

# PROGRAMME UPDATE



International Federation of Red Cross and Red Crescent Societies  
Fédération internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## HAITI

22 December 2005

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### In Brief

**Appeal No. 05AA042; Programme Update no. 1, Period covered: 1 January – 15 December 2005; Appeal coverage: 39.6%; Outstanding needs: CHF 1,155,285 (USD 880,117 or EUR 741,965).**

*[Click here to go directly to the attached Contributions List \(also available on the website\).](#)*

**Appeal target: CHF 1,911,353 (USD 1,456,147 or EUR 1,227,616)**

**Related Emergency or Annual Appeals: Caribbean Annual Appeal 2005 (05AA041); Haiti: Floods Appeal 22/2004; Hurricanes Dennis and Emily (Appeal 05EA014); Central America, Mexico and Haiti: Floods from Hurricane Stan (Appeal 05EA021)**

**Programme summary: The Haitian National Red Cross Society (HNRCS) General Assembly took place on 15 October and, for the first time, autonomously elected the HNRCS president. Two weeks later, a meeting of the governing board was held and members of the executive board were elected as well as members of the technical commissions which will now become operational.**

Following her election, the HNRCS president promised to reinforce the Red Cross branches and to work to ensure full separation of governance and management. The Federation supported the HNRCS to undertake a review of the organizational structure and has accompanied the National Society in a recruitment process; the hiring of management staff to key positions during the last months of the year is expected to significantly improve the overall performance at management level.

The Federation continues to assist the National Society to implement its Plan of Action 2005 – 2008 on which the Federation's Revised Annual Appeal, issued on 23 June, is based. The Plan of Action was put forward and approved by HNRCS partners at the Partnership Meeting held in Port-au-Prince on 6 and 7 May 2005. Financial support to the Federation Appeal is currently being provided by the American, British, Canadian and Norwegian Red Cross Societies. To date, the Appeal coverage stands at a mere 39.6% despite the commitments expressed at the Partnership meeting. As a result, further support from Partner National Societies (PNS) is essential to ensure the successful continuation of the programmes in 2006.

On 1 July 2005, a Memorandum of Understanding was signed between the components of the Movement operating in Haiti. Overall relations with the Partner National Societies (PNS) are good and coordination with regard to annual and emergency programming is effective.

In response to the disasters associated with the 2005 hurricane season, the Federation assisted the HNRCS in providing food and non food items to 2,900 beneficiary families (14,500 persons) who were affected by Hurricanes Dennis, Emily, Stan, Wilma and Alpha in the areas around Saint Marc, Grande Saline, Cayes, Grand Goave, Jacmel, Baintet, Anglais et Tiburon, and Grande Anse.

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*This Programme Update reflects activities to be implemented over a one-year period. This forms part of, and is based on, longer-term, multi-year planning (refer below to access the detailed logframe documents). All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response](#) in delivering assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

## Operational developments

Since the flight of President Aristide in early 2004 and despite the return of the UN stabilization force (MINUSTAH) several months later, there is an increasing degree of violence and insecurity as the population is anticipating elections planned for December 2005 and now postponed to January 2006. Given Aristide's earlier demobilization of the regular military forces, significant disaffected armed groups pose a risk while equally disaffected groups of Aristide supporters seek his return. This is a situation which does not easily foster peace and might threaten the international support of partners.

Here are some illustrations of recent events:

- Murder of a former French consul and of 25 more persons in mid June
- An ICRC local officer was shot in late June 2005 and a Federation officer was kidnapped at the same time
- Two HNRCS volunteers were injured in early June in front of a Red Cross post in Cité Soleil, a high-risk suburb of Port-au-Prince
- Many cases of kidnapping are registered day after day (committed sometimes by policemen and security agents)
- Arson of markets in Port-au-Prince in May and November
- Sporadic attacks against MINUSTAH and humanitarian personnel
- Incidents of armed robbery

However, the peace process has been improving since the MINUSTAH mission was prolonged until 2006 with the possibility of increasing the numbers of the MINUSTAH force.

Based on the Plan of Action 2005-2008 put forward at the Partnership Meeting held in Port-au-Prince on 6 and 7 May 2005, the Federation launched a revised Appeal for support to the Haitian National Red Cross Society on 23 June 2005. This revised Appeal replaced the document published at the beginning of the year and highlighted the activities to be carried out in 2005 under the programme in order to set a solid base for continued implementation in 2006-2008.

With regard to the progress achieved at the National Society level, significant delays were caused by the numerous demands on the time of the executive officer which complicated the implementation of certain objectives in the Plan of Action, and in particular as regards the recruitment of new staff.

## **Health and care**

### **HEALTH AND SOCIAL SERVICES**

#### **Management of Health and Social Activities**

**Objective 1:** The capacity of the health and social services department at the National Headquarters and at regional levels is reinforced in order to better support the Red Cross volunteers who are contributing to the improvement of the health situation of vulnerable groups.

