

Appeal 2005



International Federation
of Red Cross and Red Crescent Societies

GUINEA

Appeal no. 05AA021

The International Federation's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. The Federation is the world's largest humanitarian organization, and its millions of volunteers are active in over 180 countries. All international assistance to support vulnerable communities seeks to adhere to the Code of Conduct and the Humanitarian Charter and Minimum Standards in Disaster Response, according to the SPHERE Project.

This document reflects a range of programmes, objectives, and related activities to be implemented in 2005, and the corresponding funding requirements. These are based upon the broader, multi-year framework of the Federation's Project Planning Process (PPP). The PPP products are either available through hyperlinks in the text, or can be requested through the respective regional department.

For further information please contact the Federation Secretariat, Africa Department: Christophe GrosPierre, Acting Regional Officer for West and Central Africa, email christophe.grosPierre@ifrc.org, phone 41.22.730.43.13. Please also refer to the full contact list at the end of this Appeal, or access the Federation website at <http://www.ifrc.org>

[Click on the title below to go to the relevant text; click on the figure to go to the programme budget](#)

Programme title	2005 in CHF
Strengthening the National Society	
Health and care	32,713
Disaster management	917,484
Organizational development	59,602
Total	1,009,799¹

The following programmes are included in this Appeal narrative; however, their associated budgets are integrated within other programme budgets. Click the title to go to the text: [Humanitarian Values – Coordination](#)

¹ USD 802,100 or EUR 650,400.

National context

Guinea shares boundaries with six countries; Senegal and Guinea Bissau to the north, Liberia and Sierra Leone to the south, and Mali and Ivory Coast to the east. Approximately 40 per cent of the population is impoverished in spite of the country's vast natural resources. Though richly endowed with fertile land and regular rainfall, Guinea's agricultural sector is underdeveloped partly because of an uneven population distribution and severe flooding. In 2004, flooding in Conakry and the northern part of the country led to huge crop losses.

The country's social indicators reflect its low level of human development. These indicators include elevated demographic growth, unequal national revenue distribution and environmental degradation amongst others. Basic education and professional training are part of the challenges and major constraints to development.



Guinea witnessed a sudden hike in rice price, the country's staple food and a 67 per cent increase in fuel price which sparked off dissensions and a call for a total overhauling of the political system. Allegations that nearly 6,000 Liberians militants have been recruited and trained in Guinea continue to make headlines in the international press. The government has been accused of supporting militant groups in Ivory Coast.

On the health sector, the country's HIV/AIDS incidence is on the increase. According to government study done in 2003, a lack of immediate and concerted action will result in a prevalence increase from 1.03 percent to 8 percent in 2005.

Human Development Indicators at a Glance

Category	Guinea	Sub-Saharan Africa	World
Total population (millions)	8.4	641.0	6,225.0
GDP per capita (USD)	415	469	5,174
Life expectancy at birth (years): Female - Male	49.3 – 48.6	n.a.	n.a.
Infant mortality rate, per 1,000 live births	109	108	56
Maternal mortality per 100,000 live births (adjusted ratio)(2000)	740	n.a	n.a
Population (%) with sustainable access to an improved water source (2000)	48	57	82
HIV prevalence (% , ages 15-49) (2003)	3.2	7.7	01.1
Adult literacy rate (% , ages 15 and above) Female – Male		n.a	n.a

Source: UNDP Human Development Report, July 2004: Human Development Index (pages 139-250). Refer to http://hdr.undp.org/reports/global/2004/pdf/hdr04_HDI.pdf Note: Data is 2002 unless noted above.

Red Cross Red Crescent Priorities

National Society Strategy/Programme Priorities

The Federation delegation and the Red Cross Society of Guinea² decided to collaborate on the following programmes for assistance:

- **Disaster Response:** Provide coordination assistance to the two offices to assist the refugees in the camps. Provide training to refugees as well as the local communities through the national society's branches. Provide social assistance and leadership skills so they may help to reduce the vulnerability of the refugee population in Guinea.
- **Health and Care:** The Federation will assist the national society in developing and implementing an HIV/AIDS programme targeted at both the refugee and the local population. Red Cross branch volunteers throughout the country will be trained in HIV/AIDS education as well as prevention of common communicable diseases.
- **Organization Development:** The Red Cross of Guinea and the Federation agreed to reinforce the headquarters management systems. Training will be organized for leadership to upgrade their skills. The Federation will pursue its support to strengthen the human resource and financial management systems.
- **Coordination and Management:** This programme will ensure a flexible and efficient functioning of the delegation to enable them provide effective, concrete support to the development of the Red Cross of Guinea capacities with a view to fulfilling its humanitarian mission.

