

# Appeal 2003-2004



International Federation  
of Red Cross and Red Crescent Societies

## PAN AMERICAN DISASTER RESPONSE UNIT

**Appeal no. 01.47/2003**

*Click on programme title or figures to go to the text or budget*

	<b>2003</b>	<b>2004<sup>2</sup></b>
	<i>(In CHF)</i>	<i>(In CHF)</i>
<b>1. Disaster Management</b>	<b>1,539,402</b>	<b>1,600,000</b>
<b>Total</b>	<b>1,539,402<sup>1</sup></b>	<b>1,600,000</b>

### Introduction

The inhabitants of the Americas and the Caribbean are frequently and adversely affected by both climatological and geo-physical events, and live with the ever present threat of disaster. Although there have been limited economic and socio-political advances over recent decades, many continue to suffer from poverty, political instability, conflict and increasing economic inequality, with few real options for personal or collective development. These factors combine to produce high levels of vulnerability and risk for the majority of the region's population. The result of this has been clearly and repeatedly observed in the preceding decade through the loss of life, property and development potential following hurricanes, earthquakes, volcanoes, flooding, drought and other natural and socio-economic crises, large and small.

Determined to apply the lessons learned from this series of disasters in recent years and catalyzed by the support and directives of global and regional strategies, documents and fora, the Federation has worked with energy and commitment to strengthen its disaster response and disaster preparedness capacity in the Americas. The establishment of the Pan American Disaster Response Unit (PADRU) is the most significant result of these initiatives. Its creation, as well as other initiatives taken by the Federation on a global level, have been driven in large measure by the direction reflected in *Strategy 2010* and commitments made during the 27<sup>th</sup> international conference. These call upon the Federation to continue improving its capacity at all levels in disaster preparedness and disaster response. Additionally, the review of major operations in the Americas and subsequent resolutions drawn up by the Presidents' meeting of September 2001 and the Inter American Regional Committee (CORI) through the CORI plan of action, have continued to provide direction and impetus to the development and strengthening of PADRU as an important contribution to the Federation Secretariat and National Society capacity in Latin America and the Caribbean.

The role of PADRU has been defined as:

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<sup>1</sup> **USD 1.03m or EUR 1.01m**

<sup>2</sup> **These are preliminary budget figures for 2004, and are subject to revision.**

*to ensure high quality Red Cross assistance to vulnerable people affected by disasters in the Americas by reinforcing the capacity of National Societies and the Federation Secretariat to provide timely, bold and professional disaster response services, before during and after emergencies.*

PADRU is designed to support the efficient and effective response to disasters by the Federation as a whole. It provides support to National Societies in coordination with the regional delegations through coordination, personnel, logistical support and leadership, as appropriate. As the central responsibility of PADRU in coordination with the regional delegations, the Americas Department and the Disaster Management and Coordination Division, PADRU will undertake to ensure high quality disaster response through activation of its services and resources.

### **Background and Achievements/Lessons to Date**

The process towards the creation of PADRU began with the application of isolated elements of the PADRU model, particularly the mobilization of regional intervention teams (RITs) through the regional delegations, following flooding in Venezuela in 1999 and hurricane response operations in 2000 in Belize. Although the formal establishment of the PADRU unit was scheduled for January 2001, this was delayed as a result of the earthquakes which occurred in January and February 2001 in El Salvador. PADRU contributed to the Federation response, and in coordination with the Americas department and the Guatemala regional delegation, provided critical logistical, leadership and coordination support during an operation which included multi-faceted response with RITs, Field Assessment and Coordination Team (FACT) and PNS teams actively present.

In February of 2001 PADRU assumed a physical presence in Panama, with the establishment of the Regional Logistics Unit (RLU) with a warehouse and office facilities on the former U.S. military base of Kobbe. These facilities were made available by the Red Cross Society of Panama in agreement with the government of Panama. Through this unit and the mobilization of RITs and PADRU disaster management delegates, PADRU rapidly became operational, in coordination with the Buenos Aires regional delegation, in response to the earthquake in Peru in June 2001. PADRU provided logistics support as well as disaster management personnel, and contributed to the overall coordination of the operation between National Societies, the regional delegation, emergency response units (ERUs), RITs and external organizations.

