

# Appeal 2008-2009



International Federation  
of Red Cross and Red Crescent Societies

## Chad

Appeal No. MAATD001

14/05/2008

This appeal seeks CHF 7,953,774 (USD 7,647,860 or EUR 4,924,937) to fund the planned programmes that are to be implemented for only a period of one year (1 January to 31 December 2008).



## Current context

The massive population movement caused by the conflict in Sudan's Darfur since early 2003 has affected all the neighbouring countries. Nearly 1.8 million Darfurians are displaced in the region, and some 250,000 people registered as refugees in 12 camps in Eastern Chad. The crisis is affecting the security in the neighbouring countries where internal resurgent conflicts are reportedly coupled with several cross-border raids. In the past two years, the situation has resulted in a large-scale displacement of Chadian populations, criminal attacks on aid-workers and villagers, and the looting and killing of civilians.

There is a need to place greater emphasis on some of the vulnerabilities identified as a result of the deteriorating security environment in Eastern Chad, including those from the natural disasters registered in many Chadian regions outside the refugee operation zone. This is to ensure that the resilience and preparedness of targeted communities are properly realized to help face future man-made and natural disasters. To achieve these objectives, it is necessary to enhance and strengthen the capacity of the Chad Red Cross Society (RCC) at headquarters (HQ) and branch levels to improve the National Society's response to future disasters.

## Programme summary

The aim of the Chad programme will be to provide the means for the RCC to better achieve the transition from refugee operation to core programming in line with the International Federation's

Global Agenda goals (disaster management, health and care, capacity building and principles and values). The programme intends to build upon the operational capacities of the Red Cross of Chad (RCC), in order to help the National Society ensure continuing quality assistance to the 45,000 Sudanese refugees who are receiving Red Cross (RC) assistance in Treguine and Bredgine camps. Apart from the refugee beneficiaries, this programme will also target the urgent needs of approximately 6,000,000 Chadian populations for community-based health care, disaster management, and longer-term development activities identified in six vulnerable communities where a Vulnerability and Capacity Assessment (VCA) has already been jointly conducted by the International Federation of the Red Cross and Red Crescent Societies (IFRC) and the Red Cross of Chad in 2007. Assistance will be provided through the National Society's voluntary network of 40,000 members/volunteers in 22 administrative regions of the country. The International Federation's in-country representation has been supporting the National Society since the beginning of the refugee operation in 2003. It will further support the National Society's initiatives in 2008 by profiling its image and improving its cooperation strategies with partner/donors. Furthermore, capacities will be enhanced and technical advice provided to the National Society where, and when it is required.

The programmes are aligned with the four objectives of the International Federation's Global Agenda, as well as with other strategic documents including the Algiers Plan of Action, the International Federation's Strategy 2010 and the African Red Cross and Red Crescent Health Initiative (ARCHI) 2010.

Subject to the joint agreement signed between the International Federation and RCC in December 2007, this appeal will initially cover a period of 12 months (starting from 1 January to 31 December 2008). An assessment is envisaged at mid-year to decide on further detailed upgrading of the operation.

## Disaster Management (DM)

**Target population: 45,000 Sudanese refugees and an estimated 6,000,000 Chadian populations.**

The purpose of the DM programme is to improve organizational and response capacity for the RCC in community based first aid (CBFA), food security and emergency relief to refugees and vulnerable Chadian communities. The activities of this programme will be achieved by effectively training volunteers and staff in the National Society's disaster management department, and by enhancing response capacities at the branch levels as required by the VCA which was conducted in 2007. The programme targets 45,000 Sudanese refugees and approximately 600,000 Chadian populations through the following three components:

Programme component	Outcomes
1. Community-based preparedness and mitigation	<ul style="list-style-type: none"> <li>-Disaster preparedness plans/strategies are in place and coordinated.</li> <li>-Disaster-prone communities and schools are well prepared for, and have reduced their risks to disasters.</li> </ul>
2. Capacity building for response	<ul style="list-style-type: none"> <li>-Capacity of RCC for timely, appropriate, coordinated and efficient response to disasters is further enhanced.</li> <li>-An effective disaster response mechanism is developed and well coordinated.</li> <li>-Community disaster response capacity is strengthened.</li> </ul>
3. Emergency response	<ul style="list-style-type: none"> <li>-Living conditions and relief assistance to the Sudanese refugees in Treguine and Bredgine camps and those of 12,000 host populations</li> </ul>

surrounding both camps are further improved.  
 -Consequences of natural disasters, including food insecurity and floods on vulnerable communities in targeted regions are reduced.

