

Mid-Year report



Indian Ocean Islands Region

Appeal No. MAA64002

29 August 2011

This report covers the period 01/01/2011 to 30/06/2011



A family affected from the cyclone receiving NFIs from MRCS. 20,000 people received support in form of non food items (NFIs), emergency shelter and health. /Photo: Malagasy RC

In brief

Programme purpose: The International Federation of Red Cross and Red Crescent's (IFRC) Indian Oceans Islands (IOI) programmes aim to ensure that National Societies in Comoros, Madagascar, Mauritius and Seychelles have strengthened capacities to respond to disasters and crises and that communities are resilient to disasters and public health emergencies and promote healthy and safe living, as well as social inclusion, non-violence and peace. This is in line with the strategic aims of IFRC's Strategy 2020.

Programme summary: During the first half of 2011, no major activities were implemented due to a very low response to this plan. The funding coverage currently stands at 7% representing only funds carried forward from last year as opening balance, meaning that the IOI Region has not received any new funding during this period. As can be expected, much of this was used to maintain the office and staff. Some of the money was used for consultancy services involving development of a revised organizational structure in line with the new strategic plan for Malagasy Red Cross Society (MRCS). This year, Madagascar experienced a cyclone coupled with heavy rains, flooding and strong winds. This cyclone left 14 people dead, 8 missing, 64 wounded and about 80,000 persons affected. In response, the Malagasy Red Cross Society, through the Disaster Relief Emergency Funds ([DREF](#)) provided support to 20,000 people in the form of non-food items (NFIs), emergency shelter and health. No activities related to the IOI Plan were implemented in Comoros, Seychelles and Mauritius National Societies during this reporting period.

Financial situation: The total 2011 budget is CHF 605,540, of which 7 per cent is covered (CHF45,050). Expenditure overall totalled CHF 63,219 during the period, corresponding to 10 per cent of the original budget and 140 per cent of the modest funds available. As mentioned, the IOI Regional plan has not received any new funding during this reporting period. The available funds were carried forward from the previous year and this has helped the Regional Office to cover office costs, salaries as well as consultancy services for Malagasy Red Cross.

[Click here to go directly to the attached financial report.](#)

No. of people we help: During the reporting period, Malagasy Red Cross Society assisted 20,000 people during the Cyclone disaster. In addition, the Disaster Preparedness programme reached a total of 1,590,340 people through vulnerability and capacity assessments (VCAs) in various communities in 8 regions in Madagascar.

Our partners: Partners during the reporting period are mainly those who assisted during the cyclone disaster response in Madagascar. The national disaster management office BNGRC (*Bureau National de Gestion des Risques et des Catastrophes*) coordinated activities of cyclone response and deployed its staff to support affected regions in disaster management. CPC (civil protection) implemented an advanced office in the affected area to support the population in case of evacuation. The local committee of Disaster management (CDGRC) in Mananara, Soanierana and east Fenoarivo organized an assessment and coordination meeting. Additionally, USAID and CARE carried out a 48-hour assessment in Mananara and Maroantsetra, and distributed plastic sheeting in Mananara. CRS (Catholic Relief Services) distributed plastic sheeting, soap and WatSan sets to Mananara. UNICEF also provided 2,000 WatSan kits and assisted in treating 10 wells in Mandritsara. UNFPA provided birthing kits to MRCS Ambovombe branch to assist more than 60 pregnant women.

At regional level, the IFRC office provides technical support in disaster management, health, communication and resources mobilization. While PIROI, the Indian Ocean Island disaster management platform provides technical back up when required.