In 2002, PADRU became fully operational. In cooperation with the regional delegations, it has provided support in the context of the flood response and the drought and food insecurity relief operations in Central America and in the wake of hurricanes in Central America and the Caribbean, together with undertaking of assessments and provision of relief support during the drought operation in Paraguay, through the mobilization of PADRU delegates, vehicles and equipment. PADRU has today evolved to become a fully-fledged disaster management unit, in accordance with the original concept, and continues to develop and demonstrate capacity to support National Society disaster response in coordination with regional delegations.

The administrative and operational structure of PADRU was strengthened throughout 2002. A *Status Agreement* with the government of Panama has been developed and is due to be signed in the last quarter of 2002. Attention has been given to securing adequate levels of staffing through delegates and local staff with support from PNS, including the American, British and Canadian Red Cross Societies. Internships of staff from National Societies within the region have also made an important contribution to the work of PADRU and to its integration in regional systems. At the same time, these internships return staff to the National Societies with additional disaster management skills and a knowledge of PADRU and its function that will be of benefit in future operations.

In addition to the continued development of PADRU personnel and structure, coordination with regional delegations and National Societies has been enhanced through planning and coordination meetings with regional disaster preparedness delegates, National Societies and partner organizations. Disaster response activation protocols and systems have been developed in consultation with regional delegations and National Societies and are being tested and validated. Among the accomplishments of the past year, important steps have also been taken to meet the disaster response planning directives of the Inter American Regional Committee with the development of the Contingency Planning Guide as well as contingency plans for the hurricane season and the El Niño phenomenon.

PADRU has and will continue to work in consultation with the Disaster Management and Coordination (DMC) Division of the Secretariat to further develop and standardize the training curriculum for RITs, water and sanitation and logistics, conducting courses in these areas in coordination with the regional delegations. RITs courses were conducted in Bolivia for the South and Central American regions and in Antigua for the Caribbean region during the year, together with a RITs refresher course held in July, bringing together members of all regions including both the Spanish and English speaking Caribbean. This training and the teams continue to demonstrate their effectiveness, contributing to operations throughout the region. Response to flooding in Venezuela, June 2002, and the two hurricanes which hit Mexico in October and November 2002 are the most recent examples of their added value. The standardization of these courses also includes the integration of the concepts of the Sphere project, gender in disaster, from relief to development and the Better Programming Initiative.

Links have been strengthened with other organizations, including the Pan American Health Organization (PAHO), the UN Office for the Coordination of Humanitarian Affairs OCHA/UNDAC, UNICEF, Ericsson and others, through their participation in these courses and other activities. Discussions leading towards formal agreements with various UN and international agencies are well underway, and in the case of Ericsson and UNICEF, have been formalized.

The regional logistics unit has made significant progress in the consolidation of its services. At the request of and in coordination with regional delegations, purchases of relief and emergency supplies for emergency operations and the container project in the Caribbean took place. In addition, pre positioning of supplies from both the South American and Central American regions, including water and sanitation equipment and tankers, has been undertaken. Physical stocking of the RLU and agreements with suppliers as well as with National Societies have consolidated services and relief stocks, and increased rapid response capacity. In particular, an agreement with the American Red Cross specifies the pre-positioning in PADRU of American Red Cross relief goods for the three sub regions. PADRU is providing logistics and warehouse services for the German Red Cross and the Red Cross Society of Panama which also maintains relief supplies in PADRU. The vehicle leasing programme is operational and as part of the services of the RLU, logistics training, the development of supplier inventories and the consolidation of pan regional logistics assets such as water tankers, telecommunications and emergency response unit (ERU) equipment have also been undertaken.

