

# DREF operation final report



International Federation  
of Red Cross and Red Crescent Societies

## CHAD: FLOODS

DREF operation n° DRTD002

31 March, 2007

The International Federation's Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of national societies to respond to disasters.

**Summary:** CHF 90,000 was allocated from the Federation's DREF on **20 September 2006** to respond to the needs of some **30,000 floods-affected Chadian vulnerable families**.

This operation was implemented **over 2 months** and was completed on **31 December 2006**.

[<click here for the final financial report, or here to view contact details>](#)



Farm crops under water

## The situation

As a result of heavy rains and storms in August and September 2006, a number of areas in eastern and western Chad experienced serious flooding, with over 30,000 people affected. The main affected regions were those of N'Djamena, Mandoul, west Logone and east Logone. Fifty-two persons were reported dead during the first two weeks of the disaster.

Water levels of the rivers in the affected regions rose rapidly to a critical point, leading to the destruction of roads, electricity settings, potable water supply pipelines and telecommunication networks, as well as private property, destroying houses and farms. The Chadian Government instructed the National Committee for Flood Management (CONASI) to assess the extent of the damage and subsequent needs of the affected population as a matter of urgency. Committee members (including technical WatSan experts and senior officials from the Ministries of Interior and Territorial Administration; Social Affairs, Public Health, and other sensitive sectors with civil protection mandates), were deployed to visit various disaster-affected areas in N'Djamena. Similar instructions were given to the regional and local authorities to conduct rapid assessments, based on which the government and the humanitarian community could then plan their assistance.

As of 6 September 2006, a number of houses in the southern regions remained flooded, affecting sanitation facilities (i.e. latrines and septic pits), and leading to the contamination of agricultural lands, as well as of the vital surroundings of affected communities.

# Red Cross and Red Crescent action

## **Red Cross of Chad (as part of the National Emergency Response Operational System)**

The regional branches of the Red Cross of Chad Red Cross (RCC) maintained daily contact with relevant authorities and the National Department for Civil Protection, to monitor the situation and implement their response initiatives. Regional RCC branch representatives are de facto members of the Local Committees for Civil Protection and, in this capacity, took part in all coordination meetings related to the floods. Immediate response was organized in all affected regions from the RCC branches, providing emergency relief according to the needs of the affected population: clothing materials and textiles (including second-hand 'lumpsum' clothes), blankets, mosquito nets, plastic mats and water/sanitation supplies.

## **Assessment**

A Disaster Response training session was held in the regions affected by the floods. The Red Cross of Chad leaders requested assistance from the Federation's in-country team to assess the situation. Experienced Federation's delegates facilitated the training and supported the NS in conducting an assessment mission to the affected areas from 17 to 25 August 2006. The assessment team met with local authorities as well as local NGOs in each of the affected regions. As part of their practice exercises, participants of the DRT training sessions were asked to conduct follow-up assessment missions in some of the affected communities. Information from these group assessments were used to confirm previous statistics gathered by the Red Cross of Chad Branches. A second assessment led to additional activities for the protection and repair of damaged infrastructure (pumping of flooded areas, strengthening shelters by providing their tenants with construction materials such as sand bags, zinc roofing), with physical support from Red Cross community voluntary workers.

## Progress towards objectives

### **Relief distributions (food and basic non-food items)**

**Objective:** To provide basic relief items, supplies, including blankets and second-hand 'lumpsum' clothes to the vulnerable targeted victims; so as to respond to the urgent vital needs of some 30,000 persons in four major regions (N'Djamena, Mandoul, west Logone and east Logone) which have been severely affected by the floods.

#### **Activities planned:**

- Engage a normal DREF administration procedures with Federation Regional Delegation, Secretariat and other interested parties to mobilize resources;
- Organize four regional refresher courses on DM tools like CBFA and ARCHI 2010 for 330 volunteers selected in targeted areas;
- Deploy trained volunteers in targeted areas to carry out planned activities;
- Organize a logistics and transport support package as required to deliver all needed relief items to the targeted areas;
- Coordinate the operation with senior Red Cross of Chad technical officers, with support from Federation delegates and report on achievements in an accurate and timely manner.

#### **Impact:**

##### **Relief items were procured in N'djamena and delivered by truck to the affected regions**

Relief items planned to meet the needs of affected population were procured based on a comparative bid analysis (CBA) and included: 1,600 blankets, 1,600 insecticide mosquito nets, 60 shovels, 40 gloves, 40 nose-covers, 2,000 water/sanitation parcels, 3,000 litres of disinfectants, 3,600 plastic mats, 1,000 visibility materials.