#### **Expected Results**

1. The Health and Social Service Department of the National Society has essential staff in place at the Headquarters and in the regional branches.
2. The staff of the Health and Social services department receive appropriate initial training
3. HNRCS is an operational partner to the Ministry of Health

#### **Progress/Achievements**

The recruitment process at the headquarters level has now taken place. A joint HNRCS/Federation/ICRC team staged a test which helped to select the head of health department. The latter took up his position in mid October. A second person was recruited to be in charge of community-based first aid (CBFA) activities but at the time of writing this report, he had given up to his position for personal reasons.

Given an outbreak of malaria and following an assessment from 15 to 16 November by the HNRCS health department, the Federation assisted the HNRCS to organize a two day workshop in Artibonite on malaria and its prevention at the community level in Saint Marc department. 150 HNRCS volunteers working in the First Aid, Youth and Gender sections, together with members of the ambulance service from the Saint Marc branch were trained from 9 to 10 December in Information, Education and Communication strategies for social mobilization with regard to the prevention of malaria at the community level.

Participants were trained in:

- The environmental conditions which foster the breeding of mosquitoes
- The signs and symptoms of malaria
- The behaviour and reflexes to adopt in case of suspicion of malaria
- Individual and collective methods of prevention

The volunteers will undertake the dissemination of preventive actions in their respective communities during mobilization and sanitation campaigns in collaboration with the scouts and the mayor of Saint Marc: this includes drainage and cleaning, collection of garbage and domestic waste, burning of solid waste and residue, and the elimination of mosquito breeding sites. In addition, the Federation gave 500 impregnated bed nets to the regional Red Cross branch of Saint Marc, to be distributed to the most vulnerable, especially pregnant women and children under 5 years of age.

#### **Impact**

The simultaneous recruitment of both the National Society head of health department and a Federation health delegate at the beginning of November 2005 was beneficial to the health programme which had suffered from inactivity. As a direct impact of the two-day workshop focusing on malaria, the regional branch has acquired accurate information on malaria transmission and how to break the cycle of the disease. The branch will be working on a plan of action to be implemented during the year 2006, with the collaboration of the National Society headquarters and with Federation assistance.

#### **Problems/Constraints**

Given the workload of the HNRCS executive officer, the recruitment process took a long time. This has seriously delayed the implementation of many activities planned in the framework of the health programme.

## Community Health Based Activities in Targeted Communities

**Objective 1:** Strengthened volunteers' capacities and skills improve the health and sanitation conditions in their communities through the implementation of relevant community based health activities

### Expected Results

1. Red Cross volunteers are coaching targeted communities in sanitation activities focusing on the construction, use and maintenance of latrines, small scale environmental sanitation and the protection of drinking water sources.
2. Volunteers involved in disaster management have additional, specific first aid training as appropriate for the tasks they are expected to fulfil.

### Progress/Achievements

Under this objective, the activities planned under the annual programme were put on hold as a result of a lack of capacity on the part of the HNRCS and the Federation. However, a series of sanitation activities were carried out in the context of the emergency response to Hurricane Jeanne in Gonaïves. The health volunteer and team working in Gonaïves reached 10,202 families with the distribution of aquatabs, sachets of oral rehydration salts and health talks. These talks focused on disease, the need for vaccination, the use of condoms and solid waste disposal. Those reached were people registered for distributions in vulnerable circumstances and the educational sessions were well received. As a result of this information, following the passage of tropical storm Alpha, those who had followed the educational sessions used aquatabs to purify drinking water as they were conscious of the risk of disease.

A Federation medical consultant under the Gonaïves operation, assisted by the water and sanitation delegate, gave basic training in rapid-impact health promotion campaigns to a group of volunteers from the HNRCS branch in Saint Marc and the use of water purification tablets was demonstrated to volunteers. These volunteers continue to undertake promotion campaigns in outlying communes, in public places (streets and markets) where water and sanitation conditions are very poor. In section 5 of Saint Marc, which is targeted by these campaigns, there are no wells and people are obliged to drink water from the river. At the beginning of August, 60 families from section 5 of Saint Marc also received training in water treatment.

In Cap Hap Haïtien, 15 schools benefited from educational sessions focusing on personal hygiene and environmental sanitation; these sessions reached 9,500 persons.

### Impact

This assistance has contributed to the prevention of water borne disease amongst the population living in precarious sanitary conditions, and training provided to HNRCS volunteers continues to be replicated in vulnerable areas, thus reaching more people with key messages in hazard-prone areas.

### Problems/Constraints

The difficulty in identifying a health delegate, who was finally recruited in November, has seriously delayed the implementation of many activities planned within the framework of the health programme.

### HIV/AIDS

**Objective 1:** Increasing numbers of youth and adolescents are aware of the risks related to sexually transmitted diseases in general and to HIV/AIDS in particular and adopt a safer sexual behaviour.

### Expected Results

1. The National Haitian Red Cross Society is an active participant in the Caribbean Red Cross HIV/AIDS network.

**Haiti; Appeal no. 05AA042; Programme Update no. 1**

2. An increase of at least 50% of targeted youth and adolescents in school as compared to the baseline know how HIV/AIDS is transmitted.
3. Awareness campaigns focusing on the prevention of HIV/AIDS are targeting youth.

