

PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

SUDAN

15 October 2004

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries. For more information: www.ifrc.org

In Brief

Appeal No. 01.06/2004; Programme Update no. 1; Period covered: January to September 2004;
Appeal coverage: 25.2%; Outstanding needs: CHF 1,941,573 (USD 1,542,155 or EUR 1,250,611).

See Programme Summary below for further explanation of outstanding needs .

[\(Click here to go directly to the attached Contributions List \(also available on the website\).](#)

Appeal target: CHF 2,595,390 (USD 1,949,223 or EUR 1,670,673)

Related Emergency or Annual Appeals: n.a

Programme summary: Due to several key constraints in operational capacity, this Programme Update has been delayed and several key activities have not been implemented. Based on the recommendations from the FACT mission in July, additional activities and objectives are being added now as a means to lead into the 2005 Annual Appeal. The impact on the overall budget is a reduction to CHF 1,088,424; at this late stage in the year, the Appeal budget will not be formally revised. Using this operational figure of CHF 1,088,424, and reflecting the known pledges received of CHF 653,817, this Appeal seeks a further CHF 434,607 (USD 345,200 or EUR 280,000).

Please also note:

- A Partnership meeting is scheduled for 18 November in Geneva.
- The Federation 2005 Annual Appeals, Sudan included, are scheduled for launch on 23 November 2004.

This Program Update adds two new objectives and activities within disaster management as a direct result of an assessment mission by the Federation in August 2004 in the three branches in Darfur.

Emerging priorities such as the crisis in Darfur and the anticipated peace in southern Sudan have required much attention from the Sudanese Red Crescent and the entire Movement. The new situation developing during 2004 has therefore slowed down implementation of the activities initially planned in the 2004 appeal.

Nevertheless, steady progress has been seen within the disaster management, health and care and humanitarian values programme areas. The Federation has also supported processes leading to new structures of management and operations.

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All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>

Please refer to the glossary of abbreviations at the end of this Update.

Operational developments

Sudan has operated under a relatively fragile environment in the backdrop of internal conflict in the south, the unstable eastern region, and most recently, the crisis in the Darfur region. Positive results have been achieved under the Sudan Peace Process, and this will likely have implications for the Sudanese Red Crescent¹, presenting the national society and the entire Movement with significant challenges. Many of these challenges are outlined in the report of the Federation's FACT mission (July to August 2004).

The ICRC is the Movement's leading partner in Darfur. Against the background of increasing operations and the complexity of the situation, ICRC has provided significant administrative support to PNS assisting the Sudanese Red Crescent. The Federation, ICRC and the Sudanese Red Crescent signed a MoU to facilitate the provision of the best possible Movement response to the Darfur situation; most bilateral partners in the country have co-signed an annex to the MoU.

The Sudanese Red Crescent has received and continues to require support in capacity building both at headquarters and branch levels in terms of infrastructure, refresher training in disaster response and primary health care. Sudan, particularly Darfur, provides a good example where all the elements of the Movement are making significant contributions to the capacity building of a national society and its branches.

Health and care

Goal: Through Sudanese Red Crescent interventions, the preventive, curative and emergency health services at the community level are improved.

Objective: The suffering of the most vulnerable will be alleviated through activities promoting awareness and prevention of HIV/AIDS, the reduction of morbidity and mortality rates caused by malaria and the provision of training and services relating to Community-based Primary Health Care.

Progress/Achievements

The Sudanese Red Crescent has been implementing a significant number of activities through local resources and partnerships with other international partners.

The national society has continued to provide preventive and curative health services at community level and to conduct education campaigns to help reduce communicable diseases. Activities undertaken include malaria

¹ Sudanese Red Crescent - <http://www.ifrc.org/where/country/check.asp?countryid=161>

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awareness and prevention campaigns, health and hygiene promotion (use of safe water and HIV/AIDS awareness education). The national society is a partner of the ministry of health for routine mass immunization and deploys its large network of active volunteers to undertake social mobilization for mass measles vaccination in designated areas across the country.

The national society has also provided first aid training in all the 21 state branches as well as for different community groups.