The national society has polarised its efforts to the refugees operation in the last 14 years. The Red Cross of Guinea is willing to strengthen its capacity in various sectors since the change process started in 2003. With its experienced staff and more than 800 volunteers, the national society is well positioned to take over some responsibilities from the Federation. This is a reality as the refugee operation is fully run by local staff members of the national society. Several branches received with technical assistance from the ICRC and Federation.

During a planning workshop organized by the national society, it decided to focus on four cores areas of interventions in 2005, namely:

- **Health and care:** HIV/AIDS awareness, water and sanitation (WatSan), first aid programme for volunteers close to the country's borders.
- **Branch development:** Developing branches outside from the refugee operation to build their capacities to assist the most vulnerable in their respective communities.
- **Follow-up and evaluation system improvement:** Reinforcing national society structures and management systems at all levels through organizing regular round table discussions to harmonize systems, standards and programmes with the field and the main partners - ICRC and the Federation.
- **Income generating projects:** To reduce dependency on traditional donors and offset some administrative costs.

Strengthening National Societies

Health and Care

Several factors contribute to the HIV/AIDS/STI increase in Guinea, notably complete lack of or too little information on sexuality among the youth (subject is taboo), on condom use and on the transmission/prevention of diseases. The Guinean population is more exposed to HIV/AIDS because of the multi-cultural mix occasioned by the refugee influx from armed conflicts. Consequently, the Red Cross of Guinea has decided to become more involved in community sensitization to reduce morbidity and mortality related to HIV/AIDS.

According to the results of a 2001 national study, the percentage of individuals who tested positive for the HIV virus nationally is estimated at 3.2% with a variation of 2.1% in urban Haute Guinea to 7% in urban Guinea Forestière. A wide disparity exists across regions and certain groups have particularly high infection rates: sex workers (32% in 1996 and 42% in 2001); truck drivers (7.3%); the military (6.7%); minors (4.7%). Larger towns appear to have a higher HIV incidence: 5% in Conakry, 7% in urban Guinea Forestière and 3.9% in urban Moyenne Guinea.

² Red Cross Society of Guinea - <http://www.ifrc.org/where/country/check.asp?countryid=77>

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Although there are no official figures regarding the prevalence of STI, the facts published by AIDS II in 1999, indicate that, of the 12,479 reported cases in 1997, 82% were females and of the 17,243 cases reported in 1999, 77% were females.

Health and Care: HIV/AIDS Awareness campaign

Goal: Lives of vulnerable people in Guinea are improved.

Objective 1: HIV/AIDS/STI prevalence in targeted areas is reduced through the national society awareness programme.

Activities:

- Sensitization through conferences, theatre and films.
- The promotion of the use of condoms.
- The development and distribution of educational materials (pamphlets, posters).

Expected Results:

- The national society organized four public HIV/AIDS sensitization conferences in Kankan, N'Zérékoré, Boké and Labé. These conferences feature skits, films and condom distribution.

Objective 2: The national society contributes to improving conditions of persons infected and affected by HIV/AIDS.

Activities:

- Exchange with PLWHA associations in Conakry.
- Listening and support visits to PLWHA and their families, especially orphans.

Expected Results:

- Dialogue between the Red Cross of Guinea and PLWHA associations is established in Conakry. This means making contact with the PLWHA, establishing a sense of confidence and involving them in all the national society's activities against HIV/AIDS.
- Support visits (12 visits based on one visit per month) are organized to 129 PLWHA and orphans and other vulnerable orphan children (OVC).