**Progress/Achievements**

Since April 2004, HNRCS is undertaking a « Together We Can », project made possible thanks to the American Red Cross. The project is targeting young men and women between 10 to 24 years old and is based on a peer education, community and social mobilization and capacity building strategy. To date, this project has been implemented in 6 branches of the HNRCS and will be implemented in a seventh in January. Between October 2004 and September 2005, close to 6,000 youths completed the entire Together We Can curriculum and in turn reached over 47,000 of their peers with HIV prevention messages through peer to peer outreach. This project aims at promoting change among youth. The curriculum uses dynamic, participatory techniques to improve youth's knowledge, attitudes and skills relating to HIV/AIDS. The prevention messaging emphasizes abstinence, being faithful to one's partner, and other healthy behaviours including condom use for at-risk youth. This project is financed by President's Emergency Plan for AIDS Relief (PEPFAR), which often organizes activities in cooperation with other partners such as Ministry of Health and UNFPA.

The HNRCS formed 12 operational partnerships over the last year. Key partners involved in joint community mobilization events, message harmonization and in the curriculum adaptation workshop include the Ministry of Health (MOH), Ministry of Environment (MOE), and NGOs such as FOSREF (Fondation pour la Santé de la reproduction et de la famille), VDH (Volontariat pour le développement humain) and PSI (Programme Santé et information). In order to assure the security of TWC staff, the HNRCS is collaborating with the ICRC in all operations in Cité Soleil.

A significant organizational development activity occurring during this reporting period was initiated as a result of the TWC National Youth Coordinator's work in Fort-Liberté and Ouanaminthe in June to establish Red Cross branches as a first step prior to expansion of project activities to these sites. The National Youth Coordinator introduced the TWC project and began the recruitment process for field managers at this time. In Gonaïves, the Federation trained 17 HNRCS volunteers on communication for behaviour change (use of condoms) in June 2005 and volunteers undertook a number of social mobilization campaigns at community level. In July 2005, 60 volunteers of whom 30 were young girls from the 13 HNRCS regional branches of HNRCS took part into the 4<sup>th</sup> National Forum for Youth, in the framework of mobilization for voluntary blood donation and the fight against propagation of HIV/AIDS. This forum was held on the theme: « Volunteers in the service of suffering humanity».

**Impact**

HNRCS has broken barriers of discrimination in integrating persons living with AIDS in the peer education training. These persons are involved in the social mobilization campaigns on VIH/AIDS prevention. They are committed to disseminate the prevention messages through own testimony. To date, close to 6,000 youths completed the entire Together We Can curriculum and in turn reached over 47,000 of their peers with HIV prevention messages through peer to peer outreach.

**Problems/Constraints**

The lack of well functioning medical service structures at local branch level as well as at headquarters, together with the lack of means of transportation for volunteers who must cover long distances to reach the targeted population in the outlying sections have complicated the implementation of the project. Due to the security issues, access to Cité Soleil is limited and, as a result, project implementation at that site was delayed for several months.

## HEALTH IN EMERGENCIES

### Water and Sanitation in Emergencies

**Objective 1:** As part of comprehensive disaster response, the HNRCS increases its capacity to provide essential water and sanitation services to affected communities during emergencies

#### Expected results

1. The HNRCS has water equipment and related chemical supplies appropriately stored and maintained at its warehouses, available for rapid deployment in emergency operations.
2. Tools and basic commodities: jerry cans and plastic sheeting for water and sanitation activities are available for rapid deployment.
3. The HNRCS has volunteers trained in chlorination and other water treatment skills.
4. Water and hygiene promotion materials are available in Creole.

#### Progress/Achievements (activities implemented within this objective)

A water and sanitation component was included in the revised plan of action for the response to the floods incurred following the passage of Hurricane Jeanne in Gonaïves, thereby initiating a community based project to improve unsanitary conditions and create health awareness and understanding through a participatory process. Trained HNRCS volunteers use the Participatory Hygiene and Sanitation Transformation (PHAST) methodology to promote hygiene, sanitation and community management of water and to control sanitation-related diseases by promoting health awareness and understanding which, in turn, leads to environmental and behavioural improvements. A PHAST training of trainers and pilot project has taken place to complete the training for the HNRCS volunteers. Two consultants facilitated the PHAST training over 11 days from 27 September to 7 October 2005. This was attended by 23 persons. The PHAST documentation used was prepared by the World Health Organization (WHO) and the methodology applied was participatory, using cards/posters in different groups. The Federation undertook a field mission from 28 to 30 September in order to identify the strengths and weaknesses of the training and then to propose recommendations for better reaching training objectives.

In addition, the HNRCS received a 5,000 gallon tanker truck as a gift from the Dominican Red Cross. This tanker truck will help the National Society to reinforce its capacities in disaster response. A specific project is in preparation to maximize the use of the tanker.

#### Impact

The content of the PHAST training was felt to be pertinent and included a session on water and sanitation in emergencies. A participatory methodology was used based on the WHO methodology and the tools for trainers were felt to be appropriate. The HNRCS will learn from this training programme and refer to it to implement programmes in priority regions in accordance with the Plan of Action 2005 – 2008.

