

FINAL REPORT



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

KENYA: FLOODS

1 December 2003

Appeal No. 12/2003, launched on 8 May 2003 for 2 months for CHF 846,000 (USD 645,256 or EUR 560,898) to assist 60,000 beneficiaries. Budget was revised to CHF 578,000 (USD 445,129 EUR 373,265) as of 27 June 2003. Appeal coverage: 90.1%

Disaster Relief Emergency Fund (DREF) Allocated: None

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 180 countries.

For more information: www.ifrc.org

Summary

At the request of **Kenya Red Cross Society**, the Federation launched an emergency appeal on 8 May 2003 to assist 60,000 people affected by severe floods. This operation formed part of an overall Government of Kenya Appeal for which the Kenya Red Cross was nominated lead agency for the distribution of all non-food items.

The Kenya Red Cross Society received contributions in cash and kind and organized distributions to all affected areas throughout the country. This is the final report on the floods operation and covers the period 8 May to 31 July 2003, and provides a complete overview of the items distributed by the Kenya Red Cross up to 22 July 2003, and the current position of stock in relation to the Federation Appeal. Some donors preferred to respond to the Federation's Appeal bilaterally. The Federation will not be able to produce a financial report on these bilateral contributions; the original budget of the Appeal has been reduced by the value of the bilateral contributions.

Operational Developments

Many parts of the country experienced heavy rainfall in mid April through to May; the highest cumulative rainfall in many years was also recorded in April. The most affected areas were:

- Districts in western Kenya close to Lake Victoria (Busia, Nyando, Kisumu, Rachuonyo and Migori) where severe flooding damaged newly planted crops and significantly affected the 2003 crop harvest; the early warning unit of the Ministry of Agriculture and Livestock Development warned of possible food insecurity among farm households in the lowland areas of Western Kenya.
- The Coast province and the southern parts of Garissa where communities living along river Tana were displaced after the river broke its banks.

Few cases of malaria, cholera and diarrhoea were reported in the flooded districts. An upsurge of malaria was reported in Nandi, West Pokot and Uasin Gishu districts which were not affected by the floods.

Ironically, at the height of the floods, parts of southern Kenya, including Eastern province and parts of Kajiado, Isiolo and Samburu districts received rainfall that was well below average. The long rains also ended earlier than usual in Central, Eastern and Coast Provinces despite having started late.

The Kenya Red Cross Society, the UN, and MSF-Spain, in collaboration with the Ministry of Health distributed shelter materials and sanitation items to the affected families. See distribution table below for more details.

Red Cross and Red Crescent Movement – Principles and initiatives

The Kenya Red Cross Society was the lead agency coordinating relief interventions with technical back up from the Federation. The warehouse at the Kenya Red Cross Society headquarters acted as the centre for channelling support from other humanitarian agencies before being distributed to the beneficiaries. Logistical support was given by the Kenya Army both by air and road; two consignments of 14.7 MT of relief items were airlifted to Kisumu and five military trucks used to transport items from Nairobi to Kisumu for distribution. The airlifted items were later transported from Kisumu to the army base in Hakati (Budalangi) for distribution in the camps (refer to the distribution table for more details).

Health

Objective: To prevent and control the spread of malaria.

Progress

The Kenya Red Cross Society distributed a total of 16,292 mosquito nets to the affected families; there are no outstanding needs for this item. Red Cross volunteers previously trained in the use of spray pumps during the 2002 floods carried out indoor residual spraying. Volunteers assisted communities with the fumigation of houses to prevent possible malaria outbreaks.

Impact

The active social mobilization of volunteers in disseminating malaria control and prevention information led to quick uptake by communities; who actively undertook prevention activities like grass cutting and pouring of high speed oil in stagnant water. Coupled with the distribution of mosquito nets this helped contain malaria outbreaks.

Constraints

Delays in honoring pledges hindered timely distribution of relief items to the victims. The disruption of normal community structures hampered effective social mobilization; some people could not be reached by malaria prevention awareness campaigners thus remained ignorant of preventive measures.

Water and Sanitation

Objective 1: To minimize the risk and outbreak of water borne diseases and improve access to safe water.

Progress

The Kenya Red Cross Society distributed 166,883 water purification tablets; there are no outstanding needs for this item. A donation of 1,000 water filter kits by UNICEF went along way in ensuring long-term availability of clean water for the flood-affected communities. A donation of 80,000 bars of soap by the Danish Red Cross through the Federation met all the requirements for this item. Eleven water tanks with a combined capacity of 56,000 litres were used to store purified truck water provided for the flood victims in Busia by the army. Eight mobile latrines and 20 toilet slabs erected in Busia ensured good hygiene was maintained and that the water system remained uncontaminated.

