

Emergency appeal



International Federation
of Red Cross and Red Crescent Societies

Emergency Appeal No. MDRUG006

GLIDE no. FL-2007-000138-UGA

20 September 2007

Uganda: Floods

This Preliminary Emergency Appeal seeks CHF 8,437,434 (USD 7.2 million or EUR 5.1 million) in cash, kind, or services to assist 100,000 beneficiaries for 6 months.

CHF 174,197 (USD 144,802 or EUR 105,959) was initially allocated from the Federation's Disaster Relief Emergency Fund (DREF) on 3 September 2007 to support this operation.

Unearmarked funds to replenish DREF are encouraged.



Though some roads and bridges have been destroyed by floodwater, the Uganda Red Cross Society has so far provided essential household items to 7,036 households.

[<Click here to view the attached Preliminary Appeal budget>](#)

[<Click here to link to a map of the affected area>](#)

The situation

The eastern part of Uganda has been experiencing unusually heavy rainfall since July 2007, resulting in massive flooding and landslides. Thousands of people have been affected, with mass displacements occurring. Houses, sanitation systems, roads and bridges have been destroyed.

Farm fields have not been spared; food crops have either been damaged or washed away. Most crops have been destroyed at the time the population expected bumper harvest. Some people tried to harvest prematurely, but the wet ground makes it difficult to dry and preserve the produce. This has serious implications on the ability of households to recover quickly and on their own.

Many water sources are contaminated by flood water. Lack of access to potable water poses a serious threat to health conditions. This is exacerbated by pit latrines overflowing and faecal waste further contaminating the water. Because of this, large segments of the affected populations are exposed to potential epidemics such as cholera and dysentery. So far no major outbreaks have been reported, but as the floods continue the threat of major outbreaks increases. Malaria has reportedly risen in some districts by 220 per cent after the floods started.

According to findings of assessments conducted by the Uganda Red Cross Society (URCS), it is estimated that more than 89,000 households have been severely affected and 58,000 households displaced. Rain is continuing and predicted to last into December. Most of the severely affected areas are those where internally displaced people (IDPs) are returning to, such as Lira, Pader, and Katakwi districts; some IDPs are still in camps, particularly Katakwi and Amuria.

Various assessments confirm the severity of the situation and on 20 September 2007 the Government declared a state of emergency in the flooded areas.

Table 1: Overview of affected households (Source: URCS)

District	Sub-county	Households severely affected	Households displaced
Lira			
	Omoror	2,249	130
	Aloi	953	0
	Abako	276	125
	Apala	1,472	
	Ogur	722	11
	Aromo	196	3
	Adwari	1,419	0
	Okwang	1,243	128
	Olilim	570	50
	Orum	1,532	114
Subtotal		10,632	561
Katakwi			
	Ngariam	18,851	15,795
	Magoro	18,286	16,220
	Usuk	10,921	10,921
	Ongongoja	12,098	7,831
Subtotal		60,156	50,767
Amuria			
	Asamuk	2,790	1,116
	Morangatuny	3,345	1,959
	Acowa	2,162	1,562
	Abarilela	2,100	630
	Kuju	1,282	0
Subtotal		11,679	5,267
Bukedea			
	Kolir	1,076	
	Malera	1,001	
	Kachumbala	254	
Subtotal		2,331	0
Kumi			
	Ongino	800	
Subtotal			
Sironko			
	Muyembe	1,416	
Subtotal			
Grand Total		87,014	56,595

The needs

The immediate needs among the flood-affected communities are food, shelter, essential household items (i.e. blankets, cups, plates, laundry soap), water collection/storage utensils and purification material, clothing (particularly for the young), food, clean water facilities, sanitation facilities, malaria drugs/others in areas that have their health facilities cut, and a range of drugs and for the severely affected areas road networks need to constantly fixed to maintain access.

With the support of Red Cross/Red Crescent Movement partners, the Federation, and the International Committee of the Red Cross (ICRC), the URCS continues to plan response and intervention activities and work together in the field with a strategic and in complimentary approach. Upon request from the URCS, a nine member Field Assessment and Coordination Team (FACT) has been deployed to support the National Society in all aspects of the operation.