#### Voluntary Blood donation



In the coming 5 years, the blood transfusion service expects to increase the number of blood units collected to 50,000.

**Haiti; Appeal no. 05AA042; Programme Update no. 1**

Although not included in the Federation's Annual Appeal, in the framework of the HNRCS health programme, the National Society is also implementing voluntary, non-remunerated blood donation (VNRBD) activities through its blood transfusion service. Since 1970, a national transfusion service was created which has 17 transfusion posts through the country including those in Port-au-Prince, Cayes, Cap Haitian, Leogane, Pignon, Hôpital de l'Université d'Etat d'Haiti (HUEH), St François de Salle, Bonne Fin, Cange, Deschapelles, Gonaives, Jacmel, Jérémie.

Other transfusion posts were inaugurated in October in St Marc, Mirebalais, Hinche and Milot thanks to the Global Fund against HIV/AIDS tuberculosis and malaria; and in Fort Liberté and Port de Paix. At the present time, the service is financed by President's Emergency Plan for Aids Relief (PEPFAR), the Global Fund, the Inter American Development Bank and the Haitian Government.

In 2004, 10,000 units of blood were collected through monthly campaigns in schools, hotels, factories, banks and the Red Cross. In the coming 5 years, the blood transfusion service expects to increase the number of blood units collected to 50,000. On 13 December a voluntary blood donation campaign was held at the Federation office for all staff. At the end of the day, 23 units of blood were collected.

**Impact**

The percentage of voluntary, non-remunerated blood donors is increasing and youth are being trained as first aid volunteers; in addition, civil society is becoming more involved in VNRBD and promotion activities.

**Problems/Constraints**

The lack of security limits the movement of voluntary donors; donors fear the results of serology tests and there are deep-rooted myths concerning blood and its donation.

**Disaster Management****Institutional Strengthening of the HNRCS Disaster Management Capacity**

**Objective 1:** The HNRCS has a disaster management department that is effectively coordinating the various technical services at the Headquarters and in the regional branches that are involved in the response to a disaster and in community-based disaster preparedness projects.

**Expected Results**

1. The HNRCS Headquarters has a well structured and equipped disaster management department.
2. A system of disaster management is in place at the Headquarters as well as in the three priority regions: the north, north-west and upper Artibonite.

**Progress/Achievements (activities implemented within this objective)**

In order to establish the disaster management structure, the HNRCS confirmed a departmental director on 16 October 2005. The National Society's telecommunications technician has now been included in the disaster management team to reinforce the new structure, and a logistician was recruited on 1 November to reinforce the team. Furthermore, after many months, the Federation finally identified a disaster management delegate who was confirmed in his position at the end of October. His main task will be to assist the HNRCS in the follow up to the disaster management plan of action, in close cooperation with all partners in Haiti, the Panama Regional Delegation and the Pan American Disaster Response Unit.

Close coordination between the headquarters and the branches in disaster-prone areas was ensured during the hurricane season, which affected Haiti between July and October. This made possible the distribution of relief assistance to 1,800 vulnerable people in the Lower Artibonite, South, South west, Grand Anse and West regions.

## Impact

Since the floods emergency in Mapou, the handling of emergency response by the HNRCS/Federation has improved steadily. The floods disasters which occurred since July as a result of the passage of hurricanes Dennis, Emily, Stan, Wilma and Tropical Storm Alpha were successfully managed by the HNRCS and the Federation with the support of PADRU and of PNS.

There has been clear progress in the mobilization of volunteers from the HNRCS; this had already been observed in the course of the operation in response to Hurricane Jeanne in Gonaïves. Since July, in response to the floods disasters in the centre and south of the country, volunteers have been available. This is a result of the training given by the Federation, the ICRC and Partner National Societies. Cooperation within the Red Cross Movement is excellent in Haiti and this has resulted in improved management of the response to recent flooding.

## Development of Practical Plans and Protocols for Disaster Management

**Objective 1:** The actions of HNRCS in relation to Disaster Management before, during and after disasters are guided by a disaster management strategy with plans and protocols.

### Expected Results

1. The HNRCS has specific contingency plans and protocols for the most frequent and significant disasters: hurricanes, flooding.
2. All plans are developed with the participation of the regional branches and the relevant services of the Headquarters.

## Progress/Achievements

A contingency plan for hurricanes and floods disasters has been under preparation since May 2005. This plan was presented to all the 13 regions in the country for input and was also shared with partner organizations. The document was built on the standard model proposed by PADRU and the final draft was reviewed during the National Disaster Management Directors' meeting for Caribbean National Societies held from 8 to 12 December 2005 in Barbados. The objective of this meeting was to strengthen the disaster management network in the region and review the lessons learned from the 2005 hurricane season. The National Society has also prepared a contingency plan for the forthcoming national elections in Haiti.

## Impact

The HNRCS is better prepared to face disasters.

## Problems/Constraints

The recruitment process has been slow and has thus affected the establishment of an operations centre and pertinent plans and protocols. The planned operations centre for emergency response will be financed by the Norwegian Red Cross and will help to better build the capacities of the HNRCS in the area of disaster management.