Several state branches operate PHC services and activities in camps for IDP. The Federation supports the national society's projects in malaria control, reproductive health, and HIV/AIDS/STI in IDP camps in the White Nile State, and also the HIV/AIDS strategic plan.

Activities undertaken with PNS are: health and care programmes with Netherlands Red Cross in Kassala and South Sudan; PHC and water-and-sanitation (WatSan) activities in South Sudan and Darfur with German Red Cross; PHC and WatSan activities in Darfur with Saudi Arabian Red Crescent; and PHC, emergency preparedness, and sanitation in Darfur and five other states in the flood risk areas with Spanish Red Cross.

The Sudanese Red Crescent partnerships with external partners include food distribution with WFP in Red Sea and Darfur states; PHC activities with Adventist Relief Agency in White Nile state; and training in emergency and floods preparedness with WHO. The national society continues to partner with Family Planning International Assistance (FPIA) to provide curative and preventative health services through eight facilities throughout the country, including a reproductive health programme in Khartoum state. The national society is also involved in providing child health care in collaboration with WHO, UNICEF, WFP, UNFPA and the ministry of health.

The national society undertakes active advocacy and networking with other partners and stakeholders in Sudan and continues to be an active member of the Sudan National AIDS Control Programme. The national society also participates in the Country Theme Group as well as the Sudan Aids Network which is a consortium of NGOs working on HIV/AIDS control.

The health department has prepared a plan of action for the implementation of activities over the coming three months from October to December 2004 which includes:

- Training of traditional birth attendants and midwives.
- Education sessions on immunization, safe water, vaccination, HIV/AIDS and community level campaigns.
- Translation of the Federation resource and training materials, pamphlets etc
- Sensitization sessions for governance, staff, volunteers and communities.

Impact

The Sudanese Red Crescent has enhanced its capacity and taken a targeted approach to health care in order to deliver and monitor its programmes more effectively. It has enhanced management capacities at all levels, increased the number of health personnel and provided training to volunteers to build its capacity and efficiency in responding to health problems within the target communities.

Strengthening the national society's health and care core structure has contributed to a reduction in malaria morbidity and mortality, reduced incidence of HIV/AIDS and high coverage of measles vaccination among children

Constraints

Delay in the release of funds significantly affected implementation of activities according to plan. The crisis in the Darfur region required special focus and shifting of considerable human and material resources to maximize response; many of the PNS currently in Sudan, initially required substantial administrative and logistics support from the national society. These factors have put considerable strain on the national society's resources which affected implementation of normal programmes.

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The Reform Process has led to a major reorganization of the structure of the health department, slowing down the pace of implementation of activities in the initial implementation phase.

Disaster Management

Goal: Reduce the vulnerability of communities in targeted areas of Sudan to the threat and impact of natural disasters.

Objective: Reduce the vulnerability of targeted communities by strengthening their disaster prevention, preparedness and response capacity through integrated strategies, structures, systems, plans and activities to develop the capacity of the three Darfur branches to specifically address the current emergency situation.

Progress/Achievements

The Sudanese Red Crescent completed the development of a disaster preparedness policy during the period. Plans are underway to develop a strategic disaster preparedness and response to last until 2010. A curriculum for disaster preparedness and response developed jointly by the national society and Khartoum University is now under utilization.

NDRT and BRDT have been established and deployed twice in Darfur to assist the three branches in that region in needs assessment, reporting and camp management. The capacities of volunteers and communities in all branches have been strengthened in areas of disaster mitigation, food security, and mitigation of flood risks. VCA have also been conducted in three states.

Three EWS workshops were conducted in three states; project proposals have been developed from the analyses undertaken during the field exercises.

Cooperation and coordination for disaster preparedness and response has been enhanced with key stakeholders including government agencies, NGOs and UN agencies.

The crisis in Darfur has placed numerous demands on the Sudanese Red Crescent to assist IDP. The situation there has also provided an opportunity for closer coordination with a wide number of other humanitarian agencies including ECHO, WFP and other donor agencies. Activities undertaken within this context include:

- Assisting displaced women with literacy and health education.
- Provision of safe water, health education and hygiene promotion in the Khartoum state branch.
- Provision of PHC in most state branches.

There is still a significant need for the national society to strengthen its capacity and the community emergency response mechanisms in order to provide efficient and effective services to the affected population in Darfur.