The URCS's main interventions at the district, community, parish and household level are detailed below. The URCS focuses on these as initial activities of intervention against the background of taking lead agency and lead role function in the shelter and essential household items sector, as agreed during the coordination meetings undertaken and as requested by other partners/stakeholders in the planning and implementing of the emergency intervention. The URCS will not be distributing food as this will be covered by the World Food Programme (WFP).

Red Cross and Red Crescent action

The Uganda Red Cross Society has been active in supporting affected communities since the onset of the floods.

Table 2: Overview of the assistance provided by URCS so far

District	Type of assistance	No. of households
Sironko	Provided essential household items (1 tarpaulins, 1 Jerry cans, 1cooking pot, 2 bars of soap, 3 cups ,3 plates and 2 Blankets) per house hold in Muyembe sub county	1,416
Katakwi	To be supported with Essential household items as above in Oongoria camp Magoro Sub County -- kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	596
Bukeda	To be supported with essential household items in Malera sub county- kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	1,001
Amuria	Asumuk camp - kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	456
Amuria	Opuko camp in Alito parish , Obalanga sub-county	678
Amuria	Kapalabyong main camp – kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	879
Amuria	Amaseniko camp /community near Odittel trading centre – kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	345
Amuria	Provided essential household items (1 tarpaulin basing on need), 1 Jerry can, 1cooking pot, 1bar of soap, 4 cups ,4 plates , I kitchen knife, I table spoon and 1Blankets) per house in Amaseniko Camp	464
Amuria	Supported with essential household items as above in Kapelebyong Camp	1201
Total		7,036

Coordination and partnerships

The URCS and the Federation's FACT have been having daily meetings to analyze the situation, agree on strategic priorities and mechanisms for coordination with the ICRC and the Danish Red Cross (the only Partner National Society with bilateral presence in Uganda).

The URCS, with support from the FACT, continues to coordinate activities at the field and national level with the objective of complimenting the other actors' actions. Efforts are underway to provide and share information, and the URCS recognizes the need to further improve as the need is even greater now with a highly mobile/dynamic population movement. The URCS and the Federation are attending the various technical meetings called by the UN.

URCS coordination will be strengthened in all forums at district level through the DDMC, OPM, UN agencies, sector meetings and through to the national levels with partners. The URCS staff and volunteers will continue taking an active part in inter-agency assessments, the findings of which will inform URCS programming. Through information sharing these findings will be combined with those from continuous URCS assessments of needs and programme performance.

The proposed operation

The Uganda Red Cross Society is carrying out the operation in three main areas: in the north (Kitgum and Padar districts, together with the ICRC, and in the northeast and east with support from the Federation (Teso, and Lango sub-regions). The Federation-supported operation reflected in this appeal is targeting 20,000 households (average size of household is five members) and providing the following support: emergency shelter, basic non-food items (NFI), health including water sanitation, and longer-term recovery and rehabilitation.

Due to the massive flooding, transportation from Soroti and Lira warehouses to the distribution sites is a main constraint. In order to provide a timely response the team is currently planning to use eight M6 trucks (6x6) provided by the Kenyan Red Cross Society and possibly to use UN helicopters or rent helicopters for parts the distributions.

On Tuesday 18 September, the URCS launched a national appeal requesting USD 2.4 million in support of the flood-affected areas. The URCS national appeal is coordinated with the Federation's international emergency appeal.

The following critical assumptions have been made based on the evolving situation within the flood-affected areas, drawing on institutional experience and humanitarian needs:

- That there is continued and strengthened coordination of humanitarian actors enabling effective addressing of critical gaps and maximizing the impact of this programmes.
- That URCS continues to attract significant support for its response Plan of Action.

Objectives and activities planned

Emergency relief

Objective 1: To provide emergency shelter and essential household items to at least 20,000 vulnerable households.

Activities planned to reach this objective:

- Distribute 20,000 shelter kits for the most vulnerable returning communities that have no access to roofing materials. Each shelter kit will include tarpaulin for roofing, flooring, or walling as necessary; additional framing materials as required for the construction of roof structures on rebuilt mud brick walls; and basic tools and fixings to enable the households to undertake the work themselves.