The first component focuses on providing training for RCC's volunteers and other voluntary community workers in disaster-prone areas. The youth and the women in local development associations will be specifically targeted for preparedness to withstand the impacts of seasonal disasters such as floods, sickness epidemics, drought, food insecurity and population movement. The second component focuses on ensuring that RCC's DM department has acquired solid capacity and is properly equipped with modern relief warehouses to respond effectively in the advent of disasters, along with its DM Teams. These activities will all take place in full coordination with other stakeholders. The third component focuses on ensuring that RCC has developed - at HQ and branch levels - a dynamic and timely response mechanism for assisting affected communities with the required emergency relief items.

## Health and Care

**Target population: 45,000 Sudanese refugees and an estimated 6,000,000 Chadian populations.**

The purpose of the health and care programme is to improve emergency health and quality of life of Sudanese refugees in Treguine and Bredgine camps and in vulnerable targeted Chadian communities. The programme will be addressing priority health issues and related consequences on the targeted communities' self-reliance. Another objective of this programme is to increase the knowledge and understanding of targeted communities (including Red Cross volunteers and vulnerable Chadian youths in academic institutions and professional training centres) on HIV and AIDS, sexually transmitted infections (STI), first aid and reproductive health. It aims to do this through the following five components:

Programme component	Outcomes
1. Public health	<b>RCC's capacity at HQ and targeted branch levels has increased in preparedness and response to public health emergencies including seasonal sickness epidemics.</b>
2. First Aid	<b>Increased awareness at the community level on the importance of CBFA programme in saving lives. Communities in targeted areas also have adequate access to RC quality and efficient first aid services.</b>
3. Community-based health	<b>Access to safe drinking water and to quality sanitation facilities has improved. As a result, vulnerable community beneficiaries' behaviour has changed, reducing their vulnerability in relation to recurrent health problems.</b>
4. HIV/AIDS	<b>Increased anti-stigma RC sensitization activities have improved the awareness of vulnerable targeted groups, thereby reducing the impacts of STI and HIV in the communities.</b>

As detailed above, this component includes both community-based first aid and public health in emergencies with a focus on capacity building for RCC at the national, regional and local levels. The National Society intends to use its first aid component as a specific Red Cross tool, and hopes to develop community-based health activities by using trained volunteers in alliance with

trained community members in targeted areas. The community-based health component will include the mobilization of the community, and the establishment of sustainable community to adequately respond to health problems and needs. The HIV/AIDS component aims to achieve its outcome by supporting local structures and mechanisms for prevention, care and anti-stigma activities.

## Capacity Building/Organizational Development (OD)

**Target population: 150 RCC volunteers under the Sudanese refugees operation, approximately 2,200 community volunteers in all 22 regional branches, 250 governance members, and 50 permanent staff at HQ and branch levels.**

The capacity building/organizational development programme aims at providing RCC with a well-functioning Governance and Executive administrative system. This system will be based on manuals, policies, a required number of competent staff, and volunteers equipped with modern working space and tools, to improve the RCC's service delivery to vulnerable Chadian communities. In 2008, the National Society is preparing to renew its governing bodies at the national, regional and local levels. The International Federation's consistent support is required to focus on capacity building for the new governance bodies, improving cooperation with partners. and advising the National Society on International Federation procedures.

