

EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعية الصليب والهلال الأحمر

INDONESIA: FLOODS

Appeal no. 02/04
1 January 2004

The Federation's mission is to improve the lives of vulnerable people by mobilising the power of humanity. It is the world's largest humanitarian organisation and its millions of volunteers are active in over 180 countries. For more information: www.ifrc.org

In Brief

THIS EMERGENCY APPEAL PROVISIONALLY SEEKS CHF 539,305 (USD 431,444 OR EUR 345,155) IN CASH, KIND, OR SERVICES TO ASSIST 25,000 BENEFICIARIES FOR TWO MONTHS.

CHF 100,000 HAS BEEN ALLOCATED FROM THE FEDERATION'S DISASTER RELIEF EMERGENCY FUND (DREF).

The situation

More than 25,000 people have been displaced by widespread flooding across Sumatra Province and part of Sulawesi, Indonesia, caused by weeks of torrential rains through much of December. Numerous rivers have overflowed such as the Batanghari River in Jambi Province which resulted in the flooding of nine districts at its peak with five districts still severely affected.

According to the joint assessment – carried out by Team SATGANA (Indonesian Red Cross Rapid Response Team, at field level) and SATKORLAK (Provincial Disaster Management and Coordination Committee), – the most affected districts in Jambi province are Muraro, Jambi, Tanjab Timur and Batanghari. Some 20,000 displaced people from these areas are living on roadsides in makeshift shelters as well as in schools and mosques in a distressed condition.

The flood waters have killed six people, and submerged over 20,000 houses, some 200 schools, 70 health centres, hundreds of thousands of hectares of paddy fields, 45 mosques and seven bridges. The waters have damaged 75 floodgates and killed farm animals.

In neighboring Riau province heavy rains in first two weeks of December caused the Kampar and Indragiri Rivers to break their banks, flooding six districts by up to 1.5 metres. The floods killed two people, submerged 14,000 houses, 85 bridges, 130 kilometres of main road, 75 schools, 65 mosques, 245 orange plantations and 50 hectares of paddy fields.

The Indonesian Red Cross – Palang Merah Indonesia (PMI) - warns that this disaster could be a sign of worse to come as the Indonesian Department of Meteorology is predicting 28 days of rain this month (January 2004), which would force several hundred thousand people to seek safety – a situation potentially far greater than the floods of two years ago, when up to 400,000 people fled their homes.



Members of Team SATGANA assessing flood damage

The needs

Immediate Needs

The immediate need is to provide shelter (tarpaulins) and replenish household items (family kits). In addition, it is essential to reinforce the preparedness of the Indonesian Red Cross to address the potential disaster caused by the predicted heavy rainfall in through this month. Therefore, the specific immediate needs are to purchase and distribute 5,338 family kits and 4,338 tarpaulin sheets to help 25,000 Indonesian flood victims and to provide an additional 1,000 kits and same number of tarpaulins as contingency stock.

To avert an outbreak of water-borne disease, as a contingency water purification materials will also be purchased to support an additional 50,000 families.

Coordination

Government Action

The local government has distributed cash grants and food items and assisted an emergency evacuation of the flood affected people. An evacuation and registration service is still ongoing organized by the local government. Jambi provincial government has also provided 183 MT of rice as well as medicines and emergency tents. The provincial government has further allocated IDR¹ 300 million to address emergency needs.

The national government also allocated IDR 750 million for Jambi and IDR 500 million for Riau to support the emergency response.

Red Cross Red Crescent Action

Through its Jambi and Riau branch network, the PMI was among the first humanitarian agencies to respond to this disaster, sharing assessment information with other organisations, including UN Office for the Coordination of Humanitarian Affairs (OCHA), USAID, AusAID, the diplomatic community, ICRC and the Federation membership. At field level, the PMI SATGANA team is engaged in all affected provinces, together with SATKORLAK, in evacuation, first aid, registration, assessment, and field kitchen mobilisation. Upon request a substantial quantity of medicine and baby food has been sent to disaster locations from regional emergency stocks.

