

2022



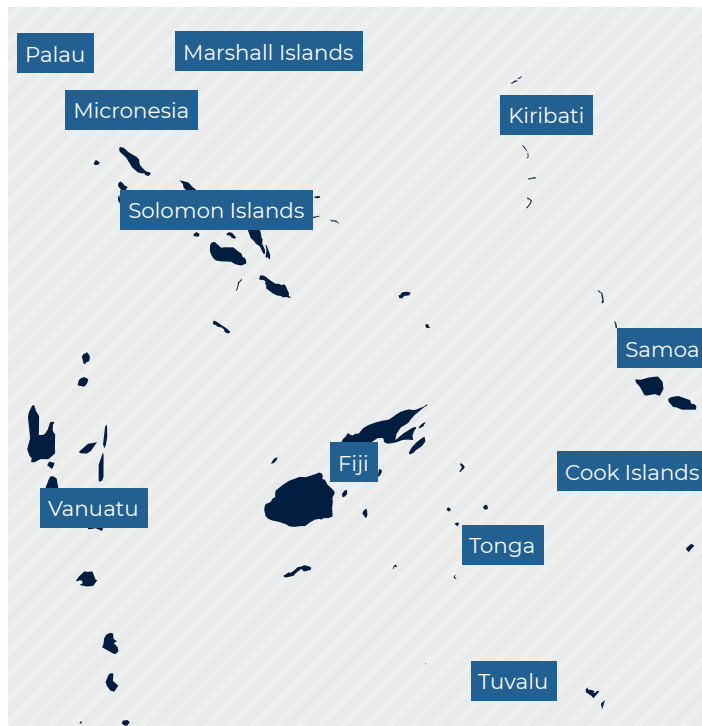
Samoa © Rob Few / IFRC

SUVA

IFRC CLUSTER DELEGATION

2022 funding requirement in Swiss francs

5.5 million



National Societies

11



National Society staff

225



National Society volunteers

7,440



People to be reached

200,000

This document details the IFRC's support in areas agreed upon with the relevant National Society. The IFRC seeks resources to carry out this country/cluster plan listed here as funding requirements. For information on the IFRC's emergency operations in this country/cluster, please visit [ifrc.org/appeals](https://www.ifrc.org/appeals).



Tuvalu © Sean Gallagher

SITUATIONAL ANALYSIS

Population

3 million

Vulnerability to disasters



Flooding

Volcanic eruptions

Cyclones

Earthquakes

Tsunami

Poverty

The IFRC's Suva Cluster comprises 11 National Societies from small Pacific Island and archipelago states, covering more than 15 per cent of the earth's surface. Countries included in the Cluster are Solomon Islands, Vanuatu, Fiji, Samoa, Tonga, Cook Islands, Kiribati, Tuvalu, Palau, Micronesia, and the Marshall Islands.

These countries have a combined population of roughly 10 million people who face a range of external shocks as they are geographically vulnerable to disasters exacerbated by environmental degradation and the global climate crisis.

Economically, these countries also face challenges due to their remoteness, small populations and shrinking resource bases. These countries also face governance challenges which make coping with external shocks more difficult.

Many parts of the region face water and food insecurity, communicable and non-communicable diseases, and weak health systems. Access to quality education is also a challenge throughout the region, particularly where remote communities are affected by poverty.

Last year, the region continued to prove that it is one of the most disaster-prone in the world. It faced tropical cyclones, earthquakes, tsunamis, volcanic eruptions, health crises and drought. The region is also highly vulnerable to climate change; tropical cyclones are increasing in intensity in the South Pacific, while extreme rainfall events increase in frequency and drought events are increasing in length. The region is also witnessing rising sea levels and ocean acidification.



Cook Islands © Benoit Matsha-Carpentier / IFRC

ROLE OF THE NATIONAL SOCIETIES

The Suva Cluster Delegation provides support to Solomon Islands Red Cross Society, Vanuatu Red Cross Society, Fiji Red Cross Society, Samoa Red Cross Society, Tonga Red Cross Society, Cook Island Red Cross Society, Kiribati Red Cross Society and Tuvalu Red Cross Society. Through a sub-delegation in the North Pacific, the Cluster Delegation provides support to Palau Red Cross Society, Micronesia Red Cross Society and Marshall Islands Red Cross Society.