- Distribute 20,000 kits of household items to vulnerable IDP/returnee households (kit composed of 3 blankets, 2 cooking pots, 2 jerry cans, 3 bars of soap)

Health and care

Objective 1: To contribute to improved health status, health awareness, and reduced incidence of water-borne and vector transmitted diseases among at least 20,000 households.

Activities planned to reach this objective:

Immediate:

- Deploy one Mass Sanitation Emergency Response Unit (ERU) targeting 25% of affected population.
- Deploy two water treatment units.
- Provide water purification tablets to 10,000 households.
- Produce and distribute 100,000 information, education, communication (IEC) materials, including posters and brochures.
- Mass media campaigns for awareness raising; radio spots and talk shows.
- Conduct community sensitization/awareness sessions.

Medium term:

- Construct latrines – 800 communal latrines (2 stances) within the camps being used for the relocated persons.
- Construct 10 institutional ventilation-improved pit (VIP) latrines (5 stances) at select strategic sites (i.e. schools, health centres and communities).
- Provide latrine digging kits (pick axes, hoes, spade, nylon rope and metallic buckets) for 800 communal latrines construction.
- Construct 400 communal bathing shelters within the traditional and/or transit camps.
- Provide 800 latrine cleaning kits (brushes, gloves, pails, gumboots).
- Distribute laundry soap to 30,000 households (each household receiving 2.4 kg two times over a 1 month period).
- Repair/rehabilitate 20 boreholes within affected communities.
- Distribute 5 borehole repair kits within the sub-districts to support the regular repair and maintenance of the URCS-refurbished water assets.
- Construct 10 water collection tanks at selected strategic sites, i.e. schools, health centres.
- Establish, sensitize and support water-user committees based on the Participatory Hygiene and Sanitation Transformation (PHAST) approach, i.e. 1 committee per water source.

Objective 2: To reduce exposure to and risk of contracting malaria.

Activities planned to reach this objective:

- Distribute 20,000 long lasting insecticide-treated nets (LLITNs) to most vulnerable households.
- Develop, produce and distribute 50,000 IEC.
- Hold awareness sessions and media campaigns.

Objective 3: To provide life-saving First Aid to selected health centres and schools in affected communities.

Activities planned to reach this objective:

- Deploy 1 mobile first aid service unit.
- Distribute first aid kits to 200 primary and secondary schools.
- Train teachers in 200 primary and secondary schools in basic first aid.

Recovery and rehabilitation

Objective 1: To assess, plan and implement early recovery activities together with the affected communities and key local, national and international stakeholders.

Activities planned to reach this objective:

Immediate:

- Early recovery assessment activities will be included in relief assessments and progressively strengthened over the coming weeks.
- FACT members and joint URCS/Federation monitoring teams will seek feedback from affected communities on the appropriateness of relief items being provided to enable the Red Cross and other humanitarian actors to improve the quality of relief provision.
- Linkages with existing community based organisation and local government authorities will be established in planning for early recovery activities – focusing on food security and livelihood and including the replacement of productive assets, seeds and tools, for the next cropping season.

Medium term:

- Deploy a recovery surge team member to debrief with the FACT team and assist the URCS and Federation to undertake a comprehensive recovery assessment and implement early recovery activities.
- Mobilize communities for involvement in the planning, implementation, monitoring and evaluation of relief distributions and early recovery activities.
- Meet the needs for short term immediate substitution for disrupted livelihoods – the Red Cross will consider supporting cash-for-work programs for the construction of latrines, rehabilitation of boreholes and construction of water collection tanks.
- Pilot and scale-up early interventions for livelihood recovery.
- Coordinate early recovery planning with key local, national and international stakeholders.

Capacity Building

Objective 1: To prepare for effective, timely and appropriate monitoring and response to emergencies and vulnerabilities.

Activities planned to reach this objective:

- Build further capacity to carry out needs assessment and information management skills at headquarter and branch levels.
- Strengthen the National Society capacity to link response activities closer with preparedness and recovery.
- Pre-position buffer essential household items emergency stock for 5,000 households located in Lira and Soroti branches.
- Install communication equipment for two branch offices in Lira and Soroti.
- Procure and distribute 200 volunteer kits (1 pinafore, 1 t-shirt and 1 cap) for volunteers engaged in operations.