## Development of Human Resources

**Objective 1:** The technical capacities of staff and volunteers at regional and local levels to provide timely quality services in disaster management are strengthened.

### Expected Results

1. The HNRCS has established and trained three National Intervention Teams (NITs) in the priority regions: the north, north-west and upper Artibonite.

2. The NITs are provided with the necessary equipment for intervention in the event of disasters.

### **Progress/Achievements**

From 13 to 20 February the Netherlands Red Cross financed the training of 50 new volunteers in first aid in Anse Rouge. Some 20 HNRCS volunteers were trained in disaster management by the Regional American-Caribbean Intervention Platform "Plateforme d'intervention régionale Amérique-Caraïbes" (PIRAC) between 17 and 24 September in Guadeloupe: 5 participants were from the area of health, 6 were specialized in water and sanitation and 11 in relief assistance, logistics and shelter management.

In addition, in order to leave the affected communities and the National Society better organized and prepared for disasters, the Federation has assisted the HNRCS to involve and train branch volunteers in activities such as conducting assessments and surveys, distributing relief supplies, installing and maintaining water supplies and reconstructing or building latrines.

### **Impact**

The involvement of volunteers in conducting surveys and assessments has provided volunteers with additional skills and capacities to respond to disasters. Volunteers have taken part in needs assessments and surveys and have been part of all the relief assistance operations carried out during the hurricane season in Artibonite, in the North West and South East. Volunteers have also assisted with the selection of beneficiary families and distribution of relief assistance.

### **Strengthening Telecommunications Capacity**

**Objective 1:** A functional and well maintained telecommunications network guarantees nationwide communication coverage and improves the HNRCS disaster management capacity.

### **Expected Results**

1. Nationwide radio coverage is ensured through the VHF and HF network in view of hurricane season.
2. Consistent radio coverage is achieved in all regional branches.
3. Communication between regional branches and Headquarters is improved.

### **Progress/Achievements**

Following the departure of the last telecommunications delegate in March 2005, the Federation has worked with the Haitian National Red Cross Society and the ICRC to maintain and improve the VHF Network. As a result, a large part of the country is now covered. The delegation's telecommunications technician has made several missions to the repeater sites, as well as to Gonaïves and to the HNRCS branches. This work has helped to maintain 6 VHF network repeaters for standard operation in 6 HNRCS branches: Gonaïves, Les Cayes, Petit Goave, Fort-Delpêche, Obleon and Anse à Pitre were rehabilitated in order to be able to communicate with the headquarters. Currently, ten branches can maintain constant communication with the headquarters by radio.

### **Impact**

The HNRCS is using the VHF network during operations that require radio communications within the country. During the Dennis and Emily hurricane response operations, radio contact was secured between the branches of Les Cayes, Jacmel, Petit Goave, Anse à Veau and the headquarters. The branches were also able to receive updates regarding the path of the hurricane whilst at the same time they were able to inform headquarters about the situation in different localities.

## Problems/Constraints

The Federation has not yet identified a telecommunications delegate for Haiti. The Federation has kept five base radios with solar panel and batteries for the new HNRCS branches at the border with the Dominican Republic, and the ICRC will keep 10 new bases for the same purpose. However, installation cannot take place until the new branches are set up and functioning. This is a joint HNRCS, Federation and ICRC initiative. The branches on the border are Ouanaminthe, Belladère, Fort-Liberté and Anse-à-Pitres. The branches of Fort-Liberté and Ouanaminthe will be equipped with VHF radios as soon as they become operational, while the branch of Anse-à-Pitres already has VHF radio equipment and is frequently in contact with headquarters.

## Strengthening of response capacity

**Objective 1:** Essential relief items are accessible for immediate distribution to vulnerable populations in the event of a disaster.

### Expected results

1. Essential relief items are available in strategic locations
2. A system is put in place in coordination with PADRU/PIRAC to guarantee the rapid and effective provision of relief supplies to populations affected by disasters.

A small stock of emergency relief goods was pre-positioned with the regional branch at the close of the Gonaïves relief operation. The remaining stock was transferred to the HNRCS national headquarters' warehouse in Port-au-Prince. During the hurricane season, five local Red Cross branches were provided with emergency relief stock which was shipped by PADRU. As a result of these shipments and quantities of emergency stock which had been pre-positioned, it was possible to assist vulnerable families during the hurricane season, as follows:

- In Bas Artibonite, relief was provided to 800 families in Saint Marc following Hurricane Emily.
- In the South: relief was provided to 200 families in Les Anglais and Tiburon following Hurricanes Dennis and Emily and to 300 families in les Cayes and Port-à-Piment for those affected by Alpha.
- In the South East, 150 families in Côte de Fer and Bainet received relief assistance after the passage of Hurricanes Dennis and Emily.
- In the West, response was given to 300 families following Hurricanes Dennis and Emily.
- In Grande Anse, 300 families received assistance in the wake of Hurricanes Dennis and Emily.

In October, as a result of flooding in Grande Saline, in the 5<sup>th</sup> commune of St Marc in Bas-Artibonite and in Jacmel in the South East, pre-positioned stock in Gonaïves was used to provide response through the distribution of aquatabs and BP 5 biscuits for some 440 families. In addition, kitchen sets, hygiene kits and blankets which were distributed to some 300 families.

