

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## TANZANIA

29 June 2004

The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries.

For more information: [www.ifrc.org](http://www.ifrc.org)

### In Brief

**Appeal No. 01.07/2004; Programme Update no. 01, Period covered: 1 January to 28 May 2004;**  
**Appeal coverage: 13.4%; Outstanding needs: CHF 977,478 (USD 773,000 or EUR 639,300)**  
[\(click here to go directly to the attached Contributions List \(also available on the website\)\).](#)

**Appeal target: CHF 1,129,127 (USD 848,011 or EUR 726,828)**

**Related Emergency or Annual Appeals:** [East Africa regional programmes Appeal 01.10/2004](#)

**Programme summary:** Despite relative political stability Tanzania remains a very poor country vulnerable to natural disasters and heavily dependent on international support. The [Tanzania Red Cross National Society](#) is experienced in responding to natural disasters with proven capacity in assisting refugees in Tanzania from neighboring countries. The challenge for the national society will be to strengthen its capacity in accordance with its revised five-year development plan in order to provide relevant services to the vulnerable of Tanzania.

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*This Programme Update reflects activities to be implemented over a one-year period. This forms part of, and is based on, longer-term, multi-year planning (refer below to access the detailed logframe documents).*

*All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

## **Operational developments**

The Federation handed over responsibilities for the refugee relief operation (RRO) to the Spanish Red Cross on 31 December 2003 and has continued to scale down its country presence in Tanzania. The Federation is now focusing on the coordination of Movement<sup>1</sup> support to the Tanzania Red Cross and technical input for its programmes in health and care, disaster management, organizational development and humanitarian values identified as priority areas in their five year development plan.

## **Health and care**

**Goal: While improving the overall health through it's programming in targeted communities, the capacity of the Tanzania Red Cross in Health is strengthened.**

**Objective: The Federation Secretariat through its Country and Regional Delegations provides support and assistance to the national society to enable it access the necessary technical and financial resources to implement its health programming.**

## **Progress**

### **Expected result 1: The capacity of Tanzania Red Cross' health department in implementing health programmes and activities has been strengthened**

The Tanzania Red Cross submitted a project proposal to the Ministry of Health (MoH) for the expansion of safe blood transfusion services in nine regions from the mainland and two from Zanzibar to be funded through U.S. President Bush's Emergency Plan for AIDS. The objectives of the Tanzania Red Cross project proposal included promotion of voluntary non remunerated repeating blood donors; ensuring safe collection, handling, storing and transportation of blood for processing and screening; development of a database of volunteers; strengthening the capacity of the Tanzania Red Cross in blood transfusion services; and strengthening of monitoring and evaluation systems.

In collaboration with the MoH, the Tanzania Red Cross will conduct community sensitization and mobilization as the initial phase of the programme and recruit repeated blood donors with the intention of ensuring the availability of safe blood transfusion services in the targeted regions. The Tanzania Red Cross staff have been recruited and trained to implement this project and a status forum meeting held in Morogoro that included representation from the MoH and Regional Medical Officers.

The Tanzania Red Cross in collaboration with American Red Cross will implement the project 'together we can' to provide knowledge and influence behaviour change regarding HIV/AIDS targeting 400,000 in and out of school youth aged 10-24 years in the Kigoma region of western Tanzania. The project will promote abstinence, faithfulness and consistent use of condoms; support the establishment of youth clubs and community mobilization to change sexual behaviour among youth. This is a five years project with a budget of US\$ 2 million funded by USAID through the President Bush Emergency Plan for AIDS relief that will utilize a proven strategy of peer education and community mobilization for youth HIV prevention in Tanzania, Haiti and Guyana.

The modalities of implementation and coordination with the Federation Regional Delegation together with the Empowering Africa Young People initiative were also discussed at the project launch workshop in Washington and it was agreed that the Regional Health and Care Adviser would support the national society in the implementation of this programme.

## **Impact**

The presence of a Director of Health has strengthened the health department and improved monitoring and supervision of health programmes and activities as well as co-ordination with various and new stakeholders.

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<sup>1</sup> 'Movement' refers to the International Red Cross and Red Crescent Movement

**Constraints**

A lack of a health policy and strategy continues to be a constraint. The capacity of the health department to effectively implement new programmes in blood, HIV/AIDS, existing health activities within the RRO and other health projects and activities such as the Masasi Integrated Health and Care initiative will be seriously challenged.

**Expected results 2: The Federation Secretariat through its Country and Regional delegations has provided technical assistance to Tanzania Red Cross to reduce the incidence of HIV/AIDS infections among the population in six pilot regions by the end of 2007**

No progress was made due to lack of funding. However, discussions continue with the Tanzania Aids Commission and other in country sources for funding.

