness programmes. CRCS also co-operates closely with the ministries of health and education, youth and sports.

CRCS national headquarters are situated in the capital, Phnom Penh and there are 24 branch offices in all provinces and municipalities throughout Cambodia. The CRCS, through its four headquarters departments - *Disaster Management, Programme* (including health & social welfare sub-department), *Communications* and *Administration/Finance* - currently implements activities in the following projects: national & branch development, branch & community development, resource development, Red Cross youth, community based first aid, community based primary health care, HIV/AIDS, ambulance service, community based disaster preparedness & flood mitigation, tracing, information and dissemination.

The CRCS has a Red Cross volunteer network of some 5'000 in 18 provinces at the commune level and some 4,950 Red Cross Youth members in 16 provinces in 99 schools can be mobilised for health education and campaigning as needed.

Capacity of the Federation

The Delegation in Cambodia was established in 1992 to support the National Society development and to emergency response. The focus of the Federation assistance during the past few years has been on institutional and resource development along with the emergency response assistance during disasters.

The delegation currently consists of: Head of Delegation, Finance/Administration Development Delegate, Disaster Preparedness Delegate, Health Co-ordinator, Program Co-ordinator Northeast provinces and Branch Development Delegate. Two volunteer Australian Youth Ambassadors work as Health Advisor and Red Cross Youth Advisor. The Federation Delegation in Cambodia has launched and successfully implemented 4 emergency operations during the past three years on top of the development programmes mentioned above.

To support this operation, the delegation will request an external Disaster Management Consultant to be placed with NCDM for two months. Logistics support to the CRCS will be discussed with Belgian Red Cross as they recently placed a bilateral logistics delegate in Cambodia until the end of November. Additional support for media management and water sanitation assessments will be sought from the Southeast Asia Regional Delegation in Bangkok.

Budget summary

See Annex 1 for details.

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All International Federation Assistance Operations seek to adhere to the Code of Conduct and are committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

In line with the Minimum Reporting Standards, the first operations update on this appeal will be issued within 30-days of the launch and the second will be issued over the course of the operation; a final narrative and financial report will be issued no later than 90 days after the end of the operation.

This operation seeks to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or longer-term capacity building will require additional support and these programmes are outlined on the Federation web site.

For support to or for further information concerning Federation operations in this or other countries, please access the Federation web site at <http://www.ifrc.org>

Jean Ayoub
Director
Disaster Management and Co-ordination

Didier J. Cherpitel
Secretary General

		ANNEX I
<u>BUDGET SUMMARY</u>	APPEAL No. 29/2001	
Cambodia - Floods		
TYPE	VALUE	
RELIEF NEEDS	IN CHF	
Shelter & constructions: 20,000 plastic sheets	238'000	
Clothing & textiles: 40,000 mosquito nets, sarongs, kramas	316'400	
Water and sanitation: latrines, wells	602'875	
Teaching materials (health)	35'000	
Utensils & tools: 40,000 (20l) jerry cans	105'200	
Other relief supplies	142'600	
TOTAL RELIEF NEEDS		1'440'075
<u>CAPITAL EQUIPMENT</u>		
Computers	2'625	
Telecom. equipment	87'500	
<u>PROGRAMME SUPPORT</u>		
Programme management	137'217	
Technical support	41'076	
Professional services	45'552	
<u>TRANSPORT STORAGE & VEHICLE COSTS</u>	38'500	
<u>PERSONNEL</u>		
Expatriate staff	115'500	
National staff	27'160	
<u>ADMINISTRATIVE & GENERAL SERVICES</u>		
Travel & related expenses	5'250	
Information expenses	15'750	
Administrative & general expenses	78'750	
TOTAL OPERATIONAL NEEDS		594'880
TOTAL APPEAL CASH, KIND, SERVICES		2'034'955
LESS AVAILABLE RESOURCES (-)		Nil
NET REQUEST		2'034'955

INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES

Interim report	
Annual report	
Final report	X

Appeal No & title: 29/2001 - Cambodia floods
Period: years 2001 and 2002 up to August
Project(s): PKH518
Currency: CHF

I - CONSOLIDATED RESPONSE TO APPEAL

FUNDING	CASH		KIND & SERVICES		TOTAL INCOME
	Contributions		Goods/Services	Personnel	
Appeal budget	2,034,955				
less					
Cash brought forward					
TOTAL ASSISTANCE SOUGHT	2,034,955				
<i>Contributions from Donors</i>					
Canadian Govt.via Canadian Red Cross (DGNC)	102,663				102,663
Danish Red Cross (DNDK)	36,473				36,473
Danish Red Cross (DNDK)	-35,000				-35,000
DFID - British Government (DFID)	308,227				308,227
DFID - British Government (DFID)	36,560				36,560
Finnish Red Cross (DNFI)	49,784				49,784
Icelandic Red Cross (DNIS)	3,187				3,187
Japanese Red Cross (DNJP)	101,750				101,750
Monaco Red Cross (DNMC)	11,465				11,465
Norwegian Govt.via Norwegian Red Cro (DGNN)	250,425				250,425
Norwegian Red Cross (DNNO)	27,825				27,825
Private Donors-online donations (DPOLD)	33				33
Singapore Red Cross (DNSG)	2,860				2,860
Swedish Govt.via Swedish Red Cross (DGNSE)	152,000				152,000
TOTAL	1,048,253				1,048,253

II - Balance of funds

Opening balance	
CASH INCOME Rcv'd	1,048,253
CASH EXPENDITURE	-1,010,557

CASH BALANCE	37,696

Appeal No & title: 29/2001 - Cambodia floods

Period: years 2001 and 2002 up to August

Project(s): PKH518

Currency: CHF

III - Budget analysis / Breakdown of expenditures

Description	Appeal Budget	CASH Expenditures	KIND & SERVICES		TOTAL Expenditures	Variance
			Goods/services	Personnel		
<u>SUPPLIES</u>						
Shelter & Construction	238,000	118,858			118,858	119,142
Clothing & Textiles	316,400	173,752			173,752	142,648
Food/Seeds						
Water	602,875	185,885			185,885	416,990
Medical & First Aid						
Teaching materials	35,000					35,000
Utensils & Tools	105,200	51,432			51,432	53,768
Other relief supplies	142,600	56,261			56,261	86,339
Sub-Total	1,440,075	586,188			586,188	853,887
<u>CAPITAL EXPENSES</u>						
Land & Buildings						
Vehicles						
Computers & Telecom equip.	90,125	82,059			82,059	8,066
Medical equipment						
Other capital expenditures		1,568			1,568	-1,568
Sub-Total	90,125	83,626			83,626	6,499
<u>TRANSPORT & STORAGE</u>	38,500	2,706			2,706	35,794
Sub-Total	38,500	2,706			2,706	35,794
<u>PERSONNEL</u>						
Personnel (delegates)	115,500	5,634			5,634	109,866
Personnel (local staff)	27,160	41,411			41,411	-14,251
Training						
Sub-Total	142,660	47,045			47,045	95,615
<u>GENERAL & ADMINISTRATION</u>						
Assessment/Monitoring/experts		88,023			88,023	-88,023
Travel & related expenses	5,250	19,951			19,951	-14,701
Information expenses	15,750	36,224			36,224	-20,474
Administrative expenses	78,750	33,150			33,150	45,600
External workshops & Seminars						
Sub-Total	99,750	177,347			177,347	-77,597
<u>PROGRAMME SUPPORT</u>						
Programme management	137,217	69,655			69,655	67,562
Technical services	41,076	20,855			20,855	20,221
Professional services	45,552	23,135			23,135	22,417
Sub-Total	223,845	113,644			113,644	110,201
Operational provisions						
Transfers to National Societies						
TOTAL BUDGET	2,034,955	1,010,557			1,010,557	1,024,399