## COMMUNITY BASED DISASTER MANAGEMENT

**Objective 1:** The capacity of communities to manage risk and to respond independently to disaster is increased as is the capacity of regional and local branches to support them in this function.

### Expected Results

1. CBDM materials, including relevant materials that exist at the regional level (Central America and the Caribbean) are adapted and translated in Creole.
2. Integrated community risk management activities are conducted by targeted communities with the support of the HNRCS

Most of the coastal regions of the country are extremely vulnerable to the passage of hurricanes. The HNRCS, which is part of the disaster management committee, played a key role in raising awareness among the population

regarding the threat of hurricanes and, as such, has had an important impact in decreasing the number of victims of these disasters.

## **Humanitarian Principles and Values**

### **Culture of Peace and Prevention of Violence**

**Objective 1:** Communities show more solidarity, engage in constructive exchange and are further disposed towards peace and a culture of non-violence.

#### **Expected Results**

1. A peace and prevention of violence programme has been designed by Haitian National Red Cross Society in line with the approved regional strategy.

#### **Progress/Achievements**

The Spanish Red Cross is supporting the National Society in initiating an anti-violence project. In September the executive officer took part in a regional meeting in Honduras which reviewed regional strategies for the prevention of violence and the promotion of a culture of peace.

In addition, the Federation, in collaboration with the ICRC, has assisted the HNRCS to set up a press network which will help to disseminate Red Cross messages fostering a culture of peace and promoting humanitarian values. The network was established on 4 October, the eve of the launch of the World Disasters Report, after an information day organized by the HNRCS, the ICRC and the Federation. A team of ten journalists exchanged information on Red Cross activities in Haiti. During the discussions, participants pointed out the importance of information in the prevention of disasters. It was agreed that regular thematic meetings will be organized in 2006 focusing on humanitarian values and Red Cross issues.

#### **Impact**

To date, there is little impact in this area as work has just begun. However, the establishment of the press network is expected to assist in the effective promotion of the Haitian National Red Cross Society and the enhancement of its profile.

#### **Problems/Constraints**

The delays in the recruitment of personnel and the emphasis on the emergency operations as a result of the hurricane season have affected the implementation of activities in the area of humanitarian principles and values.

## **Organizational Development**

### **Governance**

**Objective 1:** The governance of the Haitian National Red Cross Society responsibly exercises its distinct and separate role and ensures accountability to members, beneficiaries, donors, the authorities and the public

#### **Expected Results**

1. Democratically elected competent and diversified governance board members are in place at regional level.
2. Democratically elected competent and diversified governance board members are in place at national level

## Progress/Achievements

During the first semester of 2005, the Federation and the ICRC provided support to the HNRCS for the holding of regional General Assemblies in Artibonite, Gonave and Fort-Liberté. In September 2005, the presidents of regional Red Cross branches benefited from an exchange meeting facilitated by the Federation and the ICRC focusing on the separation of governance and management. In addition, the Federation undertook field missions in Cap Haïtien, Cayes and Jacmel in order to work towards building the capacities of the regional branches.

At the headquarters, the Federation assisted the HNRCS in the preparation and the organization of the General Assembly and governing board meetings in Port-au-Prince, together with the drawing up of internal regulations for the staging of the General Assembly. On 15 October the HNRCS president and 21 members of the governing board were elected for a four year mandate. The General Assembly was held in the presence of the Federation, the ICRC and representatives of the French and Spanish Red Cross Societies. Dr. Michaële Amedée Gédéon, the former president, obtained 75 votes of a total of 79.

The General Assembly was followed by the first governing board meeting held two weeks later on 29 October. The new members of the board took advantage of this opportunity to elect its members for a four year mandate: two vice presidents, one of which is a woman, a treasurer, a secretary general, 7 members, the members of finance committee and those of the statutory commissions (youth, disasters and development). This is the first time that the president of the National Society was elected as in past years the HNRCS president has been nominated by the President of the Republic; this is also the first time that the technical commissions working with the executive board have been operational.

Following her election, the HNRCS president promised to reinforce the local Red Cross branches and to ensure the separation of governance and management functions. The president invited the executive officer to implement the instructions received from the governance. She also pointed out the need for respect of the Statutes and the internal regulations and invited the new members to put these into practice during the exercise of their activities. She also invited the components of the Movement to accompany her National Society, which faces many challenges.

## Overall Management

**Objective 1:** The Haitian National Red Cross Society achieves effective, efficient and relevant results through efficient management

### Expected results

1. The National Society management has a clear Annual Operational Plan based on the objectives that are set by the governance and on the available resources.

## Progress/Achievements

In the framework of capacity building, the German Red Cross financed the completion of the building that was previously used as a training centre, built with Spanish Red Cross (Catalonia branch) funds. This building, which is located in Deprez, is now the headquarters of Haitian National Red Cross Society and was inaugurated on 18 September in the presence of the Spanish Ambassador and Red Cross representatives.