**Constraints**

Attempts from Tanzania Red Cross senior management to access funding were not sufficient enough to obtain results. The absence of a HIV/AIDS focal person to steer the process has resulted in low donor interest in the project.

**Expected result 3: The health and well-being of approximately 40,000 community members (8,000 households) living in 14 locations in Masasi District, Tanzania has improved in a sustainable manner through an integrated health and care project incorporating water, sanitation, health and HIV/AIDS activities by the end of 2006**

The pilot stage of the project addressing the health and well being of 3,000 community members living in Masasi, Tanzania through the provision of safe and adequate water, sanitation (WatSan) and education is still ongoing. The sinking of a borehole and an evaluation will complete this stage of the project. A final report will be submitted by the end of June 2004.

**Impact**

Implementation of the project is yet to commence. However, community water sources have been improved through the activities of volunteers trained in the PHAST<sup>2</sup> methodology in Masasi during the pilot stage of the project.

**Constraints**

There has been slow progress in the implementation of the pilot stage of the project largely due to gaps in capacity in both financial and project management particularly at field level

**Disaster Management**

**Goal: Tanzania Red Cross Society is part of a national plan to prevent and minimise the effects of disasters and emergencies and meet basic needs of the vulnerable during disasters/emergencies**

**Objective: The Federation Secretariat through its Country and Regional Delegations provides technical support and assistance to strengthen the capacity of the TRCS in Disaster Preparedness/Response and to increase the awareness and capacity of vulnerable communities in Disaster Management.**

**Progress**

**Expected result: The capacity of Tanzania Red Cross in Disaster Preparedness has been strengthened.**

The disaster preparedness unit, 15 volunteers, three observers and three staff participated in the preparations for the search and rescue exercise coordinated jointly by the disaster management department in the Office of the Prime Minister and the Tanzania Civil Aviation Authority. The Red Cross action team prepared the moulage (simulated casualties) that also included first aid and transportation of casualties to designated hospitals. Transport was well organized and response equipment including first aid kits, stretchers, and blankets were available. As

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<sup>2</sup> PHAST – Participatory Hygiene and Sanitation Transformation

## **Tanzania; Appeal no. 0107/2004; Programme Update no. 1**

part of preparations for the exercise, the Tanzania Red Cross conducted a one-day refresher course for the youth on moulage and First Aid for different emergencies.

The Tanzania Red Cross signed a contract with the WFP to distribute 2,139 MT of maize in the southern regions of Lindi and Mtwara in which 30 volunteers led by three officers from the national society headquarters were deployed.

Following reports of a worsening food security situation in the most drought affected areas of Tanzania, the national society formally requested the Federation to assess the situation in preparation of an Appeal to address the emergency. A 12-day Federation led drought assessment that advised that while the needs of affected population were confirmed, the launch of a food distribution operation was not recommended before the harvests in April-June and during the immediate post-harvest period. Consequently, a food security operation could be feasible from August 2004 for 150,000 people for eight months in the three most affected regions of Dodoma, Singida and Shinyanga based on the outcomes of a rapid vulnerability assessment and crop surveys undertaken in May 2004.

However, the Tanzania Red Cross prepared an Appeal that could be launched locally to respond to the urgent needs of very specific target group in pocket areas (children aged below five years and pregnant/lactating mothers) with food rations through mother and child health clinics in advance of an international Appeal later in the year.

### **Impact**

The development of Red Cross action teams, backed by efficient staff and volunteers, provides the Tanzania Red Cross with the capacity to respond to disasters. The national society was commended for being the first in carrying out triage and providing first aid during the search and rescue exercise; however, they were criticized for their lack of vivid incident command for the different response levels, and poor dissemination of information to other stakeholders.

### **Constraints**

The Tanzania Red Cross has not sufficiently participated in food security coordination mechanisms of other agencies. The national society does not have a disaster preparedness and response plan yet which is compounded by low donor interest

## **Organizational Development**

**Goal: Tanzania Red Cross Society is a well-functioning national society serving the most vulnerable in Tanzania**

**Objective: Secretariat support has helped Tanzania Red Cross Society improve management of its operations, finances and resource development**

### **Progress**

**Expected result 1: Tanzania Red Cross has the capacity to plan and implement activities in response to the assessed needs of the vulnerable in Tanzania**

The department continued to provide the lead role for the Tanzania Red Cross in the Lake Victoria Initiative. Monthly co-ordination meetings were revived in January by the Director of Organisational Development and attended by Tanzania Red Cross senior managers, the Federation and bilateral national societies operating in Tanzania

### **Impact**

There has been minimal impact at this stage.

### **Constraints**

The presence of a Director of Organizational Development will strengthen the capacity of the Tanzania Red Cross to plan and spearhead various outstanding matters such as developing policies on volunteering, branch

## **Tanzania; Appeal no. 0107/2004; Programme Update no. 1**

development, gender equality and income generation; senior management needs to follow up the conclusion of these policies as a matter of priority.

