

# DREF operation final report



International Federation  
of Red Cross and Red Crescent Societies

## China: Floods

DREF operation n° MDRCN004  
GLIDE n° FL-2010-000122-CHN  
Interim final report  
14 February 2011

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**Period covered: 12 Aug 2010 – 28 Jan 2011**

**Summary:** CHF 493,628 was allocated from the IFRC's Disaster Relief Emergency Fund (DREF) on 12 August 2010 to support the Red Cross Society of China (RCSC) in delivering assistance to some 5,000 families (20,000 beneficiaries). Component includes a relief operation for delivering 5,000 kitchen sets, 5,000 hygiene kits and 5,000 food parcels, as well as hygiene promotion.

On 8 August 2010, a massive mudslide which battered Zhouqu county of Gannan Tibetan Autonomous Prefecture in Gansu province caused a death toll of 1,481, with another 284 people missing. It affected more than 47,000 people, forcing them to evacuate to schools or to live with their relatives.

RCSC mobilized donations from all its branches, valued at approximately CNY 42.12 million (CHF 3.66 million) for emergency relief. Emergency supplies like tents, blankets, instant noodles, bottled water, sausages, garlic, edible oil and medicines was distributed in the worst-hit county of Zhouqu, as well as some others affected by floods and landslides.

In this operation, IFRC has provided 5,000 sets of food parcels, kitchen sets and hygiene kits to the worst-hit families from late September to early October 2010, and such assistance has proved to be a key support for their preparation for the reconstruction phase.

As most of the affected families are staying in transitional sites where living conditions are crowded, and their trauma due to the loss of relatives may persist for some time, hygiene promotion and psychological support was also provided. Trained local volunteers performed door-to-door dissemination of hygiene knowledge and psychological support for the villagers. A total of 20,000 sets of education leaflets and 3,800 posters were distributed in the process, and these activities were welcomed by the beneficiaries.

Due to an error in booking expenditures, the current interim financial report attached reflects an incorrect balance of funds which will be returned to DREF. This report is final in terms of narrative, with a final



Beneficiaries affected by the mudslides in Gansu Zhouqu county received 5 kg of cooking oil as one of the components of the food parcel from the local Red Cross branch. Each beneficiary verified their status through their household identity book (blue booklet) and registration. Photo: RCSC.

financial to be issued once corrections are made in March 2011. The final balance of funds to be returned to DREF is expected to be approximately CHF 14,000.

Partners who made contributions towards the reimbursement of the DREF for the allocation to this operation include the Canadian Red Cross/ Canadian government, Japanese Red Cross, Netherlands Red Cross as well as the European Commission's Humanitarian Aid and Civil Protection department (DG ECHO).

The major donors to the DREF include the American Red Cross/ American government, Australian Red Cross, Canadian Red Cross, Japanese Red Cross, Netherlands Red Cross/ Netherlands government, New Zealand Red Cross, Norwegian Red Cross/ Norwegian government, Swedish Red Cross/ Swedish government and the United Kingdom Department for International Development (DFID). Details of all donors can be found [here](#).

IFRC, on behalf of the Red Cross Society of China, would like to thank all donors and partners for their generous support to DREF.

<click [here](#) for interim financial report; or [here](#) for contact details>

## The situation

On 8 August 2010, a massive mudslide battered Zhouqu county of Gannan Tibetan Autonomous Prefecture in Gansu province. Official government figures indicate that the mudslide has caused a death toll of 1,481, with another 284 people missing. At the time when disaster struck the area, barrier lakes were formed by a huge amount of mud and rocks that cut off the Bailong River, with water levels reaching the third floor of many buildings at the county centre, leaving two-thirds of the county centre flooded. The disaster was considered rare in its kind in terms of the destruction level, which has affected more than 47,000 people, forcing them to evacuate to schools or to live with their relatives. A strip of land, 5 kilometres in length and 500 metres in width, originally full of buildings in the county centre, was completely flattened.



Heavy machineries working alongside Bailong River to clear the barrier lake blocked by tonnes of mud and rocks. Photo: IFRC.

During the winter of 2010-11, most of the people who lost their homes were temporarily re-settled in student hostels and unused buildings, or staying with relatives to withstand the cold weather, while some 470 families were still staying in tents. The government has provided subsidies for daily living of the affected people. A reconstruction plan with a budget CNY 5 billion (CHF 737.25 million) was endorsed, including cash subsidies to affected families in rebuilding their homes in early 2011, as well as the reconstruction of basic social facilities like schools and hospitals, which are targeted to be completed by the end of 2011.

