

Appeal 2004



NIGER

Appeal no. 01.37/2004

The International Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. The Federation is the world's largest humanitarian organization, and its millions of volunteers are active in over 180 countries. All international assistance to support vulnerable communities seeks to adhere to the Code of Conduct and the Humanitarian Charter and Minimum Standards in Disaster Response, according to the SPHERE Project.

This document reflects a range of programmes and activities to be implemented in 2004, and the related funding requirements. These are based upon the broader, multi-year framework of the Federation's Project Planning Process (PPP). The PPP products are either available through hyperlinks in the text¹, or can be requested through the respective regional department. For further information concerning programmes or operations in this or other countries or regions, please also access the Federation website at <http://www.ifrc.org>

Click on programme title or figures to go to the text or budget

Programme title	2004 in CHF
Strengthening the National Society	
Health and Care	204,956
Disaster Management	30,737
Organizational Development	72,461
Total	308,153²

¹ Identified by blue in the text.

² USD 231,433 or EUR 198,360.

National Context

A predominantly rural population in a landlocked country, most of Niger's inhabitants are engaged in farming. Agriculture represents 45% of the country's economy. Cattle rearing and natural resources (uranium, coal and iron ore) also form major parts of the economy. A UNICEF survey in 2000 found that 70% of the children in Niger work, although only 3% are paid. The country continued to experience political instability throughout the 1990s, culminating in a coup in 1999, which led to the assassination of the president and the establishment of a military junta. Democratic elections were held in 1999 and the country now enjoys reasonable stability.



Niger, West Africa's largest country, in 2002 ranked 172 out of 173 on the UNDP index of human development, second only to Sierra Leone. Only 48% of its 11 million people have access to health care – mostly those who live within 10 km from a health facility. Only

20% of the population had access to adequate sanitation facilities and fewer than 60% had access to potable water. Public expenditure on health was only 1.8% of the GDP in 2000 (UNDP). The country suffers from frequent food shortages, drought and flooding. Niger is part of the meningitis belt and is one of the last countries to still have the wild polio virus.

Niger, according to the UN Joint Programme on HIV/AIDS (UNAIDS) has a low adult HIV/AIDS prevalence rate of 0.87 percent. Many of the cases are migrant workers coming back from neighbouring countries that have a higher prevalence rate. With the conflict in neighbouring Côte d'Ivoire, migrant workers are returning to Niger in higher numbers, risking further spread of the disease to their partners, with an increasing number of women contracting HIV and passing it on to their children.

Human Development Indicators at a Glance

	Niger	Sub-Saharan Africa	World
Life expectancy at birth (years), 2001	45.6	46.5	66.7
Adult literacy rate (% age 15 and above), 2001	16.5	62.4	~
Adult literacy rate (female as % of male), 2001	36	77	~
Combined primary, secondary and tertiary gross enrolment ratio (%), 2001	17	44	64
GDP per capita (PPP USD), 2001	890	1,831	7,376
People living with HIV/AIDS, adults (% age 15-49), 2001	~	9.0	1.2
Refugees (thousands), in/out, 2000	~	2,719/~	12,030/~

Source: UNDP Human Development Report
PPP in this context refers to Purchasing Power Parity

Red Cross and Red Crescent Priorities

Movement³ Context:

The Federation:

The Federation Sahel sub-regional office (Dakar) has been supporting the finance development programme, social mobilization campaigns and HIV/AIDS programmes, and emergency relief for combating meningitis and floods.

As adequate health care is still a very big challenge in a poor country like Niger, the Federation will help the national society to develop management of HIV/AIDS and emergency health programming, including strengthening of the health department. Support will be provided to improve the national society's ability at headquarters and branch level to assess risks, analyse needs, and respond to disasters. Based on positive results on 2003, strengthening of financial management and resource development systems will continue. And, in order to assist the national society build capacity and attract the necessary donor support required, the Federation will assist the Red Cross Society of Niger to review its previous development plan and develop a new strategic plan as part of a Cooperation Agreement Strategy (CAS) process to help the national society "professionalize" its staffing and programming in to a more coherent and sustainable whole.

ICRC:

The ICRC has been helping the Red Cross Society of Niger draft a law on the emblem and work on relations with the Ministry of Justice. In 1997, over 130 emergency relief team members were trained in collaboration with ICRC. Further training of trainers is expected in 2004.