Health and Care: Social mobilization for voluntary blood donations

Background and Achievements

A safe blood supply remains a major preoccupation for countries in the African region because of the high HIV/AIDS incidence and other blood-transmitted diseases. In Guinea, the National Blood Transfusion Centre (NBTC) has the structures and necessary resources to promote the development of blood transfusion services. Still, the mobilization of human resources remains a problem. Thus, the social mobilization project in support of blood donations was implemented. Similarly, volunteer blood donor recruiters have been trained and blood donor clubs created to respond to the high priority needs of blood supply.

Goal: Lives of vulnerable people in Guinea are improved.

Objective: The Red Cross of Guinea contributes to the promotion of volunteer blood donations in targeted regions of Boké, Kindia, Labé, Kankan and N'Zérékoré.

Activities:

- The training of volunteer recruiters of blood donors in the administrative regions of the country.
- The organization of sensitization sessions on blood donation.
- The creation of volunteer blood donor clubs in the capitals of the administrative regions (Boké, Kindia, Labé, Kankan and N'Zérékoré).

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Expected Results:

- In 2005, the Red Cross of Guinea trains 150 volunteer blood donors recruiters in five regions (Boké, Kindia, Labé, Kankan and N'Zérékoré). The training is conducted with the assistance of the district health divisions and National Blood Transfusion Centre trainers.
- Five volunteer blood donor clubs are created in five regions, as a result of this training. Each club comprises 30 volunteer blood donor recruiters.
- The volunteer clubs carry out a total of 40 sensitization sessions and blood donor clinics in 2005 (eight blood donor clinics per club per year).

Health and Care: Fight against Malaria

Background and Achievements

According to WHO figures, the annual clinical cases of malaria is between 270 and 480 million leading to a high mortality between 1.5 and 2.7 million. In spite of the efforts, malaria still constitutes one of the major public health problems in Guinea. As a result of an ecosystem favourable to mosquito breeding, the Guinean population is exposed to the risk of infection. The most vulnerable are children under-five years (215 per 1,000) and expectant mothers.

Several factors contribute to the increase in malaria cases in Guinea, including the lack of information on the modes of transmission, poverty, promiscuity, self medication, non-utilization of mosquito nets, ignorance and lack of accessibility of the communities to proper health care as a result of the long distances to health centres. In 1999, the annual malaria incidence in the country was 115 per 1,000 against 108 per 1,000 inhabitants in 1998. Out of every 10 children that are seen at a health care centre, three suffer from malaria. As a result, an average of 60,000 under-fives, die annually in Guinea.

The Red Cross of Guinea has taken up the challenge to reduce the morbidity and mortality of the populations as well as improve their well-being through education and community sensitization.

The Movement, through the ARCHI 2010 strategy, is also engaged to combat the malaria scourge in Africa.

Goal: The lives of vulnerable people in Guinea are improved.

Objective: To contribute to the reduction of malaria-related mortality and morbidity in Guinea.

Activities:

- The promotion of impregnated mosquito nets.

Expected Results:

- The Red Cross of Guinea trained 45 volunteer community animators in the mosquito nets treatment techniques and in the use of IEC materials supporting the use of impregnated mosquito nets in vulnerable districts of the country (Koundara, Kankan and Guéckédou).
- The Red Cross of Guinea has established a network for the distribution of mosquito nets.
- The national society has six kits and 150 litres of insecticide available for the impregnation of mosquito nets.
- The national society ensures the impregnation and distribution of mosquito nets to 5,000 families.
- A sensitization campaign in the communities promoting the utilization of impregnated nets is organized once a year in the three vulnerable districts.

Health and Care: Hygiene and sanitation project

Background and Achievements

Guinea is confronted with problems of health related to poor environmental management. This phenomenon is especially due to the lack of knowledge of the rules of environmental protection by the largely illiterate populations.

The unhealthy urban environment is also a reality, owed largely to the number of the 40 per cent population living below the poverty line and the mass rural-urban drift. The health problems created by these situations are diarrhoea, malaria and respiratory infections amongst others.

The Red Cross of Guinea has thus included hygiene and environmental cleanliness in its community health programme.

Goal: The lives of vulnerable people in Guinea are improved.

Objective: The Red Cross of Guinea provides support to the communities to encourage behavioural changes relating to environmental cleanliness.

Activities:

- Sensitization of the populations and authorities to public hygiene.
- Organization of clean-up campaigns in the public areas (hospitals, markets, transportation areas).

