

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## SAHEL

13 December 2004

## SUB-REGIONAL PROGRAMMES

*The Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 181 countries. For more information: [www.ifrc.org](http://www.ifrc.org)*

### In Brief

**Appeal No. 01.39/2004; Programme Update no. 2; Period covered: 15 April 2004 to 30 November 2004; Appeal coverage: 115.9%; Outstanding needs: none.**

*[Click here to go directly to the attached Contributions List, also available on the website.](#)*

**Appeal target: CHF 276,623 (USD 207,754 or EUR 178,065).**

**Related Emergency or Annual Appeals:** *[Click here to go directly to Table 1, page 6 for a complete list of 2004 and 2005 Annual Appeals for the Sahel sub-region.](#)*

**Programme summary:** The Sahel sub-regional office reinforced its staff capacity by recruiting a regional health coordinator who conducted strategic and specific programme planning workshops with the National Societies of Gambia, Mali, Burkina Faso, Niger and Mauritania, with the regional OD officer's support. The CAS process further enhanced the national societies' partnership building capacities and laid the groundwork for partnership meetings scheduled next year. The sub-regional office continues to support mobilization campaigns against polio, malaria and cholera and is strengthening its support for food-security programmes with the recruitment of a Disaster Preparedness/Management officer. Coordination with PNSs and the ICRC is fruitful, particularly in Burkina Faso and Mali where contingency plans related to the population movements due to the crisis in Côte d'Ivoire were drafted.

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*This Programme Update reflects activities to be implemented over a one-year period. This forms part of, and is based on, longer-term, multi-year planning (refer below to access the detailed logframe documents).*

*All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

## **Operational developments**

The regional health coordinator's arrival in July bolstered the Regional Office staffing as well as facilitated support to national societies. It also provided needed assistance to strategic and specific project planning workshops conducted within health and HIV/AIDS with the National Societies of Gambia, Niger, Mali, Burkina Faso and Mauritania.

The Global Fund to Fight AIDS, Tuberculosis and Malaria (GFATM), in its fourth round, approved funding of USD 12 million funding for the Federation's integrated malaria and measles campaign in Niger. However, due to non-availability of ITN (insecticide-treated mosquito bed nets) for this year, distribution is now scheduled for 2005 and will be integrated with a polio vaccination campaign.

The Regional Office also advocated and received support to fund various national societies' staff positions during strategic planning and programme development: the Red Cross of Niger's first ever Executive Secretary, the Mali Red Cross' health director and the Mauritania Red Crescent's Secretary General. This support enhanced partnership-building capacity and consolidated gains made through this year's activities. It also completes the institutional support from the PNSs, which focused on finance staff as well as programme/health coordinators in the National Societies of Burkina Faso, Niger and Mauritania.

Beyond staff recruitment, monitoring of national societies' financial reports is now completed with a more integrated team approach linking the office's finance unit to the regional finance development programme. The office's finance manager carried out missions within Senegal, Niger, Burkina Faso, Mauritania and the Gambia to improve the national societies' financial reports in line with the Federation's standards and procedures. In addition, to foster the eventual transition from a system of working advances to one of cash transfers.

## **Organizational Development**

**Goal: To decrease vulnerability in West Africa through their national societies' improved service delivery.**

**Objective: To assist the Sahel sub-regional national societies in moving closer towards the characteristics of a well-functioning national society, through promoting development, capacity-building, and effective coordination of bilateral and multilateral support.**

### **Expected results**

**The capacity of targeted national societies in the Sahel sub-region is strengthened through the professional guidance, technical assistance, and co-ordination services of a regional development officer who:**

**1. Supports targeted national societies for their needs assessment and self-evaluation processes (SWOT analysis<sup>1</sup>, VCA<sup>2</sup>, and Self-Assessment).**

### **Achievements**

- The Mauritanian Red Crescent and the Gambia Red Cross Society conducted evaluations of their past four years' programming with the assistance of the regional development officer and regional health coordinator. While detailed results are available at the sub-regional office, the conclusions and recommendations have been used to complete the next stage of the strategic planning and cooperation agreement strategy process. This entails wide stakeholders' involvement and national societies' programme and development strategy, with coherent project plans and budgets.
- The Senegalese Red Cross carried out its community health programme evaluation with the Danish Red Cross' support. The Sahel sub-regional office participated in the evaluation exercise within the national society's branches. One of the main recommendations underlined that the national society needs to develop a coherent health strategy. This will be done through the comprehensive review of the 2001-2006 Development

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<sup>1</sup> SWOT – Strengths, Weaknesses, Opportunities, Threats (assessment methodology).

<sup>2</sup> VCA – Vulnerability and Capacity Assessment is an International Federation risk assessment tool and process that can be used by national societies as a basis for their disaster preparedness and risk reduction planning.