Bilateral partner national societies :

Spanish Red Cross has been a consistent bilateral partner with the Red Cross of Niger, most recently providing funding for drought relief and food security. The French Red Cross supports emergency relief, income generating programmes for women, school water and sanitation projects (in collaboration with UNICEF) and financial management capacity-building at branch level.

Primary support from the movement in 2003

Partner	Health	Relief	Disaster Management	Humanitarian Values	Organizational Development	Other
ICRC				xx		xx
French Red Cross	xx				xx	
Spanish Red Cross	xx	xx	xx			xx
Federation	xx		xx		xx	

Primary support through the Federation is provided by Norwegian Red Cross, Finnish Red Cross, Swedish Red Cross, and the governments of U.K. and Ireland.

National Society Strategy/Programme Priorities:

The **Red Cross Society of Niger** is autonomous but maintains close relations with the government and particularly with the Ministry of Health. It is involved in the national policy on disaster relief and the government has seconded staff for Red Cross activities.

The Red Cross of Niger has worked with UNHCR on projects for refugees from Chad and Mali and with UNICEF on street children projects. The national society has been active in flood relief, drought operations, and emergency vaccination campaigns against meningitis, despite lacking a formal disaster unit and staff for this purpose. The Red Cross of Niger has several health activities, including vaccination campaigns, HIV/AIDS training amongst youth in schools and commercial sex workers, and first aid and community health projects. The national society has actively paired with persons living with HIV/AIDS for public advocacy and as part of its health programme training methodology. The national society also runs many successful social welfare activities, including kindergartens, primary schools and income generation projects for women. It possesses several branches running relevant and successful programmes

³ 'Movement' refers to the International Red Cross and Red Crescent Movement

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to improve health and well-being at community level, although many branches are weak and suffer from lack of adequate guidance and stimulation due to inability of the headquarters to reach out to all over such long distances.

A reorganization of the national society's structure has resulted in the creation of an administrative secretariat with an elected Secretary General. The national society has a total membership of 10,000 (which includes 4,800 volunteers). While the government has seconded a programme co-ordinator and a doctor to the national society, the national society lacks qualified human resources in sufficient number to meet demands and the expectations of local partners. As part of its plan to "professionalize" itself (i.e. move from an almost totally volunteer run organization to one with full time paid staff), the national society seeks to engage a national director or executive secretary, as well as a resource development officer, both of whom could potentially be seconded and paid by the government, but who would require indemnities initially, until the national society could cover their costs through programmes and resource mobilization. The national society also requests support to assist it to evaluate its previous development plan achievements and prepare a new plan based on successes and lessons learned with a view to adapting its structures and systems appropriate to a national society run by full time paid staff.

	YEAR	COMMENT
Statutes	1993	Rewritten
National Disaster Plan	yes	
National Development Plan	1999- 2001	Requires evaluation and formulation of a new development plan.
CAS		2004
Self Assessment	2002	
Elections	2001	General Assembly
Yearly audit	no	

Main Strengths

- Strong branches
- Ability to mobilize volunteers
- Good public image
- Stable governance
- Good partnerships with partner national societies and in country agencies
- Officially integrated into the National Disaster Plan

Main Challenges

- Staffing
- Internal communications (headquarters to branches)
- Balancing external expectations with internal resources

The Red Cross of Niger prioritizes the following:

- Malaria, meningitis prevention awareness and polio eradication via ARCHI⁴ 2010
- Disaster response
- "Professionalization" and resource development (human and financial)

⁴ ARCHI – African Red Cross and Red Crescent Health Initiative 2010 builds on its strength: a Red Cross and Red Crescent presence in each of 53 countries in Africa and, in all, more than 2 million volunteers. The overall goal of ARCHI 2010 is to make a major difference in the health of vulnerable people in Africa. (refer to <http://www.ifrc.org/WHAT/health/archi/>)

Strengthening the National Society

Health and Care

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Background:

- Low access to health centres and health care.
- Low vaccination coverage.
- Presence of endemic and epidemic illnesses.
- Presence of wild polio virus strain.
- Second highest infant mortality rate in the world.
- Vast country with nomadic populations.
- Rapid spread of HIV/AIDS in the most productive age group.
- Social-cultural factors favouring the propagation of HIV/AIDS and STD⁵ (multiple partners, prostitution, religious taboos).

