

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## SUDAN

13 December 2005

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### In Brief

**Appeal No. 05AA003; Programme Update no. 2; Period covered: February to September 2005; Appeal Coverage 26.3%; Outstanding needs: CHF 2,265,518 (USD 1,729,053 or EUR 1,465,924) - based on revised appeal budget.**

[Click here to go directly to the attached Contributions List, also available on the website.](#)

**Programme Update no. 1 dated 31 March 2005- <http://www.ifrc.org/docs/appeals/annual05/05AA00301.pdf>**

**Appeal target: CHF 3,075,069 (USD 2,586,300 or EUR 1,985,800).**

**Related Emergency or Annual Appeals: Chad: Sudanese Refugees, Appeal no. 23/2003, Launched on 2 December 2003- Refer to [http://www.ifrc.org/cgi/pdf\\_appeals.pl?03/2303.pdf](http://www.ifrc.org/cgi/pdf_appeals.pl?03/2303.pdf)**

**Programme summary:** The southern Sudan peace Agreement was signed on 9-10 January 2005, effectively ending a state of civil war in the south. The peace pledged on the vision of promoting stability, rehabilitation and development in all regions of Sudan, through power-sharing and the equitable distribution of the country's wealth. It is expected to serve as a blueprint for addressing the conflict in Darfur. Many hope that the parties in Darfur will be inspired to pursue a wide-range political solution to their conflict that will in turn lead to opportunities for return, recovery and re-integration.

On 22 September 2005 the new transitional unity government was sworn in. Of the 29 ministries, 16 remained in the hands of the ruling National Congress Party (NCP), nine went to the SPLM/A, and the remaining four were divided among various other political parties in accordance with the wealth- and power-sharing quotas agreed to under the comprehensive peace agreement.

This peace brings an unprecedented opportunity for the reconstruction of a war-torn land, the re-integration of those who have been displaced, the building of a democratic and accountable administration and the restitution of the rule of law. It also brings new urgency to questions concerning the future of the Sudanese Red Crescent, particularly in terms of how it engages in the newly accessible areas of the country, and to the best approach for the Federation support to the national society throughout this process, expected to secure unity of the society and create new structures that will serve the population effectively. Talks in that respect have already started, and the Movement is ready to support both the process and the consequences for capacity building.

This update provides an overview of a program planning process to specifically address this opportunity. The costs associated with this process, to include an assessment mission, will result in an increase to the Appeal budget.

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*This Programme Update reflects activities to be implemented over a one-year period. This forms part of, and is based on, longer-term, multi-year planning (refer below to access the detailed logframe documents).*

*All International Federation assistance seeks to adhere to the Code of Conduct and is committed to the Humanitarian Charter and Minimum Standards in Disaster Response in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

## **Operational developments**

The Sudanese Red Crescent laid out a broad framework for strengthening its existing branch capacity and established new branches in December 2004 through its draft strategy for 2005-2010. This developed a clear plan and strategy for improving the lives of vulnerable communities; following a Sudanese Red Crescent assessment and programme planning process to be undertaken with its partners. The assessment scheduled to take place during the first quarter of the year was postponed due to the lack of a policy statement between the parties, and has so far not yet happened by the end of September 2005. However, it would have been achieved in August 2005 had the visit of the Federation Secretary General to Sudan not been interrupted by the sudden death of the first Vice-President, John Garang, and the subsequent riots in Khartoum and several other cities.

### **Movement Coordination Group for south Sudan**

A sub-group of the RC/RC Movement coordination group in Khartoum was formed to review planning and to monitor the implementation of the assessment process and of future programming in the south. In addition to this, Movement Coordination meetings continued to take place on a monthly basis in a more efficient and organized manner with minutes and agendas well distributed in advance.

### **Sudanese Red Crescent dialogue with the Government of South Sudan (GOSS)**

As a pre-requisite to the assessment of the south, the national society initiated a dialogue between the Sudanese Red Crescent governance and management and GOSS in mid 2005, aiming at a formal agreement regarding the national society in southern Sudan, and the assessment of the southern branches included. It is expected that this process will be further supported when the visit of the Federation Secretary General takes place in October 2005.