Context

The Indian Ocean Islands, due to their geographical location, are heavily exposed to tropical cyclones, which bring torrential rains, destructive floods and two of the most active volcanoes in the world are situated in the area. Cyclone Bingiza hit Madagascar on February 14 in Mananara district traversed Mandritsara district, and exited at Soalala District. It re-entered at Manja District and re-traversed the middle-south and south-east part of Madagascar. At the same time, the south-east area has experienced significant rainfall and flooding in the districts of Vohipeno, Farafangana, and Vangaindrano. Several houses in Mananara were destroyed and the towns of Mandritsara, Befandriana and Soalala were flooded. A total of 14 deaths, 8 missing, 64 wounded and about 80,000 affected persons were reported. In response, the Malagasy Red Cross Society through DREF provided support to 20,000 people in form of non food items (NFIs), emergency shelter and health.

Progress towards outcomes

Disaster Management

| | |
|---|---|
| Programme Purpose: Reduce the number of deaths, injuries, and impact from disasters. | |
| Programme component 1: Organisational Preparedness | <p>Outcome 1: The NS in the IOI region are better prepared and coordinated for disasters through the development of National DM strategies and contingency plans in thematic areas to guide the NS during emergencies.</p> <p>Progress Malagasy Red Cross has 3 contingency plans which are update every year they include:</p> <ul style="list-style-type: none"> • Contingency plan for cyclones • Contingency plan for floods • Contingency plan for violence and internal crises |
| Programme component 2: Disaster response | <p>Outcome 1: The impact of disasters on vulnerable communities is reduced through adequate and timely emergency response measures.</p> <p>Progress Malagasy Red Cross has pre-positioned non-food items in 5 targeted areas</p> |

| | |
|---|---|
| | <p>that are close to beneficiaries in areas prone to disasters. Every year, during cyclone season, those prepositioned non-food items are used to respond to emergencies. MRCS also has 2 RDRT members and 14 NDRT members who are ready to be deployed in case of a potential disaster. Funds allowing, the NS plans to train BDRTs at branch level. This would result to real time and effective response to disasters.</p>  <p>MRCS volunteers organizing pre-positioned stock for distribution to populations affected by the cyclone. Source: Malagasy RC</p> <p>Malagasy Red Cross has disaster and recovery strategies, which are generally used during every cyclone season (November to April). As such, the National Society was able to respond timely to cyclone Bingiza that hit the east coast of the country.</p> |
| <p>Programme component 3: Community Preparedness</p> | <p>Outcome 1: Community capacities are improved to reduce their vulnerabilities to public health emergencies and disasters.</p> <p>Outcome 2: DRR projects including the mitigation of impact of natural hazards projects are effectively conducted in selected communities and documented.</p> <p>Progress MRCS National Disaster Response Teams (NDRTs) regularly conduct awareness sessions on risk and disaster to mitigate their effects. Together with community members, they have developed a communication system to update risk and disaster information.</p> |

| <i>Planned no. of People Reached</i> | <i>People Reached Directly</i> | <i>People Reached Indirectly</i> | <i>Total People Reached</i> |
|--|--------------------------------|----------------------------------|-----------------------------|
| Disaster response and recovery (Cyclone Bingiza) | 5,000 | 15,000 | 20,000 |

Challenges

Most of the planned initiatives could not take off due to low funding.

Health and Care

| | |
|--|---|
| <p>Programme Purpose: To reduce the number of deaths, illnesses and impact from diseases and public health emergencies.</p> | |
| <p>Programme component 1: Emergency health</p> | <p>Outcome 1: Each NS has developed an approved emergency health strategic and contingency plan.</p> <p>Outcome 2: The IOI RDRT and all NS NDRT teams have a strong health team, able to respond to regional public health emergencies.</p> <p>Progress As mentioned under Disaster Management Programme, MRCS has 2 RDRT members and 14 NDRT members who are ready to be deployed in case of a potential disaster, whether it is health related or other disasters.</p> |
| <p>Programme component 2: Community Based Health and First Aid</p> | <p>Outcome 1: Community Resilience is strengthened through a CBHFA programme, which increases community knowledge on good health practices to reduce the impact on the affected communities.</p> <p>Progress</p> |

| | For this reporting period, 32 Vulnerability Capacity assessments (VCA) have been conducted in 32 communes of 8 regions through the Community Based Health and First Aid (CBHFA) programme financed bilaterally by the Spanish Red Cross. These exercises reached a total of 1,590,340 directly and indirectly. This programme will end on September 2011. It is aimed to strengthen the community in order to reduce their vulnerability to public health emergencies | | |
|--------------------------------------|---|----------------------------------|-----------------------------|
| <i>Planned no. of People Reached</i> | <i>People Reached Directly</i> | <i>People Reached Indirectly</i> | <i>Total People Reached</i> |
| CBHFA | 548,620 | 1,041,720 | 1,590,340 |