In order to achieve this, two new expected results have been included in this appeal in addition to the original four; they are:

- the infrastructure in the three branches in Darfur has been improved through the provision of equipment
- the response capacity in the three branches in Darfur has been improved

Impact

The training for and establishment of BDRT in the Darfur branches have significantly strengthened their capacities. The BDRT have assisted other branches in conducting drought assessments in the eastern provinces, registration and verification of beneficiaries. The EWS workshop served to further strengthen the capacity of community leaders and volunteers in disaster preparedness.

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The participation of community members in disaster preparedness training and the strengthening of volunteers have ensured that the right skills and knowledge for disaster response are available at the local levels for rapid and efficient response to emergencies.

Constraints

The national society's attention and resources have significantly been focused on the ongoing crisis in Darfur resulting to delayed implementation of activities in the rest of the country.

The relatively low level of support to the appeal has also reduced implementation of disaster management activities for the targeted state branches. The anticipated peace process is expected to improve national and international support to the Sudanese Red Crescent especially in the post conflict areas of the country.

The development of the disaster management manual has taken more time than expected due to change of objectives, unclear terms of reference and transport constraints which hampered mobility. Good progress has been made despite these shortcomings.

The need for Arabic translations of the Federation resource materials has also affected implementation of the VCA programme.

Organizational Development

Goal: The national society is consistently achieving its mission and vision and the lives of the most vulnerable in Sudan are improved.

Objective: The Sudanese Red Crescent has strengthened its capacity and effective programmes that address local vulnerabilities in the four core areas are being delivered.

Progress/Achievements

The Sudanese Red Crescent Reform Process reached the end of its first phase which saw a reduction of the headquarters staff, from 75 to 64, and the recruitment of new staff; the national society is now in the next phase of the reform process which has included training for the new staff, the implementation of new policies, procedures and systems and extending the Reform Process to the branch level. There is need to undertake a review of the progress made on the Reform Process at the headquarters and to incorporate modifications into the next stage.

A workshop on the national society's strategic plan was held in June 2004 with more than 50 participants from both the headquarters and branches. Issues addressed at the workshop include; enhancing participation in planning and development, undertaking a SWOT analysis and identifying common priority areas in targeting services to the communities, and establishing a mission statement and strategic objectives. The local and central leadership of the national society was also given training on planning methodologies and setting both short and long term goals and objectives.

Among areas of focus to the national society in the coming months include:

- Strengthening headquarters core structures and a general decentralization within the national society.
- The implementation of a master training programme and standard human resources policy and procedures.
- Improvement to the volunteer management system in targeted areas.
- Increased income generation and the establishment of standard financial systems at the headquarters and targeted branches.

Impact

The June 2004 workshop identified key challenges of the national society such as the consequences of the peace process in the south and the capacity building needs of the national society in post conflict areas. A comprehensive report issued in July 2004 after the workshop formed the basis for the elaboration of the national society's strategy for 2005-2010. A solid platform is in place for the further development of the strategy, its objectives, expected results and related activities.

Constraints

The comprehensive change process of the Sudanese Red Crescent has been demanding and taken up significant time and resources meant for programme activities. The Federation's support did not reach the anticipated level due to the absence of head of delegation and late release of funds towards the appeal.

Humanitarian values

Goal: Red Cross and Red Crescent fundamental principles and humanitarian values are known and respected throughout Sudan and, as a result, discrimination against vulnerable groups is reduced.

Objective: The Federation secretariat supports the Sudanese Red Crescent by increasing its capacity to promote Red Cross and Red Crescent Fundamental Principles and Humanitarian Values.

Progress/Achievements

Active promotion and advocacy of the Movement's humanitarian values and fundamental principles has continued as one of the top priorities outlined in the national society's strategic work.

A new dissemination manager has been recruited and is in the process of developing activities. Regular dissemination and training sessions have been undertaken including close to 100 seminars, lectures, workshops and information session on humanitarian values and international humanitarian law in all the 21 state branches in the country with significant support from ICRC. More than 6,000 volunteers in the 21 state branches have been trained on humanitarian values and the Movement. The Sudanese Red Crescent has continued to position these trained volunteers throughout the country to help in disseminating in an effort to nurture a peaceful environment in Sudan. This opportunity will be further developed with the relevant authorities with a view to including advocacy on behalf of the peace building process in all the national society's campaigns.