### **Expected result 2: The financial management, fund raising and income generating/resource mobilisation capacity of Tanzania Red Cross has been improved**

A Director of Finance was appointed in January following which the Tanzania Red Cross has once again focused its attention on the importance of financial management and has revived its interest in using the Navision Attain finance software. A refresher course on the use and applications of this accounting software was carried out in May for national society finance staff from headquarters and the field.

#### **Impact**

The appointment of a competent and experienced Director of Finance in January should strengthen the capacity of the national society in financial management and reporting. Regardless, the skills and capacity of some key staff particularly at headquarters still need strengthening. While improvements are still needed, the quality and speed of the national society's accounting and financial reporting could now be significantly improved since a dynamic Finance software is in place and is able to produce different kinds of reports for donors and other stakeholders

The effect of the two Resource Mobilization Workshops conducted in 2003 remains unclear. One of the requirements of national society staff attending the workshop was to actively share the knowledge gained with their colleagues in their region and implement fundraising activities as per the Plan of Action drafted and agreed at the workshop.

#### **Constraints**

A number of important issues remain unattended or pending, namely the Tanzania Red Cross Finance regulations manual; the accounts for 2002 have not yet been audited; cascading of finance management and reporting to the regions; routine system maintenance. An evaluation of the capacity of the personnel in the finance department needs to be done to determine further training needs and if changes of personnel are required.

At present, the responsibility of fund-raising for programming and activities has largely been undertaken by the Federation or bilateral donors. In view of the Federation's change strategy, the Tanzania Red Cross will need to make significant efforts to increase its capacity to raise funds for ongoing and future programmes and activities. Although a fundraising and income generation policy and implementation framework have been established; these have not yet been implemented. An active Fundraising Manager has not been recruited nor a fundraising committee established at headquarters due to a lack of resources. The baseline study on resource mobilization was also not carried out due to lack of resources.

## **Humanitarian Values**

**Goal: Red Cross/Red Crescent principles and humanitarian values are known and respected throughout the region; discrimination against vulnerable groups is reduced.**

**Objective: Tanzania Red Cross information unit is an active member of the regional Communications Forum; developed its potential to respond to humanitarian emergencies; and increased the capacity of the national society to promote Red Cross/Red Crescent principles and Humanitarian Values in the East Africa region.**

#### **Progress**

**Expected result 1: The development and capacity building of the Tanzania Red Cross information unit to meet minimum technical, professional and human resources standards as approved by the RC-NET has been completed by the end of 2004.**

The Tanzania Red Cross Information Officer, the Regional Information Delegate and representatives from the national societies of Kenya, Uganda and Sweden undertook a visit to the Lake Victoria basin during a field visits

## **Tanzania; Appeal no. 0107/2004; Programme Update no. 1**

by SIDA<sup>3</sup> officials. Following this initiative and during a round up meeting, the national societies acknowledged the importance of the information function and agreed to include their information officers in their respective Lake Victoria Partnership task forces. Their decision is an important example of an integrated sub-regional approach which was shared with other information counterparts during the Regional Communications Forum in Nairobi in April, also attended by the Tanzania Red Cross Information Officer.

The information department disseminated information on the Movement and the Tanzania Red Cross both through print and electronic media. Supplements on the national society and the Movement's activities were published in the English- and Swahili-language newspapers in Tanzania on 8 May 2004 during the World Red Cross and Red Crescent Day which was celebrated by staff, members and volunteers at the Kurasini orphanage centre near Dar es Salaam.

### **Impact**

The Tanzania Red Cross information unit has been strengthened through its involvement in the Lake Victoria Initiative and the Regional Communications Forum. The unit ensured good coverage of the World Red Cross and Red Crescent Day in the local media

### **Constraints**

Lack of funds and a minimal budget allocated to the department has hindered it from operating effectively.

## **Coordination, Cooperation, and Strategic Partnerships**

### **Effective Representation and Advocacy**

**Goal: The Federation Secretariat provides coordination, support and assistance through integrated Country and Regional delegations to enable Tanzania Red Cross become a well-functioning national society to serve the vulnerable in Tanzania.**

**Objective: The Federation through its integrated Country Delegation and Regional Delegation in Nairobi provide coordination, support and assistance to strengthen the capacity of the national society.**

### **Progress**

**Expected result: Better coordination within the Movement ensures cost effective programming and activities of the national society.**

In line with the Strategy for Change adopted by the Federation in November 2002 and following discussions between the Spanish Red Cross Society, the Tanzania Red Cross and the Federation, the Spanish Red Cross took over support to the Tanzania Red Cross for the RRO from the Federation from 1 January 2004.