Challenges

Most of the planned initiatives could not take off due to low funding. The CBHFA programme was funded bilaterally by the Spanish Red Cross and this has gone a long way by building resilience of community members that were reached with the VCA exercises

Organizational Development

| | |
|---|---|
| Programme Purpose: Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability. | |
| Programme component 1: Well-functioning National Society | <p>Outcome 1: Develop the governance teams of the NS to ensure that guidance and direction being disseminated at all levels is informed, clear and in conformity with RCRC standards.</p> <p>Outcome 2: Financial systems and procedures are developed and implemented to ensure proper recording and reporting, thus increasing accountability and credibility</p> <p>Outcome 3: The human resource management systems are developed and maintained at a nationally competitive level.</p> <p>Outcome 4: NS premises and warehouse are adequately refurbished to facilitate the development and implementation of programmes.</p> <p>Progress The NS renewed the contract of elected governance through internal elections held throughout the whole country. The elections began in different municipalities and ended with the holding of a General Assembly in Antananarivo. The National President was re-elected for a term of 4 years. In addition, the new heads are now part of the National Committee and governance.</p> <p>During the General Assembly, the status of MRCS was amended. One of the changes included decreasing the number of members of the National Committee from 32 to 16 members. In addition, the frequency of meetings was reduced from two times to once a year. This amendment will result to the decrease of expenses for the NS.</p> <p>After adopting the new strategic plan of the Malagasy Red Cross, the Secretary General commissioned a study for the development of a new organizational chart. An external consultant was recruited for this task. The Organization Development Delegate is also supporting the process.</p> <p>MRCS has recruited a new Chief Financial administrator. This appointment will result in improvement of the financial management of the NS once a new financial management system is established.</p> |

| | |
|---|--|
| | <p>The Malagasy Red Cross held a partnership meeting in May 2011. A total of 6 partners participated in the meeting. They included the Canadian, Norwegian, French and Italian red Cross as well as IFRC and ICRC</p> <p>The Secretary general presented achievements of the last strategic plan as well as the new strategic directions of the MRCS for the next 4 years. One of the important points discussed during the meeting was financing the core cost of the National Society, where partners were urged to support. The Malagasy Red Cross also discussed the need of developing and implementing an effective resource mobilization strategy in order to be able to continue its work in the community</p> |
| <p>Programme component 2: Branch Development</p> | <p>Outcome 1: Volunteer and youth management policies are developed and successfully implemented, increasing the capacity of volunteers and youth clubs to implement NS programmes.</p> <p>Progress No activities were implemented during this reporting period</p> |

Principles and Values

| | |
|--|---|
| <p>Programme Purpose: Promote respect for diversity and human dignity, and reduce intolerance, discrimination and social exclusion.</p> | |
| <p>Programme component 1: Promotion of humanitarian principles and values</p> | <p>Outcome 1: Comprehensive communication strategies and two year action plans exist and are implemented.</p> <p>Outcome 2: Induction courses for new staff, members and volunteers are strong and provide good guidance on RCRC principles, objectives and mandates.</p> <p>Outcome 3: The general public is more aware of the principles and values of the Movement, as well as the role of the NS in their respective countries.</p> <p>Progress The first edition of the MRCS newsletter was published and 10,000 copies were printed and distributed in branches in April 2011.</p> <p>Like other National Societies across the world, Malagasy Red Cross observed the World Red Cross Day on 8 May 2011. Branches undertook various activities to commemorate this day. They included visits to hospitals or prisons where they distributed food and NFIs, rehabilitation of hospitals or other public places, blood donation, awareness sessions on mitigation of fire disasters as well as promotion of principles and humanitarian values</p> <p>In General, all MRCS activities are accompanied by dissemination and promotion of the principles and humanitarian values. New staff in the MRCS Management have also been oriented in the same. The objective is to provide basic knowledge on MRCS and the Federation as a whole, so as to know how to work and assist in making decisions that are within what the Movement upholds.</p> <p>All the 15 staff at the Malagasy Red Cross headquarters have undertaken individual courses on the Movement, its components, its fundamental principles and humanitarian values. This is in the form of a CD ROM, where a test is programmed at the end of each module. A certificate is issued to every person who passes the final test. These courses have enable the staff to understand what the Movement is all about as well as promote the Principles and Values to the wider community.</p> |

