

Appeal 2006-2007



International Federation
of Red Cross and Red Crescent Societies

Disaster Management & Coordination

Appeal no. 06AA00003

This appeal seeks a total of CHF 17,890,000¹ to fund programmes and activities to be implemented in 2006 and 2007. These programmes are aligned with the International Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross and Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

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The International Federation's mission is to improve the lives of vulnerable people. The Federation is the world's largest humanitarian organization, and its millions of volunteers are active in over 181 countries. All international assistance to support vulnerable communities seeks to adhere to the Code of Conduct and the Humanitarian Charter and Minimum Standards in Disaster Response, according to the SPHERE Project.

[Click here to access the detailed budget summary](#)

			2006-2007 (in CHF)	
Disaster Coordination	Management	and	2006	10,274,000
			2007	7,616,000
Total			17,890,000	

Context

In a constantly evolving international humanitarian environment, effective disaster management remains one of the core areas of priority action for the International Federation of Red Cross and Red Crescent Societies. The

¹ USD 11.5 million or EUR 13.9 million

organisation continues to build on its long history and experience in managing disasters to strengthen the capacities of all its national societies and use all its resources to make an impact in reducing the effects of disasters on the vulnerable communities it serves.

It is in the communities and through its volunteers that the International Federation's work in disaster management is based. This local capacity to reduce the effects of and respond to natural and man-made disasters is supported by the complete network of national Red Cross and Red Crescent Societies, which cooperate to meet the needs of those affected. In line with current thinking on implementation of the International Federation's Strategy 2010, the Secretariat's work in disaster management will seek to increase local community, civil society and Red Cross and Red Crescent capacity to address the most urgent situations of vulnerability and reduce the number of deaths, injuries and impact from disasters. The International Federation is looking to maximize the use of all its diverse resources, reinforcing its regional, trans-regional and international support to those national societies working to reduce, prepare for and respond to disasters, and, through respect of quality standards and procedures and through coordination and partnerships with other humanitarian organisations, bring focused, timely and appropriate assistance where it is most needed.

The International Federation is seeking support from its partners to allow it to continue strengthening its international disaster management tools and mechanisms based on lessons learned and exchange of expertise and knowledge, reinforce and increase the use of its regional resources and to continue to effectively coordinate disaster response.

Background

Many lessons are being learned through the major response and recovery operation to the Asia Tsunami, the Sahel food crisis, the Pakistan earthquake and other response operations that have taken place in 2005 and are being incorporated into the activities proposed in this appeal.

The World Conference on Disaster Reduction, which took place in Kobe, Japan, less than one month after the tsunami provided the International Federation with a well timed opportunity to further advocate with Governments, United Nations agencies and NGOs for more resources to build community resilience and preparedness, and to stress the importance of supporting community-based action in reducing risk, resisting and responding to disasters. The framework adopted by the participants at the conference the "Hyogo Framework for Action: 2005 – 2015" proposes to strengthen the capacity of disaster-prone countries to address risk and invest heavily in disaster preparedness. The International Federation is also advocating for and participating in the development of effective early warning systems at community level. The importance of information and communications technologies (ICT) in this area is recognized through the [draft] outcomes of the World Summit on the Information Society held in Tunis.

The importance of active and effective coordination of all the Red Cross and Red Crescent resources in disaster response has been underlined. Based on trans-regional and regional contingency planning, appropriate and strategic positioning of relief supplies will be implemented in order to improve the Federation's responsiveness and capacity to meet the needs of beneficiaries. National societies will be supported in their preparedness and response through the further development of planning, assessment and response tools and the full diverse resources available within the organization supported and developed, especially at regional level. The response teams of the Federation need to be better equipped and supported in the field. They should include the capacity to advise on appropriate relief and recovery programmes that meet the immediate needs of people affected by disaster and respect and strengthen the communities' own capacities for rehabilitation and recovery.

Effective information management is also vital in disaster response to ensure coordination and appropriate response. To this end the existing tools will be further developed and their use streamlined. Knowledge sharing will also continue to be supported and developed through this programme.