Expected Results:

- Two public health sensitization campaigns are organized in each region.
- Two clean-up campaigns are carried out in eight regional hospitals in Guinea.

Disaster Management

Background and Achievements

The Red Cross of Guinea and the Federation, (in collaboration with UNHCR) operates eight camps which are managed from two field offices – N'zerekore and Kissidougou. It provides mostly medical, social and nutritional services to the refugees. The national society has a medical team of over 108 persons including 6 medical doctors, one pharmacist, two laboratory officers, 56 nurses, 32 health assistants and 11 TBA. For detailed information about the medical activities see the national society's annual reports.

Other community services provided at the camps in 2003 included the training of 57 single mothers and single girls in income generating activities, recreational and socio-cultural activities either individually, within the family or at the community level. Various specific support was given to women, youth, the disabled, the chronically ill and the elderly.

The exact number of Liberian and Ivorian refugees in Guinea is still to be ascertained. The repatriation of the Sierra Leone refugees ended in July 2004. An estimated 92,920 of them have been repatriated since 2000. A programme to integrate a residual caseload of 1,814 people is underway. The repatriation of Liberians is scheduled for October 2004. The Federation plans to continue its support to the refugees in the two sub-delegations and also provide assistance to refugees and other vulnerable groups elsewhere in the country. This table shows the current distribution of refugees in the camps, which increased considerably due to the influx of refugees from Liberia and Cote d'Ivoire.

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District	Camps	Refugees
Kissidougou	Boreah	4,063
	Koutaya	9,908
	Telikoro	6,185
	Sub-Total	20,156
N'zérékoré	Kola	6,177
	Laine	25,046
	Nonah	3,979
	Kouankan	22,960
	Sub-Total	58,162
	Total	78,318

Goal: The Red Cross of Guinea contributes in alleviating the suffering of vulnerable people.

Objective: The vulnerability of refugees in Nzerekore and Kissidougou is reduced.

Expected Results:

- Women's committee is supported.
- Association of elderly people is supported.
- Community centre is equipped.
- Skill building in income generating activities is provided for refugees.
- Association of handicapped people received support.
- Youth activities are supported.
- Refugee day is celebrated.
- Sporting equipment are procured and sporting activities are carried out.
- Mother and child hygiene kits are distributed.
- Training for community health agents is conducted.
- Kits for nutritional surveillance are acquired.
- A nutritional survey is conducted.
- Recreational centre for refugees are equipped.

Humanitarian Values

Goal: The Red Cross of Guinea, through the promotion of the humanitarian values, contributes to behavioural changes among the Guinean community, particularly among the youth.

Objective: As a result of the sensitization activities and social mobilization conducted by the Red Cross of Guinea, acts of violence of all kinds are reduced in the community.

Activities:

- Information sessions for the youth on the fundamental principles of the Red Cross/Red Crescent movement.
- Youth training in mediation techniques and group animation.
- Development of videos promoting humanitarian and cultural values of Guinea (specific for each region of the country).
- Development of skits for population sensitization on the importance of humanitarian values in community life.

Expected Results:

- In 2005, 500 youth from 10 secondary schools are trained in the Movement's fundamental principles.
- 100 youth from 10 secondary schools are trained in mediation techniques and group animation.
- 2,000 videos are developed and produced.
- Two skits are developed and given to theatre groups in five secondary schools.

Organizational Development

Background and Achievements

The Red Cross of Guinea was created in 1984. Since 1990, its volunteers have been actively involved in refugee assistance and have improved in knowledge and skills. Through several programmes, the Federation has enhanced the national society's capacities creating a pool of competent field and headquarters staff. The closeness of the regional coordinator to the local branches has also sustained the national society's community intervention when needed. In spite of financial constraints, in 2004, the national society organized a technical training on narrative and financial reports and PPP with technical and financial support from the regional delegation and the Mano River sub-regional office. Several national planning workshops led to drafting its development plan. Although the national society has defined its priorities and core areas of intervention, it was unable to produce its development plan due to critical financial crisis.

Goal: Improvement of the Red Cross of Guinea enhances its capacities to becoming a well functioning national society.