### **Sudanese Red Crescent and Federation dialogue with ICRC**

A process of dialogue and engagement between the national society, Federation, PNSs and the ICRC has been initiated in Khartoum, Nairobi and Geneva to focus on current and planned capacities in the south and planning for multi-year support. To this effect amicable working relationships have continued to improve at all levels.

### **Sudanese Red Crescent Governance and Management**

Dialogue required within the Sudanese Red Crescent governance and management in Khartoum and in key branches, to capture the national society's ambitions, plans and priorities for southern governance structures, the priorities for the provision of services and the organizational capacities needed to support the transition.

### **Research and analysis of materials on south Sudan**

For use in the assessment process of the south and to inform assessment teams prior to missions. This part was nearly completed as a dry exercise in March/April and will be used as a basis for the assessment when the policy agreement is final. A mapping of the branches has been initiated as a document for internal planning and external support from PNSs individually and in consortium.

### **Partnership Meeting in Khartoum**

The partnership meeting which was scheduled for 12-14 April was carried out successfully and will enhance cooperation and support for a Movement programme and to review the national society strategy and plan for the country as a whole. The partnership meeting agreed on a number of action points that have been shared widely to form the platform for further development and support.

### **A Sudanese Red Crescent Assessment Mission**

The initial assessment mission planned for February/March 2005, but was postponed until the policy agreement was reached. The main focuses were:

- To assess the capacity and limitations of existing southern branches (Bentiu, Juba, Malakal, Raga, Torit and Wau), the White Nile branch in Kosti and the West Kordofan branch;
- To assess the areas formerly controlled by the SPLM to identify suitable locations to establish new national societies offices and units;
- To identify the current and potential humanitarian vulnerabilities in the south and consequent or emerging gaps in the humanitarian system to which the national society should ideally be responding; and
- To design a strategy and plan (road map) for the national society and other components of the Red Cross/Red Crescent Movement in meeting immediate humanitarian needs and longer term development.

### **Federation Emergency Appeal for south Sudan**

After the budgetary implications of activities in Southern Sudan become clearer, the national society and the Federation launched Emergency Appeal no.05EA025 on 7 November 2005 to provide humanitarian assistance to returnees and affected communities - refer to [http://www.ifrc.org/cgi/pdf\\_appeals.pl?05/05EA025.pdf](http://www.ifrc.org/cgi/pdf_appeals.pl?05/05EA025.pdf)

### **Federation/Secretariat Role in the Development of the South Sudan Programme**

It is anticipated and expected that Federation will play a considerable role in providing support and encouragement to the national society in the process of developing its capacity with the branches in the south, and in the development and implementation of a Movement strategy in coordination with PNSs and ICRC.

During the last quarter of the year it is anticipated that the Sudan delegation and the Geneva Secretariat will need to provide considerable support to facilitate assessment processes in the south as indicated in the recommendations of the Partnership Meeting in April 2005. It is therefore proposed that additional support to the transition process and programme development be provided initially through the extension of the contract of a Sudan delegation program coordinator in the South. This coordinator position is being established to assist the Sudanese Red Crescent in the development of plans and proposals for programmes which are related to a situation of peace and capacity building in southern Sudan and the subsequent population movements.

### **Breakdown of costs**

Total costs of the additional staffing; the assessment and preparative work in the south are expected to total CHF 180,000. Some elements are currently included in the annual appeal (strategy development, branch strengthening, health and humanitarian values in the south) and are covered by the recently approved capacity building fund grant.

The core areas of the national society activities continues as described in the annual report for 2004, and the information below must be seen in that context as additional initiatives and presentation of new activities needed support related to the IFRC appeal 2005.