The Delegation also provides secretariat services to the Australian Red Cross and the New Zealand Red Cross and helps to facilitate connections between the IFRC's 14 Pacific National Societies, including the Papua New Guinea Red Cross.

In 2021, National Society leaders across the region made several commitments relevant to the Pacific context and the challenges and strategies outlined in the IFRC's Strategy 2030. These include maintaining community and partner trust through locally-led humanitarian action, integrity, and accountability initiatives, and enhancing skills and knowledge to deliver services in a rapidly changing world. Leaders also committed to increasing engagement with their governments, leveraging all available platforms to advocate for the Cluster's collective work on climate resilience, non-communicable diseases, and health outbreaks, and enhancing youth engagement across regional policy platforms.

In 2022, the Suva Cluster will focus on supporting strong organizational foundations for the National Societies in the Cluster. It will also work with partners in the region to leverage collective resources, experiences, and tools to benefit all National Societies. A dual approach to National Society Development and programme quality will underpin all support provided to National Societies in the coming year; this will include testing a small number of innovative and agile initiatives designed to create tools and approaches for the Pacific context.



Vanuatu © Madeline Wilson / IFRC

MEMBERSHIP COORDINATION AND MOVEMENT FOOTPRINT

Name of Partner National Society	Climate	Crises	Health	Migration	Inclusion	Engaged	Accountable	Trusted
Australian Red Cross	✓	✓			✓		✓	
Italian Red Cross	✓	✓			✓			
Japanese Red Cross	✓		✓					✓
New Zealand Red Cross			✓		✓		✓	
ICRC							✓	

The ICRC will focus its support on National Society Development across the region, focusing on enhancing financial sustainability through the Core Costs and Financial Sustainability Initiative.



Fiji © Pomipate / IFRC

GLOBAL FLAGSHIPS

Local action – stronger National Societies

In 2022, the IFRC will continue to support National Societies in the Pacific region to use the Preparedness for Effective Response mechanism to strengthen their effectiveness as local actors in the humanitarian sector. It will also roll out the Pacific Emergency Responder Capacity Initiative (PERCI) to enhance the skills and experience of local responders.

To further strengthen the capacity of five National Societies to adapt and respond to crises at the local level, the IFRC will enhance local climate action through Green Response and Recovery tools, early warning and early action programmes.

Going to scale on humanitarian action and risk reduction

To enhance the scale and quality of humanitarian action, the IFRC will support National Societies to leverage local youth networks to increase their volunteer bases, enabling programmes to reach more communities. The IFRC will also support National Societies as they engage in advocacy efforts around Disaster Risk Management laws to highlight the needs of the most vulnerable people in crises.

Global cash leadership

The IFRC will support two National Societies to increase their cash and voucher assistance in emergency response while scaling up cash preparedness. This includes investment in financial technologies and information management solutions, which will improve the quality and timeliness of cash and voucher support to affected populations.

Global health security – epidemic and pandemic preparedness and response

In 2022, the IFRC will support 11 National Societies to align their COVID preparedness and response initiatives within health and disaster risk management programmes.



Fiji © Fiji Red Cross Society

CLIMATE AND ENVIRONMENTAL CRISES

Funding requirement in Swiss francs
430,000

People to be reached
38,000



The region has lost substantial coastal infrastructure and land in recent years due to rising sea levels and flooding associated with cyclones and extreme rainfall events. Many countries in the region also face increasingly intense and frequent droughts. Climate impacts are causing environmental degradation and are affecting critical ecosystems.

In 2022, the IFRC will enhance community resilience to climate and environmental disasters across the region by supporting National Societies to implement early warning early action (EWEA) policies. The IFRC will ensure that National Societies have access to information about contextually appropriate early actions for slow and rapid onset disasters and the capacity and skill to respond effectively when crises strike.

The IFRC will also continue to collaborate with the Pacific Resilience Partnership Risk Financing group to support national authorities in establishing risk financing mechanisms. As part of this, it will support National Societies to advocate for contextually relevant tools and share examples of successful IFRC disaster and climate risk financing. The IFRC will also support National Societies to engage more decisively with their governments to shape inclusive climate adaptation plans and programmes.