Despite the above progress, much work remains to be done to achieve the optimum level of disaster response preparedness required to achieve maximum effectiveness and efficiency of response. This includes consolidation and dissemination of coordinated disaster plans and protocols, in particular a disaster response plan for the Americas, the development and implementation of a consolidated training curriculum and improved training methodologies and design, the establishment of logistics mapping and the development and consolidation of supply agreements. Further work must also be carried out to improve and promote the use of new technologies in the sharing and dissemination of information and in providing early warning systems. Water and sanitation programmes and response capacities will also be strengthened through work with the National Societies, promoting development of water and sanitation technical teams and training RITs members. Finally, a continual effort must be made to

solidify and expand the coordination, information sharing and partnership building between and among Red Cross partners and external organizations.

### **Overall Goal**

The National Societies of the Latin America and the Caribbean are implementing efficient, responsive and focused disaster management, contributing to saving lives and improving the life of vulnerable people.

In order to contribute effectively to this goal, PADRU undertakes two programmes:

1. Disaster Response Preparedness
2. Disaster Response

### **Programme 1 - Disaster Response** [\*<Click here to return to the title page>\*](#)

#### **Programme objective**

The National Societies and the Secretariat, as appropriate, are responding effectively and efficiently to disasters in Latin America and the Caribbean, ensuring a rapid transition from relief to rehabilitation as part of an integrated process for the development of local capacities.

#### **Expected Results**

The programme is based on four projects that will have the following overall results:

1. Timely, effective and well coordinated disaster response appropriate to the needs of affected populations, consistent with Federation resources and based on effective action plans, is conducted.
2. Appropriate human, financial and material resources, consistent with Federation standards, are rapidly identified and mobilized for efficient and effective response.
3. Response plans and protocols are utilized and developed.
4. Information on the disaster and response operations is constantly shared with Red Cross and external partners and essential specialized technical equipment mobilized, as appropriate.

The projects will seek to have the following specific results:

<b>Project 1 - Action Planning</b>
• Action plans are developed quickly and accurately for the emergency and subsequent response.
• Where needed, effective preliminary and emergency appeals are drawn up.
• National Society priorities and the roles and responsibilities of Red Cross and of external partners are well reflected in all action plans and appeals.
• Technical expertise and equipment is identified and made available through existing agreements and resources.
• ERU support is coordinated and mobilized.
• Water and sanitation resources are effectively mobilized.

<b>Project 2 - Resource Mobilization</b>
• Rapid and accurate identification of relief needs and available stocks is completed.
• Where necessary, procurement and delivery are accomplished in a timely and efficient manner.
• Appropriate human resources, including RITs and, as necessary through the Secretariat FACT and ERU teams, are alerted and mobilized in a timely manner.
• Efficient use of resources is ensured.

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| <ul style="list-style-type: none"> <li>• Financial resources are identified, mobilized and maximized.</li> </ul>            |
| <ul style="list-style-type: none"> <li>• Vehicles are provided through the vehicle leasing programme of the RLU.</li> </ul> |

<b>Project 3 - Coordination</b>
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| <ul style="list-style-type: none"> <li>• Response is well coordinated between Red Cross and external partners.</li> </ul>  |
| <ul style="list-style-type: none"> <li>• Partnerships and agreements with internal and external partners are established where they add value to disaster response.</li> </ul> |
| <ul style="list-style-type: none"> <li>• Protocols, response and contingency plans and existing partnership agreements are activated.</li> </ul>                               |

<b>Project 4 - Communication and Information Flow</b>
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| <ul style="list-style-type: none"> <li>• Monitoring information is shared on a timely and consistent basis.</li> </ul>   |
| <ul style="list-style-type: none"> <li>• Information on the evolution of a disaster and the response is rapidly available to all Red Cross partners</li> </ul> |
| <ul style="list-style-type: none"> <li>• Communication equipment is mobilized where needed in support of disaster response.</li> </ul>                         |
| <ul style="list-style-type: none"> <li>• Reports and updates are written and circulated in a timely fashion.</li> </ul>  |
| <ul style="list-style-type: none"> <li>• Information exchange with Red Cross and external partners is rapid and accurate.</li> </ul>                           |
| <ul style="list-style-type: none"> <li>• Telecommunications and web-based systems and networks are effectively utilized for information exchange.</li> </ul>   |

**Programme 2 - Disaster Response Preparedness** *<Click here to return to the title page>*

**Programme objective**

National Societies of the Americas and the Caribbean and the Federation Secretariat have improved their combined and integrated disaster response capacities and have the required systems, plans, knowledge and resource to effectively respond in the face of disasters.