Logistics

A detailed and up-to-date mobilization table will be made available on the Federation's Disaster Management Information System (DMIS). The Federation will be working on mobilizing specific relief items to respond to needs in the field and donors must coordinate with the Dubai Regional Logistics Unit (RLU) regarding outstanding needs. Shipping instructions will be provided to donors from Dubai RLU, with a Commodity Tracking Number which will be issued prior to shipping any goods to the operation. Procurement of goods and transport can also be arranged through the RLU.

A logistics delegate will be based in Nairobi for three months to support the Uganda operation and to strengthen the logistics team at the zonal office. The logistics delegate will report to the deputy head of zone and will have a technical reporting line to the Regional Logistics Unit (RLU) in Dubai.

Communications – Advocacy and Public information

The URCS has devised a plan to encourage the media to continue publishing information that will generate further support from the public and corporate sector. A number of interviews have already taken place between local and international media houses and key contact persons within the National Society. To ensure that URCS is featured in local and international media, the National Society will organize briefings for local media representatives to update them on the situation in the affected areas as well as on needs of the population and the achievements and challenges. The National Society will continue to produce information about the floods response operation which will be distributed to URCS branches, volunteers, local communities, government agencies and other national partners. Additionally, promotional materials such as t-shirts, vests and coats for Red Crescent volunteers will be produced to increase the visibility of the National Society.

The communications activities outlined in this appeal are aimed at supporting the National Society to improve their communications capacities and develop appropriate communications tools and products to support effective operations. These activities are closely coordinated with the Communications department of the International Federation's Secretariat in Geneva. A communications budget will be elaborated shortly, together with a detailed communications plan of action.

Capacity of the National Society

The URCS which is one of the leading humanitarian organizations in Uganda was recognized by an act of parliament in 1964. The National Society has 49 branches that cover all the districts in the country. The URCS has a total of 191 full time staff, 150,000 volunteers. The National Society has a new strategic plan covering the period 2007-2010. The URCS has professional capacity in disaster management, health and care, finance, planning, monitoring and evaluation, internal audit and communication. The Society also has a strong logistics department with its own warehouses, fleet including trucks and light vehicles; it also has good logistics standard management.

Since 2002 the URCS has assisted over 500,000 internally displaced persons in northern Uganda through the provision of essential life saving support in camp settings and has continued to provide support to those that have begun the slow process of returning to their places of origin. The assistance has ranged from the provision of essential household items to an integrated and multi-dimensional assistance package incorporating water and sanitation activities, HIV and AIDS, gender-based violence, seeds and tools as well as provision of safe motherhood kits to expectant mothers.

Capacity of the Federation

Currently a nine-member FACT team is supporting the URCS; the team will be in the country for a period up to four weeks. As the operation develops the team will be replaced by a smaller team that will support the URCS in areas such as coordination, program development and monitoring as well as reporting and administration. The East Africa Zone office in Nairobi will be providing support upon request from the Federation staff present in Uganda.

Monitoring and evaluation

The responsibility for day-to-day monitoring of the operation will be with the URCS, primarily at branch level but supervised closely by the national headquarters. The Federation will provide additional support and advice to the URCS throughout the proposed operation to ensure appropriate accountability, transparency and financial management of the operation. In case of

any additional needs, support will be provided by the Federation's Zone Office in Nairobi, Kenya. The affected areas will be visited regularly by the joint National Society headquarters/Federation monitoring teams. This will help identify and, where possible and necessary, resolve any problems.

The situation in the field will be reported on through regular Federation operations updates. Regular and ad hoc reports will provide necessary information in relation to the progress of the operation, any changes in the situation during the reporting period and any particular problems/constraint or outstanding needs.

Final evaluation will be undertaken at the end of the operation to determine the appropriateness and effectiveness of the floods response undertaken by URCS. Lessons learned will be documented and incorporated into future planning processes. An external audit of financial controls and procedures will be also conducted in accordance with International Standards on Auditing. Auditors will assess the adequacy of the accounting and internal control systems as a basis for the preparation of the financial statements and to establish whether proper accounting records have been maintained by the National Society and the Federation.