Pacific islands on the top 20 most at-risk countries from natural disasters¹



Pacific Island Countries in the world's top 20 with the highest average annual losses from natural disasters as a % of GDP²

TARGETS

- 14,000 people reached with climate and environmental activities.
- 3 National Societies implement early warning mechanisms.
- 5 National Societies implement nature-based solutions.

SUPPORT

- Build Early Warning Early Action capacity across National Societies.
- Improve access to climate crisis and risk financing.
- Support National Societies to advocate for effective climate and disaster-related laws.
- Provide guidance on accessing IFRC disaster relief emergency funding.

¹ Bündnis Entwicklung Hilft. 2021. World Risk Report 2021

² World Bank, 2013. Acting on Climate Change & Disaster Risk for the Pacific (Cook Islands, Palau, Vanuatu, Tonga, FSM, Solomon Islands, Fiji, Marshall Islands and Samoa)



Solomon Islands © Corinne Ambler / New Zealand Red Cross

EVOLVING CRISES AND DISASTERS

Funding requirement in Swiss francs

2.6 million

People to be reached

61,000



Because of the region's vulnerability to a range of natural disasters, the World Risk Index has ranked Vanuatu as the first and Tonga the second most at-risk countries in 2020.

In 2022, the IFRC will provide training on preparedness for emergency response. This training will include simulations to encourage learning around the roles, responsibilities, and processes necessary for effective response.

The IFRC will also support National Societies and their communities to enhance resilience by providing technical support on disaster management, health, shelter, and preparedness and risk reduction activities.

To ensure that communities are at the centre of all programmes and responses, the IFRC will support National Societies to implement area-based approaches or "neighbourhood approaches" to prioritize community input and ensure that programmes are appropriate, relevant, and trusted by the people they serve.

The IFRC will support National Societies to pilot cash and voucher assistance programmes in emergency operations. To achieve this, the IFRC will support National Societies to set up framework agreements with financial service providers and pilot delivery mechanisms.



1st

Vanuatu
Most at-risk country in the world

2nd

Solomon Islands:
Second most at-risk country in the world

3rd

Tonga:
Third most at-risk country in the world

🎯 TARGETS

- 20,000 people reached with support services, in-kind, cash and voucher assistance in emergency response and recovery.
- 8 National Societies engaged in structured preparedness and capacity building processes.
- 5 Governments supported to adopt new legal instruments related to disaster risk management.

➡ SUPPORT

- Improve National Societies' capacity to prepare for disasters.
- Integrate cash and voucher assistance in emergency response.
- Implement "neighbourhood approaches" to disaster operations.
- Integrate community engagement and accountability policies across National Societies' operations.



Fiji © Fiji Red Cross Society

GROWING GAPS IN HEALTH AND WELL-BEING

Funding requirement in Swiss francs
420,000

People to be reached
200,000



COVID-19 is likely to become endemic across the region, so supporting National Societies in their COVID responses will continue to be a priority for the IFRC, which will focus on vaccine support, health and water, sanitation, and hygiene programming.

The pandemic has contributed to more shortages in blood supply across the region, as many donation centres shut down temporarily. In response, the IFRC will support National Societies to review and enhance their current blood donation programmes. It will also encourage National Societies to work closely with their respective Ministries of Health to ensure a more coordinated response.

Most National Societies across the region are recognized as leading providers in first aid. In 2022, the IFRC will aim to further strengthen first aid capacity to contribute to stronger community health programmes. It will train staff, volunteers, and community members to increase first aid provision skills, knowledge, and confidence. This will include the prioritization of training on mental health and psychosocial needs to ensure the wellbeing of staff, volunteers, and communities.

Access to safe water and adequate sanitation is an ongoing challenge for many countries in the region, with water and sanitation-related diseases being the leading cause of death for children under five. In 2022, the IFRC will support National Societies to improve WASH programming and integrate components across their community resilience and disaster risk reduction activities.



10%
of children without
access to clean
drinking water



33%
of children without
access to adequate
sanitation

TARGETS

- 200,000 people reached with contextually appropriate health services.
- 11 National Societies have staff or volunteers qualified to deliver primary first aid to their communities.
- 13,000 people trained by National Societies in first aid.