| | |
|--|---|
| | Dissemination and promotion of the principles and humanitarian values was done among the Security Forces. In May 2011, the head of communications conducted a session among officers at Moramanga Police as well at the Military Academy of Antsirabe. Two other awareness sessions were held in June 2011, including “Régiment de Transmission et Service” (RTS) Fiadanana in Antananarivo (by head of communications) and at the National School of Administration of Ivato Police (by head of Information-dissemination). Statement made by the new, Tahina Ranaivo. |
|--|---|

Working in partnership

All four NS of the IOI Region are members of the French Red Cross-led Plateforme d'Intervention Regional de L'Océan Indien (PIROI). With direct support from PIROI, the National Societies have increased their capacities in disaster response by building up the skills and knowledge of their staff, members and volunteers as well as pre-positioning of disaster response stock. RDRT members, as well as prepositioned WatSan equipment, were mobilized during Tropical Cyclone Bingiza operation with coordinated support from the PIROI and the IFRC.

The Canadian Red Cross supports three of the four National Societies in OD and DM, according to their needs. Along with the Spanish and German Red Cross, all the National Societies have benefitted from strengthened and scaled up community-based activities, through improved infrastructures, equipment, training and community based programme implementation.

All of the National Societies in IOI Region sit on their respective national disaster response/management committees and are often solicited in activities led by the authorities. With support from IFRC and ICRC, National Societies are improving in carrying out their role as auxiliaries to their public authorities. The ICRC continues to provide support to the National Societies in information and dissemination of the Movement's principles and values, as well as International Humanitarian Law (IHL).

Contributing to longer-term impact

Intensive technical support is needed from IFRC and other partners to develop effective monitoring and evaluation tools and strategies as well as reporting capacities of NS staff.

With an improved network of National Societies in the region (through PIROI and IOI RDRT), there has been increased knowledge sharing in the region. The development of IOI RDRT has also contributed to improved standards in relief operations, with all National Societies now having staff and volunteers who are aware of SPHERE standards and able to train NDRTs.

Increased community-based activities supported by IFRC and PNS have also contributed to an increased awareness of the need to deliver effective and efficient programmes at community level. National Societies are conscious of the fact that their activities are to be developmental in order to contribute to the Millennium Development Goals, poverty reduction strategies through livelihood and health activities among others, as well as increased gender equity through greater participation of women and women led programmes.

Looking ahead

Low coverage of the 2011 plan (7%) is indicative of a great need for National Societies to explore ways of ensuring that their programmes are sustainable. There is a need to support the National Societies in Resource Mobilization. Some of the National Societies in the region have already taken the initiative to seek IFRC support in the development of resource mobilization strategies and committees. The National Societies have shown interest for support in the development of programmes and project proposals. While most of the National Societies in the IOI Region have increased their community-based activities, support is needed in developing project proposals to increase the chances for funding support, as well as to ensure long-term impact on vulnerable communities.