## Coordination and partnerships

The Red Cross Society of China (RCSC) is an auxiliary partner to the government in times of disaster and it is usually one of the first respondents to communities affected by disasters, providing much needed relief supplies and support. It is recognized by the government of the People's Republic of China as an important institution for addressing a variety of humanitarian needs facing China's people, especially in times of disaster. RCSC, through its headquarters based in Beijing and branches corresponding to state administrative units in affected areas (provinces, autonomous regions and municipalities), is closely coordinating its actions with central and local governments at each corresponding level, ensuring that Red Cross activities are focused in areas where they have greater impact and cooperation from the local governments. RCSC also works with various domestic partners in fundraising through its national appeal in providing relief support to affected communities.

RCSC has an active programme of international cooperation with other members of the Red Cross Red Crescent Movement, including its special branches in Hong Kong and Macao as well as the American, Australian, British, Canadian, Japanese, Finnish, Netherlands, Norwegian, Swedish and Swiss Red Cross

Societies and the International Committee of the Red Cross (ICRC). With IFRC's support, RCSC keeps these partners updated on the evolving flood situation in the country and welcomes their support on a bilateral basis.

IFRC has been closely coordinating its activities with other key organizations in China since the start of the floods in the country. IFRC also coordinated closely with DG ECHO's office in Bangkok on the disaster situation and operation progress, as well as facilitating DG ECHO's field visit to the affected areas.

Noting the huge needs due to this unprecedented landslide, the IFRC East Asia office facilitated funding support from Japanese government via Japanese Red Cross on top of the current DREF operation. Representatives from the Japanese embassy in China joined the distribution of relief materials supported by them to the affected people in Gansu in September 2010.

## Red Cross and Red Crescent action

The Gansu branch of the RCSC was among the first organizations to set up relief distribution points in Zhouqu to provide emergency supplies to people evacuated. A nation-wide fund-raising campaign was launched to support the operation. In the period of 12 August to 9 December 2010, RCSC mobilized donations from all of its branches valued at approximately CNY 42.12 million (CHF 3.66 million). With these funds, emergency supplies like tents, blankets, instant noodles, bottled water, sausages, garlic, edible oil and medicines were distributed in the worst-hit county of Zhouqu, as well as some others affected by floods and landslides.

In addition, RCSC also mobilized CNY 225 million (CHF 33.18 million) from its branches to support rebuilding damaged schools, hospitals and clinics of the affecting communities. An agreement between RCSC and the Gansu provincial government was signed on 22 December 2010, signifying the commencement of the reconstruction phase.



Gansu branch of the RCSC was among the first few organizations to arrive at the scene to help shortly after the disaster. Volunteers were recruited to help distribute relief items including kitchen sets packed in boxes for easy distribution. Photo: RCSC.

## Progress towards outcomes

<b>Relief distributions (food and basic non-food items)</b>	
<b>Objective 1: To provide 5,000 most affected and displaced families (approximately 20,000 individuals) Zhouqu county, with essential food and non-food items to meet their immediate needs.</b>	
<b>Expected results</b>	<b>Activities planned</b>
5,000 most affected and displaced families (20,000 people) affected by the landslides receive food and non-food assistance.	<ul style="list-style-type: none"> <li>• Develop a selection criteria of target locations;</li> <li>• Develop a selection criteria of beneficiaries;</li> <li>• Identify and register most affected and displaced families;</li> <li>• Procure food and non-food items in accordance with IFRC procurement standards;</li> <li>• Distribute food and non-food items to identified beneficiaries;</li> <li>• Continuously monitor relief activities and provide reporting on relief distributions;</li> <li>• Conduct an ongoing assessment of the impact of the flood and review support strategies;</li> <li>• Conduct an impact evaluation.</li> </ul>
<b>Objective 2: Provide 5,000 targeted families living in transitional shelters with improved hygiene conditions</b>	
<b>Expected results</b>	<b>Activities planned</b>
5,000 most affected and displaced families (20,000 people) affected by the landslides will receive hygiene kits and	<ul style="list-style-type: none"> <li>• Procure and distribute hygiene kits to the affected households living in transitional shelters</li> <li>• Short refresher training for 25 Red Cross volunteers on hygiene promotion</li> </ul>

improved awareness of hygiene practices	<ul style="list-style-type: none"> <li>• Reproduce and disseminate hygiene promotion materials of the Gansu Red Cross, by adapting the messages to the current living conditions, as appropriate</li> <li>• Mobilization of Red Cross volunteer to the communities for hygiene promotion</li> <li>• Set up Red Cross boards with hygiene promotion messages in transitional shelters</li> </ul>
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With the support of IFRC's DREF, 5,000 sets of food parcels, kitchen sets and hygiene kits were distributed to the worst-hit families. The breakdown of distribution locations are as follows:

Targeted townships in Zhouqu (no. of families)	Food parcels	Kitchen sets	Hygiene kits
Chengguan township	2,175	2,175	2,175
Jiangpan township	1085	1085	1085
Dongshan township	400	400	400
Quwa township	390	390	390
Nanyu township	400	400	400
Boyu township	550	550	550
<b>Total</b>	<b>5,000</b>	<b>5,000</b>	<b>5,000</b>

The operation has benefited up to 20,000 people. All relief supplies were purchased in-country and distributed according to the Federation standards. The distribution was carried out between late September to early October, where beneficiaries were encouraged to monitor the distribution. It was found that the relief items were the most needed items for the affected, who lost either farmland or jobs. Such assistance has proved to be a key support for their preparation for the reconstruction phase. IFRC staff also carried out field visits to the affected areas to monitor distributions.