## **Health and care**

**Goal: The preventive, curative and emergency health services at the community level are improved through the intervention of the Sudanese Red Crescent.**

**Objective: To alleviate the suffering of the most vulnerable populations through HIV/AIDS awareness and prevention, malaria prevention and control, and community-based primary health care activities.**

### **Progress/Achievements:**

- There has been no documented support to the health and care activities of the national society beyond the annual DFID support of CHF 25.000 and the new health project. There is however indications given to the Secretariat of a substantial donation that was to follow a national health assessment initially planned for July 2005, but only implemented from the end of September 2005. It is expected that this health assessment will give a needed boost to the health program as it includes and involves the national society, the regional delegation in Nairobi, a number of Partner National Society ((PNSs) and the Federation's health department in Geneva, will cover five geographical regions In Sudan.
- Distribution of 6000 improved treated mosquito nets (ITNs) in Gazirah state.
- Preparation for refreshment course for community based first aid training workshop.
- Pre-positioning emergency health stocks.

### **Impact:**

- No impact documented so far until an evaluation is carried out.

### **Constraints:**

- Lack of funding for the planned health and care activities.

## **Disaster management**

**Goal: To reduce the vulnerability of communities in targeted areas to the threat and impact of natural disasters.**

**Objective: To reduce the vulnerability of targeted communities by strengthening their disaster prevention, preparedness and response capacity through integrated strategies, structures, systems, and activities, as well as the provision of disaster preparedness and response materials.**

### **Progress/Achievements:**

- There has been support to the program from one PNS and from DFID, which will add value to the national society disaster management programme as outlined in the appeal. In addition, the ProVention support towards flood mitigation is steadily on going through the Khartoum Branch.
- A positive development within disaster management is the request from the Sudanese authorities of establishing a national mandate within the country's disaster management planning. An assessment has been undertaken with support from the Federation and from the Iranian Red Crescent Society, on the basis of which a draft national disaster management plan is being developed.
- Establishment of three disaster response team in north and western Darfur branches
- Training of disaster response teams sin Gazira and Sinar branches.
- Support to El Fashir flood affected populations with household items.
- Possible flooding in the East and the Blue Nile was closely monitored and prepared for by the national society
- Responded to the Juba explosions shelter requirements.
- Conducted workshop in disaster preparedness and response in River Nile state.
- Constructed water reservoir in Northern Kudofan State for water harvest.
- Developed and distributed to branches training curricular for disaster management.

**Impact:**

- The funding received has boosted the national society's disaster management planning and priorities, but is still small in size compared with the given objectives through the appeal. Training and DP is ongoing in selected branches and the potential is at hand. However, the national planning will certainly have a significant impact on the national society.

**Constraints:**

- Despite support from DFID and one PNS, approx. CHF 140,000, the potential is large in this vast country.
- Provision of increased logistic capacities for all the Darfur branches including items such as, VHF radio communication equipment, transmitters, generators etc.

## **Humanitarian values**

**Goal: 'Red Cross and Red Crescent Fundamental Principles and Humanitarian Values' are known and respected throughout Sudan leading to a reduction in discrimination against vulnerable people.**

**Objective: The Federation supports the Sudanese Red Crescent by increasing its capacity to promote 'Red Cross and Red Crescent Fundamental Principles and Humanitarian Values'.**

**Progress/Achievements:**

- The 'humanitarian values' programme is mainly handled through the public relations and communications department which receives an annual DFID support of CHF 10.000. The funding has been made available for external activities and public relations (PR) material. Further planning is related to training and dissemination of the national society humanitarian activities, where the South is an obvious target.
- 8 May saw the potential of the planning and initiative of the department; with a grand arrangement located to one remote village 5 hours drive south of Khartoum, which also included the participation of 20 additional villages and high official representation.
- Tracing services supported by the ICRC and promotional materials have remained major activities of this unit.

**Impact:**

- The department is working hard with the inclusion of branches and will eventually make a difference for the external and internal relations of the national society.

**Constraints:**

- The department under its new leadership is substantially under funded and it cannot be emphasized enough how negative this lack of support is, since the department has the program, plans and motivation to enhance the image of the national society, the resource development aspect, peace initiatives as a follow up of the South/North peace agreement and the dissemination of the RC/RC principles.