Impact

The beneficiaries were able to gain access to clean water. Outbreak of water-borne and other infectious diseases was largely contained. The sanitary facilities offered to the victims in Budalangi met the minimum hygiene standards requirements.

Constraints

Some cultural practices made it difficult to promote good health and sanitation.

Objective 2: To provide water containers for the affected families.

Progress

A total of 14,850 jerry cans were distributed by the Kenya Red Cross Society, providing the displaced with containers for storing water. This promoted hygiene and reduced incidences of disease outbreaks.

Constraints

After the Kenya Army that was instrumental in providing the affected community in Budalangi with treated water moved out. This responsibility was handed over to the civil authorities who had very limited capacity, in providing adequate clean water and sanitation facilities.

Distribution of emergency relief items

Objective: To provide blankets for warmth to the victims of the floods.

Progress

The Kenya Red Cross Society distributed 22,428 of the required 60,000 blankets. The balance was contributed to the government of Kenya by other bilateral partners directly appeal leaving no outstanding needs for this item.

Impact

Cases of infections resulting from colds were minimised.

Constraints

Standardization was hard to achieve due to the different qualities of blankets donated locally.

Shelter

Objective: To provide shelter material (tarpaulin) for 10,000 families.

Progress

The Kenya Red Cross Society distributed 7,416 tarpaulins donated by the Finnish Red Cross and DFID. The Kenya Red Cross also distributed 340 kitchen sets which were part of an Appeal of the government of Kenya.

Impact

During the onset of the emergency, the tarpaulins were the most needed relief items due to the continued rains and the resultant cold weather in various parts of the country. These enabled the victims to erect temporary shelter against the elements.

Constraints

Due to the family size of the affected population, one tarpaulin per household was inadequate.

Distribution Breakdown Table as per 22 July 2003.

District	Households affected	Blankets	Tarpaulins	Mosquito nets	Jerry cans	Soap	Chlorine Tabs
Limuru	25	50	25	25	25	25	0
Thika	42	300	0	0	0	0	0
Butere-Mumias	74	444	74	148	148	591	10,000
Rachuonyo	117	234	117	0	234	0	292
Kisumu	167	125	490	875	425	0	0
Homabay	186	1,116	186	372	372	1,448	10,000
Migori	217	214	217	217	217	0	3,250
Marigat-Baringo	335	670	335	670	670	2,010	10,000
Garissa	350	700	350	350	350	350	10,000
Malindi	833	1,666	835	0	2,168	0	2,083
Tana River	1,347	2,284	1,347	2,693	4,518	10,746	48,208
Busia	3,000	9,300	2,880	6,900	3,848	4,500	63,000
Nyando	3,333	485	360	1,250	1,475	400	0
Isiolo	200	500	200	400	200	400	10,000
Mandera	200	400	0	400	200	400	0
Totals	10,426	18,488	7,416	14,300	14,850	20,870	166,833

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Relief Distribution table as per 22 July 2003

Items	Initial needs	Items distributed to date	Stock in Kenya Red Cross warehouse
Blankets	60,000	18,488	16,751
Tarpaulins	10,000	7,416	2,186
Mosquito nets	20,000	14,300	7,705
Jerry cans	20,000	14,850	4,740
Soap	80,000	20,870	66,406

The balances are being kept in the Kenya Red Cross warehouse. Some of the stock will be used to replace the national society's disaster preparedness stocks or pre-positioned stock.

Federation coordination

The Head of the Federation Sub-Regional Office for East Africa was the focal person for the Federation Appeal and was assisted by the technical departments at the Federation Regional Delegation in Nairobi. The Regional Delegation also assisted the Kenya Red Cross Society with the procurement of relief items, information and reporting requirements as well as coordinating the support from other Movement partners. The operation called for an increased level of coordination and harmonization to include contributions such as government to government assistance, NGO support, UN contributions and donations by individuals. A flexible and focused approach in working closely with partners allowed for timely and efficient delivery of assistance to the affected communities.

The office of the President was the overall co-ordinator of the relief operation while the Kenya Red Cross Society was the lead agency. The national society also co-chairs the National Disaster Committee, which draws its members from relevant government departments, UN bodies, national and international organizations. The Kenya Red Cross Society mobilized resources from international and national donors during the operation and liaised with government officials, international organizations, the private sector and diplomatic missions.