Objective 1: By the end of 2005, the structural and organizational capacities of 20 Red Cross Committees are reinforced.

Activities:

- A training workshop on the Movement and its strategies/policies.
- A management workshop for 20 Red Cross committees.
- A resource development (human, financial and material) training for treasurers and executive secretaries. Each workshop had 40 participants.
- A PPP and organization development workshop in the local committees of the Haute, Moyenne and Basse Guinea.
- Create new local committees in Moyenne Guinea.
- Round table discussions to plan the activities of the committees.

Expected Results:

- By June 2005, 300 district and local committees' governance and management teams have been informed on the Movement and its strategies.
- Seven regional coordinators have organized a management workshop of a local committee.
- 60 members of the governance and management of 20 district committees have participated in a PPP and organization development workshop.
- New local committees in Moyenne Guinea are created and received basic management training.
- Two round tables are organized in two zones for 38 presidents, 38 executive secretaries, six regional coordinators and six headquarters' managers.

Objective 2: By the end of 2005, 15 new school clubs are installed and functioning in Basse Guinea, Moyenne Guinea, Haute Guinea and Guinea Forestière

Activities:

- Identification of the schools, informing and sensitizing the local authorities and recruitment of members.
- Installation of the clubs and training of animators.

Expected Results:

- 15 new schools are identified and retained for the creation of new Red Cross clubs.
- 15 new clubs are created in the schools of 15 Red Cross committees in Haute, Basse, Moyenne and Guinea Forestière.
- 30 new club animators are trained in youth group animation techniques.

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Objective 3: Through a mini camp, the organizational and operational capacities of five school clubs of Guinea Forestière are reinforced.

Activities:

- Organization of a mini camp for 30 youths.
- Provision of basic equipment.

Expected Results:

- 30 youths have received basic training on the Red Cross/Red Crescent Movement.
- 30 youths have been initiated in the techniques of creating art objects.
- 30 youths are initiated in first aid and social mobilization on public health.
- Five school clubs in Guinea Forestière have the basic material to carry out their activities.

Objective 4: The coordination between the Movement's components is reinforced.

Activities:

- Organize thematic round tables.
- Participation in tripartite meetings every 15 days.
- Organize of operational meetings every three months for six regional coordinators, two heads of office and nine headquarters' managers.
- Harmonize and revise administrative and financial procedures (salaries, per diems, narrative and financial reports format)

Expected Results:

- Approximately 16 local committees have an annual action plan developed and adopted by the partners (the Federation and ICRC).
- Coordination decisions adopted during tripartite meetings are implemented and followed by the Red Cross of Guinea and the partners.
- 50% of the national society's programs are followed regularly, harmonized and evaluated.
- Administrative and financial procedures are revised, harmonized and adopted by the Red Cross of Guinea, ICRC and the Federation.

Objective 5: The administrative and financial capacities if the Red Cross of Guinea are reinforced.

Activities:

- Human resource management raining for the finance and administration manager.
- Computerized financial management system training for the treasurers and executive secretaries
- Revision of the Red Cross of Guinea procedure manual.
- Harmonization of management procedures in collaboration with the partners

Expected Results:

- The administration and finance manager have been trained in human resources and the volunteer management by the end of April 2005.
- 20 treasurers and executive secretaries have received training in human, financial and material resources management by May 2005.
- The Red Cross of Guinea has a reliable computerized financial management system by June 2005.
- The Red Cross of Guinea has a new administration and financial management procedures manual by the end of 2005.
- 40% of management procedures adopted by the Red Cross of Guinea and partners are applied by the end of 2005.

Coordination, Cooperation and Strategic Partnerships

Background and Achievements

The delegation has drastically reduced its expatriate quota to one and more responsibilities will be given to the Red Cross of Guinea to prepare it to take over the Federation activities. This new approach in Guinea will provide the opportunity for the national society to ensure its mission can be effectively carried out nationally through adapting its management model.

Goal: To ensure a flexible, efficient functioning of the delegation in order to provide effective, concrete support to the Red Cross of Guinea's development capacities with a view to fulfilling its humanitarian mission with vulnerable persons.

Objective 1: Pursue the strengthening of the delegation's human resources to guarantee appropriate management support to the Red Cross of Guinea.