How we work

All Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to:

Inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Contact information

For further information specifically related to this report, please contact:

- **In Comoros Red Crescent Society:** Mr Ibrahima Ahamada; Executive Secretary; Email: crco@comorestelecom.km; Phone/ Fax: +269 7306.
- **In Malagasy Red Cross Society:** Mr Fanja Ratsimbazafy; Secretary General; Email: fratsimba@yahoo.fr; Phone: +261.20.22.221.11; and Fax: +261.20.22.667.39.
- **In Mauritius Red Cross Society:** Mr Patrice Pellegrin; Secretary General; Email: redcross@mauritiusredcross.com; Phone: +261.676.3604; Fax: +261.674.8855.
- **In Seychelles Red Cross Society:** Mrs Jeanine Grandcourt; Secretary General; Email: sgredcross@seychelles.sc; Phone: +248.32.4646; Fax: +248.32.1663.

- **In IFRC Africa Zone:** Dr Asha Mohammed, Head of Operations, Johannesburg, Email: asha.mohammed@ifrc.org, Phone: +27.11.303.9700, Fax: + 27.11.884.3809; +27.11.884.0230

For Resource Mobilization and Pledges

- **In IFRC Africa Zone:** Ed Cooper; Resource Mobilization and Performance and Accountability Coordinator; Johannesburg; Email ed.cooper@ifrc.org; Phone: Tel: +27.11.303.9700; Fax: +27.11.884.3809; +27.11.884.0230

For Performance and Accountability (planning, monitoring, evaluation and reporting):

- **IFRC Africa Zone:** Robert Ondrusek; Planning, Monitoring, Evaluation and Reporting Delegate, Johannesburg, South Africa; email: robert.ondrusek@ifrc.org; Phone: Tel: +27.11.303.9744; Fax: +27.11.884.3809; +27.11.884.0230

International Federation of Red Cross and Red Crescent Societies

MAA64002 - Indian Ocean Islands Region

Mid-year Report 2011

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2011/1-2011/6 |
| Budget Timeframe | 2011/1-2011/12 |
| Appeal | MAA64002 |
| Budget | APPEAL |

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

| | Disaster Management | Health and Social Services | National Society Development | Principles and Values | Coordination | TOTAL |
|--|---------------------|----------------------------|------------------------------|-----------------------|---------------|----------------|
| A. Budget | 0 | 0 | 605,540 | | 0 | 605,540 |
| B. Opening Balance | 0 | 54,185 | 27,122 | | 11,885 | 93,191 |
| Income | | | | | | |
| <u>Cash contributions</u> | | | | | | |
| <i>Norwegian Red Cross</i> | | -703 | 0 | | | -703 |
| <i>Norwegian Red Cross (from Norwegian Government)</i> | | -6,324 | | | | -6,324 |
| <i>Swedish Red Cross (from Swedish Government)</i> | | -45,170 | | | | -45,170 |
| C1. Cash contributions | | -52,197 | 0 | | | -52,197 |
| <u>Other Income</u> | | | | | | |
| <i>Balance Reallocation</i> | | -1,988 | 0 | | | -1,988 |
| <i>Sales</i> | | | 684 | | | 684 |
| <i>Services Fees</i> | | | 6,980 | | -1,620 | 5,360 |
| C4. Other Income | | -1,988 | 7,664 | | -1,620 | 4,056 |
| C. Total Income = SUM(C1..C4) | 0 | -54,185 | 7,664 | | -1,620 | -48,141 |
| D. Total Funding = B + C | 0 | 0 | 34,786 | | 10,265 | 45,050 |
| Appeal Coverage | #DIV/0 | #DIV/0 | 6% | | #DIV/0 | 7% |

II. Balance of Funds

| | Disaster Management | Health and Social Services | National Society Development | Principles and Values | Coordination | TOTAL |
|---|---------------------|----------------------------|------------------------------|-----------------------|--------------|---------|
| B. Opening Balance | 0 | 54,185 | 27,122 | | 11,885 | 93,191 |
| C. Income | 0 | -54,185 | 7,664 | | -1,620 | -48,141 |
| E. Expenditure | | | -65,310 | | 2,090 | -63,219 |
| F. Closing Balance = (B + C + E) | 0 | 0 | -30,524 | | 12,355 | -18,169 |