Most of the families affected are staying in transitional sites where living conditions are crowded, and trauma due to the loss of friends and family may persist for some time. To address this, RCSC provided hygiene promotion and psychological support in January 2011. A total of 25 local volunteers who speak their own dialect there were trained by Red Cross trainers specialized in community-based health and first-aid, as well as psychological support, incorporating practices to enhance their dissemination skills. They visited some worst-hit villages – including the Yueyuan village which was badly devastated – to perform door-to-door dissemination of hygiene knowledge and provide psychological support. A total of 20,000 sets of education leaflets and 3,800 posters were distributed in the process, and their work was welcomed by the beneficiaries.



Above and below: Volunteers putting up health promotional posters in eye catching areas in the affected area and explaining to children essential contents. Photo: RCSC



## How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by [Strategy 2020](#) which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

## Contact information

**For further information specifically related to this operation please contact:**

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*[<interim final financial report below; click here for title page>](#)*

Selected Parameters	
Reporting Timeframe	2010/8-2010/12
Budget Timeframe	2010/8-2010/11
Appeal	MDRCN004
Budget	APPEAL

All figures are in Swiss Francs (CHF)

## I. Consolidated Funding

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
<b>A. Budget</b>	<b>493,628</b>					<b>493,628</b>
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>
<b>Income</b>						
<b>Other Income</b>						
<i>Voluntary Income</i>	493,628					493,628
<b>C6. Other Income</b>	<b>493,628</b>					<b>493,628</b>
<b>C. Total Income = SUM(C1..C6)</b>	<b>493,628</b>					<b>493,628</b>
<b>D. Total Funding = B + C</b>	<b>493,628</b>					<b>493,628</b>
<b>Appeal Coverage</b>	<b>100%</b>					<b>100%</b>

## II. Movement of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>
<b>C. Income</b>	<b>493,628</b>					<b>493,628</b>
<b>E. Expenditure</b>	<b>-490,569</b>					<b>-490,569</b>
<b>F. Closing Balance = (B + C + E)</b>	<b>3,059</b>					<b>3,059</b>

International Federation of Red Cross and Red Crescent Societies  
MDRCN004 - China - Floods and Landslides

Appeal Launch Date: 12 aug 10

Appeal Timeframe: 12 aug 10 to 11 nov 10

Final Financial Report

Selected Parameters	
Reporting Timeframe	2010/8-2010/12
Budget Timeframe	2010/8-2010/11
Appeal	MDRCN004
Budget	APPEAL

All figures are in Swiss Francs (CHF)

### III. Consolidated Expenditure vs. Budget

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
<b>BUDGET (C)</b>		<b>493,628</b>					<b>493,628</b>	
<b>Supplies</b>								
Food	140,000							140,000
Medical & First Aid	15,000							15,000
Utensils & Tools	170,000							170,000
Other Supplies & Services	115,000							115,000
<b>Total Supplies</b>	<b>440,000</b>							<b>440,000</b>
<b>Transport &amp; Storage</b>								
Distribution & Monitoring	15,000							15,000
<b>Total Transport &amp; Storage</b>	<b>15,000</b>							<b>15,000</b>
<b>Personnel</b>								
National Staff		956					956	-956
<b>Total Personnel</b>		<b>956</b>					<b>956</b>	<b>-956</b>
<b>General Expenditure</b>								
Travel		1,497					1,497	-1,497
Information & Public Relation		117					117	-117
Office Costs	8,500							8,500
Communications		57					57	-57
Professional Fees		21,810					21,810	-21,810
Financial Charges		2					2	-2
<b>Total General Expenditure</b>	<b>8,500</b>	<b>23,481</b>					<b>23,481</b>	<b>-14,981</b>
<b>Contributions &amp; Transfers</b>								
Cash Transfers National Societies		436,191					436,191	-436,191
<b>Total Contributions &amp; Transfers</b>		<b>436,191</b>					<b>436,191</b>	<b>-436,191</b>
<b>Programme &amp; Service Support</b>								
Programme & Service Support	30,128	29,941					29,941	187
<b>Total Programme &amp; Service Support</b>	<b>30,128</b>	<b>29,941</b>					<b>29,941</b>	<b>187</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>493,628</b>	<b>490,569</b>					<b>490,569</b>	<b>3,059</b>
<b>VARIANCE (C - D)</b>		<b>3,059</b>					<b>3,059</b>	