Lessons learned indicate that while paying attention to accountability and the quality of its humanitarian response, the International Federation needed to implement these standards more systematically and strengthen the links between policy and practice. This will be implemented through training with response teams, national societies and in advocacy with Governments, partners and the communities. Quality and accountability also includes improving clarity on the mandates of the different Red Cross and Red Crescent components in disaster response, procedures to send and/or receive assistance, and knowledge of and adherence to the relevant standards and procedures.

The unprecedented and overwhelming response from donors to the tsunami operation presented the organisation with many challenges. One of these was to keep other humanitarian crises and disasters, overlooked by the media and public, in evidence and provide the national societies concerned with timely support. Through advocacy with and its representation and active participation in international humanitarian bodies, the International Federation will strive to highlight all humanitarian disasters and its global agenda of alleviating suffering of the most vulnerable.

Overall Programme Objective: To reduce the number of deaths and vulnerability to disasters through the development and effective use of national, regional and international Red Cross and Red Crescent capacities and resources.

Expected Results

Expected result 1: The capacities of national societies to reduce risk, prepare for and respond to disasters are strengthened and used effectively and strategically.

The focus for the next two years will be on supporting national societies in their capacity building through the provision of tools, guidelines, training and sharing of best practice; through leveraging the resources of the national societies, governments and the corporate sector to provide direct support in the information and communication (ICT) area; by supporting them in their community based preparedness and risk reduction programming, and also by supporting them in national and regional contingency planning. This includes the preparation of national disaster plans, support to vulnerability and capacity assessments and linking them to national contingency plans, the pre-positioning and management of logistics stocks and building successful regional disaster response alliances that use most effectively all the resources available.

Related Projects and Activities

Disaster Preparedness:

- Update disaster preparedness and response training materials for national societies.
- Administer Well Prepared National Society questionnaire and examine new methods of data use. Compare the findings of the first questionnaire, Phase I, with those of the second, Phase II, and develop indicators.
- Improve emergency assessment through the dissemination of the emergency assessment guide in national societies, Regional Disaster Response Team (RDRT) and Field Assessment and Coordination Team (FACT) trainings, and undertake joint training with ICRC.
- Coordinate community assessment tools training with new materials, with an emphasis on programme generation i.e. moving from analysis to action.
- Provide global vulnerability analysis including typology of hazard by region as well as analysis of urbanisation and concomitant risk.
- Disseminate food security training and assessment guide; particularly in Africa through Regional structures.
- Integrate protection and displacement into disaster management tools, with focus on natural disasters.
- Coordinate the DFID/BRCS funded disaster reduction programme implemented in two regions and seven countries and mainstream good practice into institutional disaster risk approach.
- Develop linkages within the Secretariat and with key national societies to foster joined-up work in disaster risk reduction.

Contingency Planning:

- Support national societies to prepare national preparedness plans with their governments, where the role of the Red Cross and Red Crescent is clearly defined and respects the fundamental principles and goals of the Movement.
- Provide support to national societies to carry out vulnerability and capacity assessments at community and national level and link them to national disaster response contingency plans.
- Support regional contingency planning by supporting the development of regional capacities and alliances.
- Participate and support national society participation in UN country level contingency planning exercises.

Logistics: pre-positioning of stocks worldwide: support national societies and strengthen the Federation's disaster management through further development and pre-positioning of emergency stocks worldwide, following a strategic location analysis.

Information and Communications Technologies (ICT), e-preparedness:

- Deploy 5 updated emergency response ICT components (known as NinaB) for use in Emergency Response Units (ERU).
- 24 national societies have appropriate ICT solutions in place for their humanitarian work. A proven methodology for scaling up the programme to all national societies is developed.
- Procure and stock telecommunications equipment for use in disaster response.
- Train regional staff to maintain, deploy and use disaster response ICT equipment.

Expected result 2: international disaster response to sudden and slow onset disasters through the International Federation and its membership takes place in a coordinated, timely and appropriate manner, while strengthening local capacities.

It is the mandate of the Secretariat to organize, co-ordinate, and direct international disaster response, to keep its members informed and make effective use of resources of all national societies. In order to do so effectively it has established tools, procedures and mechanisms to provide timely and coordinated response to large scale disasters. In consultation with its membership the Federation will review and update these tools and mechanisms, reinforcing them and finding innovative ways of using all resources available to meet the needs of those affected by disasters, while ensuring that a response operation enhances the operating national society's capacity building.