The Ministry of Health, UNICEF and the health department of the Kenya Red Cross Society coordinated the health intervention. The Kenya Army and Police air wing assisted in airlifted over 40 MT of relief items to Busia, Kisumu and Tana River districts and facilitated four aerial assessments of the flooded areas. The Kenya Red Cross Society hired four 9-ton trucks from the German Technical Relief Agency (THW) to assist in the transportation of relief items.

For effective coordination, the affected areas were classified into three regions: Western and Nyanza, Coast and North Eastern, Nairobi and Central. Each region was assigned an officer who was responsible for continuous evaluations of the situation, monitoring the implementation of the operation, and liaising with the Kenya Red Cross Branches, NGO and local authorities. Each of the branches had 10 volunteers assigned to the floods operation in their respective areas. The district commissioner in each of the affected areas chaired a Disaster Committee of which the Red Cross and other local NGO are members.

National Society Capacity Building

The image of the Kenya Red Cross Society continued to improve during the flood operation with significant media coverage and reference. The Disaster Preparedness team worked closely with the headquarters relief department. As a result, both the government and local partners displayed confidence in the national society's accountability and transparency in channeling resources to the beneficiaries both cash and in kind.

The branches in the affected areas gained exposure and practical experience; branch volunteers were used as part of the human resource to distribute the relief items. Volunteers previously trained on emergency relief participated in this operation. Stronger branches were also used to pre-position stock for the regions e.g. storage facilities in Kisumu and Malindi branches were used as strategic pre-positioning areas for western and Tana River districts respectively.

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Recommendation

The emergency relief operation launched by the Federation received adequate response amounting to more than 90% coverage of the revised operational budget. Support from British Red Cross, Danish Red Cross, Finnish Red Cross, Japanese Red Cross, Monaco Red Cross, Norwegian Red Cross, and Swedish Red Cross enabled the Federation to effectively support the Kenya Red Cross Society in providing assistance to nearly 14,000 affected families all over Kenya. The Kenya Red Cross Society demonstrated its capacity to manage the disaster response effectively while working in close collaboration with the Government of Kenya and technical assistance from the Federation.

For the Kenya Red Cross Society to effectively maintain its position as the leading humanitarian organization in Kenya, deliberate efforts will need to be made to modernize its facilities and equipment to enable it efficiently monitor, disseminate, prepare, plan, and coordinate disaster activities.

The Kenya Red Cross Society and the Federation will continue monitoring the situation closely as a part of the on-going disaster preparedness programme. The national society and the Federation express appreciation for the assistance and cooperation provided by all partners.

Special Note:

Pages 6 and 7 below reflect the standard Federation Final Financial report for this Appeal. The Federation works on a cash transfer basis with the Kenya Red Cross; these transfers appear on page 7 under "Transfers and contributions".

The Kenya Red Cross has reported on these transfers and the resulting expenditures. In line with the cash transfer system, these expenditures have not been processed through the Federation accounting system (Coda); therefore, the Federation can not validate these expenditures. Page 8 below integrates the Kenya Red Cross data with that of the Federation Final Financial report; this is provided for information only.

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All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

This operation sought to administer to the immediate requirements of the victims of this disaster. Subsequent operations to promote sustainable development or long-term capacity building will require additional support, and these programmes are outlined on the Federation's website.

<Final Financial Report below - Click here to return to title page>

INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES

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Annual report	
Final report	X

Appeal No & title: 12/2003 Kenya floods
Period: year 2003 up to 5/12 provis.
Project(s): PKE516
Currency: CHF

I - CONSOLIDATED RESPONSE TO APPEAL

FUNDING	CASH		KIND & SERVICES		TOTAL INCOME
	Contributions	Comments	Goods/Services	Personnel	
Appeal budget	578,000				
less					
Cash brought forward					
TOTAL ASSISTANCE SOUGHT	578,000				
<u>Contributions from Donors</u>					
Danish Govt.via Danish Red Cross (DGNDK)	3,886				3,886
Danish Red Cross (DNDK)	33,806				33,806
DFID - British Government (DFID)	100,080				100,080
Finnish Red Cross (DNFI)	30,220				30,220
Japanese Red Cross (DNJP)	27,424				27,424
Monaco Red Cross (DNMC)	15,430				15,430
Norwegian Govt.via Norwegian Red Cro (DGNNO)	121,905				121,905
Norwegian Red Cross (DNNO)	13,545				13,545
Swedish Govt.via Swedish Red Cross (DGNSE)	82,750				82,750
Swedish Red Cross (DNSE)	7,392				7,392
Switzerland - Private Donors (DPCH)	1,500				1,500
Danish Govt			89,671		89,671
TOTAL	437,937		89,671		527,608

II - Balance of funds

OPENING	
CASH INCOME Rcv'd	437,937
CASH EXPENDITURE	-398,747

CASH BALANCE	39,191

Appeal No & title: 12/2003 Kenya floods

Period: year 2003 up to 5/12 provis.