The Federation also assisted the HNRCS in the implementation of certain important activities, especially:

- The design of the Plan of Action 2005 - 2008.
- The determination of the most important priorities for 2005
- The writing of project proposals relating to the operation in Gonaïves
- The writing of HNRCS/ Netherlands Red Cross project proposals on disaster preparedness
- The drawing up of proposals for the Plan on response during the hurricane season
- The review of the Plan of Action 2005 in order to adjust the Plan of Action for 2006.

## Impact

With its new headquarters facility, the HNRCS now has sufficient space available to allow the National Society to increase its number of staff and thereby increase the level of service it provides to the community. This will also help facilitate coordination between other PNS, such as the Spanish Red Cross.

## Human Resources Management

**Objective 1:** The Haitian National Red Cross Society is managing its human resources professionally

### Expected Results

1. Competent and diversified management teams are in place and active at national and regional levels

It is anticipated that the recruitment of managers in key positions will considerably improve the overall performance at management level. The Federation supported the HNRCS to review the organizational structure of the National Society and the Federation's standard job descriptions were provided. The Federation also supported the HNRCS in the process of recruitment of managers at the level of head of department at the national headquarters. As a result, the head of the health and disaster management departments and the human resources manager were recruited during the last quarter of 2005, and the recruitment process is on-going for other positions. At the regional level, no progress in this respect has been achieved to date.

## Financial Resources Management

**Objective 1:** The Haitian Red Cross has the financial capacity to sustain its core costs and key activities

### Expected Results

1. A competent fundraising committee at national level is in place and active.
2. Competent fundraising committees in priority regional branches in the north, north west and Upper Artibonite are in place and active.

## Progress/Achievements

The Federation has proposed the creation of a planning, monitoring and evaluation unit at the headquarters, which was accepted and has now been realized. The Federation provides advice to the executive officer and the head of branch coordination with regard to the design of plans and projects. At the governance level, a finance commission was set up by the governing board on 29 October 2005.

At the end of November, a three day budget holders' seminar was organized in Haiti for HNRCS staff and Federation delegates. This was facilitated by finance officers from the Regional Finance Unit in Panama. The workshop was based on the project management cycle and dealt with the Federation accounting system and finance procedures, including authorization levels, working advances, forecast, financial analysis and standard reporting formats for Federation and ECHO finance reports.



A budget holders' workshop helped to strengthen the capacities of HNRCS and Federation staff.

**Impact**

The HNRCS president has committed to the separation of governance and management; the recruitment of managers in key areas is anticipated to bring considerable benefits; it is expected that financial management will improve following the successful holding of the budget holders' course.

**Problems/Constraints**

The availability of the leadership of the HNRCS still remains a concern with regard to the slow implementation of the Plan of Action, together with the availability of staff in general at the headquarters level.

**Branch Development**

**Objective 1:** The regional branches of the north, north-west and upper Artibonite have the essential human and material resources for effective implementation of programmes.

**Expected Results**

1. Priority regional and local branches have adequate space and basic equipment for their programmes and operations.
2. 3. Volunteers receive basic Red Cross training
3. Basic equipment for training of volunteers is available

No activities have been carried out in this area during the reporting period due to lack of funding

**Logistics System**

**Objective:** An efficient and cost effective logistics system is in place to support the various programmes and operations of the HNRCS

**Expected Results**

1. A cost effective, reliable and highly operational logistics unit is in place and taking care of all purchases carried out at Headquarters level
2. Procedures regulating purchases and clarifying levels of authority are in place and well applied
3. Essential disaster response and other equipment is available and stored in professionally managed warehouse space.
4. A system is in place to guarantee the rapid and effective<sup>3</sup> provision of relief supplies to populations affected by disasters
5. The HNRCS is able to support and ensure integration with disaster operations and with Movement partners
6. A fleet management system is established for HNRCS vehicles

No activities have been carried out in this area during the reporting period due to lack of funding

**PROGRAMME DEVELOPMENT****Programme Management**

**Objective 1:** The Haitian National Red Cross Society has increased its overall evaluation capacities to plan, implement, monitor and evaluate integrated programmes.

**Expected Results**

1. An operational Programme Unit, focusing on the design, monitoring and evaluation of programmes is in place

**Haiti; Appeal no. 05AA042; Programme Update no. 1**

2. The concept of “integrated participatory programmes” has been adopted as the guiding principle for all programme planning and implementation.
3. The HNRCS has at least 15 staff and volunteers at headquarters and regional levels who are trainers of trainers in Vulnerability and Capacity Assessment.

No activities have been carried out in this area during the reporting period due to lack of funding

**Coordination, Cooperation, Representation and Strategic Partnerships**

**Objective 1:** The HNRCS is cooperating and working effectively through partnerships with the Red Cross Movement components taking into account the existing guidelines defined by the 2003 International Conference.

**Expected Results**

1. A relevant Cooperation Agreement Strategy between the HNRCS and the Movement components is adopted and implemented
2. Operational mechanisms to enhance coordination among Red Cross partners are in place

**Progress/Achievements**

From 18 to 20 January 05, a CAS expert from the Secretariat held a workshop with the National Society. As a result, on 1 July, a revised Memorandum of Understanding was signed between the components of the Movement operating in Haiti. This memorandum is helping to strengthen cooperation and ensure good coordination in the implementation of activities. After its signing, a committee was formed to provide support to the National Society’s programmes.