## **Sahel sub-regional programmes; Appeal no. 01.39/2004; Programme Update no. 2**

Plan, expected to be concluded before the year's end. A revised Development Plan will be available with clear updated directions in health and disaster management.

### **2. Ensures coherence in approach between on-going developmental activities and emergency relief support as well as with all programmes supported by other partner national societies.**

#### **Achievements**

- Ensured coherent program evaluation, improved strategic planning with related projects in Mauritania and the Gambia and partnership liaisons with the PNSs and ICRC among others.
- Stronger collaboration in health programme planning, implementation and evaluation exercises.
- Improved relationship with the ICRC Regional Office. Regular information sharing and joint meetings.
- Strengthened national societies' capacity building through the ICRC's recruitment of a new Cooperation Officer (previous Executive Secretary of the Senegalese Red Cross with Federation experience in organizational development).
- Organized regular communications with the Abidjan ICRC regional office as well as communication planning workshops. The regional OD officer participated in one of these workshops in Burkina Faso organized with ICRC support.
- Maintains strong collaboration with the Spanish Red Cross in Mali and Burkina Faso for population movement assessment resulting from the Côte d'Ivoire crisis. Similarly, carried out a refugee/returnee influx evaluation with a view to updating Contingency Plans in close co-operation with Movement partners, governments, UNHCR and other organizations.
- Held coordination meetings with a Spanish Red Cross delegate who conducted an assessment mission to develop future programmes with the Senegalese Red Cross.
- Developed close relationship between the Danish and Burkinabe Red Cross provides coordinated support for the 2003 comprehensive management audit of the national society's financial accounts and the financial management systems' improvement. This partnership also supported an information-sharing mission organized for the CAS Officer and the health coordinator. The Danish Red Cross which supports both positions also contributes to the sub-regional budget.
- **Assists national societies to develop appropriate branch structures to meet these needs: the number and location of branches, internal structures/systems and staffing.**
- **Assists national societies to develop and implement human resource management systems, including volunteers.**
- **Assists national societies to implement their "Youth Strategy."**
- **Creates and maintains a regional resource database (consultants, universities, institutions) for national societies' capacity building.**

No information yet to report on the latter four expected results (above), as most of these depend on progress made in the first three expected results. The 2005 plans specifically call for action to address these issues now that the regional national societies have undergone strategic and programmes planning.

- **Supports national societies in improving reporting capacities to meet international expectations.**

The Gambia Red Cross Society's programme coordinator and health officer attended the Project Planning Process (PPP) workshop held in Lagos the 18-23 October.

#### **Impact**

- Maintained coordinated approach of the Country Assistance Strategy (CAS) process with the National Societies of Niger, Mali, Niger, Burkina Faso and Mauritania has resulted in a four-year program assessment; developed Strategic Plans and projects designed for the various partners. This has filled a void and created a coherent platform for national societies to operate from.
- Improved national societies' development plans paved the way for a better long-term project-planning tradition based on the PPP.
- The regional working group meeting held in Nouakchott on 5-6 October enabled the sub-regional office to raise financial reporting issues and spread the Federation's contingencies regarding standards and procedures among the national societies' representatives.

## **Sahel sub-regional programmes; Appeal no. 01.39/2004; Programme Update no. 2**

- The national societies demonstrate a sustained interest and active engagement in improving financial reporting with a goal of establishing a cash transfer system. They also demonstrated their satisfaction regarding the Sahel sub-regional financial and technical support.

### **Constraints**

Various objectives were delayed due to the maternity leave of the Federation Head of Sahel sub -regional office.

## **Coordination and Implementation**

**Goal: The regional delegation, sub-regional offices and West and Central Africa country delegations are:**

- **Strengthening national societies to deliver services and advocate on behalf of vulnerable people;**
- **Ensuring effective representation and advocacy and**
- **Building, coordination cooperation and strategic partnerships.**

**Objective: The Sahel sub-regional office is providing an optimal level of service to the sub-regional national societies by strengthening their disaster response capacities in meeting the needs of the most vulnerable through relevant programming. It also represents the Federation through partnerships and ensures effective managing and reporting on all resources.**

### **Progress/Achievements**

**1. The Federation's presence is managed by the sub-regional head of office by providing support in health, disaster preparedness and response, as well as organizational development; initiated dialogue towards optimal national society support and built new business opportunities in favor of the sub-regional national societies.**