Programme component	Outcomes
1. Governance and management development	<p><b>-Elections at the governance level and new staff recruitment for the management are consistently carried out as required by the National Society's constitution and manuals of procedures.</b></p> <p><b>-Senior management and governance members have acquired better understanding of their roles within the National Society.</b></p>
2. Systems and policy development, dissemination and implementation	<p><b>-Appropriate policies, operational procedures and guidelines for service delivery are in place, and decision making, information sharing and resource management transparently ensured.</b></p> <p><b>-An accurate baseline is in place to support fundraising, planning, monitoring, evaluation and reporting.</b></p>
3. Volunteer development	<p><b>RCC has recruited additional volunteers, and updated existing manual/policies to develop well-motivated and trained teams of volunteers that are effectively involved and efficiently managed.</b></p>
4. Youth development	<p><b>Youth members/volunteers have acquired the necessary knowledge and skills leading to a positive change in attitude towards better leadership for RCC in the future.</b></p>
5. Human resource development	<p><b>Developed a pool of motivated human resources (governance/management/staff and volunteers) with the necessary skills, knowledge and competencies in their service delivery.</b></p>
6. National Headquarters (NHQ) and branch building improvements	<p><b>Better office environment and developed physical infrastructure at the NHQ, branch and divisional level.</b></p>

7. Finance development	<b>RCC has developed its financial resources to cover parts of its core costs. Financial and logistic management practices are also improved.</b>
8. Resource mobilization and fundraising	<b>Self-financing capacity of RCC for support services is developed.</b>
9. Partnership development	<b>Partnership with external stakeholders and between internal departments is improved.</b>
10. Internal and external communication	<b>Governance and Management have acquired the capacity to ensure full respect of the National Society's communication manuals/policies at all levels (internally between branches and headquarters), as well as (externally between the National Society and its partners).</b>

This programme will further enhance the progress achieved in capacity building through the refugee operation, and the International Federation's support in the development of the RCC's policies, guidelines and procedures over the past four years. Its components are mainly in line with the ten areas of improvement recommended by the Federation of the Future, and focus on guiding the organization towards the vision, mission and values of a well-functioning RCC, which will be able to develop effective and empowered leadership, performance management culture and systems, and resource mobilization policy and strategy at all levels.

## Humanitarian Values (HV)

***Target population: 45,000 Sudanese refugees and approximately 6,000,000 Chadian populations mostly in areas affected by violence, 150 CRC volunteers under the Sudanese refugee operation, approximately 1,100 RC volunteers in all 22 regional branches and three permanent staff in the Department of Information and Dissemination at headquarters.***

Under its HV programme, the RCC aims to develop policies, strategies and programmes within the International Federation's Global Agenda to promote HV amongst all stakeholders. The HV programme will facilitate the achievement of its humanitarian objectives which consists of effectively reducing vulnerabilities by relieving and protecting the dignity of the most vulnerable through the following three components:

Programme component	Outcomes
1. Principles and values	<b>Increased awareness is achieved of the Fundamental Principles and RC values by all RCC's volunteers and staff in order to develop skills for promoting HV within partnership alliances and within communities at all levels.</b>
2. Fighting intolerance and promoting respect for diversity	<b>Community harmony is further improved based on a dynamic promotion of Red Cross principles and values, and a sustainable inter-cultural breeding in the community.</b>
3. Combating sexual and gender based violence (SGBV)	<b>Greater awareness and involvement of community members in the struggle to reduce consequences of SGBV in targeted communities.</b>

The HV programme's priority is to address key challenges which include discrimination; violence; and the lack of Information within RC staff, volunteers and members; lack of information between

the RC and stakeholders; and the lack of respect for diversity and work with an integrated approach through other core sectors (DM, health and OD) to achieve the overall goals and objectives of the National Society. Policies, strategies and programme plans will be developed, as well as competent staff recruited to give a clear direction to more effectively and efficiently deliver programmes related to HV at the local level, with greater volunteer involvement, as well as local ownership and relevance.