Project(s): PKE516

Currency: CHF

III - Budget analysis / Breakdown of expenditures

Description	APPEAL Budget	CASH Expenditures	KIND & SERVICES		TOTAL Expenditures	Variance
			Goods/services	Personnel		
<u>SUPPLIES</u>						
Shelter & Construction	183,000	180,408			180,408	2,592
Clothing & Textiles	52,000					52,000
Food & Seeds						
Water & sanitation		36,080			36,080	-36,080
Medical & First Aid						
Teaching materials						
Utensils & Tools	110,000	41,591	29,881		71,472	38,528
Other relief supplies	90,000		59,790		59,790	30,210
Sub-Total	435,000	258,079	89,671		347,750	87,250
<u>CAPITAL EXPENSES</u>						
Land & Buildings						
Vehicles						
Computers & Telecom equip.						
Medical equipment						
Other capital expenditures						
Sub-Total						
<u>TRANSPORT & STORAGE</u>						
Warehouse & distribution	1,000	322			322	678
Transport & vehicles	37,000	7,644			7,644	29,356
Sub-Total	38,000	7,966			7,966	30,034
<u>PERSONNEL</u>						
Personnel (delegates)						
Personnel (regional, national staff)	32,000	59			59	31,941
Consultants						
Workshops & training						
Sub-Total	32,000	59			59	31,941
<u>GENERAL & ADMINISTRATION</u>						
Travel & related expenses	5,000					5,000
Information expenses	5,000					5,000
Admin./general expenses	25,000					25,000
Sub-Total	35,000					35,000
<u>PROGRAMME SUPPORT</u>						
Operational provisions	38,000	31,368			31,368	6,632
Transfers & contributions		101,275			101,275	-101,275
TOTAL BUDGET	578,000	398,747	89,671		488,418	89,582

INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES

BUDGET ANALYSIS - BREAKDOWN OF EXPENDITURES

KENYA: FLOODS - EMERGENCY APEAL NO. 12/2003

Budget Line	Appeal Budget	Cash Expenditures	Kenya RCS Expenditures	In kind Goods	Total Expenditures	Variance
Supplies						
Shelter & construction	183,000	180,408			180,408	2,592
Clothing & textiles	52,000				-	52,000
Food & seeds					-	-
Water & sanitation		36,080			36,080	- 36,080
Medical & first aid					-	-
Teaching materials					-	-
Utensils & tools	110,000	41,591		29,881	71,472	38,528
Other relief supplies	90,000		2,129	59,790	61,919	28,081
Sub-total	435,000	258,079	2,129	89,671	349,879	85,121
Capital costs						
Land & buildings					-	-
Vehicles					-	-
Computers & telecom equip					-	-
Medical equipment					-	-
Other capital expenditure					-	-
Sub-total	-	-	-	-	-	-
Transport and storage						
Warehouse & distribution	1,000	322	1,092		1,414	- 414
Transport & vehicles	37,000	7,644	40,247		47,891	- 10,891
Sub-total	38,000	7,966	41,339	-	49,305	- 11,305
Personnel						
Personnel (delegates)					-	-
Personnel (local staff)	32,000	59	25,574		25,633	6,367
Consultants					-	-
Training					-	-
Sub-total	32,000	59	25,574	-	25,633	6,367
General and Admin.						
Travel and related costs	5,000		6,060		6,060	- 1,060
Information expenses	5,000		406		406	4,594
Admin./General expenses	25,000		25,759		25,759	- 759
Sub-total	35,000	-	32,225	-	32,225	2,775
Programme Support						
	38,000	31,368			31,368	6,632
Operational provisions						
Operational provisions					-	-
Transfers & contributions		101,275	- 101,267		8	- 8
TOTAL BUDGET	578,000	398,747	0	89,671	488,418	89,582