## **Organizational development**

**Goal: To ensure that the Sudanese Red Crescent is consistently achieving its mission and vision and that its capacity to deliver effective programmes addressing local vulnerabilities in the four core areas of Strategy 2010 is strengthened so as to contribute to improving the lives of the most vulnerable in Sudan.**

**Objective: The Sudanese Red Crescent has strengthened its management capacity to deliver effective programmes that address local vulnerabilities within the four core areas.**

**Progress/Achievements:**

The OD program is well funded from the Norwegian and Swedish Red Cross, to an extent that a full time OD delegate was engaged for one year as from the end of February 2005. In addition the OD contribution allows for support to the reform process and a comprehensive program related to resource development (RD). The latter is developed by the revitalised resource development department and has both high ambitions and expectations. The regional delegation department's plan of action is put into real life and needs to be supported as the momentum is at hand.

- Cooperation Agreement Strategy (CAS) workshop with the support of GVA was organized in which branch leaders of the national society fully participated was conducted during the second quarter of the year.
- Partnership meeting carried out in April 2005.
- Development of terms of reference for the assessment of the health and Darfur branch programmes. The health assessment had the full participation of the national society, PNSs, Federation regional delegation and Geneva health and care department. The Darfur branch assessment was a waiting recruitment and assignment of a consultant.
- Organisation and conclusive visit of the Federation Secretary General and PNSs chief executive officers was likely to accelerate the national society position for the south Sudan programmes and activities.
- The national society institutional change and development (reform) continued to take place. The society has previously provided the report during the partnership meeting, 12 – 14 April 2005. The Federation made a separate financial report as was required in the PMN up to June 2005.

In the process, it was realised and discussed during the present reporting period the need for the national society Navision accounting software. Once this is funded, it will facilitate and improve the much needed financial reports.

#### **Impact:**

- The fully funded delegate has been a significant boost to the OD program and the further development of the strategy, and the mapping and needs analyses of the organisation on all levels. Eventually this is leading the national society into a solid CAS process with partnership that ensures the capacity building of units, branches and the headquarters.
- Further funding will be invested in the completion of the Strategy 2005-2010 as a basis for the upcoming CAS process and increased interaction with the state branches.

#### **Constraints:**

- The humanitarian challenges in this enormous and diverse country, particularly those related to the comprehensive peace process in the south, to the conflict in Darfur, and to the growing unrest in the east of the country, continued to take much time from the planned OD activities.
- The delegation coupled with low financial resource and unforeseeable events has considerably affected implementation of annual planned activities. However, now that such events are over, more time will be invested in implementing planned activities.

### **Coordination, cooperation and strategic partnerships**

**Goal: To build the capacity of the Sudanese Red Crescent to achieve its mandate through good governance, good management, sound financial systems and qualified human resources, and to support the building of good partnership with other actors.**

**Objective: The Federation ensures continued integrated capacity building, planning and implementation and advocacy based on the seven fundamental principles of the Movement.**

The coordination of the Movement's activities in Sudan is ensured by the national society and through the monthly Movement coordination meeting. While this meeting deals with overall principle issues, more operational matters are mainly handled bilaterally or through the weekly Darfur operational meeting. In addition an ad hoc taskforce South has been established in order to assist the national society in the process of developing an agreement with the new authorities in South Sudan – as seen needed and requested. The completion of this process still lies ahead in the very near future.

With the growing number of bilateral PNSs in Sudan, the issue of creating a more frequent informal forum consisting of the two international bodies IFRC and ICRC and the host national society, is being explored.

The various components of the Movement participate and monitor the various initiatives and working groups within the UN system and the EU. The national society is informed on all initiatives and interventions on that level. There are large potentials for partnerships with the UN structure, especially in light of the movement of IDPs and refugees,

totalling nearly 5 million people as a consequence of the 20 years conflict North/South and the ongoing crisis in Darfur.

## **Effective representation and advocacy**

**Goal:** Connectivity and knowledge between the national and international stakeholders in Sudan have increased and resulted in better synergy and impact of interventions. All the players have a good knowledge about the role of each component of the Red Cross and Red Crescent Movement in Sudan, and about the capacity and network of the national society.