### **Achievements**

- Provided technical and financial support to the National Societies in Niger, Mali, Burkina Faso, Senegal, the Gambia and Mauritania for their anti-polio social mobilization campaigns in October and November.
- Provided technical and financial support to the Senegalese Red Cross for its anti-cholera social mobilization campaigns.
- Monitored the evolution of the locusts' invasions in Senegal, Mauritania, Mali, the Gambia, Burkina Faso, Niger and Cap Verde in close cooperation with the regional DM coordinator and the national societies.
- In Mauritania, the most locust-infested area, the national society has drafted a Contingency Plan to face the acute situation with the Federation's technical assistance and the WFP office's cooperation.
- Provided for the deployment of "Rapid Assessment and National Society Support" Teams: the Senegalese Red Cross Head of DR Department organized an assessment mission in Mali with the sub-regional OD officer to evaluate the population movements resulting from the crisis in Côte d'Ivoire.
- Carried out an assessment on the influx of refugees and returnees from Côte d'Ivoire to update the Contingency Plan, in close co-operation with Movement partners, Government, UNHCR and other organizations,
- Organized information sharing missions with six of the seven national societies to implement long-term preparation procedures for the national society's move from the working-advance to cash-transfer system. This provided better information of the finance requirements and placed emphasis on efforts to improve the quality of the expenditure receipts. A checklist is established and sent back to the national societies per each financial report received. This checklist will also be presented to the Regional Finance Unit to scale up the use of this follow-up tool to cover the other regions. The Federation funding process was also presented to the national societies from the Appeal budget to the final reports. An integrated approach has been taken in accounting management between the SAGE SAARI- BuSy-CODA systems for the development of Appeal 2005 budgets.
- Carried out comprehensive management audits in Mali, Niger, Burkina Faso and the Gambia. Recommendations from the management letters addressed strengths, weaknesses and means of improving accounting systems and procedures as well as internal control mechanisms. National societies are demonstrating their commitment to transparency and accountability.

## **Sahel sub-regional programmes; Appeal no. 01.39/2004; Programme Update no. 2**

### **2. The Federation effectively represented and advocated on behalf of the national societies and their populations to international organizations and partners.**

#### **Achievements**

- Reiterated Mauritania government support for the new ARCHI launch and desire to see the Mauritania Red Crescent moving towards a well-functioning national society through the HoO's meeting with the country's Health Minister in June. The sub-regional office is identifying support so as not to lose momentum of the ARCHI launch.
- Resource mobilization initiatives with the individual CNLS (*Conseil National de lutte contre le Sida*) in Senegal, Mauritania, Niger and Mali to provide funding support in HIV/AIDS programmes.
- On-going coordination with the Burkina Faso-based UNAIDS representative to explore future partnership. The UNAIDS regional office should open in Ouagadougou in 2005.

### **3. The Sahel sub-regional working group met twice annually to share experience and advise the sub-regional office on environmental trends, strategic directions and other current matters of importance to the sub-region and Movement.**

#### **Achievements**

- Provided technical support for the Sahel working group, whose second meeting was organized on 5-6 October, in Nouakchott, Mauritania. The national societies discussed the best way to implement the Algiers's Plan of Action particularly regarding resource/social mobilization and partnerships development. The Sahel working group presented its 2005 sub-regional programs while the ICRC's cooperation officer presented the ICRC Dakar sub-regional programmes. The working group's Terms of Reference were debated, initiating reflection about the best way to maximize the links between the focal points and the working groups. National societies presented the situation of the locust invasion in their respective countries and information on their contact with their governments in order to prepare a regional plan of action.

### **4. Administration, accounting, and financial management in the Sahel sub-regional office performed efficiently.**

#### **Achievements**

- The sub-regional office was reinforced with the recruitment of a regional health coordinator and a finance assistant.
- The entire Sahel sub-regional office attended a budget holder workshop from 7-9 July, and the regional finance officer attended a finance workshop as well as a training-of-trainers workshop held in Geneva. The sub-regional office was audited and a progress report was drafted in July. Sustained efforts in improving finance management were provided, especially regarding the accounts.
- The office regularly disseminates job postings, information from the Secretariat on statutory meetings and other important announcements to the member national societies.

### **5. The Sahel sub-regional office produced timely, donor-oriented reporting: information bulletins, emergency appeals, programme and operations updates, annual and final reports, and donor-specific (pledge-based) reports.**

#### **Achievements**

- By the end of November 2004, the sub-regional office had produced the second Programme Update for all countries and sub-regional appeal in 2004; these were done in line with Federation reporting standards.
- The sub-regional office contributed to the following Information Bulletins:
  - Senegal: Cholera, no. 1/2004 – [http://www.ifrc.org/cgo/pdf\\_appeals.pl?rpts04/sn041027.pdf](http://www.ifrc.org/cgo/pdf_appeals.pl?rpts04/sn041027.pdf)
  - West Africa: Locust, no.1/2004 - [http://www.ifrc.org/cgo/pdf\\_appeals.pl?rpts04/wa041010.pdf](http://www.ifrc.org/cgo/pdf_appeals.pl?rpts04/wa041010.pdf)
  - West Africa: Locust, no. 2/2004 - [http://www.ifrc.org/cgo/pdf\\_appeals.pl?rpts04/wa041110.pdf](http://www.ifrc.org/cgo/pdf_appeals.pl?rpts04/wa041110.pdf)

## Sahel sub-regional programmes; Appeal no. 01.39/2004; Programme Update no. 2

### Impact

- The sub-regional office has intensified its support with the arrival of a regional health officer to coordinate the Federation's programmes. Initial indications are that the national societies are pleased with their planning and project design processes and look forward to the technical support to carry through their partnership meetings with the partners' participation as part of the Cooperation Agreement Strategy (CAS).
- The National Societies of Mali, Niger, Burkina Faso, Mauritania and the Gambia have improved their management structures and reinforced their human resources. This expertise should improve programme management, secure funding to cover administrative costs and increase partnerships.