SUPPORT

- Increase capacity on first aid programming.
- Establish and strengthen blood donor databases.
- Provide technical support to enhance WASH activities and programming.



Vanuatu © IFRC

MIGRATION AND IDENTITY

Funding requirement in Swiss francs
20,000

People to be reached
8,000



National Societies across the region continue to support displaced populations with shelter, health, and WASH initiatives during emergency response operations.

National Societies in Pacific Island countries hosting economic migrants have expressed an interest in supporting their governments to improve labour mobility programmes. This will contribute to ensuring that people on the move are safe, treated humanely and with dignity, and have access to the support they need to thrive in inclusive societies.

Several National Societies from the region have also expressed an interest in developing approaches to better support populations displaced by climate change. In 2022, the IFRC will conduct national-level needs assessments on migration and displacement across three National Societies in the region. This will assess each country's migration and displacement contexts, including migratory routes and displacement patterns. These assessments will inform National Society strategic directions and their ability to plan for and respond to climate-related displacement.

TARGETS

- 8,000 displaced people reached with assistance and protection services.
- 3 National Societies conduct migration and displacement needs assessment.
- 5 New migration-related partnerships are established.

SUPPORT

- Prepare and respond to disaster-related displacement.
- Conduct national-level needs assessments on migration and displacement.
- Assist and protect migrants, displaced people, and their families.
- Integrate displacement risk within overall regional risk analysis.

VALUES, POWER AND INCLUSION

Funding requirement in Swiss francs
250,000

People to be reached
30,000



More than half of the Pacific region's population of 10 million is under the age of 25³. This is placing substantial demographic pressures on national systems and services, as youth unemployment in the region has reached 23 per cent, compared with the global average of 12.6 per cent. While governments have committed to addressing these challenges, there has been a lack of targeted investment in youth across the region, resulting in the marginalization of a significant proportion of young people from mainstream development efforts, undermining the region's development progress.

The Suva Cluster Delegation's National Societies are well placed to enhance government efforts in this area by engaging more young people in development efforts. In 2022, the IFRC will upscale key flagship youth programmes, including Youth as Agents of Behavioural Change (YABC) and Y-Adapt, to support youth volunteering actions throughout the Pacific region. It will also enhance youth and volunteering action plans and encourage National Societies to develop youth forums, camps, and assemblies to strengthen youth engagement and participation.

In 2022, the IFRC will look to enhance existing school programmes and engage with ministries of education and partner organizations to ensure National Societies can effectively support education initiatives.

Post-disaster needs assessments from previous emergencies across the region have found that women, children, and people with disabilities are often disproportionately affected by disasters. The IFRC will aim to address these impacts by training National Society staff on gender and inclusion. It will also encourage National Societies to track their progress on improving these outcomes by collecting sex and age disaggregated data.

🎯 TARGETS

- 10 Women engaged in the FLARE Disaster Management Network for women in the Asia Pacific Region and the PERCI mentoring programme.
- 100% of emergency operations meet Minimum Standards on Protection, Gender, and Inclusion.
- 30,000 people assessed for protection, gender, and special needs in emergency operations.



>50%
of the population is
under the age of 25

➡ SUPPORT

- Organize youth forums and camps to strengthen youth engagement.
- Formalize and strengthen partnerships with Ministries of Education.
- Roll out the Minimum Standards for Protection, Gender, and Inclusion in Emergencies.



23%
Youth unemployment

³ Pacific Youth Development Framework



Fiji © Benoit Matsha-Carpantier / IFRC

ENABLER 1 – ENGAGED

Funding requirement in Swiss francs

250,000

The IFRC will support National Societies in the Suva Cluster Delegation to strengthen their engagement with partners and strengthen financial sustainability.

The IFRC will support National Societies with public advocacy resources, including high impact messaging for ongoing emergencies.

The IFRC will also support National Societies as they undergo a digital transformation. With the New Zealand Red Cross, the IFRC will roll out “IT in a box” across prioritized National Societies to expedite the digitization process across the region. The IFRC will also enhance National Society capacity by providing training on mobile data literacy, collection and visualization, and emergency assessment and planning. The IFRC will also support National Societies to increase the use of the Pacific Logistics Tracking online system (PALM), which collects information on prepositioned stock levels across the region to enable faster decision-making during crises.