Preliminary appeal budget summary

See Annex 1 for details.

Thomas Gurtner
Director, ai
Coordination and Programmes Division

Markku Niskala
Secretary General

How we work

All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the National Society profile, please access the Federation's website at <http://www.ifrc.org>

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

Contact information

For further information specifically related to this operation please contact:

- **In Uganda:** Alice Uwase Anukur, Secretary General, Uganda Red Cross Society, Kampala, email: aanukur@redcrossug.org; telephone: +256 41 258 701/2; fax: +256 41 258 184
- **In Kenya:** Knut Kaspersen, Deputy Head of Eastern Africa Zone and a.i. Head of East Africa Sub-Zone Office, Nairobi; email: knut.kaspersen@ifrc.org; telephone +254.20.283.52.53; fax +254.20271.27.77

- **In Kenya:** Dr Asha Mohammed, Federation Head of Eastern Africa Zone, Nairobi; email: asha.mohammed@ifrc.org; telephone: +254.20.283.5124; fax +254.20.271.2777
- **In Kenya:** John English, a.i. Disaster Management Coordinator, Eastern Africa Zone, Nairobi; email: john.english@ifrc.org; mobile +254.733.888.040; fax +254.20. 271.2777
- **In Dubai RLU (for mobilization of relief items):** Amina Shaikh, Logistics Officer; email: amina.shaikh@ifrc.org; telephone +971.50.458.48.72
- **In Geneva:** Gert Venghaus , a.i. Operations Coordinator for East Africa, Geneva; email: gert.venghaus@ifrc.org; Mobile +41.79.217.3368; fax + 41.22.733.0395

[<Preliminary Appeal budget and map below>](#)

[<Click here to return to the title page>](#)

APPEAL BUDGET SUMMARY

Annex 1

Floods in Uganda

APPEAL MDRUG006

RELIEF NEEDS

Shelter	850,000
Construction Materials	900,000
Clothing & Textiles	262,500
Food	0
Seeds & Plants	300,000
Water & Sanitation	2,000,000
Medical & First Aid	160,000
Teaching Materials	50,000
Utensils & Tools	1,274,750
Other Supplies & Services	122,500
Total Relief Needs	5,919,750

CAPITAL EQUIPMENT

Land & Buildings	0
Vehicles Purchase	0
Computers & Telecom Equipment	200,000
Office/Household Furniture & Equip.	220,000
Medical Equipment	15,000
Other Machinery & Equipment	60,000

TRANSPORT, STORAGE & VEHICLES

Storage - Warehouse	20,000
Distribution & Monitoring	487,000
Transport & Vehicles Costs	259,000

PERSONNEL

International Staff	200,000
Regionally Deployed Staff	0
National Staff	50,000
National Society Staff	100,000
Consultants	20,000

WORKSHOPS & TRAINING

Workshops & Training	80,000
----------------------	--------

GENERAL EXPENSES

Travel	50,000
Information & Public Relations	50,000
Administration costs	250,000
Communication Costs	2,000
Professional Fees	30,000
Financial Charges	20,000
Other General Expenses	315,000

