

DREF operation final report



International Federation
of Red Cross and Red Crescent Societies

Thailand: Monsoon floods

DREF operation n° MDRTH001
GLIDE n° **FF-2010-000207-THA**
6 February 2011

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross Red Crescent response to emergencies. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.



In November 2010, one of the beneficiaries expresses gratitude after receiving relief kits from Thai Red Cross at a distribution point in Surin province. Photo: Nouanganong Srithanyarat/Thai Red Cross

Summary: CHF 356,617 was allocated from the IFRC's disaster relief emergency fund (DREF) to support the national society in delivering assistance to 11,832 beneficiary families, as well as to replenish disaster preparedness stocks.

In 2010 Thailand was struck country-wide by the worst floods in its recent history due to unusually heavy monsoon rain. More than 30 provinces were affected, leading to millions of people being displaced as well as losing their possessions and livelihoods.

The Royal Thai government through its Department of Disaster Prevention and Mitigation (DDPM), has been the lead agency, while non-governmental organizations (NGOs) and private sector partners have also put in considerable effort in supporting and addressing needs

in the worst flood-affected areas.

TRCS has been involved in response to the flood situation since it began in August 2010. As an auxiliary to the government, the Thai Red Cross Society (TRCS) has a long-standing relationship with the government's DDPM, and liaises closely at provincial and district level with the disaster management authorities working there. TRCS is working at provincial level with the provincial government and providing assistance to the affected population through provincial governments in the affected areas.

The European Commission's Humanitarian Aid and Civil Protection Department (DG ECHO) has contributed CHF 150,135 to replenish the DREF for the allocation made to this operation. The major donors to the DREF are the Irish, Italian, Netherlands and Norwegian governments, and DG ECHO. Details of all donors can be found [here](#).

[<click here for the final financial report, or contact details>](#)

The situation

Since the beginning of the floods in Northern Thailand in August, floodwaters expanded across the country from the north to the northeast, and then to the central parts of the country. In addition, while the floods remained in the north and central parts of the country, a new low pressure wave passed over the southern parts of the country in October and brought rainfall, causing floods in 12 southern provinces.

Despite water levels receding, it has taken months to regain normality which, according to the last report on the overall flood situation from DDPM, was on 10 December 2010.

The number of flooded provinces varied, depending on the height of land in particular provinces as well as the flow of flood waters. As of 10 December 2010, DDPM's report revealed, a total of 8,970,653 people (some 2,612,472 households) had been affected, and 258 people had died due to these floods. Altogether, 32,423 villages in 3,972 sub-districts across 558 districts in 51 provinces across the country had been affected. Some 7,784,368 rai (approximately 3,113,747 acres) of farmland had been damaged.

The needs of the affected people during the emergency were basic necessities, such as water and sanitation, food, shelter, medical supplies, livelihood, transportation and evacuation. In the recovery phase, needs shifted towards the cleaning and fixing of houses, the recovery of livelihoods, and educational supplies for school children.

Red Cross and Red Crescent action

TRCS has worked in response to these floods since August through its provincial chapters, health stations and rapid action teams (RATs). The provision of food and non-food items continued in the flooded provinces until the crisis ended. Based on assessments by the rapid action teams, the field kitchen and water purification units as well as the flatboat teams were deployed to the flooded areas to assist those affected.

The IFRC's DREF allocation supported this floods operation which aimed to reinforce the TRCS capacities both technically and financially in the face of the rapidly changing context in which they operated. Funding under the DREF enabled TRCS to respond quickly and to develop a certain level of flexibility to identify needs and design activities for the emergency phase and beyond. This intervention also reflected the Movement's strong commitment to enhance the coherence and effectiveness of its humanitarian assistance.

In total 136,662 affected families (819,972 beneficiaries) in 44 provinces were assisted through the provision of relief kits by TRCS using funding raised domestically and from DREF for the floods operation.

Achievements against outcomes

Relief distributions (food and basic non-food items)
<p>Outcome: The basic food and non food household needs of 10,000 affected families are met over one month.</p>
<p>Outputs (expected results) and activities planned: The immediate needs of 10,000 affected families are met through the distribution of food and essential non-food items through the following plan of activities:</p> <ul style="list-style-type: none">• Conduct on-the-ground assessments,• Selection and social mobilization for the verification of 10,000 families.• Identify 10,000 most vulnerable families.• Engage community participation in planning and distribution of relief items.• Mobilize required relief items through international mobilization, international and local procurement following IFRC standards and TRCS standards• Provide assistance to 10,000 families through distribution of TRC relief kits (such as instant noodles, rice, canned food, salt, beverages, chilli paste) and non-food items (such as candles, lighters, and insect repellent)• Develop a monitoring and evaluation system for the continuous improvement of the delivery system.• Develop an exit strategy (to lay the basis for the early recovery phase).

Progress

TRCS responded to these floods through its provincial chapters, health stations and rapid action teams (RATs). The intervention taken by TRC was based on the assessment done by RAT and approval by the disaster management committee. The original proposed provinces was Ayutthaya, Nakornsrithamarat, Chonburi, Saraburi, Srakaew, Chaiyabhum, Tak and Prajinburi. However, following the allocation of DREF funding to TRCS, the emergency situation took a new turn in the directional flow of the floodwaters. This led to certain affected provinces reverting to normalcy quicker than expected while in other affected provinces, some form of assistance was already being provided by other agencies.