The national society has also integrated humanitarian values within the training sessions of other core programme areas in recognition of the cross-cutting nature of advocacy.

Impact

There has been increased knowledge of the Sudanese Red Crescent and its activities throughout the country, thanks to the active dissemination activities and the networking of volunteers. This has led to greater respect for the use of the emblem.

Constraints

The current situation with regard to the comprehensive peace process in southern Sudan and the impact of the Darfur crisis have reduced the impact of these activities particularly in the conflict affected areas.

The process of establishing new leadership and updated plans of action within the Sudanese Red Crescent headquarters and the lack of funding for training and information material and equipment.

Coordination, Cooperation, and Strategic Partnerships

Goal: To help build the capacity and empower the Sudanese Red Crescent to achieve its mandate through good governance, management, sound financial systems and qualified human resources and to support the building of good partnership with other actors.

Objective: The Federation, through participatory facilitation, is supporting the Sudanese Red Crescent in its process towards full recognition by the government and by the Movement. It is also ensuring continuous improvement of integrated capacity building, planning and implementation skills and advocacy based on the seven fundamental principles of the Movement.

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Progress/Achievements

The Sudanese Red Crescent has undertaken a coherent approach to strengthen the overall organizational structure and performance of the national society with the full participation of the Federation, the ICRC and PNS through constructive dialogue and clarification of expectations, roles and responsibilities.

The role of the Federation delegation in Sudan is that of a facilitator and a coach for the national society as it further develops its network of resources and partnerships. The delegation also coordinates technical support from the regional delegation in Nairobi, whenever required, to assist the national society in improving its capacity to develop new programmes and deliver effective humanitarian services to the most vulnerable people in the country.

The delegation facilitated a partnership meeting in March 2004 at which PNS outlined their expectations, support and commitments to the Sudanese Red Crescent with a special emphasis on the reform process. Support by the Federation has been limited due to the absence of the Federation representative. Coordination and cooperation are the priority areas for the new head of delegation who took up his post early September 2004.

The establishment of a Cooperation Agreement Strategy (CAS) will be a natural follow-up to the completion of the long term strategic plan of the national society.

The delegation, in conformity with the MoU for Sudan, serves as the focal point for the Movement's coordination meetings in Sudan and has ensured effective sharing of information with PNS. It has also provided advice on programme direction and offered coordination of PNS support to the national society.

The focus for the future will be to ensure that the Federation interfaces regularly with Movement's components and the wide range partners that operate in Sudan including the mobilization of local and international resources.

Constraints

Lack of continuity in delegation leadership and effects of the restructuring of the national society's headquarters structure have posed challenges to effective coordination. The crisis in the Darfur region also poses new challenges to the delegation.

Effective Representation and Advocacy

Goal: Connectivity and knowledge between the national and international stakeholders in Sudan has increased and resulted in better synergy and impact of interventions. All the players have good knowledge about the role of each component of the Movement in Sudan, and about the capacity and the network of the national society.

Objective: The cooperation between the various components of the Movement working in Sudan and the other actors in the field of humanitarian intervention in Sudan benefits the vulnerable people and contributes to the improvement of the services provided as well as to the rational use of available resources.

Progress/Achievements

There are currently a number of NGOs and UN agencies working in the field of humanitarian services in Sudan. The Sudanese government has appointed the Humanitarian Aid Commission (HAC) as the coordinating body for all interventions in this field.

It is anticipated that a peace agreement regarding the southern provinces will be in place soon. This will eventually present significant needs for advocacy for peace, and will be a natural extension of the national society's mandate to promote humanitarian values through dissemination of the Red Cross and Red Crescent Principles. The Sudanese Red Crescent is prepared to play a key role in the peace process and will engage in discussion with relevant authorities on appropriate ways of using its significant volunteer networks throughout the country for this purpose.

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Impact

The capacity and effectiveness of the Federation and its partners in responding to disasters has been adequately demonstrated during the Kassala floods and the Red Sea drought operation. The reputation and credibility of the Sudanese Red Crescent was also greatly highlighted through its lead role during the Kassala floods operation.