In conjunction with the above relief activities, steps are underway to provide potable water in the three areas most susceptible to a water crisis (see table below).



Team SATGANA conducting registration of displaced families

Targeted Province	Districts	No. of Hand Pumps	Water Purification Contents (Alum and Chlorine)	Total Targeted Families
Jambi	Muaro Jambi	10		Muaro Jambi – 949
	Tanjab Timur	10		Tanjab Timur-1,381
	Batanghari	10		Batanghari- 2,008

In disaster preparedness activities outlined in the annual appeal, the 50 most disaster-prone PMI districts (including high-risks districts of Jambi, Riau and South Sulawesi) have been provided with standard response equipment to provide immediate emergency services (rescue, first aid, evacuation, field kitchen services) in timely manner.

¹ IDR=Indonesian rupiah (1 CHF = IDR 6,817)

Supporting the emergency response are four members of the national society's Team KHUSUS (PMI National Rapid Response Team) on the spot, since 18 December 2003, actively involved in coordination meetings with district disaster management committee (SATLAK), district army, police and other engaged parties. Team KHUSUS is also assisting by verifying data gathered by relevant local government authorities by physically checking on damage and needs and providing PMI headquarters with continuous updates. Based on this assessment, PMI intends to initiate an emergency distribution with the help of the International Federation, according to the plan of action outlined in this appeal. The Federation Indonesian delegation's disaster management unit is working with PMI and the ICRC country delegation to coordinate the logistics of this emergency response (ie procurement, transportation and storage) and are expected to join the team leading the response operation.

Other agencies

More than 233 MT rice, 3,000 boxes of instant noodles, 12 trucks of different relief items (e.g. tents, sleeping mats, dried fish and medicine) have been donated by private companies, political parties and the social welfare ministry. Five mobile medical teams (medical students from Jakarta) are also working at the affected sites. UN OCHA (Indonesia) is collaborating with the relevant authorities to continue monitoring the situation. World Food Programme (WFP), Indonesia has made an open commitment to provide emergency rice through PMI, if the situation requires.

The proposed operation

Objectives and Activities planned

Based on the available information and the capacity of the PMI chapter/branches, the Federation support will focus on facilitating the effort to deliver relief to alleviate the suffering of up to 25,000 flood victims through the provision of non-food items - tarpaulins; water containers (two 20L containers for each family); and family kits comprising: mattresses, basic clothing for men, women and children (two sets for each individual), cooking utensils, plates and cups, hygiene articles, candles and matches.

Relief Distributions

Objective: To provide family kits and hygiene materials to households and families.

Activity: Team SATGANA to distribute 5,338 family kits throughout the affected areas or residing in camps.

Shelter

Objective: To provide shelter material (tarpaulin) for 4,338 families.

Activity: Distribute 4,338 tarpaulins (one per family) in Jambi to those whose houses have collapsed or have a damaged roof and/or have been forced to leave their homes and live on the roadside.

Procurement

Standard Federation procurement policy will be used for purchasing all proposed operation materials. The tender document will be shared with the reliable bona fide suppliers and shippers with specific deadline for making the items available at the targeted areas, airport or wharf. Proper agreements will be drawn up with penalty clauses applied if necessary to maintain a smooth operation.

Duration of Operation

With the release of CHF 100,000 from the Federation Secretariat's Disaster Relief Emergency Fund (DREF), the project will start immediately. Depending on the precise distribution locations, accessibility and other logistical considerations, the PMI is expected to complete the operation within two months. Although it is desirable to carry out the distribution in all areas simultaneously, practical difficulties may entail a more consequential approach.

Selection of Beneficiaries and Project Areas

To initiate the emergency operation, target communities will be selected from six different locations based on the Provincial Disaster Management and Coordination Committee's list and verified by the PMI team and in close coordination with other stakeholders.

Warehousing

The procured commodities will be delivered by the selected suppliers to PMI assigned personnel for the flood emergency response project. Local warehousing will be arranged at suitable locations and where possible it will be provided by the local administration.