All relief items were delivered to the regional branches with RC of Chad vehicles, supported by 3 hired commercial trucks. The loading and unloading of the trucks was done by volunteers and staff at headquarters and locally. Due to problems of availability of local items and difficulties of access to some of the affected areas, the distribution could only start in mid-September and was completed in October 2006. Such challenges notwithstanding, all targeted beneficiaries' needs were covered as planned by the NS.

#### **Distribution**

RCC Branches organized distributions to beneficiaries in their regions in cooperation with local authorities (sous-prefets, governors, social service workers and local representatives of NGOs). The most vulnerable

among the target communities were selected based on criteria agreed by all interested parties. The beneficiaries were registered during distribution sessions and copies of the lists were approved by stakeholders and sent to the Red Cross of Chad Headquarters in N'djamena.

#### **Challenges:**

The distribution was carried out while access to some of affected areas was still very difficult. The trucks and hardtop vehicles used by the NS relief teams broke down several times along the way. The muddy ground and swollen rivers in the Lake regions and many other places in the Department Logone rendered the mission very risky. On one occasion, the distribution team had to spend a whole night in the bush, as their vehicle could not cross one of the 'ouaddis' in the area of Léré. Another challenge was related to the limited funds released by the DREF, and which did not enable the NS to cover all aspects of the operation. Relief items distributed could not cover the needs of all the vulnerable people registered.

### **Water, sanitation, and hygiene promotion**

**Objective:** To ensure water chlorination, hygiene promotion and environmental sanitation services to the flood-affected communities.

#### **Activities planned:**

- Daily sensitization activities by 330 CRC volunteers to raise community awareness on risks of water-borne diseases in targeted areas;
- Systematic disease detection associated with sanitation activities and water chlorination.

**Impact:** The risks of water-born diseases (i.e. cholera and malaria) were reduced in all affected areas, thanks to the relevant awareness-raising messages delivered by Red Cross volunteers to advise the most vulnerable groups (mostly women and children) on appropriate hygiene behavior. In addition, environmental sanitation activities carried out by volunteers together with members from the affected communities added-value to RC efforts in containing morbidity and mortality rates of vulnerable groups at low levels.

**Challenges:** The level of DREF funding allocated to the operation did not allow for delivery of wat/san services on a larger scale. Some of communities in need - not adequately covered by RC actions - were taken in charge by other humanitarian partners.

#### **Conclusion**

The Monitoring Teams checked whether the assistance met the basic needs of the affected population. They examined the extent to which DREF funds enabled the NS to adequately respond to the needs of the affected population.

#### **Red Cross and Red Crescent Movement Roles, Principles and initiatives**

The Red Cross of Chad was fully committed in its role as auxiliary to the Government of Chad by getting involved in the 2006 Emergency Relief Assistance to the flood victims. The NS attended regular meetings of the Disaster Management Team and all resulting decisions were fully integrated into the NS' delivery model based on the Movement's 7 Principles. Important information tools (newsletters, press releases) were shared with the media at national and local levels in a timely manner.

#### **National Society Capacity Building**

The emergency relief operation provided an opportunity for strengthening the RC of Chad's disaster response capacity in the affected regions. NS regional branches improved their coordination skills, in working together with local authorities and NGOs. Better coordination and cooperation was established at relevant levels to improve the Red Cross Movement's image and NS expertise in working on flood operations and assisting vulnerable affected communities.

#### **Lessons learned**

##### **At Branch Level**

All RC of Chad structures participated in the operation. NS branches in affected regions received support from neighbouring non-affected regional branches. A consistent support was also extended from NS Headquarters to the grassroots of each affected region. However, branches continue to need support through training to further develop their disaster preparedness (DP)/disaster response (DR)) capacities. For

the future, it is highly recommended that small DP/DR warehouses, with basic relief supplies, should be established and organized at strategic levels in disaster-prone regions to facilitate NS Branch response in the advent of disasters. Emergency funds could also be made available for immediate response at regional branch level. Modern equipment and working tools for volunteers and staff are required on an urgent basis. There is also a strong need for further training of local DP/DR teams in almost all 18 regions of the country. Insurance coverage for NS response teams and technical training for operating communications tools and specialized equipment are also required to upgrade the expertise of the NS Disaster Response Mechanism.

#### At Red Cross of Chad Headquarters

The overall coordination of the operation was managed by RC of Chad's Disaster Management Team leaders. Unfortunately, the situation in 2006 was far beyond the NS's disaster response capacity. More people/and better qualified capacities were needed in some regions, to respond to the scope of the flood and to provide adequate response to the victims. NS authorities were seriously challenged by the weakness in capacity of some of the most affected areas. A better solution was finally reached by re-deploying volunteers and technical staff members from both headquarters and stronger branches, into the regions where RC of Chad branch capacities were deemed to be too weak to respond to the floods.