**Objective:** Cooperation between the various components of the Movement working in Sudan and the other actors in the humanitarian field benefits the vulnerable people, contributes to the improvement of the services provided as well as to the rational use of available resources.

Included in the very interesting process related to the disaster management assessment and the development of a draft national disaster plan, is a visit to Iran by the national society and a team from the national authorities.

UN agencies, particularly OCHA and the UNHCR, have been regularly informed of the national society's various relevant activities as well as of its capacity to support the national authorities with regard to natural disasters and mass movement of refugees.

The partnership meeting which took place in Khartoum in the middle of April 2005 brought the national society together with several PNS representatives, both delegates based in the country as well as several desk officers and Secretary Generals arriving from their respective national society's headquarters, and with directors from the ICRC and from the Federation in Geneva. In view of the current humanitarian and political challenges in Sudan, several extraordinary measures were proposed to assist the national society more effectively. These proposals are currently being discussed internally in the national society.

### **Impact:**

- This disaster management assessment and planning process has the attention on at ministerial level, and will enhance the status of the national society significantly, both within and outside the country.

### **Constraints:**

- The crucial matter will be the nature of the support to the national society from the authorities as well as from the partners within and outside the Movement.

## **Delegation management**

**Goal:** The Federation structure is streamlined to more effectively support the implementation of the foregoing objectives.

**Objective:** To maintain an efficient, flexible and service oriented infrastructure coordinated with all partners.

The strengthening of the Federation delegation in Sudan has progressed slower than anticipated. Although the OD delegate was recruited early in the year, the funding situation has delayed the recruitment of a programme coordinator for the transitional areas in the south.

The development of Movement cooperation has also developed slower than foreseen in the planning. However, the partnership meeting in Khartoum harboured many important discussions between the society and its partners which certainly have laid the basis for increased mutual understanding between the partners with regard to roles, mandates, and the nature of the resources available for the national society for the various purposes.

However, the Federation cannot fully live up to the expectations from the national society and from the Movement and UN and other partners with all the current operational and relational challenges in Sudan without a sustainable strengthening of its operational capacity.

*[Contributions list below; click here to return to the title page and contact information.](#)*

APPEAL No. 05AA003

## PLEDGES RECEIVED

13/12/2005

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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## CASH

Budget revised on 8/4/2005

REQUESTED IN APPEAL CHF ----->	3,075,069					TOTAL COVERAGE 26.3%
CAPACITY BUILDING FUND	71,355			31.01.05		
BRITISH - GOVT/DIFD GRANT	141,000			01.01.05		DISASTER MANAGEMENT, ORGANISATIONAL DEVELOPMENT, HEALTH
FINNISH - GOVT/RC	15,000	EUR	23,220	12.07.05		HEALTH ASSESSMENT MISSION
DANISH - RC			7,500	10.10.05		CEO TEAM VISIT TO SUDAN
NETHERLANDS - RC	10,695	EUR	16,502	01.01.05		
NETHERLANDS - RC	7,500	EUR	11,677	07.10.05		CEO TEAM VISIT TO SUDAN
NORWEGIAN - GOVT/RC	1,100,000	NOK	218,350	10.02.05		ORGANISATIONAL DEVELOPMENT
NORWEGIAN - RC	50,000	NOK	9,800	19.09.05		HEALTH ASSESSMENT MISSION
SPANISH - PRIVATE DONOR	2,000	EUR	3,088	16.06.05		
SWEDISH - GOVT	1,500,000	SEK	256,500	16.05.05		DISASTER MANAGEMENT, ORGANISATIONAL DEVELOPMENT & COORDINATION , OD DELEGATE
TAIWAN - RC ORGANISATION	4,220	USD	5,359	20.07.05		
SUB/TOTAL RECEIVED IN CASH			764,351	CHF		24.9%

## KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
NORWAY	DELEGATE(S)			45,200		
SUB/TOTAL RECEIVED IN KIND/SERVICES				45,200	CHF	1.5%

## ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT

# Sudan

ANNEX 1

APPEAL No. 05AA003

## PLEDGES RECEIVED

13/12/2005

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	