Activities:

- Harmonizing the salary scale to match the ICRC' and other international organizations.
- Adopting the internal regulations that have not been revised for years.
- Revising the administrative standard in close consultation with the national society's other partners.
- Revising job description is line with the national society's human resource management mission and vision.

Objective 2: Continue to handover responsibilities to the Red Cross of Guinea in line with the exit strategy of the Federation.

Activities:

- The national society's organizational chart is reviewed to better reflect the change process.
- Organize a gradual transfer of the Federation's responsibilities to the national society's departments.

Expected Results:

- All national society staffs have a revised or updated version of job description based on discussion with the traditional partners.
- The new salary scale has been discussed, agreed on, applied and aligned to Federation or ICRC salary band.
- The national society functional organization chart has been finalized and approved by the governing board. The delegation has gradually transferred responsibilities to departments.
- The Federation's representative supports and advises programme implementation.
- The Federation and the national society shared the same premises and the Federation used the national society's staff.
- The logistic rules transferred to the national society are properly functional and efficient to assist the two sub-delegations.

Indicators:

- Finalised and published position descriptions, salary band approved and shared between partners.
- The national society and the Federation representative share the same premises.
- The management procedures in place.
- Financial and narrative reports sent on schedule.
- A cooperation agreement is finally signed for each Federation-supported programme.

Monitoring and Evaluation

Background and Achievements

The Federation, through its representative and the national society, will be responsible for implementing and monitoring this programme. The operation and programme update ensure follow up of the different objectives.

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For further information please contact:

- *In Guinea: Mr Belly Saliou Diallo, Executive Secretary, Red Cross Society of Guinea, Conakry; Email belly1961@yahoo.fr; Phone 224.13.40.59.31*
- *In Guinea: Dr Balla Condé, Health Coordinator, Red Cross Society of Guinea, Conakry; Email bconde_gn@yahoo.fr; Phone 224.11.33.84.46*
- *In Côte d'Ivoire: Eric-Michel Sellier, Federation Head of Mano River Regional Office, Abidjan; Email ifrci35@ifrc.org; Phone 225.22.40.44.50; Fax 225.22.40.44.59*
- *In Geneva: Christophe GrosPierre, Federation Acting Regional Officer for West and Central Africa, Africa Department; Email christophe.grosPierre@ifrc.org; Phone 41.22.730.43.13; Fax 41.22.733.03.95*

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BUDGET 2005

PROGRAMME BUDGETS SUMMARY

Appeal no.: 05AA021

Name: GUINEA

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter & construction	0	0	0	0	0	0	0
Clothing & textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & first aid	366	39,636	0	0	0	0	40,002
Teaching materials	0	0	0	450	0	0	450
Utensils & tools	0	43,965	0	0	0	0	43,964
Other relief supplies	0	5,172	0	0	0	0	5,172
SUPPLIES	366	88,773	0	450	0	0	89,589
Land & Buildings	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Computers & telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other capital exp.	0	0	0	0	0	0	0
CAPITAL EXPENSES	0	0	0	0	0	0	0
Warehouse & Distribution	0	0	0	0	0	0	0
Transport & Vehicules	0	36,432	0	0	0	0	36,432
TRANSPORT & STORAGE	0	36,432	0	0	0	0	36,432
Programme Support	2,126	59,054	0	3,874	0	0	65,053
PROGRAMME SUPPORT	2,126	59,054	0	3,874	0	0	65,053
Personnel-delegates	0	146,400	0	0	0	0	146,400
Personnel-national staff	26,620	564,574	0	0	0	0	591,193
Consultants	0	0	0	0	0	0	0
PERSONNEL	26,620	710,974	0	0	0	0	737,593
W/shops & Training	0	0	0	51,957	0	0	51,957
WORKSHOPS & TRAINING	0	0	0	51,957	0	0	51,957
Travel & related expenses	0	0	0	0	0	0	0
Information	3,601	12,572	0	3,241	0	0	19,413
Other General costs	0	9,680	0	79	0	0	9,759
GENERAL EXPENSES	3,601	22,252	0	3,320	0	0	29,172
TOTAL BUDGET:	32,713	917,485	0	59,601	0	0	1,009,799