## Needs

Programmes	2008 budget in CHF	
	Total Budget	Required
Disaster Management	4,454,777	4,454,777
Health and Care	2,944,760	2,944,760
Capacity Building/Organizational Development	253,357	253,357
Principles and Values	300,879	300,879
<b>Total</b>	<b>7,953,774</b>	<b>7,953,774</b>

## Working in partnership

### Partners' profile in assistance to refugees and local communities

Community beneficiaries	Partner agency	Intervention field	Cooperation strategy
-Moundou  -Hadjer Hadid (in the villages of Mamouguine, Faranga, Bréjine, Lira, Feric Arbounic, Feric Sira )	French Red Cross Society (FRC)	-Community based Water and Sanitation (WatSan) project to improve the living conditions of the Chadian population in Moundou (South). The project includes hygiene promotion, construction of latrines and water wells in schools and the rehabilitation/logistics support to the three community health centres to cover the needs identified in eight rural areas.  -Financial contribution for Water and Sanitation activities in cooperation with the International Federation and Chad RC in Trejine and Brejine camps (Eastern Chad).  - Financial support to the International Federation/RCC for the recruitment of three expatriate delegates (WatSan, Camp manager, and a Health Coordinator for Treguine's refugee health center).	Project is based on a tripartite Memorandum of Understanding (MoU) (International Federation - CRC-FRC) to cover the needs of three years (2006-2008).  A new MoU has been proposed amended and is ready for signature covering the projects of the French NGOs <<Délégation à l'Action Humanitaire>> (DAH) and <<Mission d'Aide à l'Action Internationale des ONG>> (MAIONG) under the refugee operation for 2008.  Decisions on this cooperation are made during bilateral meetings the International Committee of the Red Cross (ICRC) and Chad Red Cross Society or ICRC and the International Federation.

			Weekly coordination meetings are also held under the lead of the International Federation to share matters of common interests and make decisions in a participatory approach.
-N'djamena -Abeche -Hadjer Hadid	ICRC	-Sanitation project in N'djamena and Abeche. -Sanitation project in prisons. -Support to the RCC's Tracing programme. -Support to the tracing activities in the Chad refugee operation (Eastern Chad).	In the absence of an MoU, decisions under this cooperation are made during bilateral meetings ICRC and the Chad Red Cross Society or ICRC and the International Federation. Weekly coordination meetings are also held under the lead of the International Federation to share matters of common interests and make decisions in a participatory approach.
-Abeche -Hadjer Hadid	The United Nations Refugee Agency (UNHCR)	Transport Support Package (TSP) which includes the salary payment to Chad Red Cross Society drivers and fuel supply to the Chad refugee operation fleet in Abeche and Hadjer Hadid.	Project supported by an MoU which covers 2003 to 2006. Discussions are opened between all interested parties to renew the MoU for 2007 activities.
-Abeche -Hadjer Hadid (in identified villages)	Ministry of Health	Social mobilization against malaria, meningitis, polio, etc.	Yearly global programme (supported by a Protocol Agreement signed between the Chad Red Cross Society and the Chadian Government).
-Abeche -Hadjer Hadid (in identified villages)	United Nations Children's Fund (UNICEF)	Contribution to all vaccination campaigns and to the development of education activities in refugee camps, with extension to local communities.	Agreement with the International Federation/RCC for HIV/AIDS programme funding in Treguine and Bredgine Camps.
-Hadjer Hadid (in identified villages)	World Food Programme (WFP)	Food delivery to the International Federation for distribution to refugees in Treguine and Brejine camps, as well as vulnerable local populations.	WFP has renewed its agreement last March with the International Federation/Chad Red Cross Society to ensure further food items delivery to the refugees in Treguine and Bredgine camps throughout 2008. A copy of this agreement is available on request. Nutrition monitoring in the refugee camps and local villages around both camps is also carried out jointly by WFP with all interested partners, including the International Federation/CRC.
-Hadjer Hadid (in identified	OXFAM	Activities covering Water and Sanitation. Now it is being handed over to the International	Agreement based on a handing over process to give

villages)		Federation and the Chad Red Cross Society. These activities are also extended to the host community in Hadjer Hadid (women from the village are allowed to tap water from the RC water systems in refugee camps).	full responsibility to the International Federation and the Chad Red Cross Society in the management of WatSan activities in Trejine and Brejine camps.
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## How we work

*All International Federation assistance seeks to adhere to the [Code of Conduct](#) and is committed to the*

*[Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering quality and accountable assistance to the most vulnerable. For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

Global Agenda Goals:

Reduce the numbers of deaths, injuries and impact from disasters.

Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.

Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.

Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

## Contact information

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Go to: [detailed 2008 to 2009 plan](#), [planning and resource summary matrix](#), and the [budget summary](#)