TARGETS

- 3 National Societies develop or implement strategies to strengthen their auxiliary role.
- 4 National Societies show progression on digital transformation according to the Digital Maturity Model.
- 75% of National Societies regularly use Pacific Logistics tracking online systems.

SUPPORT

- Encourage National Societies to engage in peer networks.
- Collaborate with National Societies to produce high-impact advocacy messaging on emergencies.
- Roll out “IT in a box” across prioritized National Societies.
- Provide basic training on Microsoft suite and Teams and data literacy.



Tonga © IFRC

ENABLER 2 – ACCOUNTABLE

Funding requirement in Swiss francs

560,000

To ensure the National Societies in the Suva Cluster Delegation can best serve the communities in which they work, the IFRC will support staff development across all programmes and operations. As part of this, the IFRC will encourage National Societies to use performance management tools and ensure that their staff and volunteers are representative of the communities they serve.

To mitigate risks of fraud and corruption, sexual harassment, exploitation, and abuse, the IFRC will provide training for National Society staff on prevention of sexual exploitation and abuse (PSEA), fraud and corruption, and support National Societies in developing their prevention policies.

The IFRC will support National Societies in developing relevant and up-to-date resource mobilization policies to improve their financial sustainability and strengthen their financial management frameworks to ensure resources are safeguarded and managed effectively, efficiently, and transparently.

TARGETS

- 100% of National Societies submit externally audited financial statements to the IFRC.
- 200,000 CHF mobilized to support readiness and preparedness plans.
- 25 staff trained on preventing sexual exploitation and abuse.

SUPPORT

- Strengthen financial management frameworks.
- Provide training on preventing sexual exploitation, abuse, fraud, and corruption.
- Encourage National Societies to pilot and join the IFRC's Digital Fundraising Platform.



© Rob Few / IFRC

ENABLER 3 – TRUSTED

Funding requirement in Swiss francs

960,000

To become trusted partners for local humanitarian action, the IFRC will support National Societies in the Suva Cluster Delegation to improve the sustainability of their services. It will do so by ensuring that all National Societies' legal statutes are relevant and based on the IFRC's most recent guidance. The IFRC will also enhance service provision by supporting National Societies in expanding their geographical reach and strengthening the capacity of their branches to serve hard to reach and vulnerable communities.

In recognizing that youth are critical catalysts of behavioural change and local action, the IFRC supports the National Societies to enhance youth engagement across all programmes, operations, and levels of engagement. The IFRC will provide mentoring, coaching and support to increase youth representation within governance structures. It will also support National Societies in developing and reviewing their youth engagement strategies while mainstreaming youth action across plans and budgets.

The IFRC will support National Societies to update their volunteer management systems. It will also support National Societies in ensuring that recruitment policies champion diversity.

To ensure that people and communities affected by crises are empowered to influence decisions affecting them and trust National Societies to act in their best interest, the IFRC will introduce community engagement and accountability as part of a training programme provided to all Pacific National Societies in 2022.

TARGETS

- 92% of National Societies revise statutes according to Guidance for National Society Statutes.
- 11 National Societies reached by external National Society Development support.
- 2 National Societies strengthen integrity and reputational risk mechanisms.
- 3 National Societies create and implement youth engagement strategies.

SUPPORT

- Developing and reviewing youth engagement strategies.
- Developing new strategic plans linked to Strategy 2030.
- Ensure recruitment processes champion diversity.
- Introduce community engagement and accountability training for all National Societies.



The International Federation of Red Cross and Red Crescent Societies (IFRC) is the world's largest humanitarian network, with **192 National Red Cross and Red Crescent Societies** and around **14 million volunteers**. Our volunteers are present in communities before, during and after a crisis or disaster. We work in the most hard to reach and complex settings in the world, saving lives and promoting human dignity. We support communities to become stronger and more resilient places where people can live safe and healthy lives, and have opportunities to thrive.

Contact Information

Katie Greenwood

Head of Suva Country Cluster Delegation

katie.greenwood@ifrc.org

International Federation of Red Cross
and Red Crescent Society