International Federation of Red Cross and Red Crescent Societies

MAA64002 - Indian Ocean Islands Region

Mid-year Report 2011

| Selected Parameters | |
|---------------------|----------------|
| Reporting Timeframe | 2011/1-2011/6 |
| Budget Timeframe | 2011/1-2011/12 |
| Appeal | MAA64002 |
| Budget | APPEAL |

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

| Account Groups | Budget | Expenditure | | | | | TOTAL | Variance |
|---|----------------|---------------------|----------------------------|------------------------------|-----------------------|---------------|----------------|----------------|
| | | Disaster Management | Health and Social Services | National Society Development | Principles and Values | Coordination | | |
| A | | B | | | | | A - B | |
| BUDGET (C) | | 0 | 0 | 605,540 | 0 | 0 | 605,540 | |
| Relief items, Construction, Supplies | | | | | | | | |
| Teaching Materials | 38,000 | | | | | | | 38,000 |
| Total Relief items, Construction, Su | 38,000 | | | | | | | 38,000 |
| Logistics, Transport & Storage | | | | | | | | |
| Transport & Vehicle Costs | 9,422 | | | 3,605 | | | 3,605 | 5,817 |
| Total Logistics, Transport & Storage | 9,422 | | | 3,605 | | | 3,605 | 5,817 |
| Personnel | | | | | | | | |
| International Staff | 144,000 | | | 29,896 | | | 29,896 | 114,104 |
| National Staff | 40,660 | | | 5,081 | | 137 | 5,218 | 35,442 |
| National Society Staff | 45,500 | | | 1,616 | | | 1,616 | 43,884 |
| Total Personnel | 230,160 | | | 36,593 | | 137 | 36,730 | 193,430 |
| Consultants & Professional Fees | | | | | | | | |
| Consultants | | | | 2,848 | | | 2,848 | -2,848 |
| Professional Fees | | | | 285 | | | 285 | -285 |
| Total Consultants & Professional Fe | | | | 3,133 | | | 3,133 | -3,133 |
| Workshops & Training | | | | | | | | |
| Workshops & Training | 165,000 | | | | | | | 165,000 |
| Total Workshops & Training | 165,000 | | | | | | | 165,000 |
| General Expenditure | | | | | | | | |
| Travel | 57,500 | | | 9,921 | | | 9,921 | 47,579 |
| Information & Public Relation | 60,500 | | | 4,345 | | -13 | 4,332 | 56,168 |
| Office Costs | 8,000 | | | 5,674 | | 265 | 5,939 | 2,061 |
| Communications | | | | 3,080 | | 6 | 3,086 | -3,086 |
| Financial Charges | | | | -2,923 | | | -2,923 | 2,923 |
| Other General Expenses | | | | 621 | | | 621 | -621 |
| Total General Expenditure | 126,000 | | | 20,718 | | 257 | 20,976 | 105,024 |
| Operational Provisions | | | | | | | | |
| Operational Provisions | | | | -2,901 | | -2,357 | -5,258 | 5,258 |
| Total Operational Provisions | | | | -2,901 | | -2,357 | -5,258 | 5,258 |
| Indirect Costs | | | | | | | | |
| Programme & Service Support | 36,958 | | | 3,975 | | -128 | 3,847 | 33,111 |
| Total Indirect Costs | 36,958 | | | 3,975 | | -128 | 3,847 | 33,111 |
| Pledge Specific Costs | | | | | | | | |
| Earmarking Fee | | | | -14 | | | -14 | 14 |
| Reporting Fees | | | | 200 | | | 200 | -200 |
| Total Pledge Specific Costs | | | | 186 | | | 186 | -186 |
| TOTAL EXPENDITURE (D) | 605,540 | | | 65,310 | | -2,090 | 63,219 | 542,321 |
| VARIANCE (C - D) | | | | 540,230 | | 2,090 | 542,321 | |