PROGRAMME SUPPORT

Programme Support - PSR	89,684
-------------------------	--------

Total Operational Needs **8,437,434**

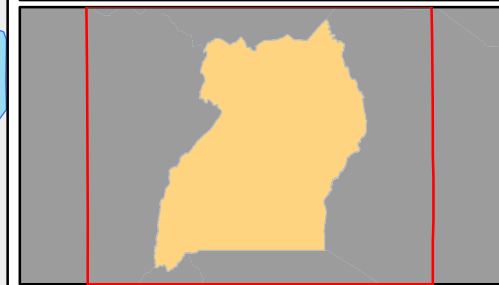
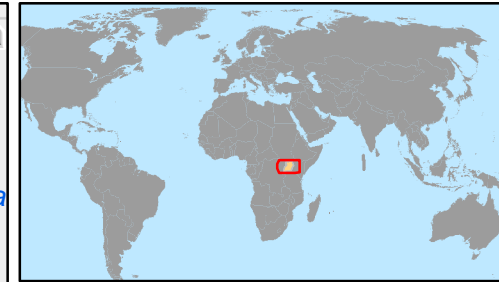
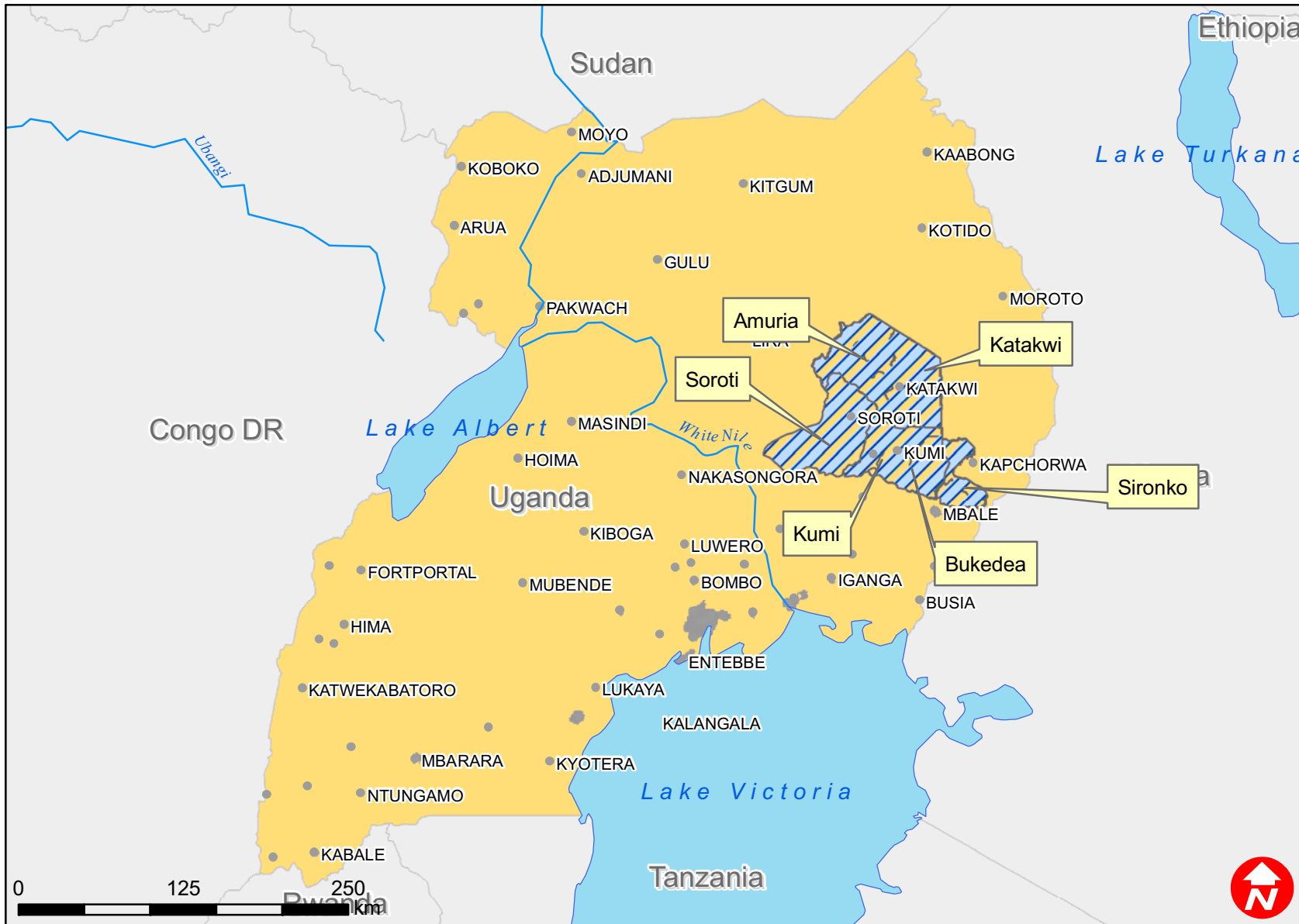
Total Appeal Budget (Cash & Kind) **8,437,434**

Available Resources** **0**

Net Request **8,437,434**



Uganda: Floods



 Affected areas