Related Projects and Activities:

Development of Disaster Response Centres: following recommendations from disaster response reviews and in line with the Federation's strategy, support and provide technical guidance to regional departments and national societies in their regional disaster response planning and in the development of appropriate disaster response centres.

Development and strengthening of response capacities:

- In light of key changes in disaster management, develop existing response tools and mechanisms, prioritizing the diverse resources available at national and regional levels and looking better integration of the tools, deployment procedures and terms of reference for members.
- In line with current strategy, work towards integration of regional and international response teams (Field Assessment and Coordination Teams and Regional Disaster Response Teams) and coordinate deployment of appropriate human resources to support national society disaster response rapidly when necessary.
- Promote diversity in deployments by funding staff that cannot be supported by their national society.
- Provide technical support to and facilitate regional and international disaster response training workshops and provide opportunities for national society staff from all regions to attend.
- Adapt and harmonize disaster response training curricula.
- Provide personal team kits and Information Technology / Telecom equipment for disaster response teams.
- Extend International Federation eRecruitment system to include disaster response team human resource databases.

Team Leader development: Focus on development of disaster response team leaders by identifying potential leaders, fostering their development and providing advanced training towards team leadership and coordination of disaster response teams.

Emergency Response Units (ERUs):

- Support development of Emergency Response Unit (ERU) capacities in national societies.
- Work with national societies on development of new Emergency Response Units (ERU) according to identified needs.
- Promote and assist development of flexible and modular ERUs that are adaptable to all kinds of emergency response operations.
- Provide technical support to national societies ERU training.

Base Camp: provide technical support and resources to national societies in the development and deployment of base camps to provide Federation disaster response teams deployed to areas of large scale destruction with accommodation, catering services and office equipment and furniture.

Relief:

- Provide technical advice to response teams on meeting beneficiary needs rapidly and appropriately, and work closely with Logistics on the specification of necessary relief items.
- During response operations develop appropriate strategies for relief with Secretariat and delegations.
- Ensure relief operations are linked to longer term recovery and that they support national society capacity building.
- Provide technical support to the field and regional departments in the preparation and implementation of relief programmes.

Coordination in Disaster Response:

- Given growing need for coordination of multiple actors and the complexity of disaster response, emphasize coordination in training of response teams.
- Work with Movement partners on establishing coordination and operational procedures that agreed on and adopted at all levels.
- Through joint training, information sharing, participation in Inter Agency Steering Group (IASG) working groups and close cooperation promote and improve coordination in disaster response with UN and other organizations.

Information management in Disaster Response:

- Further develop Disaster Management Information System (DMIS) early warning, alert, forecasting and communication elements.
- Further develop an interface with other agency alert and seismic, weather and early warning systems.
- Keep the Movement informed of all disaster response operations involving national societies through field reports, maps and operational information on DMIS.
- Further develop country data and make information on vulnerabilities and capacities of national societies to respond available to the Movement on DMIS.
- Provide training to national societies in the appropriate use of DMIS in times of disasters.

Standard Operating Procedures: in line with new operation models for disaster management, adjust, realign and simplify standard operating procedures (SOPs) and ensure their dissemination.

Logistics:

- Support national society's disaster response by the further development and extension of logistics units.
- Manage and implement regionalization of logistics capacities.

Expected result 3: Disaster management is informed and lead by national society practice through effective knowledge sharing that includes forming alliances and engaging in international debate and advocacy.

Through the widespread sharing of information and best practice, participation in external forums and technical inter-agency groups, through cooperation and coordination with other agencies and organizations active in disaster management, the Secretariat strives to keep its membership informed and represented in the international humanitarian community and to form alliances that allow the widest and most focused programme support in disaster management.

Related Projects and Activities

Information sharing:

- Reinforce information management by promoting clear operating procedures and establishing closer connections between Federation information tools: reporting, Disaster Management Information Systems (DMIS), website and media.
- Promote peer learning between national societies through the disaster management and similar working groups.