Given this situation, some adjustment was made in the distribution of relief kits in order to cover other provinces which needed assistance. These included Ayutthaya, Nakornsawan and Surin. This aid reached a total number of 11,832 affected families, which exceeded the expected target of 10,000 families.

With the support of IFRC, TRCS selected its beneficiaries among those affected by this disaster based on existing needs and taking into consideration the most vulnerable families. Recognizing the need to ensure community participation in beneficiary selection and encouraging community members to identify their own needs and options to meet these, the beneficiary selection process was carried out with heightened awareness towards socially- and/or economically disadvantaged and excluded groups, as well as issues of disability, gender, age and minority.

The groups which were given priority for the proposed interventions included, families who:

- Were identified as low income or in poverty by the government;
- Were not beneficiaries or recipients of any substantial assistance from the government or/and other organizations;
- Had elderly, disabled, small children or/and other elements of social exclusion/minority;
- Were from social minority groups, vulnerable occupational groups, and/or marginalized populations.

Following selection, trained and experienced TRCS staff and volunteers undertook beneficiary registration. This information was shared with the government and other responding agencies in order to avoid any duplication of services.

Funds of CHF 356,617 under this DREF were transferred to the Thai national society on 4 November 2010 in support of the ongoing floods operation. This amount was used to procure 11,832 relief kits for 11,832 families in three provinces. This exceeded the target of reaching 10,000 families due to a decrease in cost per unit for the relief items. The breakdown of the distribution is as follows:

No	Date (year 2010)	Destination	No. of families served
1	November 2	Ayutthaya	2,000
2	November 3	Nakornsawan	2,055
3		Surin	2,085
4	November 7	Ayuthaya	1,000
5	November 9	Ayuthaya	2,000
6		Nakornsawan	1,413
7	November 11	Ayutthaya	1,279
		Total	11,832

Each family kit consisted of the following items:

No	Item	Quantity	Unit
1	RICE (5 KGS)	1	BAG
2	STEAMED RICE (150 GMS)	6	CANS
3	INSTANT NOODLES (55 GMS)	30	PCS
4	FISH IN TOMATO SAUCE (155 GMS)	6	CANS
5	PICKLED VEGETABLES (140 GMS)	6	CANS
6	FISH IN CHILLI SAUCE (155 GMS)	6	CANS
7	CHILLI PASTE (50 GMS)	2	CANS
8	GARLIC FRIED CHICKEN (80 GMS)	2	CANS
9	INSTANT CHOCOLATE BEVERAGE (35 GMS)*6 PCS	2	PACKS
10	DRINKING WATER 600 CC*12 BOTTLES	1	PACK
11	TORCH WITH BATTERY	1	PC
12	CANDLE*2 PC	1	PC
13	LIGHTER	1	PC
14	MOSQUITO and INSECT REPELLENT (40 GMS)	1	BOTTLE
15	HOUSEHOLD MEDICINE	1	BAG
16	ANTI-ATHLETE'S FOOT CREAM	1	PC
17	IODINE SALT (450 GMS)	1	BAG
18	GARBAGE BAG (L)	6	PCS
19	GARBAGE BAG (S)	6	PCS
20	HYGIENE KIT	1	PACK
21	T-SHIRT (ADULT)	2	PCS
22	LOINCLOTH	1	PC
23	ANKLE-LENGTH SKIRT	1	PC
24	THE TRC CHARITY RELIEF BAG	1	BAG

Note: Household medicines: one pack consists of the following five items:

1. Antacid tablets	10 tablets
2. Chlorpheniramine 4 mg	20 tablets
3. Paracetamol 500 mg	20 tablets
4. Electrolyte powder	3 sachets
5. Bandage	3 pieces

The TRCS disaster management committee will evaluate and monitor the delivery and distribution of relief kits on a daily basis through meetings, to address the ongoing operation. The official evaluation report is under preparation.

As DDPM takes the lead into the recovery phase of the operation, TRCS continues to support the Red Cross chapters in recovery activities upon request by the chapters themselves, mostly in provision of school supplies. Some international non-governmental organizations are also working with the Thai national society in providing school supplies in several of the flooded provinces.

How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by [Strategy 2020](#) which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Contact information

For further information specifically related to this operation please contact:

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Please send all pledges of funding to zonerm.asiapacific@ifrc.org

[<final financial report below; click here to return to title page>](#)

Selected Parameters	
Reporting Timeframe	2010/10-2010/12
Budget Timeframe	2010/10-2010/12
Appeal	MDRTH001
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Funding

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
A. Budget	356,617					356,617
B. Opening Balance	0					0
Income						
Other Income						
<i>Voluntary Income</i>	356,617					356,617
C6. Other Income	356,617					356,617
C. Total Income = SUM(C1..C6)	356,617					356,617
D. Total Funding = B + C	356,617					356,617
Appeal Coverage	100%					100%

II. Movement of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
B. Opening Balance	0					0
C. Income	356,617					356,617
E. Expenditure	-356,617					-356,617
F. Closing Balance = (B + C + E)	-0					-0

III. Consolidated Expenditure vs. Budget

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A		B					A - B	
BUDGET (C)		356,617					356,617	
Supplies								
Food	321,488	334,852				334,852	-13,364	
Utensils & Tools	13,364						13,364	
Total Supplies	334,852	334,852				334,852	0	
Programme & Service Support								
Programme & Service Support	21,765	21,765				21,765	0	
Total Programme & Service Support	21,765	21,765				21,765	0	
TOTAL EXPENDITURE (D)	356,617	356,617				356,617	0	
VARIANCE (C - D)		0				0		