**Expected Results**

The disaster response preparedness programme encompasses five projects that will achieve the following general results:

1. Disaster response and contingency planning at the Pan American, regional and national level are developed and consolidated for the Americas and the Caribbean.
2. An enhanced information and telecommunications network and structure is functioning.
3. Logistics services, supplies and systems are consolidated.
4. Water and Sanitation equipment, services and capacities within National Societies and the Federation are strengthened.
5. Consolidated and multi-faceted disaster response training system is implemented.

The projects will seek to have the following specific results:

<b>Project 1 – Response Planning</b>
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| <ul style="list-style-type: none"> <li>• The Federation Secretariat and National Societies have contingency plans for all major seasonal and other threats relating to natural disaster.</li> </ul>    |
| <ul style="list-style-type: none"> <li>• A general consolidated Federation disaster response plan is in place for the whole of the Americas and the Caribbean.</li> </ul>                              |
| <ul style="list-style-type: none"> <li>• The respective disaster response roles of each component of the Secretariat and National Society system are well articulated and coordinated.</li> </ul>      |
| <ul style="list-style-type: none"> <li>• Plans are disseminated and operationalized for disaster response.</li> </ul>  |
| <ul style="list-style-type: none"> <li>• The ICRC role and relations with the Federation in disaster and contingency response have been articulated through disaster and contingency plans.</li> </ul> |
| <ul style="list-style-type: none"> <li>• Partnership agreements with external organizations are developed and included in disaster plans.</li> </ul>   |

<b>Project 2 – Information and Telecommunications System</b>
<ul style="list-style-type: none"> <li>• A regional telecommunications system including web-based information and communications is reinforced.</li> </ul>
<ul style="list-style-type: none"> <li>• National Societies have trained operators in communication technologies.</li> </ul>
<ul style="list-style-type: none"> <li>• Regular and coordinated communication and technical information exchange between Red Cross members and partners takes place.</li> </ul>
<ul style="list-style-type: none"> <li>• Ericsson response equipment and coordination structures and agreements are in place for immediate response.</li> </ul>
<ul style="list-style-type: none"> <li>• Work in coordination with the Field Support and Telecommunications Unit at the headquarters regarding the creation of a virtual and physical resource library to enhance technical information sharing.</li> </ul>

<b>Project 3 – Logistics Services and Systems</b>
<ul style="list-style-type: none"> <li>• Both physical and virtual warehouses (supplier agreements) are fully functioning.</li> </ul>
<ul style="list-style-type: none"> <li>• Logistics services are being used by National Society, Secretariat and external organizations.</li> </ul>
<ul style="list-style-type: none"> <li>• PNS and external partner agreements are developed and relief supplies are in place in the regional logistics unit..</li> </ul>
<ul style="list-style-type: none"> <li>• Pan Regional logistics planning, including the inventory of suppliers and logistics mapping is in place.</li> </ul>
<ul style="list-style-type: none"> <li>• National Societies and delegations have trained logistics personnel.</li> </ul>
<ul style="list-style-type: none"> <li>• The vehicle leasing programme is operational and utilized by the Red Cross system.</li> </ul>
<ul style="list-style-type: none"> <li>• ERUs equipment stationed in PADRU is operational.</li> </ul>