- Carry out an external review of DMIS and ensure its appropriate use and place in the information sharing platforms of the International Federation.
- Translate key content and information available on DMIS into at least 2 other languages.
- Develop and disseminate case studies and lessons learnt on national society practice (including Tsunami recovery operation); develop and disseminate fact sheets and point of views on the different disaster management areas and information sheets on the different types of hazards.
- Complete the Disaster Management Resource Framework, which includes information on policy, best practice, guidelines, training material, as the main virtual resource centre for disaster management.

UN Coordination:

- Participate in UN and other external gatherings, in IASG technical Groups on disaster management to keep the International Federation position highlighted and appreciated.
- Facilitate cross training opportunities for members of the International Federation with UN agencies, particularly UNDAC.

International Representation and alliances:

- Undertake strategic International representation based on targeted advocacy messages on “safer communities”.
- Through joint initiatives, foster partnerships and alliances within and outside the Red Cross Red Crescent to support national societies work in the core area of Disaster Management (i.e. IASG, Provention, Steering Committee for Humanitarian Response, World Food Programme UNDP and some NGOs).
- Produce the World Disasters Report 2006 and work on identifying potential themes for 2007 and 2008. Act on the key messages highlighted in WDR and promote the document both internally and externally.
- Network with key donors and partners to harness additional resources for the work of the Federation in disaster management.
- Work closely and coordinate with Regional Disaster Management delegates to ensure coherent support to national societies.
- Support the implementation of the Hyogo Framework for Action both through internal promotion and through engaging with the ISDR system.
- Support one global workshop on monitoring and evaluation (specifically risk reduction indicator development) hosted with ProVention.
- Strengthen information management and knowledge sharing systems, in collaboration with ProVention and other internal and external stakeholders.

Expected result 4: the links between disaster management policy and practice are strengthened and quality and accountability standards are implemented.

This includes improving clarity on the mandates of the different Red Cross Red Crescent components in disaster response, procedures to send and/or receive assistance, and knowledge of and adherence to the relevant standards and procedures.

Related Projects and Activities

- Support the work plan of the Disaster Preparedness and Relief commission.
- Continue to support Sphere and Code of Conduct trainings as a means to disseminate it more widely across members.
- Support the development of quality standards for Red Cross and Red Crescent disaster management offices to improve quality programme delivery, including guidance and training to prevent sexual abuse and exploitation.
- Raise awareness within the secretariat on quality and accountability issues through a series of seminars.
- Contribute to Federation and wider policy development through developing risk reduction indicators (linked to ProVention); furthering good practice in Vulnerability and Capacity Assessment (VCA).
- Develop recovery policy and programming guidelines as a core element of the draft disaster management policy including shelter and re-construction policy work.

Expected result 5: Comprehensive security management and safety for field staff and of Geneva office is ensured.

Related Projects and Activities

Ensure maximum security and safety for field and Secretariat staff through:

- Specific security training, and participation in other training workshops.
- Support to delegations with preparation and management of security plans.
- Increase recruitment and training of field security officers for operations.
- Carrying out assessment missions and meetings with external partners for maximum awareness of security situations.

Please refer to the appeal budget below; [click here to return to the title page and contact details](#)

BUDGET 2006

PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00003

Name: Disaster Management & Coordination

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	1,000,000	0	0	0	0	1,000,000
SUPPLIES	0	1,000,000	0	0	0	0	1,000,000
Land & Buildings	0	72,000	0	0	0	0	72,000
Vehicles	0	104,000	0	0	0	0	104,000
Computers & Telecom	0	960,000	0	0	0	0	960,000
Medical equipment	0	15,000	0	0	0	0	15,000
Other Equipment	0	0	0	0	0	0	0
LAND, VEHICLES & EQUIPMEN	0	1,151,000	0	0	0	0	1,151,000
Storage	0	36,000	0	0	0	0	36,000
Distribution & Monitoring	0	18,000	0	0	0	0	18,000
Transport & Vehicles cost	0	0	0	0	0	0	0
TRANSPORT & STORAGE	0	54,000	0	0	0	0	54,000
International Staff	0	3,198,999	0	0	0	0	3,198,999
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	0	290,000	0	0	0	0	290,000
National Society Staff	0	0	0	0	0	0	0
Consultants	0	1,033,200	0	0	0	0	1,033,200
PERSONNEL	0	4,522,199	0	0	0	0	4,522,199
Workshops & Training	0	1,316,875	0	0	0	0	1,316,875
WORKSHOPS & TRAINING	0	1,316,875	0	0	0	0	1,316,875
Travel & related expenses	0	621,800	0	0	0	0	621,800
Information & Public Rela	0	497,000	0	0	0	0	497,000
Office Running Costs	0	140,240	0	0	0	0	140,240
Communication Costs	0	172,180	0	0	0	0	172,180
Professional Fees	0	110,000	0	0	0	0	110,000
Other General Expenses	0	21,000	0	0	0	0	21,000
GENERAL EXPENDITURE	0	1,562,220	0	0	0	0	1,562,220
Asset Depreciation	0	0	0	0	0	0	0
DEPRECIATION	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	0	0	0
CONTRIBUTIONS & TRANSFERS	0	0	0	0	0	0	0
Programme Support	0	667,817	0	0	0	0	667,817
PROGRAMME SUPPORT	0	667,817	0	0	0	0	667,817
TOTAL BUDGET:	0	10,274,111	0	0	0	0	10,274,111