Following a visit by the Director of Development Cooperation Division of the international relations department of the Japanese Red Cross, it was agreed with the Tanzania Red Cross to continue the collaboration of the Japanese Red Cross in the RRO on a bilateral basis. Consequently, the Japanese Health Delegate who worked in the camps last year returned early April to continue her work.

In addition, with the support of the American Red Cross, the Tanzania Red Cross was awarded a USD 780,000 grant by the U.S. Department of State's Bureau for Population and Refugee Movement for its refugee health programme in 2004.

The Federation's Finance Development Delegate concluded his two years mission on 23 March; the Federation Regional Delegation will follow up with the Tanzania Red Cross any specific additional support if required. However, the capacity of the local Finance Officer has been adequately built and is now working fully on all Delegation's financial matters.

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<sup>3</sup> SIDA - Swedish International Development Agency

## **Tanzania; Appeal no. 0107/2004; Programme Update no. 1**

The Federation planned to scale down its in-country Federation presence in 2004 and focus on co-ordination of the Movement support to the national society and through technical input for its programmes in health and care, disaster preparedness, organizational development and humanitarian values. These services were to be rendered and facilitated by the Eastern Africa Sub-Regional office currently based in Kampala. However, following discussions with the Secretary General of Tanzania Red Cross, it was agreed that it was necessary to revisit the plan to define and clarify the Federation's responsibilities regarding its co-ordination role to ensure tailor made and cost effective services to the national society.

A draft discussion paper based on the Sudan experience regarding the future role of the Federation in Tanzania was prepared by the Federation Country Delegation in Tanzania in collaboration with the regional delegation in Nairobi and shared with the Tanzania Red Cross for their comments and input. The paper proposed that following the departure of the present Federation Head of Tanzania Delegation, the Sub-Regional office in Kampala will establish the required services. The Federation Head of the Sub-Regional Office would frequently visit the Tanzania Red Cross office in Dar es Salaam for discussions with senior management of the national society and for the purposes of coordination.

The Federation would continue to maintain a small office at the Tanzania Red Cross headquarters that will employ one or two locally contracted Federation staff members to ensure close liaison with the Sub-Regional office in Kampala and the technical staff of the Federation in the region. A general audit of the Federation funded programmes in Tanzania was carried out at the end of April to give a clear picture of the situation before all the upcoming changes are carried out and also form a good basis for future work.

The reduction in the number of country delegates has necessitated greater technical support from the Federation Regional Delegation in Nairobi particularly in the areas of national society capacity building and advocacy. The much-reduced Federation country presence in Tanzania continues to coordinate with partner national societies currently working in Tanzania: American Red Cross, Spanish Red Cross, Japanese Red Cross, Swedish Red Cross, UN agencies (particularly WFP, UNICEF and UNHCR), ECHO, the European Union, international and local NGO, embassies, and government offices. The Federation Regional Delegation also continues to assist the national society to identify appropriate local resource persons and consultants to ensure cost effective programme and project implementation.

There have been no governance meetings since December 2002 and no reported meetings of Tanzania Red Cross senior management during 2003; however, The Tanzania Red Cross reports that these meetings have now been revived and convened on a monthly basis since February 2004. These meetings are in addition to and complemented by monthly co-ordination meetings chaired by the Secretary General and attended by Tanzania Red Cross senior management, Federation and bi-lateral partner national societies working in Tanzania.

### **Impact**

The Federation continues to ensure that the objectives as set out in the Appeal are addressed and maintains an effective co-ordination with the Tanzania Red Cross and relevant stakeholders in Tanzania.

### **Constraints**

A reluctance of the Tanzania Red Cross to address the issue of the future co-ordination role of the Federation in Tanzania has hampered an effective and smooth implementation of the strategy for change thereby influencing the pace of rearranging the Federation representation in Tanzania in the context of the sub-regionalization and the establishment of its new role.

There has been a low level of donor interest in the programmes of the Tanzania Red Cross and a serious lack of funding for the various programmes included in the Appeal. The national society does not yet acknowledge the value of developing a cooperation agreement strategy (CAS) for its funding. The confidence of some important potential donors has to be (re)build in order to raise funds for the activities of the national society and the maintenance of Federation presence or office in Tanzania.

[Contributions list below; click here to return to the title page and contact information.](#)

APPEAL No. 01.07/2004

## PLEDGES RECEIVED

23/06/2004

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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## CASH

						TOTAL COVERAGE
REQUESTED IN APPEAL CHF ----->				1,129,128		13.4%
SWEDISH - GOVT		900,000	SEK	151,650	15.04.04	HEALTH & CARE, HIV/AIDS, ORGANISATIONAL DEVELOPMENT
SUB/TOTAL RECEIVED IN CASH				151,650	CHF	13.4%

## KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Note: due to systems upgrades in process, contributions in kind and services may be incomplete.						
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%

## ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	