How we work	
<p><i>All International Federation assistance seeks to adhere to the <a href="#">Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief</a> and is committed to the <a href="#">Humanitarian Charter and Minimum Standards in Disaster Response (Sphere)</a> in delivering assistance to the most vulnerable.</i></p>	
<p>The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".</p>	<p><b>Global Agenda Goals:</b></p> <ul style="list-style-type: none"> <li>• Reduce the numbers of deaths, injuries and impact from disasters.</li> <li>• Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.</li> <li>• Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.</li> <li>• Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.</li> </ul>
Contact information	
<p><b>For further information specifically related to this operation please contact:</b></p> <ul style="list-style-type: none"> <li>• In <b>Chad</b>: Idriss Matar Issakha, Secretary General, Red Cross of Chad, N'Djamena; Email: <a href="mailto:sgcrt_cn@yahoo.fr">sgcrt_cn@yahoo.fr</a>; Phone +235.633.14.18; Mobile +235.523.434</li> <li>• In <b>Chad</b>: Oumarou Issa, Federation's in-Country Representative, N'Djamena; Email: <a href="mailto:oumarou.issai@ifrc.org">oumarou.issai@ifrc.org</a>; Phone +235.522.339 or +235.627.84.84; Fax +235.522.399</li> <li>• In <b>Cameroun</b>: Javier Medrano, Federation's Regional Representative for Central Africa Office, Yaoundé; Email: <a href="mailto:javier.medrano@ifrc.org">javier.medrano@ifrc.org</a>; Phone +237.221.74.37/38; Mobile +237.950.11.38</li> <li>• In <b>Senegal</b>: Alasan Senghore, Federation's Head of Zone for West and Central Africa, Dakar; Email: <a href="mailto:alasan.senghore@ifrc.org">alasan.senghore@ifrc.org</a>; Phone +221.33.869.36.41; Fax +221. 33.860.20.02.</li> </ul>	

[<final financial report below; click here to return to the title page>](#)

# International Federation of Red Cross and Red Crescent Societies

MDRTD002 - Chad - Floods 2006

Interim Financial Report

Selected Parameters	
Reporting Timeframe	2006/6-2007/3
Budget Timeframe	2006/9-2006/12
Appeal	MDRTD002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Response to Appeal

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
A. Budget		0				0
B. Opening Balance		0				0
<b>Income</b>						
<u>Cash contributions</u>						
DREF		90,000				90,000
C1. Cash contributions		90,000				90,000
C. Total Income = SUM(C1..C5)		90,000				90,000
D. Total Funding = B + C		90,000				90,000
Appeal Coverage		#DIV/0				#DIV/0

## II. Balance of Funds

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	TOTAL
B. Opening Balance		0				0
C. Income		90,000				90,000
E. Expenditure		-90,000				-90,000
F. Closing Balance = (B + C + E)		0				0

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**III. Budget Analysis / Breakdown of Expenditure**

Account Groups	Budget	Expenditure					TOTAL	Variance
		Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation		
A							B	A - B
<b>BUDGET (C)</b>		<b>0</b>					<b>0</b>	
<b>Supplies</b>								
Clothing & textiles			65,043			65,043	-65,043	
Medical & First Aid			1,709			1,709	-1,709	
Other Supplies & Services			48			48	-48	
<b>Total Supplies</b>			<b>66,800</b>			<b>66,800</b>	<b>-66,800</b>	
<b>Transport &amp; Storage</b>								
Transport & Vehicle Costs			7,371			7,371	-7,371	
<b>Total Transport &amp; Storage</b>			<b>7,371</b>			<b>7,371</b>	<b>-7,371</b>	
<b>Personnel</b>								
National Society Staff			4,208			4,208	-4,208	
<b>Total Personnel</b>			<b>4,208</b>			<b>4,208</b>	<b>-4,208</b>	
<b>Workshops &amp; Training</b>								
Workshops & Training			5,286			5,286	-5,286	
<b>Total Workshops &amp; Training</b>			<b>5,286</b>			<b>5,286</b>	<b>-5,286</b>	
<b>General Expenditure</b>								
Office Costs			485			485	-485	
<b>Total General Expenditure</b>			<b>485</b>			<b>485</b>	<b>-485</b>	
<b>Programme Support</b>								
Program Support			5,850			5,850	-5,850	
<b>Total Programme Support</b>			<b>5,850</b>			<b>5,850</b>	<b>-5,850</b>	
<b>TOTAL EXPENDITURE (D)</b>			<b>90,000</b>			<b>90,000</b>	<b>-90,000</b>	
<b>VARIANCE (C - D)</b>			<b>-90,000</b>			<b>-90,000</b>		