Transportation

The most challenging element of the operation centres on the transportation of the purchased goods between the place of origin to final destinations. No direct shipping line is available and due to distance and the remote location, even a chartered ship takes a minimum six days to reach Kualatungkal port of Jambi province (one day by road to Jambi city) and then another half day to reach other sub-districts. Under these circumstances, the PMI will use charter cargo flight and rented trucks and local boats to transport the distribution commodities from Surabaya Red Cross central warehouse to the final distribution points.

Dissemination

During the emergency response, PMI plans to deliver information on Red Cross Red Crescent principles, code of conduct and activities to beneficiaries and other organisations primarily through publicity materials. Photos of the operation will be provided to the media. Aprons with the PMI emblem will be worn at distribution points and other relevant locations as a visibility tool.

National Society Capacity Building

Under a revised curriculum, the PMI very recently completed advance response training in disaster and conflict response for Team KHUSUS and basic disaster management training for Team SATGANA. One hundred and fifty best team KHUSUS and SATGANA volunteers participated from all over Indonesia - including Jambi, Riau and South Sulawesi. The timing of this disaster will allow the volunteers to apply their training in overall emergency operations, especially rapid and detailed assessments, formulation of action plans, coordination, basic logistics, beneficiary selection, relief management and standard distribution.

Coordination

PMI/Federation will coordinate with the ICRC country delegation, national/provincial/district disaster management committees (BAKORNAS/SATKORLAK/SATLAK), UN agencies and other stakeholders to exchange information at all levels of the proposed programme. On completion of the operation, a report will be circulated to the local administration and others so that lessons learned are shared to benefit future operations.

Monitoring and Evaluation

The operation will be regularly monitored by PMI and the Federation delegation in the field. Operational activities will be reflected in the standard Federation operation updates and a final programme report including a financial chart, which will be produced by the PMI/Federation within 90 days of the project's conclusion. No separate evaluation is planned.

Capacity of the National Society

The PMI is the only voluntary organisation in Indonesia with full nationwide coverage and is an important partner for many international organisations as an implementing agency. The society regularly demonstrates its capacity to respond in a timely and effective way during natural disasters and conflicts (the Jakarta floods in 2002, Papua earthquake in 2002 and explosions on Bali and in central Jakarta in 2002 and 2003 are all recent examples). PMI's network of 30 chapters and 337 branches, with a large number of volunteers from schools and universities, including doctors other professionals; provide a strong human resource base for disaster management. Further in recent years, with the backing of the Red Cross Red Crescent Movement, the PMI has invested heavily in basic disaster management; and disaster and conflict response, including training and equipping 50 rapid response teams (SATGANA) throughout Indonesia.

Present Capacity of the Federation

The Federation delegation in Indonesia comprises a head of delegation, organisational development delegate, disaster management (DM) delegate, a national DM officer, a finance/administration officer and an office manager. The DM delegate with the national officers will be responsible for procurement and logistics with the assistance of ICRC country delegation and the PMI's head of disaster management and logistics division of PMI. Additional support will also be provided by from the Federation's Bangkok regional delegation as required

Budget summary

See Annex 1 for details.

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All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response (SPHERE Project) in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, please access the Federation website at <http://www.ifrc.org>

Abbas Gullet
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Markku Niskala
Secretary General

Annex 1**PRELIMINARY BUDGET SUMMARY** APPEAL NO.: 02/2004**Indonesia: Flood Emergency Response**

TYPE	Value
Relief Needs	in CHF
Shelter and construction	95,142
Water and sanitation	30,928
Other relief needs/family kits	242,117
TOTAL RELIEF NEEDS	368,187
Transport & storage	103,389
Personnel – expatriate staff	1,650
Personnel - national staff	8,350
Personnel (support costs)	7,519
Administrative & general expenses	15,155
Programme support	35,055
TOTAL OPERATIONAL NEEDS	171,118
TOTAL APPEAL CASH, KIND, SERVICES	539,305
LESS AVAILABLE RESOURCES(-)	0
NET REQUEST	539,305