Achievements:

- Successful participation in social mobilization for several specific National Immunization Days/Polio
- Successfully applied for and received 200,000 meningitis vaccines (funded via Federation) through the ICG in 2003, to complement its social mobilization participation in the Ministry of Health vaccination campaign
- On-going community sensitization programme to improve basic vaccination coverage for infants and children (PEV) in hard to reach areas.
- Member of the Inter-agency Co-ordination Committee and good collaboration with partners in immunization campaigns.
- Strengths in social mobilization at the local committee level.
- Innovative and successful on-going HIV/AIDS programme with commercial sex workers and youth
- Public advocacy against stigmatization of PLWHA⁶ and sex workers

Lessons learned:

- Need to reinforce the national society's human resources in health to meet programming expectations and participate actively in national forums.
- Need to strengthen capacity to manage volunteers at the community level in order to sustain activities to improve vaccination coverage.
- Improve communication at all levels.
- Need to reinforce means of transport/travel due to vastness of country.

Goal: To contribute to the reduction of infant and childhood vaccine preventable diseases, and the spread of HIV/AIDS in Niger.

Objective: With the aim to reduce mortality and morbidity linked to HIV/AIDS and infant and childhood preventable diseases in targeted zones, the national society's social mobilization, IEC⁷, and advocacy activities are strengthened at the community level.

Expected programme results; and related projects for this objective:

1. Increased vaccination coverage of children in urban communities of Niamey and the border zones of Tillabery and Dosso, through door-to-door social mobilization.
 - Mothers and caretakers are sensitized about the need to and mobilized to vaccinate their children.
 - The rate of vaccination coverage in hard-to-reach areas is increased.
 - The Red Cross of Niger actively participates in National Immunization and Mop-Up days.
 - Reinforced operational capacity of the local committees in social mobilization and health promotion.

⁵ STD – Sexually-transmitted disease(s)

⁶ PLWHA – Persons living with HIV/AIDS

⁷ IEC – Information, Education and Communication

2. The Red Cross of Niger contributes to reducing the spread of HIV/AIDS and STD among youth in schools and commercial sex workers in three regions (Tahoua, Niamey, and Agadez).
 - Improved knowledge about HIV/AIDS and STD and behaviour change among the target population.
 - Capacity strengthened at the local committee level to conduct HIV/AIDS and STD sensitization and awareness activities in the target regions.

[<Click here to access the Logical Framework Planning Matrix document for Health and Care – Prevention of Epidemics \(in French\)>](#)

[<Click here to access the Logical Framework Planning Matrix document for Health and Care – HIV/AIDS \(in French\)>](#)

Disaster Management

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Background and achievements/lessons to date

The Red Cross of Niger is often called upon to respond to various natural and man-made emergencies such as famine, floods, and civil unrest, and does work within a national early warning disaster preparedness system, but lacks a structured disaster unit, personnel, and plans. The national society recognizes the need to develop its abilities to analyze, plan for disasters, and coordinate with other intervening parties including those affected.

In 1999, the national society organized a contingency planning simulation training at national level which included representatives from the Ministries of Interior, Health, Social Development, Defence, and the police which proved to be extremely useful in responding to events linked to the presidential elections in October of that year. The training did however highlight the lack of communications means within two branches (which has since been rectified), weakness of planning abilities at branch level, and lack of hands-on simulation training opportunities. Two persons from Red Cross of Niger participated in the Federation's Regional Disaster Response Team training in 2003 and have acquired stronger capacities for helping to shape the national society's future disaster response.

As Niger will be holding municipal and legislative elections in March 2004 and presidential elections in the fourth quarter of 2004, thorough preparation and coordination with other partners will be required early in the year to ensure ability to respond to any contingencies. Training initiatives will be coordinated with the ICRC to ensure complementary conflict preparedness and natural disaster response.

Goal: The Federation's "Characteristics of a Well-Prepared National Society" has become a reference working document for Disaster Preparedness and Response of different national societies.

Objective: The Red Cross of Niger branches and headquarters are able to evaluate needs and respond effectively to emergency situations.