<b>Project 4 – Water and Sanitation</b>
<ul style="list-style-type: none"> <li>• Water and sanitation response teams, capacity and programming are enhanced in National Societies.</li> </ul>
<ul style="list-style-type: none"> <li>• Regional human resources specialized in water and sanitation are available for disaster response.</li> </ul>
<ul style="list-style-type: none"> <li>• Federation and partner water and sanitation equipment is pre-positioned for disaster response.</li> </ul>
<ul style="list-style-type: none"> <li>• Water and sanitation response components are articulated within response planning.</li> </ul>
<ul style="list-style-type: none"> <li>• Operational agreements with the UN and NGO partners have been established in the field of water and sanitation.</li> </ul>

<b>Project 5 – Disaster Response Training</b>
<ul style="list-style-type: none"> <li>• Disaster response training curricula and methodologies are established.</li> </ul>
<ul style="list-style-type: none"> <li>• Regional and national training levels are integrated and coordinated.</li> </ul>
<ul style="list-style-type: none"> <li>• Specialized training in conflict preparedness, gender issues, the Sphere project, the better programming initiative and the project planning process (PPP) are incorporated into disaster management training.</li> </ul>
<ul style="list-style-type: none"> <li>• Twenty five National Society directors have received RITs training.</li> </ul>
<ul style="list-style-type: none"> <li>• Twenty RITs team leaders are trained and available for missions.</li> </ul>
<ul style="list-style-type: none"> <li>• Internship materials and procedures are developed and implemented.</li> </ul>
<ul style="list-style-type: none"> <li>• RITs members with technical capacity in management, finance, logistics, telecommunications and water and sanitation are available.</li> </ul>
<ul style="list-style-type: none"> <li>• Training materials, contents and methodologies have been tested and validated by Red Cross and external partners and through practical experiences and exercises.</li> </ul>

*<Budget below - Click here to return to the title page>*

# BUDGET 2003

## PROGRAMME BUDGETS SUMMARY

Appeal no.: 01.47/2003

Name: Pan American Disaster Response Unit

PROGRAMME:	Organisational Development	Health & Care	Disaster Management	Humanitarian Values	Federation Coordination	International Representation	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter & construction	0	0	0	0	0	0	0
Clothing & textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & first aid	0	0	0	0	0	0	0
Teaching materials	0	0	19,000	0	0	0	19,000
Utensils & tools	0	0	0	0	0	0	0
Other relief supplies	0	0	0	0	0	0	0
<b>SUPPLIES</b>	0	0	19,000	0	0	0	19,000
Land & Buildings	0	0	45,000	0	0	0	45,000
Vehicles	0	0	0	0	0	0	0
Computers & telecom	0	0	27,000	0	0	0	27,000
Medical equipment	0	0	0	0	0	0	0
Other capital exp.	0	0	7,500	0	0	0	7,500
<b>CAPITAL EXPENSES</b>	0	0	79,500	0	0	0	79,500
Warehouse & Distribution	0	0	16,200	0	0	0	16,200
Transport & Vehicules	0	0	27,360	0	0	0	27,360
<b>TRANSPORT &amp; STORAGE</b>	0	0	43,560	0	0	0	43,560
Programme Support	0	0	100,061	0	0	0	100,061
<b>PROGRAMME SUPPORT</b>	0	0	100,061	0	0	0	100,061
Personnel-delegates	0	0	720,000	0	0	0	720,000
Personnel-national staff	0	0	124,650	0	0	0	124,650
Consultants	0	0	14,940	0	0	0	14,940
<b>PERSONNEL</b>	0	0	859,590	0	0	0	859,590
W/shops & Training	0	0	187,500	0	0	0	187,500
<b>WORKSHOPS &amp; TRAINING</b>	0	0	187,500	0	0	0	187,500
Travel & related expenses	0	0	90,000	0	0	0	90,000
Information	0	0	8,640	0	0	0	8,640
Other General costs	0	0	151,551	0	0	0	151,551
<b>GENERAL EXPENSES</b>	0	0	250,191	0	0	0	250,191
<b>TOTAL BUDGET:</b>	0	0	1,539,402	0	0	0	1,539,402