Constraints

The lack of Federation representative limited its advocacy role; the Federation has not been able to participate at meetings and information sessions with government officials, NGOs, the diplomatic community and the UN.

Delegation Management

Goal: The Federation structure is streamlined to more effectively support the implementation of the foregoing objectives.

Objective: To maintain an efficient, flexible and service oriented infrastructure coordinated with all partners.

Progress/Achievements

The delegation has maintained a solid relation with the Sudanese Red Crescent and the components of the Movement and performed administrative and financial management during this period under the effective leadership of a competent finance and administrative delegate assisted by a team of nine local staff.

The 2004 appeal contemplated several major projects in organizational development and capacity building including implementation of a reform programme and master training plan. These programmes did not get the needed attention throughout most of the year and will therefore certainly require upgrading. The delegation continues to receive strong support from the PNS and the regional delegation and continental support structures located in Nairobi. The main areas of assistance needed are in the field of organizational development, project and programme coordination, support, reporting and evaluation.

Constraints

The previous Federation representative was only present in Sudan until early April. The position was vacant until the arrival of the current representative who arrived in September 2004.

Glossary of Abbreviations

BDRT – Branch disaster response team(s)	PHC – Primary health care
EWS – Early warning system(s)	PNS - Partner National Society(ies)
IDP – Internally-displaced persons	RC-Net – Red Cross Red Crescent Network for East Africa
IEC – Information, Education, Communication	RDRT – Regional Disaster Response Team(s)
MoU – Memorandum of Understanding	STI / STD - Sexually-transmitted infections / diseases
Movement - International Red Cross and Red Crescent Movement.	SWOT – Strengths, weaknesses, opportunities, threats (assessment methodology)
NDRT – National disaster response team(s)	VCA – Vulnerability and capacity assessment
ARCHI 2010 – refer to http://www.ifrc.org/what/health/archi/	
ERU – Emergency Response Unit(s) Refer to http://www.ifrc.org/what/disasters/eru/	
FACT – Field Assessment and Coordination Team(s). Refer to http://www.ifrc.org/what/disasters/fact/	
Strategy 2010 – refer to http://www.ifrc.org/who/strategy.asp	
Ouagadougou Declaration – refer to http://www.ifrc.org/meetings/regional/africa/5thpac/5thpacde.asp	
Seville Agreement – refer to http://www.ifrc.org/meetings/statutory/ga/ga97/ga_97_8.asp	

[Contributions List below; Click here to return to title page](#)

APPEAL No. 01.06/2004

PLEDGES RECEIVED

19/10/2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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CASH

REQUESTED IN APPEAL CHF ----->				2,595,390	TOTAL COVERAGE 25.2%	
CASH CARRIED FORWARD				92,160		
AMERICAN - RC		5,325	USD	6,744	09.03.04	
BRITISH - GOVT/DFID GRANT 2004				141,000	29.01.04	
BRITISH - PRIVATE DONORS				457	24.02.04	
BRITISH - RC		1,000	GBP	2,338	15.04.04	SUDANESE RC VISITORS
BRITISH - RC		10,000	GBP	22,860	17.08.04	REFORM PROCESS
DANISH - RC				60,808	09.08.04	ORGANISATIONAL DEVELOPMENT
NORWEGIAN - GOVT/RC		700,000	NOK	127,750	05.07.04	ORGANISATIONAL DEVELOPMENT, COORDINATION
SWEDISH - GOVT		900,000	SEK	152,100	17.05.04	HEALTH & CARE, WATSAN, ORGANISATIONAL DEVELOPMENT, REFORM PROCESS
SUB/TOTAL RECEIVED IN CASH				606,217	CHF	23.4%

KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
CANADA	DELEGATES			19,800		
NORWAY	DELEGATES			27,800		
Note: due to systems upgrades in process, contributions in kind and services may be incomplete.						
SUB/TOTAL RECEIVED IN KIND/SERVICES				47,600	CHF	1.8%

ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT

Sudan

ANNEX 1

APPEAL No. 01.06/2004

PLEDGES RECEIVED

19/10/2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	