### Constraints

- The national societies' ability to provide timely, donor-oriented reporting and timely funds transfer by the sub-regional office remains a challenge.

**Table 1: List of 2004 and 2005 Annual Appeals for Sahel sub-region**

Annual Appeals	Appeal no.	Hyperlink to individual Appeal on Federation website
<b>2004</b>		
- Burkina Faso	01.32/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013204.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013204.pdf</a>
- Cape Verde	01.33/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013304.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013304.pdf</a>
- Gambia	01.34/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013404.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013404.pdf</a>
- Mali	01.35/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013504.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013504.pdf</a>
- Mauritania	01.36/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013604.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013604.pdf</a>
- Niger	01.37/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013704.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013704.pdf</a>
- Senegal	01.38/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013804.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013804.pdf</a>
- Sahel sub-region	01.39/2004	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013904.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual04/013904.pdf</a>
<b>2005</b>		
- Burkina Faso	05AA026	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA026.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA026.pdf</a>
- Cape Verde	05AA027	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA027.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA027.pdf</a>
- Gambia	05AA028	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA028.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA028.pdf</a>
- Mali	05AA029	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA029.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA029.pdf</a>
- Mauritania	05AA030	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA030.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA030.pdf</a>
- Niger	05AA031	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA031.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA031.pdf</a>
- Senegal	05AA032	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA032.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA032.pdf</a>
- Sahel sub-region	05AA033	<a href="http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA033.pdf">http://www.ifrc.org/cgi/pdf_appeals.pl?annual05/05AA033.pdf</a>

**Table 2: National Societies of Sahel sub-region**

National Society	Hyperlink to country-specific page on Federation website
- Burkinabe Red Cross Society	<a href="http://www.ifrc.org/where/country/check.asp?countryid=181">http://www.ifrc.org/where/country/check.asp?countryid=181</a>
- Red Cross of Cape Verde	<a href="http://www.ifrc.org/where/country/check.asp?countryid=43">http://www.ifrc.org/where/country/check.asp?countryid=43</a>
- Gambia Red Cross Society	<a href="http://www.ifrc.org/where/country/check.asp?countryid=70">http://www.ifrc.org/where/country/check.asp?countryid=70</a>
- Mali Red Cross	<a href="http://www.ifrc.org/where/country/check.asp?countryid=112">http://www.ifrc.org/where/country/check.asp?countryid=112</a>
- Mauritanian Red Crescent	<a href="http://www.ifrc.org/where/country/check.asp?countryid=114">http://www.ifrc.org/where/country/check.asp?countryid=114</a>
- Red Cross Society of Niger	<a href="http://www.ifrc.org/where/country/check.asp?countryid=127">http://www.ifrc.org/where/country/check.asp?countryid=127</a>
- Senegalese Red Cross Society	<a href="http://www.ifrc.org/where/country/check.asp?countryid=150">http://www.ifrc.org/where/country/check.asp?countryid=150</a>

*[Contributions List below; click here to return to the title page and contact information](#)*

# Sahel Sub-Regional Programmes

ANNEX 1

APPEAL No. 01.39/2004

## PLEDGES RECEIVED

11/01/2005

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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### CASH

					<b>TOTAL COVERAGE</b>	
REQUESTED IN APPEAL CHF ----->				<b>276,624</b>		<b>115.9%</b>
BRITISH - GOVT/DFID GRANT 2004				28,945	29.01.04	SENEGAL DEVELOPMENT OFFICE DAKAR
ICELANDIC - RC				47,000	07.10.04	REGIONAL OFFICE ASSISTANT TO STRENGTHEN NS
IRISH - GOVT		64,800	EUR	99,857	21.06.04	SENEGAL MGT OFFICE
SWEDISH - GOVT		865,000	SEK	144,888	20.05.04	HEALTH, HEALTH DELEGATE
SUB/TOTAL RECEIVED IN CASH				320,690	CHF	115.9%

### KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
Note: due to systems upgrades in process, contributions in kind and services may be incomplete.						
SUB/TOTAL RECEIVED IN KIND/SERVICES				0	CHF	0.0%

### ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	