Regular meetings are held bi-weekly at the headquarters between the HNRCS, the Federation, the ICRC and the Participating National Societies present in Haiti. The participants share information on different issues such as security, assistance to beneficiaries, and progress achieved; monitoring of the priorities of the HNRCS plan of action is also carried out, together with a review of documentation regarding income generation projects. In general, relations between the Federation, the ICRC and the PNS are positive and are beneficial towards the provision of effective support to the HNRCS.

**Impact**

The regular meetings between the Federation, the ICRC and PNS are beneficial, boost information sharing and ensure coordination of initiatives.

**Problems/Constraints**

There is a need to focus more on the development of strategic partnerships, particularly in view of the number of international organizations and NGOs working in Haiti.

**Objective 2:** External partners increase their financial support to the HNRCS.

**Expected Results**

1. External partners have improved understanding of the Federation role and mandate in Haiti
2. Advocacy initiatives are initiated in line with regional strategy

The Federation regularly attends meetings with the UN system in Haiti which is helping to improve coordination between these two groups. A seminar on shelter has been prepared in cooperation with UNICEF and PADRU. The Federation and the HNRCS also take part in humanitarian and health forums held monthly at the UNDP and WHO offices.

## Management and Implementation

**Objective 1:** The Haiti Country Delegation is working efficiently, ensuring effective administration and management of human resources, financial control and quality reporting.

### Expected results

1. A full team of qualified staff, capable of supporting the priority programme areas is maintained.
2. The HNRCS is supported and its branches are visited by the Federation staff on a regular basis.
3. Financial and narrative reports are issued on a timely basis and are of good quality.

### Progress/Achievements

The Federation delegation in Haiti benefited from the recruitment of finance, logistics and information and reporting delegates in mid 2005. This was a significant contribution to the improvement of the quality of service both in the Federation and with regard to the support provided to the HNRCS.

In spite of delay in the implementation of activities, the arrival of the new health delegate at the end of October had a positive impact on the programme since at the same time, the Federation assisted the HNRCS in the recruitment of a manager who set up a realistic plan of action for 2006 in the cooperation of the National Society and the ICRC.

In addition, the recruitment of a disaster management delegate who was previously working as a logistics delegate and who played a role of focal point of disaster management during the first two months of his mission, helped to improve the implementation of disaster management priorities. The delegate has worked in direct collaboration with the head of the HNRCS disaster management department who was confirmed in his position by the governing board in October.

With regard to National Society support, the head of delegation and the technical delegates undertook regular field missions to the HNRCS branches during the second semester to follow up on the activities and the institutional development in the South (Les Cayes), South East (Jacmel), North (Cap Haitian), Artibonite (Gonaives and Saint Marc), the West (Port-au-Prince) and the Centre.

There has been regular issue of timely narrative and financial reports for donors both with regard to the annual appeal and based on the emergency operations and operational activities. This has been made possible thanks to the recruitment of finance and information and reporting delegates.

**[Contributions list below; click here to return to the title page and contact information.](#)**

APPEAL No. 05AA042

## PLEDGES RECEIVED

20/12/2005

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
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## CASH

REQUESTED IN APPEAL CHF ----->				1,911,353	TOTAL COVERAGE 39.6%	
AMERICAN - RC		5,325	USD	6,819	21.10.05	GENERAL ASSEMBLY
BRITISH - RC		30,000	GBP	68,220	06.11.05	DM DELEGATE
CANADA - RC		80,000	CAD	78,960	15.06.05	HEALTH DELEGATE
NORWEGIAN - GOVT/RC		500,000	NOK	93,250	31.01.05	ORGANISATIONAL DEVELOPMENT, CAPACITY BUILDING, DISASTER MANAGEMENT, HEALTH, HUMANITARIAN VALUES
NORWEGIAN - GOVT/RC		1,580,000	NOK	307,152	07.12.05	ORGANISATIONAL DEVELOPMENT, GOVERNANCE SEMINAR, PERSONNEL , OFFICER , HR MANAGER, DM DELEGATE DM ASSISTAND, DM EQUIPEMENT , TRAINING NIT VOLUNTEERS, DM PROTOCOLS, HOD,
USA - RC		53,250	USD	66,334	17.06.05	HEALTH & CARE
USA - RC		53,250	USD	68,533	12.07.05	HEALTH & CARE
SUB/TOTAL RECEIVED IN CASH				689,268	CHF	36.1%

## KIND AND SERVICES (INCLUDING PERSONNEL)

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
NORWAY	DELEGATE(S)			66,800		
SUB/TOTAL RECEIVED IN KIND/SERVICES				66,800	CHF	3.5%

## ADDITIONAL TO APPEAL BUDGET

DONOR	CATEGORY	QUANTITY	UNIT	VALUE CHF	DATE	COMMENT
SUB/TOTAL RECEIVED				0	CHF	