BUDGET 2007

PROGRAMME BUDGETS SUMMARY

Appeal no.: MAA00003

Name: Disaster Management & Coordination

PROGRAMME:

	Health & Care	Disaster Management	Humanitarian Values	Organisational Development	Coordination & Implementation	Emergency	Total
	CHF	CHF	CHF	CHF	CHF	CHF	CHF
Shelter	0	0	0	0	0	0	0
Construction	0	0	0	0	0	0	0
Clothing & Textiles	0	0	0	0	0	0	0
Food	0	0	0	0	0	0	0
Seeds & Plants	0	0	0	0	0	0	0
Water & Sanitation	0	0	0	0	0	0	0
Medical & First Aid	0	0	0	0	0	0	0
Teaching Materials	0	0	0	0	0	0	0
Utensils & tools	0	0	0	0	0	0	0
Other Supplies & Services	0	250,000	0	0	0	0	250,000
SUPPLIES	0	250,000	0	0	0	0	250,000
Land & Buildings	0	72,000	0	0	0	0	72,000
Vehicles	0	55,800	0	0	0	0	55,800
Computers & Telecom	0	0	0	0	0	0	0
Medical equipment	0	0	0	0	0	0	0
Other Equipment	0	100,000	0	0	0	0	100,000
LAND, VEHICLES & EQUIPMEN	0	227,800	0	0	0	0	227,800
Storage	0	36,000	0	0	0	0	36,000
Distribution & Monitoring	0	18,000	0	0	0	0	18,000
Transport & Vehicles cost	0	0	0	0	0	0	0
TRANSPORT & STORAGE	0	54,000	0	0	0	0	54,000
International Staff	0	2,962,000	0	0	0	0	2,962,000
Regionally Deployed Staff	0	0	0	0	0	0	0
National staff	0	290,000	0	0	0	0	290,000
National Society Staff	0	0	0	0	0	0	0
Consultants	0	711,200	0	0	0	0	711,200
PERSONNEL	0	3,963,200	0	0	0	0	3,963,200
Workshops & Training	0	1,203,000	0	0	0	0	1,203,000
WORKSHOPS & TRAINING	0	1,203,000	0	0	0	0	1,203,000
Travel & related expenses	0	546,800	0	0	0	0	546,800
Information & Public Rela	0	538,000	0	0	0	0	538,000
Office Running Costs	0	130,800	0	0	0	0	130,800
Communication Costs	0	166,600	0	0	0	0	166,600
Professional Fees	0	20,000	0	0	0	0	20,000
Other General Expenses	0	21,000	0	0	0	0	21,000
GENERAL EXPENDITURE	0	1,423,200	0	0	0	0	1,423,200
Asset Depreciation	0	0	0	0	0	0	0
DEPRECIATION	0	0	0	0	0	0	0
Contributions & Transfers	0	0	0	0	0	0	0
CONTRIBUTIONS & TRANSFERS	0	0	0	0	0	0	0
Programme Support	0	495,057	0	0	0	0	495,056
PROGRAMME SUPPORT	0	495,057	0	0	0	0	495,056
TOTAL BUDGET:	0	7,616,257	0	0	0	0	7,616,256