Expected Results

- Technical support is provided to the Red Cross of Niger to update and better develop its disaster response capacities.
- A contingency plan is developed and tested.
- National level training is conducted.
- Eight disaster response teams (one in Niamey and seven in regions) are trained using simulation exercises.

[<Click here to access the Logical Framework Planning Matrix document for Disaster Management>](#)

Organizational Development

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Background and achievements/lessons to date

The Red Cross of Niger three-year development plan for 1997-1999 was re-evaluated, and used as the basis for the current plan for 2000-2002. Some of the national society's more important partners include the Government of Niger, UNHCR, UNICEF, ICRC, the Federation, and the Spanish and French Red Cross Societies. In order for the Red Cross of Niger to more successfully manage the varied support they receive from partners, and to ensure that their work is well co-ordinated and advancing their cause, they must update their development plan and put more emphasis on creating a well-coordinated strategic direction in consultation with their key stakeholders. Significant progress has been noted within the national society's financial management systems at headquarters level in 2003; better management across all branches is being addressed in collaboration with French Red Cross and remains a priority for 2004.

Goal: To decrease vulnerability of people living in Niger through improved service delivery by the Red Cross of Niger.

Objective: The Red Cross of Niger has completed a comprehensive Strategic Development Plan, based on a national society capacity assessment, which is co-ordinated and agreed upon with key stakeholders both within and outside the Movement, leading to a systematic development approach which will allow the national society to progressively increase its programme and financial capacity to better meet the needs of the vulnerable.

Expected Results

1. Led by a paid executive director, the Red Cross of Niger has completed the Co-operation Agreement Strategy process.
 - Development of a three- to five-year Strategic Development Plan (based on national society capacity assessment) in co-ordination with other stakeholders.
 - The Red Cross of Niger convenes a partners meeting to formally present and confirm the Co-operation Agreement Strategy (CAS).
2. Financial management systems and procedures continue to improve and revenues from resource development activities are increased and diversified.
 - The Red Cross of Niger continues to benefit from professional accounting and budgeting systems at headquarters level.
 - The Red Cross of Niger undergoes external audits of its accounts which will enable it to better manage resources, identify weaknesses, and address them
 - Finance personnel continue to re-enforce their capacities through training.
 - The Red Cross of Niger co-ordinates resource generation activities according to the plan put in place by its National Resource Development Committee.
 - The Red Cross of Niger develops and strengthens its image and an effective public relations and marketing strategy.
 - The Red Cross of Niger diversifies its revenue sources as part of achieving greater financial independence.

[<Click here to access the Logical Framework Planning Matrix document for Organizational Development \(in French\)>](#)

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BUDGET 2004

PROGRAMME BUDGETS SUMMARY

Appeal no.: 01.37/2004

Name: Niger

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter & construction	0	0	0	0	0	0	0
Clothing & textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & first aid	0	0	0	0	0	0	0
Teaching materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other relief supplies	0	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0	0
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	2,455	0	0	2,455
Computers & telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other capital exp.	0	0	0	0	0	0	0
CAPITAL EXPENSES	0	0	0	2,455	0	0	2,455
Warehouse & Distribution	0	0	0	0	0	0	0
Transport & Vehicules	33,968	3,765	0	0	0	0	37,732
TRANSPORT & STORAGE	33,968	3,765	0	0	0	0	37,732
Programme Support	13,322	1,998	0	4,710	0	0	20,029
PROGRAMME SUPPORT	13,322	1,998	0	4,710	0	0	20,029
Personnel-delegates	0	0	0	15,902	0	0	15,902
Personnel-national staff	66,865	9,488	0	21,664	0	0	98,017
Consultants	0	0	0	10,930	0	0	10,930
PERSONNEL	66,865	9,488	0	48,496	0	0	124,849
W/shops & Training	19,779	7,260	0	0	0	0	27,039
WORKSHOPS & TRAINING	19,779	7,260	0	0	0	0	27,039
Travel & related expenses	168	3,336	0	11,490	0	0	14,994
Information	45,577	491	0	0	0	0	46,068
Other General costs	25,277	4,399	0	5,310	0	0	34,985
GENERAL EXPENSES	71,022	8,226	0	16,800	0	0	96,047
TOTAL BUDGET:	204,956	30,737	0	72,461	0	0	308,153